LOCAL FUND AUDIT, GAJAPATI, ODISHA

CATEGORY : Municipality/Municipal Corporation Audit Report No : 466474/AR/2019-2020-GAJAPATI

PARA: 1 TITLE SHEET

1	Name of the Institution :	Paralakhemundi Municipality
2	Year of Accounts under Audit :	2018-2019
3	Name of the Local Authority during the year of A/Cs:	SRI ASHOK KUMAR RAUT,E.O.01.04.2018 TO 31.03.2019
	Name of the Local Authority at the time of Audit :	SRI ASHOK KUMAR RAUT,E.O.
4	Duration of Audit :	02-05-2019 To 12-07-2019 (Mandays Consumed :- 45)
5	Name of the Auditors :	DILIP KUMAR PALATASINGH - Lead Auditor(02-05-2019 to 12-07-2019) LAXMI NARAYAN TRIPATHY - Lead Auditor(02-05-2019 to 29-06-2019)
6	Name of the Reviewing Officer :	JEETEN KUMAR MOHANTY(Audit Superintendent)
7	Date of submission of report by Reviewing officer:	10-09-2019
8	Entry Conference Date :	01-05-2019
9	Exit Conference Date :	
10	Name of the District Audit Officer :	MAMATA JAIN
11	Date of approval of report by District Audit Officer :	

Para1.1 :- Demographic information:-

Name Of	Area In sq	No of Ward	Population of the Institution					Female	Male
The Institution	Km		S.C	S.T	Minority	General	Total	Population	Population
Paralakhemu ndi	21.4	16	7180	1584	0	35705	44469	22217	22252
Municipality									



PARA: 2 PHYSICAL VERIFICATION

Slno	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	Daily Market Rs.05.00	03.05.2019	180	180	SRP-148	Nil
2	Car Festival Receipt Book of Rs.1.00	03.05.2019	51 nos	51 nos	SRP-93	Nil
3	Car Festival Receipt Book of Rs.1.50	03.05.2019	62	62	SRP-91	Nil
4	Car Festival Receipt Book of Rs.0.50	03.05.2019	49	49	SRP-95	Nil
5	Building Plan Approval Form	03.05.2019	550	550	SRP-68	Nil
6	Mutation Form	03.05.2019	550	550	SRP-68	Nil
7	Stand Fees Rs.20.00	03.05.2019	180	180	SRP-140	Nil
8	Daily Market Rs.10.00	03.05.2019	170	170	SRP-144	Nil
9	Moving Vehicle Receipt Book	03.05.2019	57	57	SRP-89	Nil
10	Cart And Carriage	03.05.2019	53	53	SRP-55	Nil
11	Holding Tax Receipt Book	03.05.2019	164	164	SRP-29	Nil
12	ServicePostage Stamps	03.05.2019	Rs.795.00	Rs.795.00	SRP-92	Nil
13	Appeal Form	03.05.2019	900	900	SRP-87	Nil
14	Cash in hand	03.05.2019	68000.00	68000.00	Subsidiary Cash Book Page No58	Nil
15	Miscellaneous Receipt Books	03.05.2019	96	96	SRP-06	Nil
16	Measurement Books	03.05.2019	02	02	SRP-40	Nil

Comments

As per Rule 20(a) of Odisha Local fund Audit Rules,1951, the physical verification of liquid cash, saleble forms etc.are conducted on the date of commencement of audit and found that no discrepancy is found in between both closing balance as per physical balance and balance as per stock register /cash book.

The Car Festival, Moving Vehicle ,appeal forms and Cart and Carriage receipt books are rolling down for last couple of years together. However these receipt books have been utilized during the year 2017-18 for collection of revenue.

Further As per Rule-128, of Odisha Municipality Rule 1953 the cash book shall be balanced at the close of every month and signed by the executive officer in token of the correctness of every entry made therein. The balance brought out shall be stated both in words and figures and shall be agreed with the balance of the pass books. But the same has not been done by this Municipality. However the E.O. has been advised to follow said Rules to curb Misappropriation/ Embezzlement of cash in future.



PARA: 3 LIST OF VERIFIED RECORDS

SIno	ds/Register List Records/Register	Rules	Form No
SINO I	Measurement Book	Rule 365	Form W-VIII
)	Stock & Store Register of	Rule 346	Form W-VII
	Municipality	Rule 340	FOITH VV-VII
	Register of Works	Rule 345	Form W-VI
	Miscellaneous Supply Bill	Rule 343	Form W-V
	Contract Certificate	Rule 343	Form W-IV
	Contract Agreement Form	Rule 341	Form W-III
•	Nominal Muster Roll (NMR)	Rule 340	Form W-II
}	` ,	Rule 332	Form W-I
	Progress statement of collection of	Rule 200	Form N
0	taxes Tax collector's Ledger	Rule 198	Form M
1	Stock account of Receipt Forms	Rule 196	Form L
2	Tax collector's daily collection	Rule 192	Form K
2	register	17010 132	I OIII K
3	Register of writes off of demands	Rule 190	Form J
4	Tax Receipt Form	Rule 188	Form I
5	Form of appeal petition	Rule 183	Form E
6	Stock Register of Stationery	Rule 172	Form No. XLIV
7	Stamp Account	Rule 172	Form No. XLIV
8	Stock account of Tickets used for	Rule 171	Form No. XLIII
	daily collection of Market fees		
9	Register of Interest Bearing Securities	Rule 147	Form No. XLI
0	Daily Collection Register	Rule 171	Form No. XL
1	Ledger of Lessees	Rule 170	Form No. XXXVIII
2		Rule 163	Form No. XXXVII
	fixed demand	itule 103	I dilli No. XXXVI
3	Miscellaneous Receipts	Rule 157	Form No. XXXIV
24	Stock account of License Number	Rule 155	Form No. XXXII
•	Plates	11410 100	1 6 m 1 (6.70 (4.11
25	License for Carriages, Carts, Horses Other and animals	Rule 154	Form No. XXX
26	Register of the Tax on Carriages,	Rule 151	Form No. XXIX
.0	Carts, Horses and Other animals	Rule 131	FOITH NO. AXIX
7	Register of Investments	Rule 148	Form No. XXVI
28	Annual Account of Receipts and	Rule 145	Form No. XXIV
.0	Expenditure	Itale 145	OIII NO. XXIV
9	Cash Book of the municipality	Rule 125	Form No. XIV
0	Voucher of Recoupment of	Rule 110	Form No. XIII
	Permanent Advance Account		
1	Permanent Advance Account	Rule 108	Form No. XII
2	Periodical Increment Certificate	Rule 99	Form No. XI
3	Absentee Statement	Rule 97	Form No. X
4	Salary Bills	Rule 97	Form No. IX
35	Order Book	Rule 96	Form No. VIII
6	Register of Bills	Rule 96	Form No. VII
7	Challan	Rule 87	Form No. VI
8	Subsidiary Cash Book	Rule 128 A	Form No. V-A
9	Cashier's Cash Book	Rule 81	Form No. V
0		Rule 79	Form NoIV
1	Schedule for the Budget Estimate	Rule 77	Form No. III
2	Abstract of the Budget Estimate	Rule 74	Form No. I-A
3	Budget Estimate	Rule 74	Form No. I
		-	1
3 : List of Records/Regis		ln	les N
Sino	List Records/Register	Rules	Form No
	Distraint Warrant Register	Rule 202	Form P
		D 1 000	le ^
1	Notice of demand for tax u/s-161 of OM Act	Rule 202	Form O



Register of Petitions Rule 183 Form F Demand and Collection Register Rule 178 Form B Register of Grants Rule 80 Form No. XLII License Register for Drivers and Rule 156 Form No. XXXIII Owners of Carriages plying for hire Application for License for Carriage, Rule 152 Form No. XXXI Cart, Horses and Other animals 9 Appropriation Register of Loan Form No. XXVIII Rule 150 Funds Form No. XXVII 10 _oan Register Rule 149 Register of Quarterly & Annual 11 Rule 144 Form No. XXIII account of Expenditure 12 Register of Quarterly & Annual Rule 144 Form No. XXII account of Receipt 13 Register of outstanding deposits Rule 143 Form No. XXI Form No. XX 14 Rule 142 Deposit Ledger 15 Register of Outstanding Advances Rule 140 Form No. XIX 16 Advance Ledger Rule 136 Form No. XVIII 17 Register of adjustments Rule 132 Form No. XVII 18 Abstract Register of Expenditure Rule 129 Form No. XVI Abstract Register of Receipts Rule 129 Form No. XV 19 C: List of Records/Registers not Produced to Audit SIno List Records/Register Rules Form No Rule 204 Register of Distrained property & Form S sales Warrant register Rule 202 Form R Form of inventory & Notice Rule 203 Form Q Mutation Register Rule 184 Form G Tax Ledger (personal A/C of Tax Rule 178 Form B(I) Payers) Assessment List Rule 177 Form A Arrear List Rule 170 Form No. XXXIX Jamabandi Register Rule 170 Form No. XXXVII Register of Lands Rule 160 Form No. XXXV Form No. XXV 110 Establishment Audit Register Rule 146 D: List of Records/Registers not Required Sino List Records/Register Rules Form No

Comments

Consequence of Non-maintenance of prescribed records and registers (AOSP 2 to 5)

During the course of audit it is noticed that in spite of objections raised by last and previous audit and objection memo issued vide POM no.1/03.05.2019 on production of mandatory records and registers of the accounts such as

- (1) Abstract Register of Rceipts Rule 129 in Form No.XV, and
- (2) Abstract Register of Expenditure Rule 129 in Form No.XVI:-

The local authority stated that said registers will be maintained and produced to next audit. Being said registers are mirror of the financial position of the municipality, due to non maintenance of the same the local authority could not ascertain the actual Receipt and Expenditure occurred in the that particular year by the institution. However the Executive officer is suggested to maintain the same and intimate to audit.

(2) Register of Adjustment Rule-132 in Form No.XVII:-

Due to non maintenance of said register the position of adjustment of advance and the actual position of outstanding advance at the end of financial year could not be ascertained by the local authority. In response to audit objection memo no-01/03.05.2019 the local authority stated that said register will be maintained and produced to next audit. However the Executive officer is suggested to maintain the same meticulosly to curb embezzlement of cash and intimate to audit.

(3) Register of Deposit Ledger Rule 142 in Form No. XX:-

A huge amount under Security Deposit has been realized from the development work bills and refunded to the executants during the year

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under audit. In support of receipt and refund thereof have neither been maintained in Security Deposit Cash Book/ Ledger nor opened separate bank account. As a result of which the position of refundable security deposit amount could not be ascertained by the local authority and the audit. Hence effective steps may be taken by the local authority to maintain the same to refrain repeated refunds and misappropriation of cash and intimate to audit.

(4) Register of Quarterly and Annual Account of Receipt Rule 144 in Form No.XXII, and (6) Register of Quarterly and Annual Account of Expenditure Rule 144 in Form No.XXIII:-

The local authority stated that the said registers will be maintained and produced to next audit. Being said registers are actually the mirror of financial position of the municipality, due to non maintenance of the same the local authority could not ascertain the actual Receipt and Expenditure occurred quarterly and annually in that particular year by the institution. However the Executive officer is suggested to maintain the same and intimate to audit.

Non maintenance of prescribed records and registers may result in lack of transparency in maintenance of accounts and lack of proper monitoring of financial transactions and hinder proper reporting which may provide scope for defalcation and double payment. Huge accumulation of advances could have been avoided had the records and registers maintained. The audit faced difficulty to arrive the actual position of grants, advance outstanding, Utilization certificate outstanding for submission, receipts and expenditures etc as required by Govt.

In response to POM the local authority stated that steps will be taken to maintain the records and produce to next audit.

.Recommendation-Regular accounts training needs to be provided to every staff of Municipality who deals with accounts matter. The Executive officer is suggested to evaluate the Work load and job specification of every staff in regular interval and manage accordingly so that all the important records would have been maintained for which the transparency of accounts would have been maintained. Further this matter may be discussed in each and every council meeting with an agenda.

PARA: 4 FINANCIAL POSITION

Paralakhemundi Municipality - 2018-2019

Slno	Name of the	OB as on	Opening	Receipt	Total(In	Expenditur	Closing	Closing	Closing	Closing	Difference	Remarks
	Cash Book	Date	Balance(I	during the	Rs:)	e during	Balance as	Balance(I	Balance as	Balance(I	(In Rs:)	
			n Rs:)	Year		the Year	per Audit	n Rs:)	per (DD	n		
				under		under	(DD MM	(AUDIT)	MM	Rs:)(CAS		
				Audit(In		Audit(In	YYYY)		YYYY)	н воок)		
				Rs:)		Rs:)			Cash Book			
1	Accountant	01-04-2018	2891260	18928514	47841123	19033121	31-03-2019	2880800	31-03-2019	2880900	-10000.00	As per A/R No
	Cash book		90.01	2.04	2.05	2.29		19.76		19.76		210450/2013-
												14for the year
												2012-13
	GRAND		2891260	18928514	47841123	19033121		2880800		2880900	-10000.00	
	TOTAL		90.01	2.04	2.05	2.29		19.76		19.76		

Comments

4.1) The details of closing balance as on 31-03-2019 are given below.

As per Audit

Name of the cash book In Cash		In Bank	In P/L Account	In TDR	Total
Accountant Cash book	0.00	132872704.64	154533781.12	673534.00	288080019.76

As per Cash book

Name of the cash book	In Cash	In Bank	In P/L Account	In TDR	Total
Accountant Cash book	0.00	132882704.64	154533781.12	673534.00	288090019.76

4.2) Reconciliation of Audit closing balance and cash book closing balance as on 31.3.19

Closing balance as per Accountant cash book = Rs 288090019.76

Deduct B.D .No 054361/04.03.2014 for Rs.10000.00 shown deposited (hoarding board)

but actually not deposited in Municipal fund

(As per A/R No 210450/14-15) = (-) 10000.00

Closing balance as per Audit = Rs 288080019.76

4.3) Irregularities in the maintenance of cash book of this Municipality:

- I) The opening balance and closing balance either in transaction day or at the end of the some months and at the end of the year has not been mentioned in the cash book during the year.
- II) The details of pass book wise Closing balance has not been mentioned in the cash book.
- III) Adjustment receipt arrived from different work bills, salary bill has not been taken to the receipt side of the cash book.
- IV) Subsidiary cash books are maintained as per OM Rule.
- V) Each entry of the cash book has not been attested by the Executive officer.
- VI)The cash book has not been signed by the executive officer in each transaction day.
- VII) Bank Reconciliation has not been worked out either at the end of each month or at the end of the year violating Govt. Instruction and as per provision of Rule 97 and 98 of OMA rules.
- VIII) The advance entry in the cash book are not mentioned clearly in the cash book in red Ink.



- IX) The head of Accounts in respect of the Expenditure has not been mentioned in the cash book.
- X) In violation of Rule 128A(III) ,the physical verification of the closing balance of the cash books at the end of every month was not done by EO

Due above lapses and non maintenance of Deposit Ledger, Adjustment register, Advance register, Grant register, Abstract register of receipt & expenditure, Annual account, the present Audit has to work hard to arrive the financial position of this Municipality deviating in its original Audit work

4.4) Non implementation of double entry ACCRUAL Base Accounting system (DEABAS) as per Odisha Municipal Accounts) Rule 2012 (OMAR) in Paralakhemundi with effect 01.10.2013. (AOSP 84)

As per H & UD Department Govt. Order No. 24970/HUD BBSR dt. 7.8.13. Double entry accrual based accounting system (DEABAS) as per Odisha Municipal (Accounts) Rules 2012 has been effective with effect from 01.10. 2013. But from verification of accounts it is found that DEABAS has not been implemented by this Municipality for the year 2018-19. Specific attention is drawn of Rule 67 of Odisha Municipal (Accounts) Rules 2012, Cheque signing authorities and the Executive Officer should ensure maintenance of all records as per requirement under DEABAS before signing and issue of cheques. It has been categorically instructed that any payment / issue of cheques without resorting to DEABAS w.e.f 1.10.2013 shall attract disciplinary action against the official concerned Lastly it has been directed in the said G.O. that non implementation of the DEABAS in compliance to Odisha Municipal Accounts Rule 2012 as stated above shall also attract with holding of grants- in- aids by Govt. to the defaulting ULBs.But it is regretted to mention that this Municipality has been completely failed in this direction for adoption of DEABAS as per OMAR 2012. The matter needs a thorough relook so that a transparent accounting system as per OMAR 2012 is immediately enforced without further delay.

4.5) Liquid Assets and Liabilities :-

The position of asset and Liability of this Municipality for the Year 2018-19 is given below basing upon the facts and figures arrived by Audit as well as information furnished by Local Authority.

Liability	Amount (Rs)	Assets	Amount (Rs)
Unspent Grant	223961027.94	Out standing advance	5673544
Salary Payable	2551858.00	Closing balance	288080019.8
Loan	5845626.12	out standing tax	20423317.65
SD/EMD	13190155.00	D	
Govt dues	621554.00	D	
Energy charge Payble	142942.00	D	
Asset over Liability	67863718.35	5	
Total	314176881.41	I	314176881.41

From the above matrix of assets and liability it is seen that the assets of this Municipality is excess over liability for a tune of Rs **67863718.35** which speaks that the financial position of this Municipality is sound. Therefore local authority is suggested to expedite the increase of own revenue by adhering OM act and Rule rather depending upon the Govt.grants for better service to the civic people.

4.6) Annual Budget :-

Under . Section-104 OM Rule 1953 At least two months before the close of year, the Chairperson shall present before the municipality a complete account of its probable receipts and expenditure for the following financial year together with the actual of the current year and Under Section -107 OM Rule 1953 , After expiry of 14 days (since presentation before the municipality), the municipality shall sanction the estimate and submit forthwith to the State Government. Further section-109 Provides for approval of the budget estimate by the State Government. But on scrutiny of the Budget Estimate the following irregularities are noticed

The preliminary Budget Estimate for the Year 2018-19 has been approved by the Council in its resolution No 3 dated13.02.2018 and it was published for public inviting suggestion or recommendation for a period of 14 days. The Approval of Final Budget Estimate by the Council has been sent to PD DUDA Vide L No 712 dated 15.3.19 for onward transmission of same to Govt in HUD. The period of submission of budget to the higher authority is delayed by the local authority. The approved Budget Estimate for the year 2018-19 has not been received by the municipality from the H &UD. Dept., Govt. of Odisha, BBSR till close of audit.

4.7) Preparation of Unrealistic Budget Estimates: (AOSP -20)

As per Rule-56 of Odisha Budget Manual, the estimation of fixed revenue should be based upon the actual demand including arrear and the



probabilities of their realisation during the year. Odisha Budget Manual read with Section-108(a) of the Odisha Municipal Act, 1950 stipulates that the estimate of income and expenditure should be reasonable and proper. Further As per Rule-56 of Odisha Budget Manual, the estimation of fixed revenue should be based upon the actual demand including arrear and the probabilities of their realisation during the year. Odisha Budget Manual read with Section-108(a) of the Odisha Municipal Act, 1950 stipulates that the estimate of income and expenditure should be reasonable and proper.

Further, the said rule of the Odisha Budget Manual stipulates that the Budget estimates of revenue and receipts should be based on the existing rates of taxes, duties and fees, etc., and no increase or reduction in such rates and no proposals for abandonment of revenue which have not been sanctioned by Government should be proposed in the estimates.

Further Rule 78 of the Odisha Municipal Rules, 1953 states that in preparing the budget, provision shall be made for a minimum closing balance. The amount shall not ordinarily be less than one-sixth of the aggregate on account of establishment and fixed monthly charges for the whole year.

But on scrutiny of the Budget estimate for the year 2018-19 it is seen that there is a variation in receipt and expenditure as details below.

	Receipt		Expenditure			
AS PER BUDGET	ACTUAL	% of variation	AS PER- BUDGET	ACTUAL	% of variation	
163691741.00	189285142.04	15.63	153041596.00	190331212.29	24.36	

From the above figure it is seen that the preparation of budget is not realistic as the difference in between actual and Budget provision varies about 24 % which implies that budget has not been prepared in due care and budget provision has not been adhered during the year 2018-19. There is no revised Budget has been made by this Municipality to regularize the same and got approval from Govt. in H&UD Deptt. Therefore the local authority is suggested to prepare realistic Budget hence forth.

4.8) Non Creation Of Sinking Fund:-

· As per Section 111 of O.M. Act, 1950,read with Rule 20(d) of O.L.F.A. Rules, 1951, provision should have been made for creation of Sinking Fund which is to be utilized for redemption of huge outstanding Loan amount of Rs 4934743.74.But no such sinking fund has been created in this municipality. The E.O. is advised to maintain a sinking fund for better prospects of municipality to waive out pending liabilities.

4.9) Creation of depreciation fund :-

No such fund has been created by this Municipality to replenish assets .

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Paralakhemundi Municipality - 2018-2019

Slno	Name of the Bank	A/C No.	Closing	Closing	Closing	Closing	Difference(In	Remarks
			Balance Date	Balance in Pass	Balance in	Balance in	Rs:)(A-B)	
			As on	Book(In Rs:) (A)	Bank Date	Bank as		
			(dd/mm/yyyy)		Cash Book	mentioned in		
					(dd/mm/yyyy)	Cash Book(In		
						Rs:) (B)		
1	All Bank pass books	00	31-03-2019	297145359.25	31-03-2019	288090019.76	9055339.49	Reconciled below
	GRAND TOTAL			297145359.25		288090019.76	9055339.49	

Reconciliation

5.1) Details of Closing balance as per bank pass book and cash book as on 31.3.2019

L No	Name of the Scheme	Name of the bank	A	ccount No	Balance as per pass book as	Closing Balance in Bank as mentioned in Cash Book as 31.03.19	Remarks
1	1 Miscellaneous	Andhra Bank	43	8810011005247	58826.00		
2	2UITSSMT (Grant PHD)	Bank of Baroda	2347010	0002724	1055735.00		
3	3HIV AIDS (Pension Grant)	Bank of Baroda	2347010	0002735	70742.50		
	4IHSDP (Grant)	Bank of Baroda	2347010	0002726	11485551.50		
	SJSRY	Bank of Baroda	2141		0.00		Closed
(SJSRY	Bank of Baroda	2347010	0002094	0.00)	Closed
	Performance Insentive grant	ICICI Bank	6380100	0163	1432566.00		
8	BKalyan Mandap	ICICI Bank	6380100	0572	1218037.00		
9	OCC Road (Grant)	Indian Bank	6157046	69	1397446.00		
10	SJSRY	Indian Bank	5753252	64	0.00		
11	Special Fund	HDFC Bank	2682145	0000054	2418989.00		
12	BRGF	HDFC Bank	5010008	2188461	36034996.00		
13	Biju yuava Bahini	HDFC Bank	5010023	1402601	194974.00		
14	Swachha Bharat Mission	IDBI Bank	1818104	00012449	4701178.00		
15	Swachha Bharat Mission	Axis Bank	9150100	31469801	851719.00		
16	6MBPY	Axis Bank	9170100	81121647	9316910.00		
17	7IGNWPS	Axis Bank	9170100	81131039	4943873.00		
18	BIGNDPS	Axis Bank	9170100	81126655	684060.00		
19	GNOAPS	Axis Bank	9170100	81137448	2527043.00		
20	NFBS	Axis Bank	9170100	79277523	440844.00		
2′	Bhimabhoi B Samarthya	Axis Bank	9170100	79277536	0.00		
22	Senior Citizen	Axis Bank	9170100	79277549	0.00		
23	Begger Begger	Axis Bank	9170100	79277552	0.00		
24	Third Gendre	Axis Bank	9170100	79277510	0.00		
25	5	Axis Bank	9170100	65677252	0.00		
26	6Mid Day Meal	State Bank of India	1130488	1970	3611711.10		

	Deduction Accounts (SD,IT,CESS, Vat,Royality)	State Bank of India	11304879267	9060483.67	
	NULM	State Bank of India	11304879289	2908208.10	
	SJSRY Subsidy Revolving Fund Grant)	State Bank of India	31099394125	972726.00	
	SJSRY Subsidy (Grant)	State Bank of India	11304880433	342378.41	
31	High Mast Light Grant	State Bank of India	32780438378	323876.00	
32	L F S pension fund	State Bank of India	11304875069	482723.50	
33	Non L F S pension fund	State Bank of India	11304875070	0.00	
34	Current Account(ZA)	State Bank of India	11304876131	14656.50	
35	BRGF (Grant)	Union Bank of India	406902010591644	1693280.55	
36	Capacity Building of BRGF A/C (Salary Grant)	Union Bank of India	406902010598059	27728.00	
	Chief Minister's Relief Fund Account (Special Fund)	Union Bank of India	406902010599429	91763.00	
38	IDSMT (Municipality Fund)	Union Bank of India	406902010004431	470595.92	
39	Park & Greenary (Grant)	Union Bank of India	406902010595904	265803.00	
40	Tourisim Grant	Union Bank of India	406902010595903	713253.00	
41	Water Bodies (Grant)	Union Bank of India	406902010595905	1934080.00	
42	Octrai Grant	Union Bank of India	406902010598763	1049055.00	
43	Motor Vehicle Tax (Grant)	Union Bank of India	406902010598673	302502.00	
44	Election & Cencus	Union Bank of India	406902010004842	699985.56	
45	13th Finance (Grant)	Union Bank of India	406902010595939	11925331.84	
46	MLA LAD (Grant)	Union Bank of India	406902010596817	7784155.00	
47	MP LAD (Grant)	Union Bank of India	406902010004954	6310360.00	
48	FDR/SRC (Grant)	Union Bank of India	406902010007834	2371984.00	
49	Municipality Fund	Union Bank of India	406902010004619	1456280.39	
	MBPY, IGNOP, ODP(Oldage Pension)	Union Bank of India	406902010591995	2517255.20	
51	SJSRY (Grant)	Union Bank of India	406902010003241	626366.35	
52	12th Finance (Grant)	Union Bank of India	406902010007835	43211.00	
53	Road Development grant	Union Bank of India	406902010592435	425939.00	
	Maintenance of Road & Bridges(General) & Maintenance of Non -Residential Building (Genaeral) Grant	Union Bank of India	406902010598762	2380929.84	
55	Miscellaneous	Union Bank of India	406901010004001	263233.85	
56	Miscellaneous	Union Bank of India	406902010000648	13958.85	
57	EPF	HDFC Bank ,Paralakhemundi	50100259534507	157235.00	
58	Titili	Andhra Bank	043810100166109	1585858.50	
	Total in Bank Pass book			141660398.13	132882704.64
	In PL Account				
			Scheme ID-01	55756165.12	55756165.12
1	14th FCA		Scheme ID-18	22617174.00	22617174.00
2	4th SFC		Scheme ID-27	1338000.00	1338000.00
3	Creation of Capital Asset		Scheme ID-30	3754000.00	3754000.00
4	M.V. Tax		Scheme ID-42	5486685.00	5486685.00



ation	Scheme I	D-45	13344341.00	13344341.00	
rr. Pension	Scheme I	D-48	35624000.00	35624000.00	
	Scheme I	D-51	94200.00	94200.00	
	Scheme I	D-54	16796862.00	16519216.00	
book			154811427.12	154533781.12	
			215764.00	215764.00	
			457770.00	457770.00	
			673534.00	673534.00	
			297145359.25	288090019.76	
	s book	Scheme I Scheme I Scheme I	Scheme ID-48 Scheme ID-51 Scheme ID-54 Scheme ID-54	Scheme ID-48 35624000.00 Scheme ID-51 94200.00 Scheme ID-54 16796862.00 s book 154811427.12 215764.00 457770.00	Scheme ID-48 35624000.00 35624000.00 Scheme ID-51 94200.00 94200.00 Scheme ID-54 16796862.00 16519216.00 s book 154811427.12 154533781.12 215764.00 215764.00 457770.00 457770.00

During the course of audit it is observed that the bank position of all bank accounts has not been reflected by the local authority in the accountant cash book vis-a-vis their actual position in bank pass book as on 31.3.19. Basing on last Audit Report and actual bank position of all Bank Pass Books ,Non-Reconciliation of Closing Balance of Bank Pass Book and Closing Balance of Cash Book i.e. Rs Rs 9055339.49 (297145359.25-288090019.76) is given below

5.2) Reconciliation between closing balance of bank pass book and cash book as on 31.3.19

a) Closing balance as per bank pass book as on 31.03.2019 Rs 297145359.25

b) Closing balance as per Cash book as on 31.03.2019 Rs 288090019.76

Difference Rs 9055339.49

Add cheque i	ssued durind the year 2	2018-19 but not encashed a	as on 31.3.19		2231
Vr No/Date	Cheque No/Date	Amount	Scheme	Date of Encash	
740/14.2.19	206100/14.2.19	26978.00	13th Finance (Grant)	6.4.19	7
776/13.3.19	396313/13.3.19	950571.00	NULM	4.4.19	
849/30.3.19	11010184/30.3.19	63180.00	IDSMT (Municipality Fund)	6.4.19	
848/30.3.19	693787/30.3.19	153808.00	Deduction Accounts (SD,IT,CESS, Vat,Royality)	5.4.19	
849/30.3.19	693790/30.3.19	130191.00	Deduction Accounts (SD,IT,CESS, Vat,Royality)	5.4.19	
845/30.3.19	2423/30.3.19	236772.00	MLA LAD	9.4.19	
847/30.3.19	11012379/30.3.19	20000.00	IDSMT (Municipality Fund)	9.4.19	
847/30.3.19	11012380/30.3.19	19150.00	IDSMT (Municipality Fund)	9.4.19	
847/30.3.19	11012378/30.3.19	9000.00	IDSMT (Municipality Fund)	9.4.19	
847/30.3.19	11012381/30.3.19	92257.00	IDSMT (Municipality Fund)	17.4.19	
842/29.3.19	12001580/30.3.19	108000.00	FDR/SRC	8.4.19	
852/30.3.19	2011278/30.3.19	1994.00	Municipality Fund	3.4.19	
841/29.3.19	2011277/29.3.19	141886.00	Municipality Fund	8.4.19	
776/13.3.19	4103/13.3.19	277646.00	Devolution fund (P/L)	20.4.19	
	Total	2231433.00			



5 Closing ba	lance as per Pass book	(297145359. 25
30.3.19	Municipality Fund	Union Bank of India	406902010004619	22.4.19	-10000.00
				deposit	

5.3) LOSS OF INTEREST DUE TO NON ADOPTION OF FLEXI ACCOUNT:-(AOSP 7)

Government in Finance Department vide its Lr. No.35425(42)F Dt. 12.10.12 instructed all departments to invest of scheme funds kept in bank account by implementing agencies to state and centrally sponsored bank schemes Above a threshold limit in fixed deposits through flexi account. These accounts provide the liquidity associated with saving account along with higher returns of Fixed Deposits on surplus funds. So that higher interest accruals from the scheme funds can be earned back to expand the coverage of the scheme without affecting fund flow. Hence the attention of the E.O of this Municipality is drawn in the matter to adopt this procedure hence forth. On issue of POM No.02 dt.0705.2019, the E.O. replied that no flexi account has been maintained by this municipality. The E.O. of this Municipality is advised to adhere to the Govt. guidelines forthwith.

5.4) Transactions not made through PL account:-(AOSP- 16)

As per Rule 85(1) of the OM Rules, 1953, all moneys received on account of the Municipality should be remitted intact to the Treasury immediately. But during year under audit it is seen that funds collected through receipt books are directly deposited in bank account other than the PL.Account deviating above provision. The reason for parking of the fund other than PL account has been sought from local Authority.

In response to the POM No 4 dated 7.05.2019,the local Authority stated that to acquire more interest all money received on behalf of municipality of its own fund has been parked in savings accounts as per instruction of Govt.in HUD.

Therefore local authority is suggested to deposit all money received on behalf of municipality in P.L account in accordance with the above Municipal Rule.

5.5)

Parking of Municipality fund in ineligible Banks:-

As per instruction of Finance Department Lr.No.15984/F dt.30.05.16(DLFA Lr.No.6119/dt.17.05.2017) parking of Municipality fund in 11(Eleven) Public Sector Banks (1.SBI,2.Indian Overseas Bank,3.UCO Bank,4.Bank of Baroda,5.Union Bank of India,6.Bank of India,7.Indian Bank,8.United Bank of India,9.Canara Bank,10.Allahabad Bank,11.Andra Bank),2(Two) Regional Rural Banks (1.UGB,2.Odisha Gramya Bank),1.(one) Co-Operative Bank (Odisha State Co-Operative Bank) and 1.(one) Private Sector Banks (HDFC) are eligible to handle the business and deposits for the financial year 2018-19. But It would be seen from the above bank accounts that in violation of said govt instructions a huge amount of Govt. Grants to the tune of Rs.26116230.00 as detailed below have been kept in the ineligible Banks such as ICICI Pkd, IDBI Pkd, and Axis Bank Pkd during the year 2018-19. It should be switched over to the eligible banks.

Name of ineligible Bank	Account No.	Amount(Rs)	Scheme
ICICI Bank,PKD	63801000163	1432566.00	Performance Incentive Grant
IDBI,PKD	400012449	4701178.00	SBM
AXIS Bank,PKD	81121647	9316910.00	MBPY
ICICI Bank,PKD	63801000572	1218037.00	Kalyan Mandap
AXIS Bank,PKD	81126655	684060.00	IGNOP
AXIS Bank,PKD	81131039	4943873.00	IGNWPS
AXIS Bank,PKD	1469801	851719.00	SWACHA BHARAT MISSION
AXIS Bank,PKD	81137448	2527043.00	IGNOAP
AXIS Bank,PKD	9277523	440844.00	NFBS
	G.Total	26116230.00	

The local authority is suggested to close the bank accounts of aforesaid ineligible banks and to keep those money in any eligible banks as prescribed by the Finance Dept. to avoid any future complicacy.

PARA: 6 STOCK POSITION

Paralakhemundi Municipality - 2018-2019

Slno	Material/ Item	Opening	Receipt	Issued	Closing	As per stock	Remarks
		Balance			Balance As per	register	
					Audit		
1	MDM Rice	37.523	0	0	37.52	37.523	As per AR No-296493 AR 2017-18
							Gajapati

Comments

6.1) Non conduct of Physical verification:- (AOSP 13 & 14)

As per Rule 106 of O.G.F.R., an inventory of the dead stock should be maintained in all Government offices in form O.G.F.R. 6 showing the number received, the number disposed of (by transfer, sale, loss, etc.) and the balance in hand for each kind of article.

As per Rule 106 (iii) of O.G.F.R., the inventory should be checked by the competent administrative authority **once a year** and a certificate of the result of check recorded.

As per Rule 106 (iv) of O.G.F.R., articles of dead stock should be verified at least once a year and the result of verification recorded on the inventory. All discrepancies noticed must be proper investigated and brought to account immediately so that the inventory may represent the true account.

As per Rule 111 of O.G.F.R., a physical verification of all stores should be made at least once in every year by the Head of Office concerned or such other as may be specially authorized by him.

As per Rule 269 of O.G.F.R., subject to any special rules or order made by Government in this behalf, every cashier, store-keeper and other subordinate who is entrusted with the custody of cash or stores should be required to furnish security, the amount being regulated according to circumstances and to local conditions in each case under the sanction of competent authority and to execute bond setting forth the conditions under which government will hold the security and may ultimately refund or appropriate it.

On asking for dead stock position and reason for non conducting half yearly physical verification through **POM**,the local authority only supplied the dead stock position of major stocks and assured to conduct the physical verification of stock and store in regular interval. The position of Dead Stock and electrical items of this Municipality is furnished below.

6.2) Dead Stock

SL NO	Items	Opening Balance	Purchase	Issue	Total(closing balance
1	2	3	4	5	6
1	Iron Almirah	21	0	0	21
2	wooden Almirah	12	0	0	12
3	iron Table	16	0	0	16
4	wooden table	11	0	0	11
5	S. Chair	14	0	0	14
6	PI. CHAIR	47	0	0	47
7	Iron Self	4	0	0	4
8	Computer	14	5	0	19
9	Computer table	10	0	0	10
10	Computer Chair	3	0	0	3
11	Wooden Chair	2	0	0	2
12	official Chair	6	0	0	6
13	LED TV	1	0	1	1
14	Bio metric Machine	1	0	0	1
15	CC Camera	8	0	0	8
16	XEROX Machine	1	0	0	1



ĺ						
	17	Printer	14	5	0	19
	18	Color Printer	1	0	0	1

6.3) Stock Position of Electrical Equipment

SL No	Name of the Item	ОВ	Purchase	Total	Used	СВ	SRP
	12x24 watt T5 Street Light	42	150	192	174	18	21
:	2T -5 24 W 6500 K Flurecent Lamp	370	500	870	310	560	37
;	32x24 watt T-5 Electronic Choke	280	200	480	240	240	79
4	S.V. Lamp 250 Watt	121	200	321	102	219	147
;	S.V. Lamp igniter 250 Watt	85	100	185	50	135	195
(S.V. Lamp Choke 250 Watt	136	70	206	70	136	171
-	72x24 T5 side holder	58	0	58	0	58	59
8	840 Watt Tube Light (Starter)	68	0	68	0	68	91
,	SV Lamp holder	37	0	37	0	37	121
10	SV Choke 400 Watt	10	0	10	0	10	181
1	140 Watt Tube Light	37	0	37	7	30	321
12	2Tube Light Holder (40 Watt)	16	0	16	0	16	335
13	S.V.Lamp capacitor	100	0	100	0	100	219
14	S.V.Lamp (400 watt)	10	0	10	0	10	145

6.4) Non account of the replaced non perishable electrical accessories in the stock register.

As thousands of electrical accessories are being issued & transactions in this head are being made in the Stock Register, so there must be a good number of defunct electrical accessories would be coming under warranty & guaranty period which could be returned to the company. But the same has not been done at all during the whole year 2018-19 which is a great loss. Then the non perishable items years together costs a lot which can be auctioned. But the same has not been done at all as per the verbal conversation with the Municipality staff. That is also a loss.

So the local authority is advised to be aware of it & instruct his official to take account of the non perishable electrical appliance to stock & store to save the Govt fund.

6.5 Production of Rice Stock Register:-

During the course of audit it is ascertained from the last and previous audit report that 37.52305 qtl of Rice has been kept unutilized till the date.

As per Rule 106(iii) of OGFR, the stock and stores should be checked by the competent authority once a year and a certificate of the result of check to be recorded.

In response to audit objection memo the local authority did not furnish any reply.. Neither the stock register of the said MDM nor utilization thereof could be made available to audit for verification. Hence as per DLFA Letter No.7723/29.09.2016 the objection stands in its own merit. The details of which is dealt in last audit report no.296493/AR/2017-18 for the year 2016-17.



PARA: 7 INVESTMENT

Paralakhemundi Municipality - 2018-2019

Slno	Opening	Opening	Amount	Total(In Rs:)	Amount	Closing	Closing	Closing	Closing	Difference(I	Remarks
	Balance of	Balance(In	Encashed		Invested	Balance as	Balance	Balance as	Balance	n Rs:)	
	Investment	Rs:)	during the		during the	per (DD	Audit(In	per (DD	Investment		
	as on (DD		Year under		Year under	MM	Rs:)	ММ	Ledger(In		
	MM YYYY)		Audit(In		Audit(In	YYYY)		YYYY)	Rs:)		
			Rs:)		Rs:)	Audit		Investment			
								Ledger			
1	01-04-2018	673534.00	0.00	673534.00	0.00	31-03-2019	673534.00	31-03-2019	673534.00	0.00	
	GRAND	673534.00	0.00	673534.00	0.00		673534.00		673534.00	0.00	
	TOTAL										

DETAILS OF CB ON INVESTMENT & Comments:

Details of CB on Investment and Comment

Section 115 of the Orissa Municipal Act, 1950 provides that the municipality may invest any money not required for immediate expense, either in Govt. Security or in any other form with approval of the State Govt.It is noticed during the course of audit that no amount has been invested by this municipal council in any bank or in Govt. security during the financial year 2018-19

Details of investments is furnished below

SI No	FDR No/Account No	Name of the bank	Date of	Amount of	Rate of	Date of	Maturity Value
			Investment	Investment	Interest	Maturity	
1	683133/11305139107	SBI, Paralakhemundi	05.04.16	215764.00	7%	05.04.19	265700.00
2	683134/11305139118	SBI, Paralakhemundi	03.04.16	457770.00	7%	05.04.19	563716.00
	Total			673534.00			829416.00

On scrutiny of the investment register it was noticed that Rs 673534.00 has been invested @ 7% interest per year for three years. The maturity date of the investment was 05.04.2019. No fresh investment has been made after 05.04.2019. The local authority is suggested to reinvest the amount and produce to next audit.

PARA: 8 ADVANCE

Paralakhemundi Municipality - 2018-2019

Slno	Advance	Cashbook	Advance	Advance	Total(In Rs:)	Advance	Advance	Advance	Advance	Advance	Difference	Remarks
	Outstanding	Name	Outstandi	Paid		adjusted	Outstandi	Outstandi	Outstandi	Outstandi	(In Rs:)	
	as on (DD		ng (In Rs:)	during the		during the	ng as per	ng Audit	ng as per	ng Cash		
	MM YYYY)			Year		Year	(DD MM	(In Rs:)	(DD MM	Book(In		
				under		under	YYYY)		YYYY)	Rs:)		
				Audit(In		Audit(In	Audit		Cash			
				Rs:)		Rs:)			Book			
1	01-04-2018	Accounta	3815544.	2188000.	6003544.00	330000.0	31-03-201	5673544.	31-03-201	5673544.	0.00	
		nt Cash	00	00		0	9	00	9	00		
		book										
	GRAND TOT	AL	3815544.	2188000.	6003544.00	330000.0		5673544.		5673544.	0.00	
			00	00		0		00		00		

Comments:

8.1) Non adjustment of long outstanding advance to a tune of Rs 5673544.00 and non maintenance of Advance /outstanding ledger

Rule 138 of Orissa Municipal Rules 1953 speaks of that

- a) Money shall not be advanced unless there is reason to believe that the work for which the money is required will be completed and paid for within the financial year.
- b) Advance shall be regularly and promptly adjusted.
- C) Any unspent balance of an advance shall be immediately refunded. Besides above as per the Govt. in Finance Deptt. Lr. No. 2221/F. Dt. 08.03.2002 any advance outstanding for more than one year is treated as loss to the auditee organisation and the amount is recoverable through surcharge proceedings.

On checking of the advance position with reference to the Cash book and previous Audit report that advance to the tune of **5673544.00** is outstanding as on 31.03.2019 and the period of pendency starts from inception to the year 2018-19.

8.2) Details of Outstanding advance as on 31.3.19 (Rs 5673544.00)

SI No	Name & designation of advance holder	Vr No/Date	Amount of advar	nce outstanding	Purpose of Advance	Name of the Sanctioning Authority
			More than one year	Less than one year		
1	Prior to 2013-14		2590095.00	•		
	Total		2590095.00			
1	Sri Biswajeet Dash, Jr. Asst	57/13-14	19449.00		ULB Election	Sri Bibhuti Bhusan Panda ,Ex EO
1	Sub Collector, Paralakhemundi	397/13-14	10000.00		General Election	Sri Bibhuti Bhusan Panda ,Ex EO
3	Durga Prasad , I/C Cashier	57/13-14	210910.00		ULB Election	Sri Bibhuti Bhusan Panda ,Ex EO
4	Sri Biswajeet Dash, Jr. Asst	57/13-14	90350.00		ULB Election	Sri Bibhuti Bhusan Panda ,Ex EO
5	Durga Prasad , I/C Cashier	57/13-14	34155.00		ULB Election	Sri Bibhuti Bhusan Panda ,Ex EO
	Total		364864.00			
1	Sri N Simanchal , Jamadar	162/24.6.1 4	10000.00		Purchase of Sanitary Material	Sri Duryodhan Sahu I/C EO
_	Sri Suresh Kumar Panigrahy ,OTS	393/11.10. 14	45400.00		Food Assistance for HUDHUD cyclone	Sri Pabitra Mohan Kanungo I/C EO



3 Sri Srikanta Kumar Nayak ,Advocate	225/25.7.1 4	7500.00	W.P.C Lt No 18474/2013	Sri Duryodhan Sahu I/C EO
P	310/3.9.14	15000.00	W.P.C Lt No 20166	Sri Duryodhan Sahu I/C EO
5Sri Srikanta Kumar Nayak ,Advocate	392/29.9.1	5000.00	W.P.C Lt No 16757	Sri Pabitra Mohan Kanungo I/C EO
Total	4	82900.00		I/C EO
,	456/15-16	20000.00	Wall Painting	Sri Purnachandra Sahu, Ex
, ,	520/15-16	20000.00	Wall Painting	EO Sri Purnachandra Sahu, Ex
OTS 3Sri Srikanta Kumar Nayak ,Advocate	157/15-16	5000.00	Legal Fee	EO Sri Purnachandra Sahu, Ex EO
· · · · · · · · · · · · · · · · · · ·	260/15-16	15000.00	Legal Fee	Sri Purnachandra Sahu, Ex EO
· · · · · · · · · · · · · · · · · · ·	899/15-16	5000.00	Legal Fee	Sri Purnachandra Sahu, Ex EO
l'	238/15-16	28000.00	Car festival	Sri Purnachandra Sahu, Ex EO
7Sri Rajesh Kumar Bebarta, PEON	325/15-16	30000.00	Purchase of Furniture	Sri Purnachandra Sahu, Ex EO
8T Hari Babu, Driver	696/15-16	45000.00	Purchase of bleaching powder	Sri Purnachandra Sahu, Ex EO
9Smt Rasmita Nayak ,CO	648/15-16	20000.00	NULM	Sri Purnachandra Sahu, Ex EO
10Sri Kasinath Das, Advocate	898/15-16	3185.00	Legal Fee	Sri Ashok Kumar Raut ,EO
Total		191185.00		
1Sri Ram Prasad Jena, Jamadar	94/11.5.16	20000.00	Purchase of Sanitary Material	Sri Ashok Kumar Raut ,EO
2Sri P Durga Rao, Driver	120/26.5.1	6000.00	Repair of Tractor	Sri Ashok Kumar Raut ,EO
3T Hari Babu, Driver	214/2.7.16	12000.00	Purchase of bleaching powder	Sri Ashok Kumar Raut ,EO
4Sri Pradip Kumar Lima, Jamadar	309/6.8.16	9500.00	Purchase of Spay machine	Sri Ashok Kumar Raut ,EO
	440/28.9.1 6	12000.00	Purchase of bleaching powder	Sri Ashok Kumar Raut ,EO
6Sri Ram Prasad Jena, Jamadar	527/15.11. 16	15000.00	Purchase of Sanitary Material	Sri Ashok Kumar Raut ,EO
7T Hari Babu, Driver	594/23.12. 16	40000.00	Hiring of JCB Encroaching	Sri Ashok Kumar Raut ,EO
8Sri Srikanta Kumar Nayak .Advocate	667/21.1.1 7	30000.00	Legal Fee	Sri Ashok Kumar Raut ,EO
	752/6.3.17	6000.00	Sanitary Material	Sri Ashok Kumar Raut ,EO
10T Hari Babu, Driver	778/14.3.1 7	12000.00	Purchase of bleaching powder	Sri Ashok Kumar Raut ,EO
12Total				
		162500.00		
1N Simanchal , Jamadar	43/17.4.17	1 62500.00 10000.00	Purchase of Broom	Sri Ashok Kumar Raut ,EO
	43/17.4.17 241/1.8.17		Purchase of Broom Purchase of bleaching powder	Sri Ashok Kumar Raut ,EO Sri Ashok Kumar Raut ,EO
2T Hari Babu, Driver		10000.00	Purchase of bleaching	
2T Hari Babu, Driver 3T Hari Babu, Driver	241/1.8.17 391/13.10.	10000.00	Purchase of bleaching powder Purchase of hand made	Sri Ashok Kumar Raut ,EO

DRAFT AUDIT REPORT





	Grand Total		3634544.00	2039000.00		
	Total			2039000.00		
	Ghanashyam Behera , OTS	843/29.3.1 9		10000.00	celebration of Utkal Divas	Sri Ashok Kumar Raut ,
	Kameswar Mahanty, JA	798/14.3.1 9			Election	Sri Ashok Kumar Raut ,
	Kameswar Mahanty, JA	797/14.3.1 9		10000.00	Purchase of sanitary material	Sri Ashok Kumar Raut ,
19	Ghanashyam Behera , OTS	747/18.2.1 9		200000.00	PEETHA Programme	Sri Ashok Kumar Raut ,
	Ghanashyam Behera , OTS	746/16.2.1 9		300000.00	PEETHA Programme	Sri Ashok Kumar Raut ,
	Badakrushna I/C - Jamadar	704/2.2.19		12000.00	Purchase of sanitary material	Sri Ashok Kumar Raut ,
	Ghanashyam Behera , OTS	700/30.1.1 9		50000.00	PEETHA Programme	Sri Ashok Kumar Raut ,
	D Jhudhistir,JE	696/22.1.1		40000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
	Ghanashyam Behera , OTS	678/15.1.1 9		100000.00	PEETHA Programme	Sri Ashok Kumar Raut ,
13	Binod Kissan ,JE	649/31.12. 18		71000.00	ODF	Sri Ashok Kumar Raut ,
12	Binod Kissan ,JE	601/14.12. 18		190000.00	District Sports	Sri Ashok Kumar Raut ,
11	D Jhudhistir,JE	506/15.11. 18		100000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
10	T Hari Babu , Driver	501/14.11. 18		12000.00	Transportation of Bleaching Powder	Sri Ashok Kumar Raut ,
9	D Jhudhistir,JE	433/31.10. 18		100000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
8	D Jhudhistir,JE	431/26.10. 18		200000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
7	D Jhudhistir,JE	417/18.10. 18		200000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
6	•	415/17.10. 18		200000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
5	Suresh Chandra Panigrahy	414/17.10. 18		100000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
4	Suresh Chandra Panigrahy ,OTS	413/17.10. 18		100000.00	Storm Titili Expenditure	Sri Ashok Kumar Raut ,
3	Rasmhmita Nayak CO	366/1.10.1 8		15000.00	Declaration of ODF	Sri Ashok Kumar Raut ,
2	T Hari Babu , Driver	263/8.8.18		12000.00	Transportation of Bleaching Powder	Sri Ashok Kumar Raut ,
1	T Hari Babu , Driver	46/26.4.18		12000.00	Transportation of Bleaching Powder	Sri Ashok Kumar Raut ,
$\overline{}$	Total		243000.00			
	Sri Ghanashyam Behera, OTS	622/20.1.1	20000.00		Celebration of republic day	Sri Ashok Kumar Raut ,
١.	Sri Badakrushna , PEON	585/5.1.18	25000.00		Sanitary Material	Sri Ashok Kumar Raut ,

8.3) The details of Out standing advance related to the year 2018-19 AOSP 23 & 24

On checking of Accountant cash books for the year 2018-19 it was noticed that an amount of advance Rs 2039000.00 paid during the year 2018-19 has not adjusted as on 31.3.19. the details of un adjusted advance for the year 2018-19 are furnished below. The reason of such non adjustment of advance was asked through objection memo. In response to the **POM No 10 dated 17.05.2019**, the local authority stated that steps are taken to adjust the outstanding advance for the year 2018-19. The local authority is suggested to take immediate steps to adjust the out standing advance.

Vr No	Date	Amount	Name of advance holder	Purpose



	Total	2039000.00		
843	29.3.19	10000.00	Ghanashyam Behera , OTS	celebration of Utkal Divas
798	14.3.19	5000.00	Kameswar Mahanty, JA	Election
797	14.3.19	10000.00	Kameswar Mahanty, JA	Purchase of sanitary material
747	18.2.19	200000.00	Ghanashyam Behera , OTS	PEETHA Programme
746	16.2.19	300000.00	Ghanashyam Behera , OTS	PEETHA Programme
704	2.2.19	12000.00	Badakrushna I/C - Jamadar	Purchase of sanitary material
700	30.1.19	50000.00	Ghanashyam Behera , OTS	PEETHA Programme
696	22.1.19	40000.00	D Jhudhistir,JE	Storm Titili Expenditure
678	15.1.19	100000.00	Ghanashyam Behera , OTS	PEETHA Programme
649	31.12.18	71000.00	Binod Kissan ,JE	ODF
601	14.12.18	190000.00	Binod Kissan ,JE	District Sports
506	15.11.18	100000.00	D Jhudhistir,JE	Storm Titili Expenditure
501	14.11.18	12000.00	T Hari Babu , Driver	Transportation of Bleaching Powder
433	31.10.18	100000.00	D Jhudhistir,JE	Storm Titili Expenditure
431	26.10.18	200000.00	D Jhudhistir,JE	Storm Titili Expenditure
417	18.10.18	200000.00	D Jhudhistir,JE	Storm Titili Expenditure
415	17.10.18	200000.00	D Jhudhistir,JE	Storm Titili Expenditure
414	17.10.18	100000.00	Suresh Chandra Panigrahy ,OTS	Storm Titili Expenditure
413	17.10.18		Suresh Chandra Panigrahy ,OTS	Storm Titili Expenditure
		15000.00	Rasmhmita Nayak CO	Declaration of ODF
		T Hari Babu , Driver	Transportation of Bleaching Powder	
46	26.4.18	12000.00	T Hari Babu , Driver	Transportation of Bleaching Powder

8.4) The details of Advance Paid and adjusted during 2018-19

SI No	Name of advance holder		Amount of Adv paid	Ref to Vr No/Date/Year of adjustment	Amount of advance adjustment	Purpose
	1 Ghanashyam Behera , OTS	78/9.5.18	15000.00	422/18-19	15000.00	Purchase of stationary
	2Badakrushna I/C - Jamadar	201/27.6.18	20000.00	393/18-19	20000.00	Purchase of sanitary material
;	Ghanashyam Behera , OTS	239/24.7.18	15000.00	424/18-19	15000.00	Conduct of competition
	4Ghanashyam Behera , OTS	294/28.8.18	30000.00	425/18-19	30000.00	Celebration of LSG Day
	Badakrushna I/C - Jamadar	507/15.11.18	49000.00	853/18-19	49000.00	Purchase of sanitary material
	6Ghanashyam Behera , OTS	697/22.1.19	20000.00	758/18-19	20000.00	celebration of Republic Day
	Ghanashyam Behera , OTS	480/20.11.17	15000.00	003/18-19	15000.00	Purchase of stationary
	8Bansidhar Pattanayak, PEON	541/22.12.17	100000.00	Salary 18-19	60000.00	Medical expense
	Suresh Kumar Panigrahy, OTS	651/15-16	20000.00	855/18-19	20000.00	Distribution of HSY
1	Suresh Kumar Panigrahy, OTS	896/15-16	50000.00	855/18-19	50000.00	Distribution of HSY
1	1Suresh Kumar Panigrahy, OTS	122/25.5.16	26000.00	855/18-19	26000.00	Distribution of HSY
1:	2P Durga Rao, Driver	498/4.11.16	10000.00	856/18-19	10000.00	Registration of Cess pole
	Total				330000.00	

8.5) Year wise break up of Outstanding advance as on 31.3.2019

YEAR	AMOUNT
1995-96	487421.00
1996-97	500.00
1997-98	202540.00
1998-99	569000.00
1999-2000	16520.00
2000-01	16449.00
2001-02	515235.00
2002-03	86410.00
2003-04	6839.00
2004-05	34756.00
2005-06	28120.00
2006-07	25854.00
2007-08	186005.00
2008-09	141375.00
2009-10	12200.00
2010-11	38100.00
2011-12	145271.00
2012-13	77500.00
2013-14	364864.00
2014-15	82900.00
2015-16	191185.00
2016-17	162500.00
2017-18	243000.00
2018-19	2039000.00
Total	5673544.00

8.6) Insecure advance of 2017-18 (Advance outstanding for more than one year) AOSP 25 & 26

On checking of the accountant cash book and last year audit report it is be seen that a total Sum of Rs.243000.00 advance is outstanding relating to the year 2017-18 till 31.3.2019. The details of which is furnished in the table below: As per Finance Deptt G.O No. 2221/F dated 08.03.2002, any advance remaining unadjusted for more than one year without any valid reason is insecure and can be treated as loss of Govt., money and is liable for surcharge. Also as per Letter No.15179/DLFA dt 28.09.13 of Director, Local Fund Audit, Odisha in case of advances that remained unadjusted for more than one year or advances which are irrecoverable; both the sanctioning authority and the advance holder should be held equally responsible and are liable for surcharge.

On the strength of above Govt. orders the unadjusted outstanding advance relating to the year 2017-18 amount to Rs.243000.00 needs recovery from the officials as noted against each.

1	Name & designation of the advance holder	Vr No/Date	Amount	•	Name & designation of sanctioning Authority	Scheme
1	N Simanchal , Jamadar	43/17.4.17	10000.00	Purchase of Broom	Ashok Kumar raut , EO	Own Fund
2	T Hari babu , Driver	241/1.8.17	11000.00	Purchase of Bleaching	Ashok Kumar raut , EO	Own Fund

I	1	1		powder	1	1
3	T Hari babu ,Driver	391/13.10.17	75000.00	Purchase of Hand made Trolley	Ashok Kumar raut , EO	Own Fund
4	T Hari babu , Driver	470/18.11.17	12000.00	Purchase of Bleaching	Ashok Kumar raut , EO	Own Fund
6	Bansidhar Pattanayak ,Peon	541/22.12.17	40000.00	For Medical expance	Ashok Kumar raut , EO	Own Fund
7	Bansidhar Pattanayak ,Peon	557/29.12.1	50000.00	For Medical expance	Ashok Kumar raut , EO	Own Fund
8	Badakrushna , Sweeper	585/5.1.18	25000.00	Purchase of sanitary Material	Ashok Kumar raut , EO	Own Fund
9	Ghanashyam Behera , OTS	622/20.1.18	20000.00	Celebration of Republic Day	Ashok Kumar raut , EO	Own Fund
	Total		243000.00			

In response to audit objection memo the local authority stated that steps are taken to adjust the advance, but no adjustment made till close of audit. Rs 90000.00 advance outstanding againt Sri Bansidhar Pattanayak will be adjusted from his salary. Hence Rs 153000.00 (243000.00-90000.00) suggested for recovery.

8.7) Non Maintenance of Outstanding advance ledger:

As per Rule 136 to 140 of Odisha Municipal Rules, 1953 an 'Advance ledger' is to be maintained in each ULB recording person wise separate accounts of such advances. Advances shall be regularly and promptly adjusted and any unspent balance of an advance shall be immediately refunded. The different accounts in the advance ledger shall be balanced quarterly and signed by the Executive officer & thus an 'Outstanding Advance ledger' is to be maintained on quarterly basis. But it is seen that this Municipality has not maintained advance ledger and outstanding Advance ledger since long in spite of repeated objection raised in last and previous Audit reports.

On issue of POM No 02 dated 7.05.2019, the local authority stated that steps would be taken to maintain the above ledgers.

Therefore the local authority is suggested to maintain the above mandatory records and compliance reported to Audit.

Person(s) Responsible for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Ashok Kumar raut	EO	Paralakhemundi	76500
			Municipality Dist- Gajapati	
2	N Simanchal	Jamadar	Paralakhemundi	5000
			Municipality Dist- Gajapati	
3	T Hari babu	Driver	Paralakhemundi	49000
			Municipality Dist- Gajapati	
4	Bada Krushna	Sweeper	Paralakhemundi	12500
		·		
5	5 Ghanashyam Behera		OTS Paralakhemundi	
			Municipality Dist- Gajapati	



PARA: 9 GRANTS

Paralakhemundi Municipality - 2018-2019

Slno	Grants	Grants	Grants	Total(In Rs:)	Grants Spent	Grants	Grants	Remarks
	Outstanding	Outstanding	Received		during the	unspent as	unspent (In	
	as on (DD	(In Rs:)	during the		Year under	on (DD MM	Rs:)	
	MM YYYY)		Year under		Audit(In Rs:)	YYYY)		
			Audit(In Rs:)					
1	01-04-2018	225215821.94	162987109.00	388202930.94	164241903.00	31-03-2019	223961027.94	
	GRAND TOTAL	225215821.94	162987109.00	388202930.94	164241903.00		223961027.94	

Comments:

9.1) LOW LEVEL OF UTILISATION OF GRANTS:- (AOSP 89)

Rule 171(3)(1) of OGFR Vol-I, provides that the grants sanctioned shall be spent within a year from the date of sanction. The unspent balance of the previous year's grant has either to be surrendered to Govt., or it has to be taken into accounts in subsequent year's grant with prior approval of the sanctioning authority.

On going through the previous year audit report, it is noticed that on lst. April '2018, a huge amount of unspent balances of Rs. 225215821.00 was lying with this MUNICIPALITY under various schemes for years together. Fresh grants were also released without verifying the unspent position of earlier grants. The details are given below basing upon the entries made in the cash book and work case records.

ОВ	Receipt	Total		СВ	% of Utilization
225215821.94	162987109.00	388202930.94	164241903.00	223961027.94	42.30

From the above table, it is seen that the expenditure incurred was only Rs.164241903.00 while total fund available was Rs.388202930.94. the percentage of utilization of the grants in this MUNICIPALITY is very low in comparison to the total grants available for utilization under different developmental schemes. The overall utilization of grants of this ULB for the year 2018-19 is 42.30 % only. This indicates that the Govt. money released to this MUNICIPALITY for developmental works is not being utilized for the intended purposes in time. The delay in implementation of developmental programmes defeats the very purpose of the schemes plan and policy of Govt..

The less utilization of funds was mainly due to preparation of unrealistic budget estimates, inadequate monitoring and planning etc.

The less utilisation of funds was mainly due to non preparation of realistic budget estimates, inadequate monitoring and planning etc.In response to audit objection memo the Executive Officer concerned assured to take steps for utilisation of the funds .

9.2) Details of Grant received and utilized during the year 2018-19

Statem	tatement and Quotation; Vide para No9 of AR										
Statement showing the details of Grant received and utilized during the Year 2018-19											
SL No	Pupose of Grant	G.O. No./Deptt/ Date	OB as on 01.4.18	Grant received during the Year 2018-19	Total	Grant utilized during the yea 2018-19	Unspent Grant ras on 31.03.19				
(i)	Recurring the Grant										
	Octroi Compensation	4216/HUD/23.02.17	167413.00	0.00	167413.00	167413.00	0.00				
1)		7517/HUD/30.03.17	240000.00	0.00	240000.00	240000.00	0.00				
		5214/HUD/23.2.18	2230336.00	0.00	2230336.00	2230336.00	0.00				
			0.00	39183000.00	39183000.00	33757023.00	5425977.00				
	Total		2637749.00	39183000.00	41820749.00	36394772.00	5425977.00				
2)	Maint. of Road & Bridge (N)		0.00	1624035.00	1624035.00	1615923.00	8112.00				
	Maint. of Road & Bridge (Smashans)	3488/HUD/06.2.18	0.00	0.00	0.00	0.00	0.00				



		964/HUD/18.01.17	0.00	0.00	0.00	0.00	0.00
	Road Maintenance (HC)		0.00	0.00	0.00	0.00	0.00
	Road Devolpment		-543567.00	0.00	-543567.00	0.00	-543567.00
	Total		-543567.00	1624035.00	1080468.00	1615923.00	-535455.00
	Total(1+2)		2094182.00	40807035.00	42901217.00	38010695.00	4890522.00
	Non-Recurring						0.00
	Imp. Of Urban Road & Bridge		1560516.00	0.00	1560516.00	0.00	1560516.00
	Non-Residential Building	4127/HUD/18.02.16	276909.00	0.00	276909.00	0.00	276909.00
		979/HUD/13.01.17	474000.00	0.00	474000.00	0.00	474000.00
		3498/HUD/06.02.18	474000.00	0.00	474000.00	0.00	474000.00
			0.00	257164.00	257164.00		257164.00
	Entertainment Tax		70000.00	0.00	70000.00	0.00	70000.00
	Performance Incentives	29458/HUD/16.22.15	3673270.00	0.00	3673270.00	0.00	3673270.00
	Electrical & Lighting		941000.00	0.00	941000.00	0.00	941000.00
	Protection & Conservation of		1355817.00	0.00	1355817.00	0.00	1355817.00
	Water MLA LAD		3002019.00	0.00	3002019.00	3002019.00	0.00
		202/DPMU/13.06.17	500000.00	0.00	500000.00	160733.00	339267.00
		193/DPMU/21.03.18	5685000.00	0.00	5685000.00	0.00	5685000.0
			0.00	3415000.00	3415000.00	0.00	3415000.0
	MP LAD		1751535.00	0.00	1751535.00	200000.00	1551535.0
			0.00	500000.00	500000.00	0.00	500000.00
	BRGF		33596067.55	0.00	33596067.55	11869377.00	21726690.
	Salary for MIS & Accountant		-121500.00	0.00	-121500.00	0.00	-121500.00
	13 th FCA		24170955.00	0.00	24170955.00	7790122.00	16380833.0
	14th FCA	18473/HUD/16.8.17	8728785.00	0.00	8728785.00	8728785.00	0.00
		30505/HUD/12.12.17	9509000.00	0.00	9509000.00	9509000.00	0.00
			0.00	21556000.00	21556000.00	6859326.00	14696674.0
	4th SFC	2779/HUD/06.2.17	473886.00	0.00	473886.00	0.00	473886.00
		3270/HUD/10.2.17	458000.00	0.00	458000.00	0.00	458000.00
	SJSRY		1617804.76	0.00	1617804.76	0.00	1617804.70
	TOTAL		98197064.31	25728164.00	123925228.31	48119362.00	75805866.3
	NULM (Central Share)	1982/SUDA/13.09.17	81000.00	0.00	81000.00	81000.00	0.00
	SUH	1506/SUDA/14.7.17	1600000.00	0.00	1600000.00	626235.00	973765.00
	SM & ID	11468/SUDA/11.05.16	8000.00	0.00	8000.00	8000.00	0.00
	Capacity building & Training	11468/SUDA/11.05.16	22600.00	0.00	22600.00	22600.00	0.00
			0.00	415476.00	415476.00	415476.00	0.00
	EST & P	11468/SUDA/11.05.16	426756.00	0.00	426756.00	426756.00	0.00
	Total		2138356.00	415476.00	2553832.00	1580067.00	973765.00
	NULM (State Share)	1366(12)/SUDA/27.6.17	0.00	0.00	0.00	0.00	0.00
	SM & ID	2475(13)/SUDA/02.11.1	0.00	0.00	0.00	0.00	0.00
	+	/ 11707/SUDA/7.6.16	8900.00	0.00	8900.00	0.00	8900.00



CB& T	11707/SUDA/7.6.16	18000.00	0.00	18000.00	18000.00	0.00
	1981/SUDA/13.9.17	255600.00	0.00	255600.00	174281.00	81319.0
		0.00	276984.00	276984.00		276984.
EST & P	11707/SUDA/7.6.16	1095086.00	0.00	1095086.00	795703.00	299383.
		1377586.00	276984.00	1654570.00	987984.00	666586.
IHSDP		190400.00	0.00	190400.00	469057.00	-278657
Repair of Drain		-8064.16	0.00	-8064.16	0.00	-8064.10
Environment of Devlp. Slums		3470600.00	0.00	3470600.00	0.00	3470600
TRW Grants		11159.62	0.00	11159.62	0.00	11159.6
Town planning		1674.17	0.00	1674.17	0.00	1674.17
UIDSSMT		-84190.00	0.00	-84190.00	0.00	-84190.
12th FCA		0.00	0.00	0.00	0.00	0.00
Const. of Passenger Shed		12000.00	0.00	12000.00	0.00	12000.0
IDSMT		321559.00	0.00	321559.00	0.00	321559.
Const. of Sulabha Souchalaya		324194.00	0.00	324194.00	0.00	324194.
Public Toilet	19161/HUD/31.07.15	1114007.00	0.00	1114007.00	562526.00	551481.
NSDP		28404.00	0.00	28404.00	0.00	28404.0
Total		5381743.63	0.00	5381743.63	1031583.00	435016
MV Tax	5195/HUD/25.2.16	190873.00	0.00	190873.00	190873.00	0.00
	24513/HUD/19.10.16	1642000.00	0.00	1642000.00	1642000.00	0.00
	2767/HUD/6.2.17	1642000.00	0.00	1642000.00	1045103.00	596897.
	18979/HUD/19.8.17	1790000.00	0.00	1790000.00	0.00	179000
	3415/HUD/05.2.18	1789000.00	0.00	1789000.00	0.00	1789000
		0.00	3852000.00	3852000.00		3852000
Total		7053873.00	3852000.00	10905873.00	2877976.00	802789
USHA		200000.00	0.00	200000.00	0.00	200000
SECC/Census		-7185.00	0.00	-7185.00	0.00	-7185.0
		288000.00	0.00	288000.00	288000.00	0.00
		0.00	204450.00	204450.00	12436.00	192014.
NFDR/SRCC		1571676.00	0.00	1571676.00	108000.00	1463676
	/21.03.18	200000.00	0.00	200000.00	0.00	200000.
		5000.00	0.00	5000.00	0.00	5000.00
1		0.00	314800.00	314800.00	0.00	314800.
			1	+	1	446582.
Tourism		446582.00	0.00	446582.00	0.00	440362
Tourism Kalayanmandap		446582.00 0.00	0.00	0.00	0.00	0.00
			0.00			
Kalayanmandap		0.00		0.00	0.00	0.00
Kalayanmandap Children Park		0.00	0.00	0.00	0.00	0.00
Kalayanmandap Children Park Park & Graneery		0.00 225738.00 -358516.00	0.00	0.00 225738.00 -358516.00	0.00 0.00 0.00	0.00 225738 -358516



	5283/HUD/25.02.16	2397999.00	0.00	2397999.00	2397999.00	0.00
	18503/HUD/19.8.17	6086000.00	0.00	6086000.00	1274462.00	4811538.
	3435/HUD/5.2.18	6086000.00	0.00	6086000.00	0.00	6086000.
		0.00	11894000.00	11894000.00	0.00	11894000
Total		19854870.00	11894000.00	31748870.00	8957332.00	22791538
Devolution Fund(Town Hall)	5246/HUD/25.02.16	1142000.00	0.00	1142000.00	0.00	1142000.
	5250/HUD/25.02.17	3001000.00	0.00	3001000.00	0.00	3001000.0
	5255/HUD/25.2.18	857000.00	0.00	857000.00	0.00	857000.0
	16230/HUD/4.7.16	6142000.00	0.00	6142000.00	0.00	6142000.
	2600/HUD/03.2.17	6143000.00	0.00	6143000.00	0.00	6143000.
Total		17285000.00	0.00	17285000.00	0.00	17285000
Sanitation,light,wt. supply in Local Festival	0.00	0.00	0.00	0.00	0.00	0.00
Nation Population Regr(13-14)	33272.00	33272.00	0.00	33272.00	0.00	33272.00
CM Relief Fund(HSY)	7311/Emg./14.7.17	97000.00	0.00	97000.00	97000.00	0.00
	407/Emg./7.3.18	200000.00	0.00	200000.00	200000.00	0.00
		0.00	240000.00	240000.00	132000.00	108000.0
NFBS	660/DSSO/22.06.17	50000.00	0.00	50000.00	0.00	50000.00
		0.00	440000.00	440000.00		440000.0
MBPY/NOAP/HIV		5031556.00	0.00	5031556.00	5031556.00	0.00
		0.00	26073100.00	26073100.00	17563944.00	8509156.0
Spl. Devolp. Progm		459788.00	0.00	459788.00	459788.00	0.00
		0.00	1800000.00	1800000.00	1118848.00	681152.0
AWC	1457/SWO/17.10.17	1400000.00	0.00	1400000.00	0.00	1400000.
Solid waste Management	32241/HUD/29.12.15	2109000.00	0.00	2109000.00	0.00	2109000.
	15630/HUD/29.6.16	3721000.00	0.00	3721000.00	0.00	3721000.
Hon./DA/SA	4319/HUD/29.2.16	19900.00	0.00	19900.00	0.00	19900.00
	21555/HUD/9.9.16	61200.00	0.00	61200.00	0.00	61200.00
	4475/HUD/25.02.17	8000.00	0.00	8000.00	0.00	8000.00
	17435/HUD/8.7.17	63600.00	0.00	63600.00	0.00	63600.00
		0.00	30600.00	30600.00	0.00	30600.00
Total		13254316.00	28583700.00	41838016.00	24603136.00	17234880
	4324/HUD/20.2.16	0.00	0.00	0.00	0.00	0.00
Compensation of Basic.	4324/HUD/20.2.17	0.00	0.00	0.00	0.00	0.00
Service						
	29620/HUD/19.12.16	10761940.00	0.00	10761940.00	4952910.00	5809030.
	6095/HUD/17.3.17	14453000.00	0.00	14453000.00	0.00	14453000
	20539/HUD/7.9.17	8435000.00	0.00	8435000.00	0.00	8435000.
	5632/HUD/26.2.18	8377000.00	0.00	8377000.00	0.00	8377000.
		0.00	18812000.00	18812000.00		18812000
Total		42026940.00	18812000.00	60838940.00	4952910.00	55886030



Grand Total		225215821.94	162987109.00	388202930.94	164241903.00	223961027
Total		0.00	28810500.00	28810500.00	27903473.00	907027.00
Animal Birth Control		0.00	200000.00	200000.00		200000.00
Titili		0.00	26717500.00	26717500.00	26553473.00	164027.00
Biju Yuva Bahani		0.00	893000.00	893000.00	700000.00	193000.00
Peetha		0.00	1000000.00	1000000.00	650000.00	350000.00
Total		443647.00	2288000.00	2731647.00	0.00	2731647.00
		0.00	1856000.00	1856000.00		1856000.00
Creation of Capital Assets	/15.03.18	146530.00	0.00	146530.00	0.00	146530.00
		0.00	432000.00	432000.00		432000.00
Maintenance Of creation Assests		297117.00	0.00	297117.00	0.00	297117.00
Total		8159143.00	1000000.00	9159143.00	4735514.00	4423629.00
		0.00	1000000.00	1000000.00		1000000.00
	5351/HUD/24.02.20158	1056000.00	0.00	1056000.00	0.00	1056000.00
	2357/HUD/25.01.2018	188850.00	0.00	188850.00	0.00	188850.00
		2575260.00	0.00	2575260.00	396481.00	2178779.00
		3777550.00	0.00	3777550.00	3777550.00	0.00
Swacha Bharai Mission		561483.00	0.00	561483.00	561483.00	0.00

9.3) Year wise Break-up of Unspent Govt. Grant:-

The grant register has not been maintained properly .So that the year wise break up of unspent grants could not be supplied by the local authority . However basing upon the last Audit report and present Grant position the year wise Break-up of Unspent Govt. grant is given below

SL No	Parriculars	Up to 2017-18	2018-19
1	Octroi Compensation	0.00	4890522.00
2	Imp. Of Urban Road & Bridge	1560516.00	0.00
3	Non-Residential Building	1482073.00	0.00
4	Entertainment Tax	70000.00	0.00
5	Performance Incentives	5970087.00	0.00
6	MLA LAD	6024267.00	3415000.00
7	MP LAD	1551535.00	500000.00
8	BRGF	21726690.55	0.00
9	13 th FCA	16380833.00	0.00
10	14 th FCA	0.00	14696674.00
11	4 th SFC	931886.00	0.00
12	SJSRY	1617804.76	0.00
13	NULM	1063984.00	276984.00
14	Other	6189893.63	0.00
15	MV Tax	4175897.00	3852000.00
16	SECC	0.00	192014.00
17	SRCC	0.00	314800.00
18	Devolution Fund	28182538	11894000.00



	Total	149753098.94	74207929.00
34	Animal Birth Control	0.00	200000.00
33	Titili	0.00	164027.00
32	Biju Yuva Bahani	0.00	193000.00
31	Peetha	0.00	350000.00
30	Creation of Capital Assets	875647.00	1856000.00
29	Maintenance Of creation Assects	297117.00	432000.00
28	Swacha Bharai Mission	3423629.00	1000000.00
27	Compensation of Basic. Service	37074030.00	18812000.00
26	Hon TA/DA	152700.00	30600.00
25	Solid waste Management	5830000.00	0.00
24	AWC	0.00	1400000.00
23	SDP	0.00	681152.00
22	MBPY	0.00	8509156.00
21	NFBS	50000.00	440000.00
20	CC Road	5121971.00	0.00
19	CM relief Fund (HSY)	0.00	108000.00

9.4) Diversion of Fund

No diversion of fund made during the year 2018-19.

PARA: 10 UTILISATION CERTIFICATE

Paralakhemundi Municipality - 2018-2019

Slno	U.C	U.C	U.C due for	Total(In Rs:)	U.C Submitted	U.C needs to	U.C needs to	Remarks
	Outstanding	Outstanding(In	submission		during the	be submitted	be submitted	
	as on (DD	Rs:)	during the		period under	as on	as on	
	MM YYYY)		period under		Audit(In Rs:)	outstanding as	outstanding (In	
			Audit(In Rs:)			on (DD MM	Rs:)	
						YYYY)		
1	01-04-2018	371209830.51	164241903.00	535451733.51	27526075.00	31-03-2019	507925658.51	
	GRAND	371209830.51	164241903.00	535451733.51	27526075.00		507925658.51	
	TOTAL							

Comments:

10.1) Non Submission of U.C to a tune of Rs 507925658.51 during the year 2018-19.(AOSP 89)

As per Rule 170 ,171 and 173 of OGFR Vol-1 grants received should be utilised within the same financial year in which it was received and UCs should should be submitted by 30th june of the subsequent year to the funding agency as well as Principal Accountant General (A&E) Odisha. The F.D L No 029539 dated

20.10.2014 gives emphasis upon submission of UCs to proper quarter by 30th june of the succeeding year. As timely submission of UC is relative to receipt of subsequent Grants from GOI and cut is imposed on the grant amount accordingly on its non-submission/delay in submission. Hence timely non-submission and huge pendency of submission of utilisation certificate is a detrimental factor. Non-submission of U.C to a tune of Rs *507925658.51* as on 31.03.2019 which is alarming and defeats the very purpose of Govt. policy & planning and speaks about the improper management of manpower in Municipality level during 2018-19 & lack of supervision of local authority.

Therefore the Local Authority is suggested to look into the matter personally to clear up all pending Utilisation certificates and compliance reported.

For this non submission of UC Sri Ashok Kumar Raut, Executive officer is found responsible.

10.2) The Details of UC Submitted During the year 2018-19

		UC SUBM	ITTED DURING THE YEAR	<u> 2018-19</u>	
SI No	Name of the Grant	Related Year	Letter No & Date	Amount UC Sent	To whom submitted
1	SUH	2017-18	3242/DUDA/31.10.18	375741.00	Addl Director,SUDA
2	SUH	2017-18	3242/DUDA/31.10.18	250494.00	Addl Director,SUDA
3	14 FC GABG	2016-17	3824/28.09.2018	3470716.00	PD,DRDA-cum-DUDA
4	14 FC GABG	2017-18	3824/28.09.2018	8868886.00	PD,DRDA-cum-DUDA
5	Maintenance of R & B	2013-14	3824/28.09.2018	680641.00	PD,DRDA-cum-DUDA
6	Community Toilet	2015-16	3824/28.09.2018	562526.00	PD,DRDA-cum-DUDA
7	Devolution Fund	2016-17	3824/28.09.2018	1917016.00	PD,DRDA-cum-DUDA
8	MV Tax	2017-18	3824/28.09.2018	1790000.00	PD,DRDA-cum-DUDA
9	MV Tax	2015-16	3824/28.09.2018	240450.00	PD,DRDA-cum-DUDA
10	14 FC GABG	2016-17	1715/28.04.2018	3320250.00	PD,DRDA-cum-DUDA
11	14 FC GABG	2016-17	1715/28.04.2018	900326.00	PD,DRDA-cum-DUDA
12	NRB	2015-16	1715/28.04.2018	378878.00	PD,DRDA-cum-DUDA
13	Maintenance of R & B	2015-16	1715/28.04.2018	945063.00	PD,DRDA-cum-DUDA
14	Maintenance of R & B	2016-17	1715/28.04.2018	1307554.00	PD,DRDA-cum-DUDA
15	Creation of Capital Asset	2016-17	1715/28.04.2018	495380.00	PD,DRDA-cum-DUDA
16	NFBS	2017-18	1714/28.04.2018	650000.00	DSSO,Gajapati
17	NFBS	2017-18	1714/28.04.2018	210000.00	DSSO,Gajapati



10.3) The year wise UC submitted during the year 2018-19

Year	Amount
2017-18	12145121.00
2016-17	11411242.00
2015-16	2126917.00
2013-14	680641.00
2012-13	1162154.00
Total	27526075.00

10.4)Year wise break up of Pending UC as on 31.3.19

YEAR	AMOUNT
Up to 2011-12	5993917.51
2011-12	13708480.00
2012-13	2728411.00
2013-14	28796643.00
2014-15	6796811.00
2015-16	85206381.00
2016-17	91997599.00
2017-18	108455513.00
2018-19	164241903.00
Total	507925658.51

PARA: 11 MISAPPROPRIATION & DEFALCATION

11.1 - Non entry of Collection amount in DCR AOSP 39

Non Entry of Collected Amount in the Daily Collection Register of Sri V.Laxman Rao, OTS

On scrutiny of following Misc., Receipt Books of Paralakhemundi Municipality w.r.t DCRs, It is noticed that the collected money of Rs.6800.00 have neither been entered in the DCR nor it has been deposited in the Municipal Fund which leads to misappropriation of Rs.6800.00. The said employee Sri V.Laxman Rao, OTS is advised to deposit the same in the Municipal Fund immediately and compliance shown to audit. The details are furnished below;

SI.No	MR Book No	Receipt SL No	Date	Amount	House Holders Name	Remarks
1	88	75	11.12.2018	500.00	B.Dharma Rao	Trade Licence
2	92	06	08.01.2019	6300.00	Bhimsen Sahu	Licence Fees of shop
			Total:	Rs.6800.00		

In response to audit objection Memo no.19 dt.23.05.2019 the local authority recovered Rs **6800.00** from V Laxman Rao OTS vide MR No **85** (Book No 12) Dated 19.07.2019. Hence para dropped.



11.2 - Less deposit of Collection amount AOSP 40

Less deposit / Non deposit of collected amount (Holding Tax) in the DCR/ Municipal Fund by Sri Allya Sabar, OTS

On scrutiny of Holding Receipt Books of Paralakhemundi Municipality w.r.t DCRs, It is noticed that less amount is deposited than the actual amount collected from various house holders vide Holding Tax Receipt Books to the Municipal Fund, resulting a loss of Rs.424.00 which needs to be deposited by Sri Allya Sabar, OTS

SI.No	Receipt Book No	Receipt SL No	Amount Collected	Amount Shown	Less deposited shown	Remarks
1	09	61	952.57	904.97	47.60 or Say Rs.48.00	Sri Radhashyam Patra, Ward-11
2	09	20	136.00	0.00	136.00	Sri Radhashyam Padhi., Ward-10
3	15	73	239.60	0.00	239.60 or 240.00	Smt. Jamuna Padhi, Ward-09
		Total:	1328.17	904.07	424.00	

In response to audit objection Memo no.20 dt.23.05.2019 the local authority recovered Rs **424.00** from Aliya sabar OTS vide MR No **32 (Book No 17)** Dated **26.07.2019**. Hence para dropped.

11.3 - Less deposit of Collection amount AOSP 41

Less deposit of amount in the Municipal Fund because of error in totaling of DCR of Sri Allya Sabar, OTS

On scrutiny of DCR of Paralakhemundi Municipality, It is noticed that the totaling of sum of money collected is erroneous on 28.07.2018 resulting a less deposit of Rs.230.00 to the Municipal Fund via Cashiers Cash book. So Rs.230.00 needs to be deposited by Sri Allya Sabar, OTS

SI.No	Actual total Amount Collected	Amount Shown collected	Less deposited shown	Remarks
1	8281.40	8051.40	230.00	Date.28.07.2018

In response to audit objection Memo no.21 dt.23.05.2019 the local authority recovered Rs 230.00 from Aliya sabar OTS vide MR No 32 (Book No 17) Dated 26.07.2019. Hence para dropped.

11.4 - Less deposit of Collection amount AOSP 42

Less deposit of EMD amount in the Municipal Fund by Sri G.S.Behera, OTS

On scrutiny of Misc. Receipt Books w.r.t the concerned DCR of Paralakhemundi Municipality, It is noticed that Rs.100.00 is less deposited by



Sri G.S. Behera, OTS which needs immediate recovery. The details are furnished below.

SI.No	MR Book No.	MR. SI.No	Amount actual collected	Amount collected shown	Less Deposit	Name of the Contractor	Remarks
1	76	17	500.00	400.00	100.00	Sri K.Appa Rao	EMD on 02.06.18

In response to audit objection Memo no.22 dt.23.05.2019 the local authority recovered Rs 100.00 from Ghanashyam Behera OTS vide MR No 29 (Book No 17) Dated 26.07.2019. Hence para dropped.

11.5 - Less deposit of Collection amount AOSP 43

Less deposit / Non deposit of collected amount (Holding Tax) in the DCR / Municipal Fund by Sri Suresh Chandra Panigrahi, OTS

On scrutiny of Holding Receipt Books of Paralakhemundi Municipality w.r.t DCRs, It is noticed that less amount is deposited than the actual amount collected from various house holders vide Holding Tax Receipt Books to the Municipal Fund, resulting a loss of Rs.1184.00 which needs to be deposited by Sri Suresh Chandra Panigrahi, OTS

SI.No	Receipt Book No	Receipt SL No	Amount Collected	Amount Shown	Less deposited shown	Remarks
1	96	53	101.00	0.00	101.00	Sri Surendra Biswal, Ward-12
2	04	32	4564.80	4464.80	100.00	Jena Parvati, Ward -14
3	12	04	22599.80	22479.80	120.00	Sri K.C.Sahu, Ward-14
4	12	31	2841.00	2660.00	181.00	Sri Khali Maharana, Ward-14
5	23	46	2297.60	1615.20	682.40	Sri K.V.Sahu, Ward-14
		Total:			1184.40 or 1184.00	

In response to audit objection Memo no.23 dt.23.05.2019 the local authority recovered Rs 1184.00 from Suresh Chandra Panigrahy OTS vide MR No 57 (Book No 12) Dated 01.07.2019. Hence para dropped.

11.6 - Less deposit of Collection amount AOSP 44

Less deposit / Non deposit of collected amount (Holding Tax) in the DCR / Municipal Fund by Sri M.K.Satapathy, BC

On scrutiny of Holding Receipt Books of Paralakhemundi Municipality w.r.t DCRs, It is noticed that less amount is deposited than the actual amount collected from various house holders vide Holding Tax Receipt Books to the Municipal Fund, resulting a loss of Rs.1054.00 which needs to be deposited by Sri M.K.Satapathy, BC

SI.No	Receipt Book	Receipt SL	Amount	Amount Shown	Less deposited	Remarks	
							ı

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No Collected No shown 0.00 489.60 or Rs.490.00 Sri Chitaranjan Behera, Ward-15 06 86 489.60 08 7676.40 7476.40 200.00 Sri Krishna Chandra Patra, on 15.04.19, 13 Ward-0.00 364.24 or Rs.364.00 Smt D.Laxman, Ward-16 27 100 364.24 1054.00 Total:

In response to audit objection Memo no.24 dt.23.05.2019 the local authority stated that steps are taken to .recover the misappropriated amount, but no recovery made till close of audit.Hence Rs **1054.00** suggested for recovery.

Person(s) Responsible for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	1 M K satapathy BC		Paralakhemundi	1054
	Municipality Dist - Gajapati			

11.7 - Less deposit of Collection amount AOSP 45

Less deposit / Non deposit of collected amount (Holding Tax) in the DCR / Municipal Fund by Sri P.K.Lima, Zamadar

On scrutiny of Holding Receipt Books of Paralakhemundi Municipality w.r.t DCRs, It is noticed that less amount is deposited than the actual amount collected from various house holders vide Holding Tax Receipt Books to the Municipal Fund, resulting a loss of Rs.4353.00 which needs to be deposited by Sri P.K.Lima, Zamadar

SI.No	Receipt Book No	Receipt SL No	Amount Collected	Amount Shown	Less deposited shown	Remarks
1	100	75	5610.00	4488.00	1122.00	Sri Harinath Patra, Ward-04, dt-08.01.2019
2	14	56	3231.37	0.00	3231.37 or 3231.00	Smt Madhavi Dash, Ward-05, dt.20.04.2019
		Total:			Rs.4353.00	

In response to audit objection Memo no.25 dt.23.05.2019 the local authority recovered Rs **4353.00** from **P K Lima** , **Zamadar** vide MR No **30** (**Book No 17**) Dated **26.07.2019**. Hence para dropped.

11.8 - Less deposit of Collection amount AOSP 67

Less deposit of collected amount (Holding Tax) due to erroneous in totalling of DCR by Sri P.K.Lima, Zamadar.

On checking of DCR of Sri P.K.Lima, Zamadar, it is noticed that totalling of page No.77-81 is erroneous. It is shown as 43713.60 which are entered in the Cashiers cash book dated.01.05.2019. But, it should be Rs.44689 .86. As a result a loss of Rs.976.26 or Rs.976.00 has been incurred in the Municipal fund. The details are below.

SI.No	Holding Tax Book No	DCR Page No.	Amount Collected	Amount Shown	Less deposited shown



21 &29 13071.40 77 78 7272.86 29 6060.80 29 79 21 & 29 80 6455.60 29 81 11829.20 43713.60 Rs.976.26 or 976.00 Total: 44689.86

In response to audit objection Memo no.35 dt.07.06.2019 the local authority stated that steps are taken to .recover the misappropriated amount, but no recovery made till close of audit. Hence Rs **976.00** suggested for recovery.

Person(s) Responsible for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	P K Lima	Zamadar	Paralakhemundi	976
	Municipality Dist - Gajapati			

11.9 - Less deposit of Collection amount AOSP 68

Less deposit / Non deposit of collected amount (Holding Tax) in the DCR / Municipal Fund by Sri Suresh Chandra Panigrahi, OTS

On scrutiny of Holding Receipt Books of Paralakhemundi Municipality w.r.t DCR of Sri Suresh Chandra Panigrahi, OTC, It is noticed that an amount of Rs.6150.60 is collected vide holding tax book no.91 & 96 on page no.35 & 36 of DCR which has not accounted for in the Cashiers cash book nor it has been deposited in the Municipal fund. It needs immediate recovery from the person concerned and amount may be deposited in the fund and compliance shown to audit. The details are furnished below.

SI.No	Receipt Book No	Receipt SL No	Amount Collected	DCR Page No
1	91	89-100	2488.40	35
	31	09-100	2400.40	33
2	96	01-09	3662.20	36
		Total:	6150.60 or Rs.6151	

In response to audit objection Memo no.36 dt.07.06.2019 the local authority recovered Rs 6151.00 from Suresh Chandra Panigrahy, OTS vide MR No 86 (Book No 12) Dated 19.07.2019. Hence para dropped.



11.10 - Non deposit of Collected amount in Municipal Fund AOSP 69 &70

Non deposit of collected amount (Misc. Receipt) in the DCR / Cashier Cash book / Municipal Fund by Sri Ghanashyam Behera, OTS

On scrutiny of Stock Register of Paralakhemundi Municipality it is revealed that MR book No.79 has been issued to Sri Ghanashyam Behera, OTS. An amount of Rs.24400.00 has been collected vide Receipt Sl.No. 1 to 15 towards cost of Tender Paper, which are neither accounted for in the Cashiers cash book nor the Municipal Fund. So such amount remains in the hands of the concerned employee. He is advised to deposit the very same in the Municipal Fund and compliance reported to audit. The details are furnished below.

SI.No	MR Book No	MR SI.No	Date	Contractors Name	Amount
1	79	1	02.06.18	Sri P.D.Panigrahi	400.00
				•	
2	79	2	02.06.18	Sri M.A.Nausad	400.00
3	79	3	02.06.18	Sri C.R.Dash	400.00
4	79	4	11.01.19	Flora Fountains, BAM	4000.00
5	79	5	11.01.19	Jagat Janani, Ankuspur, BAM	4000.00
6	79	6	19.01.19	Sri M.A.Nausad	400.00
7	79	7	19.01.19	Sri M.A.Nausad	400.00
8	79	8	19.01.19	Sri M.A.Nausad	400.00
9	79	9	19.01.19	Sri M.A.Nausad	400.00
10	79	10	19.01.19	Sri C.R.Dash	400.00
11	79	11	19.01.19	Sri C.R.Dash	400.00
12	79	12	19.01.19	Sri C.R.Dash	400.00
13	79	13	19.01.19	Sri C.R.Dash	400.00
14	79	14	22.02.19	Flora Fountains, BAM	6000.00
15	79	15	22.02.19	Jagat Janani, Ankuspur, BAM	6000.00
				Total:	24400.00

In response to the **POM No 37 dated 7.06.2019**, the local authority recovered Rs **24400.00** from **Sri Ghanashyam Behera**, **OTS** vide MR No **63** (book no.12) dated **5.07.2019**.

s the recovery has been done hence the para is dropped						

PARA: 12 LOSS OF STOCK & STORE

12.1 -	
No loss of stock and stores has been detected during the course of audit.	
12.10 -	
No loss of stock store found in the audit of accounts for the year 2018-19.	

PARA: 13 AUDIT OF RECEIPTS

13.1 - DCB Position of taxes, License fee & other revenue AOSP 19

As required under Rule 178 of OM Rule 1953 the DCB register has not been maintained by this Municipality since long in spite of objections raised in last and previous Audit reports .In absence of DCB ledger the position of DCB has been worked out by the present audit on the basis of Last Audit Report and collection made during the year 2018-19.

The DCB position of Holding taxes, License fee , other revenue for the year 2018-19 is given below.

Demand , collection and Balance of Taxes In respect of Paralakhemundi Municipality For the year 2018-19											
SI	Name of the Tax	Demand			Collection				Balance		
		Arrear	Current	Total	Arrear	Current	Rebeat	Total	Arrear	Current	Total
1	Holding Tax	3150517.03	1810521.28	4961038.31	558585.25	925988.96	185586.0 0	1670160.21	2591931.78	884532.32	3476464.10
2	Latrine Tax	583769.20	301793.56	885562.76	104438.76	161996.71	32180.00	298615.47	479330.44	139796.85	619127.29
3	Light Tax	2980554.82	1508767.81	4489322.63	470773.68	779425.09	142014.0 0	1392212.77	2509781.14	729342.72	3239123.86
4	Water Tax	4718104.51	2414028.48	7132132.99	737536.51	1247035.0 8	245465.0 0	2230036.59	3980568.00	1166993.4 0	5147561.40
	Total-I	11432945.5	6035111.13	17468056.6	1871334.2	3114445.8	605245.0	5591025.04	9561611.36	2920665.2	12482276.6
		6		9	0	4	0			9	5
5	Cart and carriage	25000.00	0.00	25000.00	0.00	0.00		0.00	25000.00	0.00	25000.00
6	Cattle pond	0.00	0.00	0.00	0.00	0.00		0.00	0.00	0.00	0.00
7	Daily Market	610491.00	541501.00	1151992.00	0.00	541501.00		541501.00	610491.00	0.00	610491.00
8	Market and Mutton	361284.00	146136.00	507420.00	0.00	107102.00		107102.00	361284.00	39034.00	400318.00
9	Slaughter house	0.00	0.00	0.00	0.00	0.00		0.00	0.00	0.00	0.00
10	Weekly Market	1200.00	0.00	1200.00	0.00	0.00		0.00	1200.00	0.00	1200.00
11	Fishery Lease	0.00	71120.00	71120.00	0.00	35560.00		35560.00	0.00	35560.00	35560.00
12	Stand Fee	1918811.00	551501.00	2470312.00	0.00	551501.00		551501.00	1918811.00	0.00	1918811.00
13	D & O TRADE	71870.00	173678.00	245548.00	0.00	173678.00		173678.00	71870.00	0.00	71870.00
14	Stall and house	3895141.00	3439764.00	7334905.00	0.00	2979348.0 0		2979348.00	3895141.00	460416.00	4355557.00



	Grand TOTAL	18780726.5 6	11651061.1 3	30431787.6 9	1871334.2 0	8137135.8 4	605245.0 0	10613715.0 4	16909392.3 6	3513925.2 9	20423317.6 5
	Total-II	7347781.00	5615950.00	12963731.0 0	0.00	5022690.0 0	0.00	5022690.00	7347781.00	593260.00	7941041.00
21	Trade License	0.00	58250.00	58250.00	0.00	0.00		0.00	0.00	58250.00	58250.00
-	Two Wheeler Parking	1000.00	115000.00	116000.00	0.00	115000.00		115000.00	1000.00	0.00	1000.00
19	hoarding Board	121000.00	0.00	121000.00	0.00	0.00		0.00	121000.00	0.00	121000.00
	Rathayatra Mahasul	0.00	519000.00	519000.00	0.00	519000.00		519000.00	0.00	0.00	0.00
17	Proj and erection	185115.00	0.00	185115.00	0.00	0.00		0.00	185115.00	0.00	185115.00
16	Coconut Tree	2852.00	0.00	2852.00	0.00	0.00		0.00	2852.00	0.00	2852.00
15	Moving Vehicle	154017.00	0.00	154017.00	0.00	0.00		0.00	154017.00	0.00	154017.00

From the above DCB position, it is noticed that huge outstanding taxes to the tune of Rs 20423317.65 is pending for collection as on 31.03.2019. Therefore the council is suggested to take suitable steps for collection of outstanding taxes and compliance reported to audit.

13.2 - INEFFECTIVE AND INEFFICIENT RECOVERY OF HOLDING TAX AOSP 94 & 95

INEFFECTIVE AND INEFFICIENT RECOVERY OF HOLDING TAX

As per Rule-175 of Odisha Municipal Rules, 1953, the municipality shall be divided into circles for the purpose of collection of taxes. Each circle shall be numbered and a Tax Collector shall be appointed in charge of one or more circles. The O.M. Act, 1950 stipulated u/s 158, that notification shall be made and posted in the office of the Municipality declaring day(s) and time for receipt of taxes, u/s 159(2) any tax on the annual value of holdings shall be payable quarterly installment and every such installment shall be deemed to be due on the first day of the quarter in respect of which payable. u/s 159-A(1)&(2) a resolution may be passed in the Municipal Council to grant a rebate in respect of tax paid within stipulated period i.e. the rebate may be allowed not exceeding 10 per cent (paid within 30 days) and 5 per cent (paid beyond 30 days and within 60 days) and the Municipality may in like manner, provide for grant rebate at such percentage not exceeding 20% for the tax due for any year paid before 30th April and not exceeding 10 per cent where it is paid on or before 31st May of that year. Further, u/s 160 of the Act, a receipt signed by the tax collector or any other officer authorized by the E.O. was to be given against each payment of tax. Also as per Rule-201(2) and Rule-202 of O.M. Rules, 1953, the Municipality may establish a system of reward and punishment to tax collector to ensure best results in collection of tax.

On checking of Resolution Book of the municipality, Establishment File and receipts book of Holding Tax and from the information furnished to audit by the local authority, it was revealed that Paralakhemundi Municipality consists of 16 wards and no specific tax circle exists for collection of taxes. The taxes are collected ward wise by engaging Tax Collectors. The taxes are received throughout the year and no notification has been made declaring day(s) and time for receipt of taxes. No computer data base has been made relating to assessment of holding tax, number of holdings, demand of tax, collection of tax and arrear taxes outstanding for collection.

The details of demand, collection & % of collection of taxes are furnished below

Tax	Demand f6r the year 2018-19	Collection during the year	% of Collection
Holding Tax	1810521.28	1111574.96	61%
Latrine Tax	301793.56	194176.71	64%

Λ	
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Automation Of L	ocal Fund Audit

Light Tax	1508767.81	921439.09	61%
Water Tax	2414028.48	1492500.08	62%

It is to mention here that Municipality has not yet established any system of rewards and punishments to tax collector to ensure best results in collection of tax. As, no remedial measures for effective realisation of revenue has been taken, huge arrears are rolling for years together with owners of the houses which indicates the inefficiency and ineffectiveness of collection of Holding Taxes. Although the Executive officer is armed with sufficient OM Act and Rule, no remedial measure has been taken by this council to expedite the collection of taxes.

13.3 - Maintenance of improper Money Receipt book for collection of Holding Tax AOSP 35

Maintenance of improper Money Receipt book for collection of Holding Tax

According to Rule 188 of the Orissa Municipal Act,1953, when tax is paid the Tax Collector shall grant a receipt in Form-I. He shall fill up the form in triplicate by carbon process. Part payments of quarterly taxes shall not be accepted. The original copy of the receipt shall be printed in bold letters "Temporary Receipt" with a note. "This should not be considered as final receipt until the final receipt is issued under the signature of the Executive Officer". The duplicate copy may be boldly marked "Final Receipt". The Tax Collector shall issue the temporary receipt (original copy) as soon as he realizes the tax. He shall then submit the tax receipts in duplicate to the EO with the collections. The EO shall conduct checks and sign the duplicate and countersign the triplicate which will form the office copy. The duplicate shall then be issued as the final receipt. But, in disobedience to the rule provisions it was seen in all the test checked cases that the receipt book though maintained in triplicate, yet there is no mention of the temporary receipt and final receipt on the body of the original and duplicate copies respectively. Neither the second copy has been signed nor did the third copy countersign by the EO or any designated officer of the MUNICIPALITY. It means that the officer has not conducted necessary checks. Moreover, all the second copies of the receipts of the MR books are still with the office. There is no mention of the note, as pointed out above, on the first copy, which is a must for the public awareness. This alternation of format on the part of the Corporation is unconstitutional and illegal.

The facts mentioned above may be confirmed and why the Municipality failed to adhere to the codal provision may be stated to audit.

In response to audit objection Memo the local authority stated that holding tax receipt will be maintained as per guide line henceforth. The local authority is suggested to ensure it.

13.4 - Year Wise Break up of outstanding Taxes AOSP 97

Year Wise Break up of outstanding Taxes

The year wise break up of outstanding taxes as on 31.3.19 .

year	Amount
Up to 2010-11	
2011-12	
2012-13	
2013-14	
2014-15	
2015-16	
2016-17	
2017-18	
2018-19	
Total	

Time barred dues



The year wise break up of time barred taxes could not be worked out due to non maintenance of pending position of taxes and non maintenance of D.C.B.As a result the position of taxes barred by limitation could not be worked out. Hence the E.O. is suggested to worked out the year wise break –up of outstanding taxes and produce before next audit for verification.

13.5 - Non revision of rate chart for assessment of Holding Tax depriving ULBs of additional revenue AOSP 98

Non revision of rate chart for assessment of Holding Tax depriving ULBs of additional revenue

As per Section 146 of Odisha Municipal Act, 1950, new valuation and assessment list should be prepared once in every five years . Further, holding tax is determined on the basis of annual value of the property calculated on the basis of the construction cost of the building and a reasonable ground rent for the land on which the building is situated. As per Section 143-A of the Odisha Municipal Act, 1950, the Executive Officer of the U.L.B. concerned shall, until the appointment of a Valuation Officer thereof, exercise the powers and performs the duties of the Valuation Officer in respect of that ULB. On verification of last audit report it is noticed that the last assessment of valuation of holding in respect of Paralakhemundi MPLTY was last done during the year 1999-2000 by the valuation organization. So the next assessment of valuation of holding was due to be taken up during the year 2004-05. But no further assessment of valuation of holding has been made from 2004-05 to 2018-19. Therefore the year of revision of assessment of holding tax made if any made during 2018-19 may be stated to audit and if not made reason of non revision may be explained.

13.6 - Non-Collection of license fees in respect of installed mobile towers within the municipal Area-AOSP 87 & 88

Non-Collection of license fees in respect of installed mobile towers within the municipal Area:-

1.Non-Collection of Renewal fees from Telecom Tower Companies:-

on scrutiny of Telecom Tower companies correspondences file and the last and previous audit report it is noticed that, 5no. of Telecom Towers have already been installed within Municipality area and another applied on 2.08.2013 as details below. As per Letter No. 6875-Gen (TEL)-06/2007-Com.-16.08.2007 read with GO No.35742-1357-150010/2013/HUD/17.12.2013 relating to special regulation for installation of Telecom Towers in urban area of Odisha,2013 the telecom companies have to deposit the annual renewal fee @ 1000/- per annum failing which penalty, if any ,@1% of Rs 10000.00 per month of delay of renewal will be levied on telecom tower companies.. On the basis of above said Govt. order the pre mentioned telecom companies have to deposit annual renewal license fee along with penalty for the year 2018-19 late fee (Rs1000.00+penalty Rs1200.00) Rs.2200.00 each comes to Rs.11000.00 which is a loss to the Municipal fund as follows

SI No	Name of the	Location of tower	Date of				
	company		instalisation				
				Due date for	Amount Paid for	Penalty if any	Total
				renewal			
					renewal Fee @		
					Rs 1000.00 per		
					Year		
	Reliance	New Bus	23.02.2008	2019-20	1000.00	1200.00	2200.00
	communiation,	Stand,PKD					
	6thfloor,Fortune						
	Tower,BBSR						
	T.T. Info	Head Post	20.07.11	2019-20	1000.00	1200.00	2200.00
	Service Ltd,	Office,PKD					
	Fortune						
	Tower,BBSR						
3	Bharati Air-tel	Paralakhemundi	17.12.2008	2019-20	1000.00	1200.00	2200.00
	Ltd.,Sriya						

	Square,BBSR		1	1	1	1	
4	ATC-Transcen	Friends Colony,	19.12.2009	2019-20	1000.00	1200.00	2200.00
	d Infrastructure	PKD					
	Pvt. Ltd,BBSR						
5	ATC-Transcen	Teli Sundi	19.12.2009	2019-20	1000.00	1200.00	2200.00
	d Infrastructure	Street,PKD					
	Pvt. Ltd,BBSR						
	Total						11000.00

In response to audit objection Memo no.49 dt.28.06.2019the local authority stated that steps will be taken to collect licence fee from mobile towers. Hence Rs 11000.00 kept under objection till collection.

PARA: 14 AUDIT OF EXPENDITURE

14.1 - Less realization of Professional Tax-AOSP 28 & 29

Less realization of Professional Tax:-

AS per letter No. CTA-43/10-33566(225)/F., Dated: 02.08.2010 if the gross salary/remuneration of an employee exceeds Rs 160000.00 & 300000.00 per annum, the profession tax to a tune of Rs 1500.00 & 2500.00 respectively would be deducted from his salary/remuneration per annum. But on checking of the acquaintance roll of the following staff it is seen that an amount of Rs 14850.00 not realized towards Professional tax during the year 2018-19. The details are furnished below.

SL No	Name of the Employee	Gross salary for the year 2018-19	Professional tax due	Professional tax deducted	Less
	1P K Behera ,Attendent	332114.00	2500.00	2050.00	450.00
	2P Sankar Rao ,TS	350914.00	2500.00	2050.00	450.00
	3S N Mahankuda ,NW	317978.00	2500.00	2050.00	450.00
	4Balmiki Barika,PEON	325492.00	2500.00	2050.00	450.00
	5S K Subudhi ,PEON	304676.00	2500.00	2050.00	450.00
	6Fakir Behera ,PEON	304676.00	2500.00	2050.00	450.00
	7R P Jena , Jamadar	346096.00	2500.00	2050.00	450.00
	8P K Lima ,Zamadar	332416.00	2500.00	2050.00	450.00
	9V Lingaraj , PEON	304676.00	2500.00	2050.00	450.00
	10Hemalata Mishra , PEON	319424.00	2500.00	2050.00	450.00
	11B B Routa , PEON	324064.00	2500.00	2050.00	450.00
	12G Ch Behera,PEON	323566.00	2500.00	2050.00	450.00
	13M M Rao, PEON	325418.00	2500.00	2050.00	450.00
	14P Durga Rao, PEON	328933.00	2500.00	2050.00	450.00
	15B D Pattanayak , PEON	313336.00	2500.00	2050.00	450.00
	16B Bhimudu , PEON	332662.00	2500.00	2050.00	450.00
	17B P Mishra , Amin	336106.00	2500.00	2050.00	450.00
	18 Prabhakar Sahu , WM	313550.00	2500.00	2050.00	450.00
	19Subasini Mahankuda ,PEON	330154.00	2500.00	2050.00	450.00
	20Padala Rabi, Sweeper	314669.00	2500.00	2050.00	450.00

Total				14850.
33 Guralu Segudu, sweeper	314669.00	2500.00	2050.00	450.0
32B Apayamma, sweeper	314228.00	2500.00	2050.00	450.0
31 Padala Janu, Sweeper	314669.00	2500.00	2050.00	450.
30Guralu Raju, Sweeper	315734.00	2500.00	2050.00	450.
29N Babudhan, Sweeper	312787.00	2500.00	2050.00	450
28N Kanama, Sweeper	314669.00	2500.00	2050.00	450
27N Anjali, Sweeper	315992.00	2500.00	2050.00	450
26 Padala Kamala, Sweeper	314669.00	2500.00	2050.00	450
25 Guralu Lalita, Sweeper	314669.00	2500.00	2050.00	450
24Guralu Radha, Sweeper	314669.00	2500.00	2050.00	450
23N Saraswati, sweeper	314669.00	2500.00	2050.00	450
22 Padala Ganesh , Sweeper	314038.00	2500.00	2050.00	450
21 N Abhimanyu , Sweeper	315982.00	2500.00	2050.00	450

As such Rs 14850.00 needs recovery & compliance reported to audit.

In response to audit objection Memo no.13 dt.21.05.2019the local authority stated that the amount will be recovered from salary bill of the employee, but no recovery made till close of audit. Hence Rs 14850.00 suggested for recovery.

14.2 - Less realization of Professional Tax-AOSP 27

Less realization of Professional Tax:-

AS per letter No. CTA-43/10-33566(225)/F., Dated: 02.08.2010 if the gross salary/remuneration of an employee exceeds Rs 160000.00 & 300000.00 per annum, the profession tax to a tune of Rs 1500.00 & 2500.00 respectively would be deducted from his salary/remuneration per annum. But on checking of the acquaintance roll of the following staff it is seen that an amount of Rs 4500.00 not realized towards Professional tax during the year 2018-19. The details are furnished below.

SL No	Name & designation of the Employee			Professional tax deducted	Less
1	Indira Gouda, CO	206489.00	1500.00	0.00	1500.00
2	Rashmita Nayak, CO	224640.00	1500.00	0.00	1500.00
3	Ujalata Swalasingh ,CO	224640.00	1500.00	0.00	1500.00
	Total				4500.00

As such Rs 4500.00 needs recovery & compliance reported to audit.

In response to audit objection Memo no.12 dt.17.05.2019the local authority stated that the amount will be recovered from salary bill of the employee, but no recovery made till close of audit. Hence Rs 4500.00 suggested for recovery.

14.3 - Engagement of DLRs/NMRs made after 19.05.1997 without approval of Government AOSP 30-31

Engagement of DLRs/NMRs made after 19.05.1997 without approval of Government

As per provision contained in section 73(1) of the Odisha Municipal Act-1950, Every municipality may, with the previous sanction of the State Government and subject to the previous of this Act and the rules made there under, from time to time, determine the officers and servants required to be employed by it or by any Joint Committee, constituted under section.61 or by any Committee of the municipality and shall fix or alter the number, designation, grades, salaries, fees and allowances payable to such officers and servants.



Further as per provisions of Section 73(2) of the Act, Municipality may in case of emergency make provision for temporary employment of employees for a period not exceeding 44 days.mSection 73-A(2) stipulates that the pay and allowances paid to the person whose appointment is in contravention

of the provisions of the Act shall be deemed to be an illegal payment and a loss to the municipality and the same shall be recoverable by surcharge proceeding as per OLFA Act 1948.=

Further circular No. Misc. 129/2000/3605/HUD dated 15.12.2000 clearly speaks about the disengagement of DLR/HMRs /CMSs after the date 19.05.1997. on the back drop of the above codal provision, it is seen that a sum of Rs.2720537.00 as detailed below has been paid towards payment of DLR/NMR for sanitation work during the financial year 2018-19. The sanitation Work done by this Municipality by engaging the DLR/NMR violating the above guideline not admissible from audit point of regard.

The details of DLR payment are given below.

Vr No	Date	Expenditure	Details
	1212.4.18	195600.00	Payment to DLRs
Į.	584.5.18	175600.00	Payment to DLRs
13	3523.5.18	192600.00	Payment to DLRs
18	3522.6.18	180562.00	Payment to DLRs
20	0230.6.18	188838.00	Payment to DLRs
2	1920.7.18	204288.00	Payment to DLRs
27	7014.8.18	211680.00	Payment to DLRs
35	5320.9.18	190609.00	Payment to DLRs
4	1112.10.18	177412.00	Payment to DLRs
46	676.11.18	214368.00	Payment to DLRs
57	717.12.18	262300.00	Payment to DLRs
67	739.1.19	262360.00	Payment to DLRs
74	15.2.19	264320.00	Payment to DLRs
	Total	2720537.00	

Therefore the reason for engagement of DLRs for sanitation work was asked through audit objection memo...

In response to audit objection no.14 dt.21.05.2019Memo the local authority stated that DLRs are engaged due to shortage of scavenger staffs. Steps are taken to obtain approval from government. The reply of local authority is not tenable on the strength of the above circulars issued by HUDD from time to time .Therefore without approval engagement of DLR is irregular .Hence till approval Rs 2720357.00 is kept under objection.

14.4 - Inadmissible Payment towards Medical allowance to employee of Paralakhemundi Municipality for the Year 2018-19 AOSP 32 to 34

Inadmissible Payment towards Medical allowance to employee of Paralakhemundi Municipality for the Year 2018-19

On checking of pay acquaintance roll of the municipality employees, it is noticed that some employees have been availed medical allowance for the year 2018-19, in contravention of Rule 415 of the OM Rules-1953 and Letter No.14965/27.05.2008 of the H & UD Deptt. states that conditions of employees of a council shall not be more favourable than those of Govt. servants of the similar standing and status in respect of (a) salary and allowance, (b) leave and leave salary, (c) travelling allowance, superannuation and retirement. Since the state Govt. employees are not availing the medical allowance, the ULB employees are not eligible to get the same.

Hence the payment of Rs 167400.00 as details below towards medical allowance to the staff cannot admitted in audit . The details are as follows.

SL No		Name of the Employee	Period	Amount	
	1	A K Rauta EO	3/2018 to 2/2019	2400.00	
l					



2B V Ramana AEE	3/2018 to 2/2019	2400.00
 3D Judhisthira JE	8/2018 to 2/2019	1400.00
 4P K Samal JA	3/2018 to 2/2019	2400.00
5B Dash JA	3/2018 to 2/2019	2400.00
6Koteswar Rao, Pharmasist	3/2018 to 2/2019	2400.00
7 P K Behera ,Attendent	3/2018 to 2/2019	2400.00
8P Sankar Rao ,TS	3/2018 to 2/2019	2400.00
 9S N Mahankuda ,NW	3/2018 to 2/2019	2400.00
 10R K Bebarta , PEON	3/2018 to 2/2019	2400.00
11 Balmiki Barika,PEON	3/2018 to 2/2019	2400.00
12M K Satapathy , BC	3/2018 to 2/2019	2400.00
13S CH Panigrahy, OTS	3/2018 to 2/2019	2400.00
14V Laxman Rao ,OTS	3/2018 to 2/2019	2400.00
15S K Subudhi ,PEON	3/2018 to 2/2019	2400.00
 16Fakir Behera ,PEON	3/2018 to 2/2019	2400.00
 17T Hari Babu, RR Driver	3/2018 to 2/2019	2400.00
 18R P Jena , Jamadar	3/2018 to 2/2019	2400.00
19P K Lima ,Zamadar	3/2018 to 2/2019	2400.00
20N Simanchal, Zamadar	3/2018 to 2/2019	2400.00
21 R P Jena , Jamadar	3/2018 to 2/2019	2400.00
22P K Lima , Zamadar	3/2018 to 2/2019	2400.00
23V Lingaraj , PEON	3/2018 to 2/2019	2400.00
24Hemalata Mishra , PEON	3/2018 to 2/2019	2400.00
25K K Panda , PEON	3/2018 to 2/2019	2400.00
26Y Gaddeya , OTS	3/2018 to 2/2019	2400.00
27H K Palka, OTS	3/2018 to 2/2019	2400.00
28Aliya Sabara,OTS	3/2018 to 2/2019	2400.00
29G S Behera , OTS	3/2018 to 2/2019	2400.00
30G D Khanja , OTS	3/2018 to 2/2019	2400.00
31A Durga Prasad, OTS	3/2018 to 2/2019	2400.00
32B B Pani, OTS	3/2018 to 2/2019	2400.00
33B B Routa , PEON	3/2018 to 2/2019	2400.00
34G Ch Behera,PEON	3/2018 to 2/2019	2400.00
35M M Rao, PEON	3/2018 to 2/2019	2400.00
36P Durga Rao, PEON	3/2018 to 2/2019	2400.00
37B D Pattanayak , PEON	3/2018 to 2/2019	2400.00
38B Bhimudu , PEON	3/2018 to 2/2019	2400.00
39B P Mishra , Amin	3/2018 to 2/2019	2400.00
40Prabhakar Sahu , WM	3/2018 to 2/2019	2400.00
 41 T Hemalata	4/2018 to 12/2018	1800.00
42Subasini Mahankuda ,PEON	3/2018 to 2/2019	2400.00
43Padala Rabi, Sweeper	3/2018 to 2/2019	2400.00
 44N Abhimanyu , Sweeper	3/2018 to 2/2019	2400.00



Total		167400.0
72 Padala Nanu, Sweeper	3/2018 to 2/2019	2400.0
71N Sukundi , Sweeper	3/2018 to 2/2019	2400.0
70Bada Krishna, Sweeper	3/2018 to 2/2019	2400.0
69P Simanchala, Sweeper	3/2018 to 2/2019	2400.0
68N Chilkama,Sweeper	3/2018 to 2/2019	2400.0
67 Padala Nirmala, sweeper	3/2018 to 2/2019	2400.
66S Ballava , Sweeper	3/2018 to 2/2019	2400.
65Padala Kanaka, Sweeper	3/2018 to 2/2019	2400.
64Padala Amulya, Sweeper	3/2018 to 2/2019	2400.
63J Purnama, Sweeper	3/2018 to 2/2019	2400.
62Padala Parvati, Sweeper	3/2018 to 2/2019	2400.
61H k Nagabans, Sweeper	3/2018 to 2/2019	2400.
60Guralu Segudu, sweeper	3/2018 to 2/2019	2400
59B Apayamma, sweeper	3/2018 to 2/2019	2400
58Padala Janu, Sweeper	3/2018 to 2/2019	2400
57Guralu Raju, Sweeper	3/2018 to 2/2019	2400
56N Babudhan, Sweeper	3/2018 to 2/2019	2400
55N Rasulu	4/2018 to 12/2018	1800
54N Kanama, Sweeper	3/2018 to 2/2019	2400
53N Mariama	4/2018 to 09/2018	1200
52N Sukumari	4/2018 to 05/2018	400
51N Anjali, Sweeper	3/2018 to 2/2019	2400
50Padala Kamala, Sweeper	3/2018 to 2/2019	2400
49Guralu Lalita, Sweeper	3/2018 to 2/2019	2400
48Guralu Radha, Sweeper	3/2018 to 2/2019	2400
46Padala Ganesh , Sweeper 47N Saraswati, sweeper	3/2018 to 2/2019 3/2018 to 2/2019	2400
45 Padala Kishore	3/2018 to 2/2019	2400

In response to audit objection Memo no.15 dt.21.05.2019 the local authority stated that medical allowance has been paid as per council resulotior. The reply was not convincing as the local authority failed to produce proper documents to audit. Till production of post facto approval from Government the expenditure towards medical allowance of Rs 167400.00 is kept under objection.

14.5 - Excess Payment in Incremental arrear of staff AOSP 46 to 52

Excess payment towards incremental arrear of the staffs of Paralakhemundi Municipality during the Accounting Year, 2018-19.

On scrutiny of pay acquaintance roll of staffs (Sweeper) of Paralakhemundi Municipality for the year 2018-19, It is noticed that excess payment has been incurred vide voucher No.410 / dt. 12.10.2018 , because of excess payment made than it actually should be. As a result Rs.25510.00 has been a loss to the Municipal Fund. The details are narrated below.

1) Smt Nagabansa Chilikama, Sweeper

SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn



П						
1	Jan, 2015	7340.00	7610.00	270.00	270.00	540.00
2	Feb, 2015	7340.00	7610.00	270.00	270.00	540.00
3	March, 2015	7340.00	7610.00	270.00	270.00	540.00
4	April, 2015	7340.00	7610.00	270.00	270.00	540.00
					Total	2160.00

2) Sri Ponada Simanchala, Sweeper

SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
1	Jan, 2015	7340.00	7610.00	270.00	270.00	540.00
2	Feb, 2015	7340.00	7610.00	270.00	270.00	540.00
3	March, 2015	7340.00	7610.00	270.00	270.00	540.00
4	Jan, 2017	7890.00	8180.00	290.00	290.00	580.00
					Total	2200.00

3) Sri Padal Nagobanso Babudham, Sweeper

SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
1	Jan, 2015	7920.00	8100.00	180.00	280.00	460.00
2	Feb, 2015	7920.00	8100.00	180.00	280.00	460.00
3	March, 2015	7920.00	8100.00	280.00	280.00	560.00
4	Jan, 2017	8510.00	8685.00	175.00	295.00	470.00
					Total	1850.00

4) Sri Padal Nagobanso Abhimanyu, Sweeper



SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
I	Jan, 2015	7920.00	8100.00	180.00	280.00	460.00
2	Feb, 2015	7920.00	8100.00	180.00	280.00	460.00
3	Jan, 2016	8210.00	8390.00	180.00	290.00	470.00
1	Jan, 2017	8510.00	8685.00	175.00	295.00	470.00
5	Feb, 2017	8510.00	8685.00	175.00	295.00	470.00
					Total	2330.00
ō) Sri Nar	nu Padal, Sweeper	,		<u> </u>		
SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
1	Jan, 2015	7340.00	7610.00	270.00	270.00	540.00
2	Feb, 2015	7340.00	7610.00	270.00	270.00	540.00
3	March, 2015	7340.00	7610.00	270.00	270.00	540.00
4	April, 2015	7340.00	7610.00	270.00	270.00	540.00
5	May, 2015	7340.00	7610.00	270.00	270.00	540.00
					Total	2700.00
6) Smt. N	ailu Sukundi, Sweep	er		1	<u>'</u>	
SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
	Jan, 2015	7340.00	7610.00	270.00	270.00	540.00
1						
2	Feb, 2015	7340.00	7610.00	270.00	270.00	540.00
2		7340.00 7340.00	7610.00 7610.00	270.00 270.00	270.00 270.00	540.00 540.00



5	May, 2015	7340.00	7610.00	270.00	270.00	540.00
					Total	2700.00
) Smt. Pa	adalu Parvati, Sweep	er		1	<u>'</u>	
SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
	Jan, 2015	7780.00	8060.00	280.00	280.00	560.0
2	Feb, 2015	7780.00	8060.00	280.00	280.00	560.0
3	March, 2015	7780.00	8060.00	280.00	280.00	560.0
1	April, 2015	7780.00	8060.00	280.00	280.00	560.0
					Total	2240.00
3) Sri Gur	alu Raju, Sweeper					
SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
1	Jan, 2015	7920.00	8100.00	180.00	280.00	460.0
2	Feb, 2015	7920.00	8100.00	180.00	280.00	460.00
3	Jan, 2016	8210.00	8390.00	180.00	290.00	470.00
1	Feb, 2016	8210.00	8390.00	180.00	290.00	470.00
5	Jan, 2017	8510.00	8685.00	175.00	295.00	470.00
					Total	2330.00
) Smt. Ja	I I	eeper	l.			
SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
					202.00	470.00
1	Jan, 2015	7910.00	8100.00	190.00	280.00	470.00



	March, 2015	7910.00	8100.00	190.00	280.00	470.
	April, 2015	7910.00	8100.00	190.00	280.00	470
					Total	1880
					'	
0) Smt.	B. Appyama, Sweepe	er				
SI.No	Period	Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
	Jan, 2015	7920.00	8100.00	180.00	280.00	460
	Feb, 2015	7920.00	8100.00	180.00	280.00	460
	Jan, 2016	8210.00	8390.00	180.00	290.00	470
	Feb, 2016	8210.00	8390.00	180.00	290.00	470
					Total	1860.
1) Sri P	adalu Ganesh, Sweep	per				
1) Sri Pa	adalu Ganesh, Sweep	per Basic Due	Basic drawn shown	Excess Pay	DA excess	Total Excess drawn
			Basic drawn shown	Excess Pay		
	Period	Basic Due			DA excess	Total Excess drawn 460
	Period Jan, 2015	Basic Due 7920.00	8100.00	180.00	DA excess 280.00	Total Excess drawn
	Period Jan, 2015 Feb, 2015	Basic Due 7920.00 7920.00	8100.00 8100.00	180.00	DA excess 280.00 280.00	Total Excess drawn 460 470
	Period Jan, 2015 Feb, 2015 Jan, 2016	7920.00 7920.00 8210.00	8100.00 8100.00 8390.00	180.00 180.00	DA excess 280.00 280.00 290.00	Total Excess drawn 460 460 470
	Period Jan, 2015 Feb, 2015 Jan, 2016	7920.00 7920.00 8210.00	8100.00 8100.00 8390.00	180.00 180.00	280.00 280.00 290.00	Total Excess drawn 460 470
SI.No	Period Jan, 2015 Feb, 2015 Jan, 2016	7920.00 7920.00 8210.00	8100.00 8100.00 8390.00	180.00 180.00	280.00 280.00 290.00	Total Excess drawn 460

1	Jan, 2015	7920.00	8100.00	180.00	280.00	460.00
2	Jan, 2016	8210.00	8390.00	180.00	290.00	470.00
3	Jan, 2017	8510.00	8685.00	175.00	295.00	470.00
					Total	1400.00

In response to audit objection Memo no.26 dt.23.05.2019 the local authority recovered Rs **25510.00** from the salary bill (for the month of June 2019) of the concerned employee towards excess payment in salary. Hence para dropped.

14.6 - Excess Payment in Salary AOSP 53 & 54

Excess payment on differential of 06th Pay Fixation to Sri Basant Kumar Padhy, Ex-ME, of Paralakhemundi Municipality i.e, from 07/2006 to 10/2008.

On scrutiny of Arrear 6th pay fixation drawal of Sri Basant Kumar Padhy, Ex-ME of Paralakhemundi Municipality, It is noticed that excess payment has been incurred to the tune of Rs.2275.00 vide voucher No.91 / dt. 17.05.2018, because of excess pay shown than it actually should be. As a result Rs.2275.00 has been lost to the Municipal Fund. The details are narrated below.

1) Sri Basant Kumar Padhy, Ex-ME

SI.No	Period	Due Pay	Drawn	Excess drawn
1	Jul-06	15910.00	16430.00	520.00
2	Aug-06	15910.00	16430.00	520.00
3	Sep-06	15910.00	16430.00	520.00
4	Oct-06	16550.00	16430.00	-120.00
5	Nov-06	16550.00	16430.00	-120.00
6	Dec-06	16550.00	16430.00	-120.00
7	Jan-07	16550.00	16430.00	-120.00
8	Feb-07	16550.00	16430.00	-120.00
9	Mar-07	16550.00	16430.00	-120.00
10	Apr-07	16550.00	16430.00	-120.00
11	May-07	16550.00	16430.00	-120.00
12	Jun-07	16550.00	16430.00	-120.00
13	Jul-07	16550.00	17090.00	540.00
14	Aug-07	16550.00	17090.00	540.00
15	Sep-07	16550.00	17090.00	540.00
16	Oct-07	17210.00	17090.00	-120.00
17	Nov-07	17210.00	17090.00	-120.00
18	Dec-07	17210.00	17090.00	-120.00
19	Jan-08	17210.00	17090.00	-120.00
20	Feb-08	17210.00	17090.00	-120.00
21	Mar-08	17210.00	17090.00	-120.00

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17090 00 22 Anr-08 17210 00 -120.00

22	Apr-08	1/210.00	17090.00	-120.00
23	May-08	17210.00	17090.00	-120.00
24	Jun-08	17210.00	17090.00	-120.00
25	Jul-08	17210.00	17770.00	560.00
26	Aug-08	17210.00	17770.00	560.00
27	Sep-08	17210.00	17770.00	560.00
28	Oct-08	17890.00	17770.00	-120.00
29	Nov-08	17890.00	17770.00	-120.00
30	Dec-08	17890.00	17770.00	-120.00
31	Jan-09	17890.00	17770.00	-120.00
32	Feb-09	17890.00	17770.00	-120.00
33	Mar-09	17890.00	17770.00	-120.00
34	Apr-09	17890.00	17770.00	-120.00
35	May-09	17890.00	17770.00	-120.00
36	Jun-09	17890.00	17770.00	-120.00
37	Jul-09	17890.00	18470.00	580.00
38	Aug-09	2308.00	2383.00	75.00
Total:		634058.00	636333.00	2275.00

The local authority is advised to recover the amount soon and compliance reported to audit.

In response to audit objection Memo no.27 dt 23.05.2019 the local authority stated that steps are taken to .recover the excess paid amount, but no recovery made till close of audit. Hence Rs 2275.00 suggested for recovery.

14.7 - Excess Payment Shown in IGNOAP scheme AOSP 81

Excess Payment Shown in IGNOAP scheme than actually paid

On scrutiny of pay acquaintance of IGNOAP/IGNWP/IGNDP of Paralakhemundi Municipalty for the year 2018-19 it was revealed that an amount of Rs 900.00 has been shown excess distribution by the disbursing officer than she actually disbursed. As such Rs 900.00 needs recovery and compliance reported to audit. (The details are furnished below)

SL No	Month	Amount shown expenditure	Actually payment made as per acquaintance	Excess	Name of the disbursing officer
1	January 2019	122200.00	121700.00	500.00	Kuntala Panda
2	November 2018	104200.00	103800.00	400.00	Kuntala Panda
	Total			900.00	

In response to the POM No 43 dated 18.06.2019, the local authority recovered Rs 900.00 from Smt Kuntala Kumari Panda, Peon vide MR No 69 (book no.12) dated 10.07.2019.

As the recovery has been done hence the para is dropped

14.8 - Non deduction of Quarter Licence Fee AOSP 82

Non deduction of Quarter Licence Fee



License fee for residential accommodation to Govt employees to be recovered w.e.f 1.10.1998 vide No.Gen.7637/Rent/dt.18.9.1998. Vide O.M.No.6773/F/1.11.08 the old rate is revised and fixed at Rs.410/- for an area (plinth) of 900 Sqft. But from personal file of Sri Ashok Kumar Rauta ,EO it is seen that he has availed Municipal quarter against which any license fee is not deducted for this audit period 1.4.18 to 31.3.19. So for 1.4.18 to 31.3.19 i.e. 12 months the Quarter license fee should have to be deducted @410/- X 12 months= Rs.4920.00 from his salary which has not been done.

Hence an amount of Rs 4920.00 needs recovery and compliance reported to audit.

In response to audit objection Memo no.44 dt.18.06.2019 the local authority furnished no reply. Hence objection stands on its own merit. Rs 4920.00 suggested for recovery from sri Ashok Kr.Raut, E.O.

14.9 - Excess payment towards Biju Jubabahini Programme AOSP 91

Excess payment towards Biju Jubabahini Programme

On scrutiny of voucher guard file with ref to Accountant cash book it was revealed that an amount of Rs 128000.00 Paid to Sri A Durga Prasad Rao, Cashier towards Biju Jubabahini Programme vide Vr No 731/8.2.19 .On scrutiny of voucher Rs 90000.00 has been spent as per voucher. The balance 38000.00 has not deposited in Municipal fund. Hence Rs **38000.00** needs immediate recovery and compliance reported to audit.

In response to the POM No 52 dated 28.06.2019 ,the local authority recovered Rs 38000.00 from Sri A Durga Prasad ,Cashier vide MR No. 60 (book no.12) dated 02.07.2019.

As the recovery has been done hence the para is dropped

14.10 - Irregular refund of Security Deposit - AOSP 92 & 93

Irregular refund of Security Deposit -

As required under Rule 142 of OM Rule 1953 a mandatory deposit register in form No XX and outstanding deposit Ledger in form no XXI as required under Rule 143 of OM Rule is to be maintained in each ULB .But on scrutiny of the paid vouchers it is noticed that the deposit amount of a tune Rs 912791.00 has refunded to the different contractor without maintaining the aforesaid mentioned mandatory records.In absence of such register, the genuine of payment of Rs 912791.00 could not be ascertained by Audit and the possibility of double payment could not be avoided.

The related case records were asked for verification. Further reasaon for non maintenance of deposit register was asked through objection memo.

Vr No	Date	Ехр	Details
	1618.4.18		22066.00 SD refund
	562.5.18		147320.00 SD refund
	572.5.18		32003.00 SD refund
	24330.7.18		55435.00 SD refund
	24430.7.18		27449.00SD refund
	2483.8.18		67307.00SD refund
	28821.8.18		86061.00SD refund
	28923.8.18		68132.00SD refund
	29227.8.18		5985.00 SD refund
	35015.9.18		14265.00SD refund
	351 15.9.18		39420.00SD refund

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565	6.12.18	32010.00	SD refund
629	24.12.18	42383.00	SD refund
687	21.1.19	29764.00	SD refund
701	1.2.19	2556.00	SD refund
702	1.2.19	240635.00	SD refund
	Total	912791.00	

In response to audit objection Memo no.53 dt.29.06.2019 the local authority replied that case records are produced but the deposit register is not produced to audit. The local authority is suggested to maintain deposit register. Till then Rs.912791.00 is held under objection.

14.11 - Excess Payment in Arrear pension Salary AOSP 99 to 106

Sub-Excess payment of Rs.198154.00 towards 6th pay differential pension arrear of Sri Jagadish Prasad Patra, ex- Headmaster , Mahendragiri Municipal High School, Paralakhemundi, from 01.01.2006 to 31.01.2018 w.r.to Letter No . 18301/HUD/10.08.2017.

On scrutiny of arrear pension salary of the employees of Paralakhemundi Municipality for the Accounting Year 2018-19, it is noticed that Sri Jagadish Prasad Patra, ex- Headmaster has been paid excess to a tune of Rs.198154.00 towards 6th pay differential arrear pension vide Vr. No. 365/29.09.2018. The details of excess payment are furnished below.

a- Excess payment due to wrong fixation = Rs.68312.00 (Excess pension pay fixed in due column)

b-Excess payment = Rs.3339.00(Less T.I. shown in already drawn column)

c-Double payment = Rs.126503.00 (Ref- Vr . No.-382/01.09.2016)

Total=Rs.198154.00

That of Sri Jagadish Prasad Patra, Ex- Headmaster, Mahendragiri Municipal High School, was retired on 31.07.2003 his date of birth being on 07.07.1945. After his retirement his pension pay was 1275/- pm. with T.I. admissible from time to time. By the mean time in 2009 his 5th pay fixation was occurred at District Audit Office, Ganjam as narrated below

Revised 5th Pay Fixation on

01.07.1997 = Rs.7700.00

01.07.1998 = Rs.7850.00

01.07.1999 = Rs.8000.00

01.07.2000 = Rs.8150.00

01.07.2001 = Rs.8300.00

01.07.2002 = Rs.8450.00

01.07.2003 = Rs.8600.00

With reference to Lr.No.18301/HUD/10.08.2017 his pension pay fixed should be like thus-

Pension Pay in Dec, 2005 = Rs.4300.00

Multiplying a factor 1.86 = Rs.7998.00

Fitment weight, 40% of Pay= Rs.1720.00

Total = Rs.9718.00

It should be fixed @Rs.9718.00 as basic pay and TI admissible from time to time. But it has been fixed @Rs.10000.00 per month which result Rs.282.00 more amount fixed / a loss to revenue to a tune of Rs.68312.00. The details are furnished below.



eriod		Amt Due		Amount draw	Excess Payment		
	Basic Pay	T.I.	Total	Basic Pay	T.I.	Total	
Jan-06	9718.00	0.00	9718.00	10000.00	0.00	10000.00	2
Feb-06	9718.00	0.00	9718.00	10000.00	0.00	10000.00	2
Mar-06	9718.00	0.00	9718.00	10000.00	0.00	10000.00	2
Apr-06	9718.00	0.00	9718.00	10000.00	0.00	10000.00	2
May-06	9718.00	0.00	9718.00	10000.00	0.00	10000.00	2
Jun-06	9718.00	0.00	9718.00	10000.00	0.00	10000.00	2
Jul-06	9718.00	194.00	9912.00	10000.00	200.00	10200.00	2
Aug-06	9718.00	194.00	9912.00	10000.00	200.00	10200.00	2
Sep-06	9718.00	194.00	9912.00	10000.00	200.00	10200.00	2
Oct-06	9718.00	194.00	9912.00	10000.00	200.00	10200.00	2
Nov-06	9718.00	194.00	9912.00	10000.00	200.00	10200.00	2
Dec-06	9718.00	194.00	9912.00	10000.00	200.00	10200.00	2
Jan-07	9718.00	583.00	10301.00	10000.00	600.00	10600.00	2
Feb-07	9718.00	583.00	10301.00	10000.00	600.00	10600.00	2
Mar-07	9718.00	583.00	10301.00	10000.00	600.00	10600.00	2
Apr-07	9718.00	583.00	10301.00	10000.00	600.00	10600.00	2
May-07	9718.00	583.00	10301.00	10000.00	600.00	10600.00	2
Jun-07	9718.00	583.00	10301.00	10000.00	600.00	10600.00	2
Jul-07	9718.00	875.00	10593.00	10000.00	900.00	10900.00	3
Aug-07	9718.00	875.00	10593.00	10000.00	900.00	10900.00	3
Sep-07	9718.00	875.00	10593.00	10000.00	900.00	10900.00	3
Oct-07	9718.00	875.00	10593.00	10000.00	900.00	10900.00	3
Nov-07	9718.00	875.00	10593.00	10000.00	900.00	10900.00	3
Dec-07	9718.00	875.00	10593.00	10000.00	900.00	10900.00	3
Jan-08	9718.00	1116.00	10834.00	10000.00	1200.00	11200.00	3
Feb-08	9718.00	1116.00	10834.00	10000.00	1200.00	11200.00	3
Mar-08	9718.00	1116.00	10834.00	10000.00	1200.00	11200.00	3
Apr-08	9718.00	1116.00	10834.00	10000.00	1200.00	11200.00	3
May-08	9718.00	1116.00	10834.00	10000.00	1200.00	11200.00	3
Jun-08	9718.00	1116.00	10834.00	10000.00	1200.00	11200.00	3
Jul-08	9718.00	1555.00	11273.00	10000.00	1600.00	11600.00	3
Aug-08	9718.00	1555.00	11273.00	10000.00	1600.00	11600.00	3
Sep-08	9718.00	1555.00	11273.00	10000.00	1600.00	11600.00	3
Oct-08	9718.00	1555.00	11273.00	10000.00	1600.00	11600.00	3
Nov-08	9718.00	1555.00	11273.00	10000.00	1600.00	11600.00	3
Dec-08	9718.00	1555.00	11273.00	10000.00	1600.00	11600.00	3



Jan-09 9718.00 2138.00 11856.00 10000.00 2200.00 12200.00 344.00 344.00 Feb-09 9718.00 2138.00 11856.00 10000.00 2200.00 12200.00 344.00 Mar-09 9718.00 2138.00 11856.00 10000.00 2200.00 12200.00 2138.00 2200.00 12200.00 344.00 Apr-09 9718.00 11856.00 10000.00 344.00 May-09 9718.00 2138.00 11856.00 10000.00 2200.00 12200.00 2200.00 12200.00 344.00 Jun-09 9718.00 2138.00 11856.00 10000.00 Jul-09 9718.00 2624.00 12342.00 10000.00 2700.00 12700.00 358.00 9718.00 2624.00 12342.00 10000.00 2700.00 12700.00 358.00 Aug-09 9718.00 2624.00 12342.00 10000.00 2700.00 12700.00 358.00 Sep-09 9718.00 2624.00 12342.00 10000.00 2700.00 12700.00 358.00 Oct-09 12700.00 358.00 Nov-09 9718.00 2624.00 12342.00 10000.00 2700.00 Dec-09 9718.00 2624.00 12342.00 10000.00 2700.00 12700.00 358.00 13500.00 Jan-10 9718.00 3401.00 13119.00 10000.00 3500.00 381.00 Feb-10 9718.00 3401.00 13119.00 10000.00 3500.00 13500.00 381.00 9718.00 3401.00 13119.00 10000.00 3500.00 13500.00 381.00 Mar-10 9718.00 3401.00 13119.00 10000.00 3500.00 13500.00 381.00 Apr-10 9718.00 3401.00 10000.00 3500.00 13500.00 381.00 May-10 13119.00 9718.00 3401.00 13119.00 10000.00 3500.00 13500.00 381.00 Jun-10 Jul-10 9718.00 4373.00 14091.00 10000.00 4500.00 14500.00 409.00 9718.00 4373.00 14091.00 10000.00 4500.00 14500.00 409.00 Aug-10 9718.00 4373.00 14091.00 10000.00 4500.00 14500.00 409.00 Sep-10 Oct-10 9718.00 4373.00 14091.00 10000.00 4500.00 14500.00 409.00 Nov-10 9718.00 4373.00 14091.00 10000.00 4500.00 14500.00 409.00 Dec-10 9718.00 4373.00 14091.00 10000.00 4500.00 14500.00 409.00 Jan-11 9718.00 4956.00 14674.00 10000.00 5100.00 15100.00 426.00 Feb-11 9718.00 4956.00 14674.00 10000.00 5100.00 15100.00 426.00 Mar-11 9718.00 4956.00 14674.00 10000.00 5100.00 15100.00 426.00 Apr-11 9718.00 4956.00 14674.00 10000.00 5100.00 15100.00 426.00 9718.00 4956.00 14674.00 10000.00 5100.00 15100.00 426.00 May-11 Jun-11 9718.00 4956.00 14674.00 10000.00 5100.00 15100.00 426.00 Jul-11 9718.00 5636.00 15354.00 10000.00 5800.00 15800.00 446.00 Aug-11 9718.00 5636.00 15354.00 10000.00 5800.00 15800.00 446.00 Sep-11 9718.00 5636.00 15354.00 10000.00 5800.00 15800.00 446.00 Oct-11 9718.00 5636.00 15354.00 10000.00 5800.00 15800.00 446.00 Nov-11 9718.00 5636.00 15354.00 10000.00 5800.00 15800.00 446.00 Dec-11 9718.00 5636.00 15354.00 10000.00 5800.00 15800.00 446.00 Jan-12 9718.00 6317.00 16035.00 10000.00 6500.00 16500.00 465.00 Feb-12 9718.00 6317.00 16035.00 10000.00 6500.00 16500.00 465.00 Mar-12 9718.00 6317.00 16035.00 10000.00 6500.00 16500.00 465.00 Apr-12 9718.00 6317.00 16035.00 10000.00 6500.00 16500.00 465.00 May-12 9718.00 6317.00 16035.00 10000.00 6500.00 16500.00 465.00



Jun-12	9718.00	6317.00	16035.00	10000.00	6500.00	16500.00	465.00
Jul-12	9718.00	6997.00	16715.00	10000.00	7200.00	17200.00	485.00
Aug-12	9718.00	6997.00	16715.00	10000.00	7200.00	17200.00	485.00
Sep-12	9718.00	6997.00	16715.00	10000.00	7200.00	17200.00	485.00
Oct-12	9718.00	6997.00	16715.00	10000.00	7200.00	17200.00	485.00
Nov-12	9718.00	6997.00	16715.00	10000.00	7200.00	17200.00	485.00
Dec-12	9718.00	6997.00	16715.00	10000.00	7200.00	17200.00	485.00
Jan-13	9718.00	7774.00	17492.00	10000.00	8000.00	18000.00	508.00
Feb-13	9718.00	7774.00	17492.00	10000.00	8000.00	18000.00	508.00
Mar-13	9718.00	7774.00	17492.00	10000.00	8000.00	18000.00	508.00
Apr-13	9718.00	7774.00	17492.00	10000.00	8000.00	18000.00	508.00
May-13	9718.00	7774.00	17492.00	10000.00	8000.00	18000.00	508.00
Jun-13	9718.00	7774.00	17492.00	10000.00	8000.00	18000.00	508.00
Jul-13	9718.00	8746.00	18464.00	10000.00	9000.00	19000.00	536.00
Aug-13	9718.00	8746.00	18464.00	10000.00	9000.00	19000.00	536.00
Sep-13	9718.00	8746.00	18464.00	10000.00	9000.00	19000.00	536.00
Oct-13	9718.00	8746.00	18464.00	10000.00	9000.00	19000.00	536.00
Nov-13	9718.00	8746.00	18464.00	10000.00	9000.00	19000.00	536.00
Dec-13	9718.00	8746.00	18464.00	10000.00	9000.00	19000.00	536.00
Jan-14	9718.00	9718.00	19436.00	10000.00	10000.00	20000.00	564.00
Feb-14	9718.00	9718.00	19436.00	10000.00	10000.00	20000.00	564.00
Mar-14	9718.00	9718.00	19436.00	10000.00	10000.00	20000.00	564.00
Apr-14	9718.00	9718.00	19436.00	10000.00	10000.00	20000.00	564.00
May-14	9718.00	9718.00	19436.00	10000.00	10000.00	20000.00	564.00
Jun-14	9718.00	9718.00	19436.00	10000.00	10000.00	20000.00	564.00
Jul-14	9718.00	10398.00	20116.00	10000.00	10700.00	20700.00	584.00
Aug-14	9718.00	10398.00	20116.00	10000.00	10700.00	20700.00	584.00
Sep-14	9718.00	10398.00	20116.00	10000.00	10700.00	20700.00	584.00
Oct-14	9718.00	10398.00	20116.00	10000.00	10700.00	20700.00	584.00
Nov-14	9718.00	10398.00	20116.00	10000.00	10700.00	20700.00	584.00
Dec-14	9718.00	10398.00	20116.00	10000.00	10700.00	20700.00	584.00
Jan-15	9718.00	10981.00	20699.00	10000.00	11300.00	21300.00	601.00
Feb-15	9718.00	10981.00	20699.00	10000.00	11300.00	21300.00	601.00
Mar-15	9718.00	10981.00	20699.00	10000.00	11300.00	21300.00	601.00
Apr-15	9718.00	10981.00	20699.00	10000.00	11300.00	21300.00	601.00
May-15	9718.00	10981.00	20699.00	10000.00	11300.00	21300.00	601.00
Jun-15	9718.00	10981.00	20699.00	10000.00	11300.00	21300.00	601.00
Jul-15	9718.00	11564.00	21282.00	10000.00	11900.00	21900.00	618.00
Aug-15	9718.00	11564.00	21282.00	10000.00	11900.00	21900.00	618.00
Sep-15	9718.00	11564.00	21282.00	10000.00	11900.00	21900.00	618.00
Oct-15	9718.00	11564.00	21282.00	10000.00	11900.00	21900.00	618.00



otal=	1409110.00	923378.00	2332488.00	1450000.00	950800.00	2400800.00	68312.00
Jan-18	9718.00	13508.00	23226.00	10000.00	14200.00	24200.00	974.00
Dec-17	9718.00	13508.00	23226.00	10000.00	13900.00	23900.00	674.00
Nov-17	9718.00	13508.00	23226.00	10000.00	13900.00	23900.00	674.00
Oct-17	9718.00	13508.00	23226.00	10000.00	13900.00	23900.00	674.00
Sep-17	9718.00	13508.00	23226.00	10000.00	13900.00	23900.00	674.00
Aug-17	9718.00	13508.00	23226.00	10000.00	13900.00	23900.00	674.0
Jul-17	9718.00	13508.00	23226.00	10000.00	13900.00	23900.00	674.0
Jun-17	9718.00	13216.00	22934.00	10000.00	13600.00	23600.00	666.0
May-17	9718.00	13216.00	22934.00	10000.00	13600.00	23600.00	666.0
Apr-17	9718.00	13216.00	22934.00	10000.00	13600.00	23600.00	666.0
Mar-17	9718.00	13216.00	22934.00	10000.00	13600.00	23600.00	666.0
Feb-17	9718.00	13216.00	22934.00	10000.00	13600.00	23600.00	666.0
Jan-17	9718.00	13216.00	22934.00	10000.00	13600.00	23600.00	666.0
Dec-16	9718.00	12828.00	22546.00	10000.00	13200.00	23200.00	654.0
Nov-16	9718.00	12828.00	22546.00	10000.00	13200.00	23200.00	654.0
Oct-16	9718.00	12828.00	22546.00	10000.00	13200.00	23200.00	654.0
Sep-16	9718.00	12828.00	22546.00	10000.00	13200.00	23200.00	654.0
Aug-16	9718.00	12828.00	22546.00	10000.00	13200.00	23200.00	654.0
Jul-16	9718.00	12828.00	22546.00	10000.00	13200.00	23200.00	654.0
Jun-16	9718.00	12147.00	21865.00	10000.00	12500.00	22500.00	635.0
May-16	9718.00	12147.00	21865.00	10000.00	12500.00	22500.00	635.0
Apr-16	9718.00	12147.00	21865.00	10000.00	12500.00	22500.00	635.0
Mar-16	9718.00	12147.00	21865.00	10000.00	12500.00	22500.00	635.0
Feb-16	9718.00	12147.00	21865.00	10000.00	12500.00	22500.00	635.0
Jan-16	9718.00	12147.00	21865.00	10000.00	12500.00	22500.00	635.0
Dec-15	9718.00	11564.00	21282.00	10000.00	11900.00	21900.00	618.0
Nov-15	9718.00	11564.00	21282.00	10000.00	11900.00	21900.00	618.0

b) From the period July, 2009 to March, 2011 Sri Jagadish Prasad Patra, Ex-HM has been paid TI @Rs.1131/per month as per the acquaintance. But in the drawal column in 365/29.09.2018, it has been shown as Rs.972.00 per month, resulting excess payment of Rs.159.00 per month (Rs.1131.00-Rs.972.00). Total loss of money for 21 months = Rs.159.00 21 = Rs.3339.00.

SI. No.	<u>Period</u>	Amt Shown	1 vide Vr No.365	i/29.09.2018	Amt D	rawn during the	period	Excess
		Basic Pay	<u>T.I.</u>	<u>Total</u>	Basic Pay	T.I.	Total	
1	Jul-09	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
2	Aug-09	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
3	Sep-09	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
4	Oct-09	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
4	Nov-09	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00

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	Total=	30450.00	20412.00	50862.00	30450.00	23751.00	54201.00	3339.00
20		1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
19	Feb-11	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
18	Jan-11	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
17	Dec-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
16	Nov-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
15	Oct-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
14	Sep-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
13	Aug-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
12	Jul-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
11	Jun-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
10	May-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
9	Apr-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
8	Mar-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
7	Feb-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
6	Jan-10	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00
5	Dec-09	1450.00	972.00	2422.00	1450.00	1131.00	2581.00	159.00

c) Sri Jagadish Prasad Patra, Ex-HM has been paid differential arrear pension from 01.01.2006 to 01.01.2009 @Rs.6000.00 per month against Rs.1450.00 + Rs.1131.00= Rs.2581.00 in drawal column, amounting to a tune of Rs.126503.00 (Page No.59 of Acquaintance) vide voucher No.382/01.09.2016. But in the voucher No.365/29.09.2018, it has been shown in the drawal column @Rs.2129.00 (Rs.1275.00 + Rs.854.00) per month and in the due column Rs.10000.00 as basic pay per month, which results a double payment of Rs.3419.00 (Rs.6000.00 – Rs.2581.00) per month.

So Rs.3419.00 X 37 Months = Rs.126503.00 is paid in excess, which needs immediate recovery.

Taking into consideration of above three types of macro irregularities which amounts to Rs.198154.00 needs immediate recovery and compliance reported to audit.

In response to audit objection Memo no.58 dt.29.06.2019 the local authority recovered Rs 198154.00 from Sri Jagadish Prasad Patra, Ex Head master vide MR No 24 (Book No 17) Dated 24.07.2019 and deposited in municipal fund on 23.7.2019.(UBI Paralakhemundi A/C No 4619) Hence the para is dropped.The local authority is suggested to deposit the money in proper heads of account of Govt.treasury.

14.12 - Excess Payment in Arrear pension Salary AOSP 108

Sub- Excess payment to Sri Mani Savarayya, ex-ME, PKD Municipality to a tune of Rs.8516.00.00

On scrutiny of the pension arrear of the employees of Paralakhemundi Municipality for the yr 2018-19, it has been noticed that Sri M. Savarayya has been paid Rs.576000.00 for Jan-2006 to Dec-2013.(96 months) @6000.00 per month Vide VrNo.119/26.05.2016.He has been paid differential arrear pension of Rs.1410800/- for Jan-2006 to Jan-2018 vide Vr No.154 / dt.02.06.2018 w.r.to Letter No . 18301/HUD/10.08.2017. By the mean time he has been paid @1275 pay and TI admissible from Sept-2013 to Dec-2013.As a result Rs.8516.00 is paid excess as detailed below.

SI. No.	Period	Basic	TI	Total	Acq .page No.	Vr. No./Date
1	Sept/2013	1275	854	2129	214	541/17.10.13
2	Oct/2013	1275	854	2129	216	25.11.13
3	Nov/2013	1275	854	2129	222	705/03.01.14
4	Dec/2013	1275	854	2129	228	772/31.01.14
	Total			8516.00		

In response to the POM No 60 dated 08.07.2019 ,the local authority recovered Rs 8516.00 from Sri M Savaria ,Ex Municipal Enginneer vide

As the recovery has been done hence the para is dropped

14.13 - Excess Payment in Arrear pension Salary AOSP 107

Sub:- Excess payment to Smt.Neilu Jambubati, Ex-Sweeper of Rs.2456.00 in differential arrear pension payment.

On scrutiny of pension arrear acquittance it is noticed that Smt Neilu Jambubati, Retd –sweeper has been paid Rs.10926.00 as salary for Jun-2018 vide Vr No.223/21.07.2018.But in the Vr No.647/22.12.2018 (differential arrear pension from 01.01.2006 to 30.06.2018)) it is shown that she had been paid of Rs. 8470.00 for the above said period . So excess of Rs.2456.00 (10926-8470) as detailed below is recoverable from the employee.

Period	Actual pay	drawn vide Vr No	.223/21.07.2018	Pay drawn show	n vide Vr No.6	47/27.12.2018	Excess
Jun-18	Pay	TI	Total	Pay	TI	Total	
	4515	6411	10926	3500	4970	8470	2456

In response to audit objection Memo no.59 dt.08.07.2019 the local authority stated that steps are being taken to recover the excess paid amount, but no recovery was made till close of audit.Hence Rs **2456.00** is suggested for recovery.

14.14 - Staff Position

	Staff Position of Paralakhemundi Municipality								
L No	Name of the post	LFS/Non LFS	No of sanctioned Post	Men in Position	Vacancy				
	1 Executive Officer	LFS		1	1				
	2Municipal Engineer	LFS		1	0				
	3 Junior Enginner	LFS		1	1				
	4Head assistant	LFS		1	0				
	5 Senior assistant	LFS		3	0				
	6Junior assistant	LFS		6	3				
	7Pharmasist	Non- LFS		1	1				
	8Amin	Non- LFS		1	1				
	9OTS	Non- LFS		9	9				
1	0Bill Collecter	Non- LFS		1	1				
1	1 Rteasury Sarkar	Non- LFS		1	1				
1	2Work Mistry	Non- LFS		1	1				
1	3 Jamadar	Non- LFS		3	3				
1	4RR Driver	Non- LFS		1	1				
1	5Peon	Non- LFS		20	16				
1	6Medical attendant	Non- LFS		1	1				
1	7 Night watcher	Non- LFS		1	1				
1	8Sweeper	Non- LFS	;	34	28				
	Total			87	69				
			Contractual Staff	1					
	1 Junior Enginner (BRGF)			1	1				



2Accountant	1	1	
3Mis Programmer	1	1	
4DEO	1	1	
5Community Organiser	3	3	
6Sweeper	4	4	
Total	11	11	
DLR	41	36	
NMR	18	18	
Total	59	54	

14.15 -

Purchase of electrical equipments without inviting fresh tender (AOSP 96)

During scrutiny of voucher file with ref to tender file it is noticed that the following electrical equipments are purchased during the year 2018-19. No fresh tender has been invited for purchase of electrical equipments during the year 2018-19.

On scrutiny of purchase file it is revealed that Quotation call was invited vide office order No 646/7.3.17 for the Year 2017-18. (No paper advertisement copy has been produced to audit). How ever Radha Agency, Gopini Street Paralakhemundi was offered to supply electrical equipments as lowest bidder during 2017-18. But during the year 2018-19 purchase of electrical equipment has been made from same agency without inviting fresh tender.

The reason of such Irregular Purchase of goods was asked through audit objection memo.

SL No	Vr No	date	·		Reference to the year in which the tender was finalised
	247	3.8.18	Electrical equipments	1015600.00	2017-18

In response to audit objection Memo no.55 dt.29.06.2019the local authority furnished no reply. The local authority is suggested to follow Govt guideline. Rs 1015600.00 is held underobjection till compliance.

PARA: 15 AUDIT ON WORKS

15.1 - Verification of Work Case records

Case Record produced to Audit :-

For verification of the work case records the local authority is asked to produce the cent-percentage works case records as per works case record list prepared by Audit from the paid vouchers vide POM No-01 dated 3.5.2019, & POM No 8 dated 7.05.2019. In response to it the local authority produced the case records for verification. The details of verification of records is given below.

No of Work case records	Amount involved	Remarks (reasons for non
		verification)
157	57530368.00	

Work case records verified by audit	157	57530368.00	
Balance case records could not be	0	0.00	
verified by audit			

15.2 - Irregularities noticed in maintenance of Work case records.

Irregularities noticed in maintenance of Work case records.

- 1. In almost all case records, the Sanction order of grants under which projects are taken up not mentioned.
- 2. Completion certificates duly signed by competent authority are not kept in all case record.
- 3. The analysis of rates are not attached to the estimates in contravention of OPWD Codes.
- 4. The details project report and sketch map has not been kept in the work case records
- 5. The works are not completed in due time as provided in the work order.
- 6. In some of the cases the pass for payment has not been endorsed by the authority in measurement books.
- 7.The revised estimate in case of work not executed as per estimate is not kept in the case records.
- 8.F2 or P2 agreement are not kept in all case record .Only k2 agreement form are kept in the case records .

15.3 - Less Realization towards Penalty violating Agreement as well as OPWD Code. AOSP 56 & 57

Name of the Work:- Improvement of Drain at Palace Street

Head of account:-BRGF

Estimated Cost-Rs5,00,000.00

Vr No-264/2018-19 = 499833.00

MB No-305, Pg No -187 to 190 & 306 Page - 49 to 60

Executant- Sri Ashok Kumar , Contractor

Estimate cost - 500000.00

Contract value - 500000.00

J.E-D Judhistir

AEE - B Venket Raman

Less Realization towards Penalty violating Agreement as well as OPWD Code.

As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-40/2017-18 & the Work Order was given vide It no-2460/24.07.2017 with a direction to complete the same within 60 days i.e as on 23.09.2017.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 25.09.2018. That is delayed by a valuable twelve month which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:

As per final bill form bill limited to- Rs499833.00

Penalty Due-Rs 499833.00X0.25%X12month=Rs14995.00

Penalty Collected:-Rs1500.00

Penalty to be collected = 14995.00-1500.00 = Rs 13495.00

So amount needs recovery from the Executants-Rs 13495.00

In response to audit objection Memo no.29 dt.06.06.2019 the local authority recovered Rs 13495.00 from the executant vide MR No 36 (bbok no.79) Dated 09.07.2019. The MR & case record are verified by audit. Hence the para dropped.

15.4 - Less Realization towards Penalty violating Agreement as well as OPWD Code. AOSP 58

Name of the Work:- Construction of CC drain in front of Dist. Judge Res. Near Biju Kalyan Mandap

Head of account:- Devolution fund

Estimated Cost-Rs5,00,000.00

Contract value - 414775.00

Vr No-444/2018-19 = 464548.00

MB No-302, Pg No -89 to 94

Executant- Sri B Krishna Murty , Contractor

J.E-B K Kissan

AEE - B Venket Raman

Less Realization towards Penalty violating Agreement as well as OPWD Code.

As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-74/2017-18 & the Work Order was given vide It no-607/17.02.2018 with a direction to complete the same within 60 days i.e as on 16.04.2018.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 25.09.2018. That is delayed by a valuable five months which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:

As per final bill form bill limited to- Rs499833.00

Penalty Due-Rs 414775.00X0.25%X 5 month=Rs5184.00

Penalty Collected:-Rs2074.00

Penalty to be collected = 5118.00-2074.00 = Rs 3110.00

So amount needs recovery from the Executants-Rs 3110.00

In response to audit objection Memo no.30 dt.06.06.2019 the local authority recovered Rs **3110.00** from the executant vide MR No **22 (book no.79)** Dated **09.07.2019**. The MR & case record are verified by audit. Hence the para dropped.

15.5 - Less Realization towards Penalty violating Agreement as well as OPWD Code.AOSP 59 & 60



Name of the Work:- Construction of CC drain with cover plate at Katikia Street

Head of account: - 14th FCA

Estimated Cost-Rs10,00,000.00

Contract value - 999990.00

Vr No-94/2018-19 = 996009.00

MB No-292, Pg No -154 to 166

Executant- Sri Jiosh Bhuyan, Contractor

J.E- D Judhistir

AEE - B Venket Raman

Less Realization towards Penalty violating Agreement as well as OPWD Code.

As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-23/2017-18 & the Work Order was given vide It no-2101/10.07.2017 with a direction to complete the same within 60 days i.e as on 09.09.2017.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 30.04.2018. That is delayed by a valuable 7 months which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:

As per final bill form bill limited to- Rs 996009.00

Penalty Due-Rs 996009.00X0.25%X 7 month=Rs17430.00

Penalty Collected:-Rs 7470.00

Penalty to be collected = 17430.00-7470.00 = Rs 9960.00

So amount needs recovery from the Executants-Rs 9960.00

In response to audit objection Memo no.31 dt.06.06.2019 the local authority recovered Rs **9960.00** from the executant vide MR No **26 (book no.79)** Dated **09.07.2019**. The MR & case record are verified by audit. Hence the para dropped.

15.6 - Less Realization Towards Royalty AOSP 61 to 63

Less Realization Towards Royalty

As per OMMC Rules,2016 vide Departmental Notification No.2280/15.12.2016, the rate chart of Royalty for minerals has been came into force w.e.f 15.12.2016. Along with this notification, It no.10672/SM dt.29.12.2016 & OMMC office Memorandum No-9948/SM,dt01.12.2016 must be read to collect the royalty as per the final rate arrived. As per the final rate, the royalty for ordinary sand is Rs35.00(Thirty Five), for ordinary boulders used for road & civil is Rs130.00(One hundred & thirty) & for Road Materials including ballast & chips is Rs130.00(One hundred & thirty).

On checking of case records & MB it is noticed that, an amount of Rs 22578.00 has been less realized towards royalty which needs to be recovered from the agency . The details are given below.

ĺ	Name of the	Schem	SL No of	Vr No/Date	Gross Value	Name of the	Particular of	Item	Quantity	Royalt	Royalty	Less	Total	Name
	work	е	Bill		of Work	Contractor	work			y due	deduct			of the
											ed			JE &
														ME

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Improvement	MV Tax	1st &	205 &	363396	V Chalapati	Estimare cost	Sand		35.00	28.00	7.00	245.00											
of Road at Phultia Street		Final	206/2019		Rao	-400000.00 , MB No 306	Metal		130.00	98.00	32.00	462.00											
						Page 1 to 18	Chips	CUM 35.42	130.00	98.00	32.00												
								CUM Total				1840.0	Rama a										
Construction	MV Tax	1st &	316 &	367043.00	Sri Simanchal	Estimare cost	Sand		35.00	28.00	7.00	403.00											
of balance portion of Road and		Final	317/2019		Lima -500000.00 , MB No 306 M Page 126 to		Metal	CUM 26.64 CUM	130.00	98.00	32.00	852.00	Judh ir AE B										
drain at Dhoba sahi							Chips	32.93 CUM	130.00	98.00	32.00		_										
connecting to Bidyanagar								Total				2308.0	1										
mprovement of Drain with	MV Tax	1st R/A bill	107 & 108/2019	312280.00	Sri A Dillip Kumar	Estimare cost	Sand	26.24 CUM	35.00	28.00	7.00	183.00	JE - Judh										
Cover Plate at Telugu		2	100/2010		110	,	Metal		130.00	98.00	32.00	248.00											
Kumbhar street						109	Chips	28.58 CUM	130.00	98.00	32.00		Venk Ram										
								Total				1345.0 0	а										
Construction of drain at	14th FCA	1st & Final	256 & 257/2019	459949.00	Sri A Dillip Kumar	Estimare cost -500000.00 ,		CUM	35.00	28.00	7.00		Judh										
Jyotish Nagar								MB No 306 Page 81 to	Page 81 to		19.59 CUM	130.00	98.00			В							
									92	Chips	54.45 CUM	130.00	98.00	32.00	0	Ram							
_								Total				2770.0 0											
Renovation of drain at	14th FCA	1st & Final	94 & 95/2019	996009.00	Sri Jiosh Bhuyan	Estimare cost		СИМ	35.00	28.00			Judh										
katikia street						Page 81 to		25.44 CUM	130.00			814.00	В										
																	92	Chips	89.82 CUM Total	130.00	98.00	32.00	
Construction	14th	1st &	216 &	900043.00	Sri Ashok	Estimare cost	Sand		35.00	28.00	7.00	937.00											
of Road and drain at left	FCA	Final	217/2019	3000-10.00	Kumar	-1000000.00 , MB No 292		CUM	130.00	98.00			Judh										
side 2nd line Makkatotam						Page 170 to 185		CUM 93.37	130.00			2987.0	В										
ma street								CUM Total				5983.0	Rama										
mprovement	14th	1st &	318 &	864567.00	Smt Damayanti	Estimare cost	Sand	79.52	35.00	28.00	7.00	556.00	JE -										
of drain with over plate at	FCA	Final	319/2019		Karjee	-1000000.00 , MB No 306	Metal		130.00	98.00	32.00	763.00											
Katikia street Phase ii						Page 93 to 105	Chips	CUM 85.52	130.00	98.00	32.00		B Venk										
								CUM Total				4055.0	Ram a										
								Grand				22 578 .											

In response to audit objection Memo no.32 dt.06.06.2019the local authority recovered Rs **22578.00** from the executants vide MR No **33,32,38,39,26,37 & 29 (book no.79)** Dated **09.07.2019**. The MR & case record are verified by audit. Hence the para dropped

15.7 - Excess Payment in works AOSP 64 & 65



Name of the Work:- Construction of CC road and drain at Makkatotamma 2nd line left side street

Head of account:- 14th FCA

Estimated Cost-Rs10,00,000.00

Contract value - 983999.00 (1.6 % less)

Vr No-162/2018-19 = 828307.00 (1st and final bill)

MB No-305, Pg No -111 to 130

Executant- Sri Jikoniyo Sabar ,Contractor

J.E- D Judhistir

AEE - B Venket Raman

Excess payment due to allowing 20% extra towards foundation work

On scrutiny of above case record with reference to MB it was noticed that, the JE has depicted measurement as

Follow.(MB Page 111&112)

Earth work in ordinary (Road)

50Mx7.50Mx0.45M =168.78 CUM

30MX7.50MX0.30M=67.50 CUM

20Mx7.5MX0.20M = 30 CUM

Total =266.28 CUM

From the measurement it was revealed that there was no foundation work . So an amount of Rs 3895.00 paid excess

To the exultant due to allowing 20% extra towards foundation work which needs recovery.

Item	Rate allowed/CUM	Rate admissible	Excess rate paid	Quantity executed	Total
Earth work in ordinary soil	87.77	Mulia 32 No @200 =6400.00 Add OHC & contractor profit 15% =960.00 Total =7360.00/100 CUM =73.60 /CUM	14.63	266.28 CUM	3895.00
		Add Cess 1% =74.33 Less 1.6% =73.14			

In response to audit objection Memo no.33 dt.07.06.2019 the local authority recovered Rs 3895.00 from the executant vide MR No 41(book no.79) Dated 09.07.2019. The MR & case record are verified by audit. Hence the para dropped.

15.8 - Less Realization towards Penalty violating Agreement as well as OPWD Code.AOSP 66

Name of the Work:- Construction of CC road and drain at back side of Odia Parala street and Sadaram tank



Head of account:- 14th FCA

Estimated Cost-Rs10,00,000.00

Contract value - 821428.00

Vr No-688/2018-19 = 828307.00 (1st bill)

MB No-306, Pg No -188 to 191 & 310/125 to 141

Executant- Smt Sukumari Sabar , Contractor

J.E- D Judhistir

AEE - B Venket Raman

Less Realization towards Penalty violating Agreement as well as OPWD Code.

As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-09/2017-18 & the Work Order was given vide It no-883/9.3.18 with a direction to complete the same within 60 days i.e as on 08.05.2018.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 19.12.2018. That is delayed by a valuable 7 months which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:

As per final bill form bill limited to- Rs 828307.00

Penalty Due-Rs 828307.00X0.25%X 7 month=Rs14495.00

Penalty Collected:-Rs 3698.00

Penalty to be collected = 14495.00-3698.00 = Rs 10797.00

So amount needs recovery from the Executants-Rs 10797.00

In response to audit objection Memo no.34 dt.07.06.2019 the local authority recovered Rs 10797.00 from the executant vide MR No 30 (book no.79)Dated 09.07.2019. The MR & case record are verified by audit. Hence the para dropped.

15.9 - Less Realization towards Penalty violating Agreement as well as OPWD Code. AOSP 71

Name of the Work:- Construction of drain at Sanjay Gandhi Colony

Head of account:-Devolution

Estimated Cost-Rs5,00,000.00

Vr No-446/2018-19 = 466508.00

MB No-302, Pg No -120 to 127

Executant- Sri B Krishna Murty , Contractor

Estimate cost - 500000.00

Contract value - 416525.00

J.E-B K Kissan

AEE - B Venket Raman

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Less Realization towards Penalty violating Agreement as well as OPWD Code.

As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-76/2017-18 & the Work Order was given vide It no-603/17.2.18 with a direction to complete the same within 60 days i.e as on 16.4.18.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 3.10.2018. That is delayed by a valuable five month which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:

As per final bill form bill limited to- Rs 416625.00

Penalty Due-Rs 416625.00X0.25%X5 month=Rs 5205.00

Penalty Collected:-Rs1041.00

Penalty to be collected = 5205.00-1041.00 = Rs 4164.00

So amount needs recovery from the Executants-Rs 4164.00

In response to audit objection Memo no.38 dt.18.06.2019 the local authority stated that the amount will be recovered from the security deposit of the executant, but no recovery made till close of audit. Hence Rs **4164.00** suggested for recovery from theofficials responsible for such excess payment.

Person(s) Responsible for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Ashok Kumar raut	EO	Paralakhemundi	1388
			Municipality Dist- Gajapati	
2	Binod Kumar Kissan	JE	Paralakhemundi	1388
			Municipality Dist- Gajapati	
3	B Venket Raman	AEE	Paralakhemundi	1388
			Municipality Dist- Gajapati	

15.10 - Excess payment due to allowing 20 extra towards foundation work AOSP 72 & 73

Name of the Work:- Improvement of road and drain at Jaddima

Head of account:- 14th FCA

Estimated Cost-Rs 8,00,000.00

Contract value - 655715.00 (8.2 % less)

Vr No-314/2018-19 = 707084.00 (1st and final bill)

MB No-306, Pg No -107 to 125

Executant- Sri B Krishna Murty , Contractor

J.E- D Judhistir

AEE - B Venket Raman

Excess payment due to allowing 20% extra towards foundation work

On scrutiny of above case record with reference to MB it was noticed that, the JE has depicted measurement as

Follow.(MB Page 107&108)



Earth work in ordinary (Road)

6Mx6.85Mx0.30M =12.33 CUM

10Mx(6.90+8.25)/2MX0.30M =22.72 CUM

10Mx(6.90+7.40)/2MX0.30M =23.47 CUM

10Mx(7.40+8.20)/2MX0.30M =23.40 CUM

12Mx(8.20+8.60)/2Mx0.30M=17.58 CUM

7Mx(8.60+8.15)/2Mx0.30M=30.24 CUM

9.50Mx(8.15+8.10)/2Mx0.30M=23.15 CUM

Total =152.89 CUM

From the measurement it was revealed that there was no foundation work . So an amount of Rs 2932.00 paid excess

To the exultant due to allowing 20% extra towards foundation work which needs recovery.

Item	Rate allowed/CUM	Rate admissible	Excess rate paid	Quantity executed	Total
Earth work in ordinary soil	87.41	Mulia 32 No @200 =6400.00 Add OHC & contractor profit 15% =960.00	19.18	152.89CUM	2932.00
		Total =7360.00/100 CUM			
		=73.60 /CUM			
		Add Cess 1% =74.33			
		Less 8.20% =68.23			

In response to audit objection Memo no.39 dt.18.06.2019 the local authority recovered Rs 2932.00 from the executant vide MR No 28 (book no.79) Dated 09.07.2019. The MR & case record are verified by audit. Hence the para dropped.

15.11 - Excess payment by allowing 7.5 O.H.C and 7.5 Contractor profit on lead of materials in the analysis of ratesAOSP 74 to 78

Excess payment by allowing 7.5% O.H.C and 7.5% Contractor profit on lead of materials in the analysis of rates:

On verification of work case records of different development works under different schemes, it is seen that the 7.5 % O.H.C (over head charges) and 7.5 % C.P.(contractor profit) has been allowed in the analysis of rates only on the labour and material component. The final rate has been worked out by adding lead, royalty and labour cess to it.

But on verification of analysis of rates attached to the original estimates of the following works ,it is found that 7.5 % O.H.C (over head charges) and 7.5 % C.P.(contractor profit) has been allowed over lead of materials.

As per Schedule of Rates 2014, the OHC and CP (7.5% +7.5% =15 %) should be allowed on the labour and material component and the final estimated rate shall be worked out by adding lead, royalty and 1% labour cess to it.

By allowing 15% OHC /CP on lead of materials , excess payment to the tune of Rs.48153.00 as calculated below has been made which is not admissible in audit.

As such Rs.48153.00 needs recovery from the contractors as noted against each. The details are furnished below.

Excess payment by allowing 15% O.H.C/Contractor profit on lead of materials in the analysis of rates												
Ī	Name of the	Scheme	SL No of	Vr No/Date	Gross Value	Name of the	Particular of	Quantity of	Lead	Total	7.5	Name



Bill of Work Contractor materials allowe lead +7.5=15% of the work work amoun O.H.C/Co JE & utilised in thed ntra ctor ME work as per material profit statement allowed attached to on lead of materials hil 448&449/20 JE -Construction Road 232893.00 Sri Julumuru Estimare cost Sand=24.27 149.67 3632.0 544.00 1st & of drain from Developm Final Bhargav -300000.00 CUM Binod MB No 302 Samsong ent Kissan Show room Page 113 to AEE- B to Girls 118 Venket School road Raman а Metal 9.64 149.67 1442.8 216.00 CUM 149.67 550.00 Chips =24.54 3672.9 CUM 1310.00 Total MV Tax 1st & 254& 901596.00 Sri Ashok Kumar Estimare cost Sand=83.24 149.67 12458. 1868.00 JE - D Improvement of Road and 255/2019 -300000.00 Judhist Final CUM 00 1699.00 ir AEEdrain from MB No 306 Metal 75.68 149.67 11327 **GRIDCO** Page 39, 62 CUM В 00 2038.00 Venket road to Jagili to 80 Chips =90.80 149.67 13590 Street Via CUM Raman 00 Sweeper Total а 5605.00 colony MV Tax 205 & 363396.00 V Chalapati Rao Estimare cost Sand=24.93 3731.0 559.00 JE - D Improvement 1st & 149.67 of Road at Final 206/2019 -400000.00 CUM Judhist 149.67 Phultia Street MB No 306 Metal 14.44 2161.0 324.00 ir AEE-Page 1 to 18 CUM В Chips =35.42 5301.0 795.00 Venket 149.67 CUM Raman 1678.00 а Total Construction MV Tax 1st & 316 & 367043.00 Sri Simanchal Estimare costSand=29.79 4458.0 668.00 JE - D 149.67 of balance Final 317/2019 Lima -500000.00 CUM Judhist MB No 306 portion of Metal 26.64 598.00 ir AEE-149.67 3987.0 Road and Page 126 to CUM В drain at 139 Chips =32.93 149.67 4928.0 739.00 Venket Dhoba sahi Raman CUM connecting to 2005.00 а Total Bidyanagar Improvement MV Tax 1st R/A 107 & 312280.00 Sri A Dillip Estimare cost Sand=18.17 149.67 2719.0 407.00 JE - D of Drain with bill 108/2019 Kumar -400000.00 CUM Judhist MB No 305 Cover Plate 174.00 ir AEE-Metal 7.75 149.67 1160.0 at Telugu Page 96 to CUM В 109 641.00 Venket Kumbhar Chips =28.58 149.67 4277.0 street Raman CUM Total 1222.00 а Construction Devolution 1st R/A 442& 336851.00 Sri A Dillip Estimare cost Sand=52.26 149.67 7821.0 1173.00 JE --400000.00, of Road and bill 443/2019 Kumar CUM Binod drain at MB No 300 Metal 22.96 Kissan 149.67 3436.0 515.00 upper side of Page 190 to CUM AEE- B 738.00 Venket Bhabani 198 Chips =32.88 149.67 4921.0 talkies street Raman CUM 2426.00 а Total 430.00 Construction devolution 1st & 196 & 257200.00 Sri Julumuru Estimare cost Sand=19.16 149.67 2867.0 JΕ

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of Drain at		Final	197/2019		Bhargav	-300000.00 ,			0		Binod
back side of bank colony						_	Metal 10.09 CUM	149.67	1505.0 0		Kissan AEE- B
						28	Chips =26.31 CUM	149.67	3937.0 0		Venket Raman
							Total			1245.00	
Construction of Road and	devolution	1st & Final	690/2019	874990.00	Sri Julumuru Bhargav	Estimare cost -1000000.00		149.67	10701. 00	1605.00	JE - D Judhist
drain at Jyotish Nagar						, MB No 306 Page 195 to		149.67	9685.0	1452.00	ir AEE- B
1st line						200 & 310/160-176	Chips =78.28	149.67	11716.	1757.00	Venket Raman
						310/100-176	Total		00	4814.00	
	devolution	1st &	736 &	446431.00	Sri Prafulla	Estimare cost		149.67	5944.0	981.00	
of road and drain from		Final	737/2019		Kumar Patra	MB No 306		149.67	6910.0	1036.00	
GRIDCO office to						Page 195 to 200 &	Chips =33.28	149.67	0 4981.0	747.00	B Venket
wards Dumping						310/160-176	CUM Total		0	2764.00	Raman a
yard Construction	14th FCA	1st &	256 &	459949.00	Sri A Dillip	Estimare cost		149.67	5540.0	831.00	
of drain at	141111 CA	Final	257/2019	439949.00	Kumar	-500000.00 ,	CUM		0		Judhist
Jyotish Nagar							Metal 19.59 CUM	149.67	2932.0 0	439.00	В
						92	Chips =54.45 CUM	149.67	8149.0 0	1222.00	Venket Raman
							Total			2492.00	а
Construction of Road and	14th FCA	1st & Final	216 & 217/2019	900043.00	Sri Ashok Kumar	Estimare cost -1000000.00		149.67	11802. 00	1770.00	JE - D Judhist
drain at left side 2nd line							Metal 64.36	149.67	9632.0	1444.00	
Makkatotam						185	Chips =93.37	149.67	13974.	2096.00	Venket
ma street							CUM Total		00	5310.00	Raman a
Improvement	14th FCA	1st &	318 & 319/2019	864567.00	Smt Damayanti	Estimare cost -1000000.00		149.67	8183.0	1227.00	JE - D Judhist
of drain with cover plate at		Final	319/2019		Karjee	, MB No 306	Metal 23.85	149.67	0 3569.0	535.00	ir AEE-
Katikia street Phase ii						Page 93 to 105	CUM Chips =85.52	149.67	0 12799.	1919.00	B Venket
							CUM Total		00	3681.00	Raman a
Improvement	14th FCA	1st &	142 &	2049432.00	Sri Suresh	Estimare cost	Sand=202.43	149.67	30297.	4544.00	
of CC road from treasury		Final	143/20`19	-	Kumar Majhi	-2700000.00		149.67	00	3631.00	Binod
office						Page 65 to	CUM		00		AEE- B
junction to main road						76	Chips =241.70 CUM	149.67	36175. 00	5426.00	Venket Raman
							Total			13601.00	
							Grand total			48153.00	

In response to audit objection Memo no.40 dt.18.06.2019 the local authority recovered Rs **48153.00** from the executants vide MR No **23,35,33,32,38,20,24,40,34,39,31,29 & 21(book no.79)** Dated **09.07.2019**. The MR & case record are verified by audit. Hence the para dropped.

15.12 - Less Realization towards Penalty violating Agreement as well as OPWD Code. AOSP 79

Name of the Work:- Improvement of road and drain in Mediri Street

Head of account:- 13th FC



Estimated Cost-Rs5,00,000.00

Vr No-754/2018-19 = 379971.00

MB No-313, Pg No -24 to 39

Executant- Sri M A Nausad , Contractor

Contract value - 379520.00

J.E- D Judhistir

AEE – B Venket Raman

Less Realization towards Penalty violating Agreement as well as OPWD Code.

As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-4/2018-19 & the Work Order was given vide It no-2418/12.6.18 with a direction to complete the same within 60 days i.e as on 11.8.18.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 24.1.19. That is delayed by a valuable five month which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:

As per final bill form bill limited to- Rs 379971.00

Penalty Due-Rs 379971.00X0.25%X 5 month=Rs 4745.00

Penalty Collected:-Rs 2969.00

Penalty to be collected = 4745.00-2969.00 = 1776.00

So amount needs recovery from the Executants-Rs 1776.00

In response to audit objection Memo no.41 dt.18.06.2019 the local authority recovered Rs 1776.00 from the executant vide MR No 25 (book no.79) Dated 09.07.2019. The MR & case record are verified by audit. Hence the para dropped.

15.13 - Less Realization towards Penalty violating Agreement as well as OPWD Code. AOSP 80

Name of the Work:- Construction of road & drain at back side of Laxmi Nagar

Head of account:- 14th FC

Estimated Cost-Rs5,00,000.00

Vr No-399/2018-19 = 460010.00

MB No-310, Pg No -50 to 60

Executant- Sri Ashok Kumar , Contractor

Contract value - 410723.00 (8% less)

J.E- D Judhistir

AEE - B Venket Raman

Less Realization towards Penalty violating Agreement as well as OPWD Code.



As per OPWD Code, Agreement & the work order, the agency has committed to carry on the work with due diligence & all works is to be executed in a workmanship manner. That the project must be completed within the stipulated period otherwise a penalty would be charged @ 0.25% of the Estimated cost per month for the delayed period. For the above project, Agreement was done vide No-89/2017-18 & the Work Order was given vide It no-877/9.3.18 with a direction to complete the same within 60 days i.e as on 8.5.18.

But the agency did not completed the work within the stipulated period violating the provision & refuting & rebuffing the Agreement & lingering more & more he completed the work on 19.9.2018. That is delayed by a valuable four month which is not admitted in Audit at all. So penalty needs to be levied on the executants if the local authority fails to comply before Audit with valid & solid reason.

Calculation:
As per final bill form bill limited to- Rs 410723.00

Penalty Due-Rs 410723.00X0.25%X 4 month=Rs 4104.00

Penalty Collected:-Rs 0.00

Penalty to be collected = 4014.00

So amount needs recovery from the Executants-Rs 4104.00

In response to audit objection Memo no.42 dt.18.06.2019 the local authority recovered Rs **4104.00** from the executant vide MR No **27** (book no.79)Dated **09.07.2019**. The MR & case record are verified by audit. Hence the para dropped.

16.1 -		
Not applicable		

PARA: 17 AUDIT ON SCHEMES / PROGRAMMES

17.1 - Target & Achievement

The financial and physical target for the year 2018-19 in respect of developmental works executed in Municipality has been furnished below.

Financial Target & Achievement

SI No	Name of the Grant	OB as on 1.4.18	Receipt	Total			% of Achievement
	1 Maint. of Road & Bridge (N)	0.00	1624035.00	1624035.00	1615923.00	8112.00	100
	2MLA LAD	9187019.00	3415000.00	12602019.00	3162752.00	9439267.00	25
;	MP LAD	1751535.00	500000.00	2251535.00	200000.00	2051535.00	9
	4BRGF	33596067.55	0.00	33596067.55	11869377.00	21726690.55	35
	13 th FCA	24170955.00	0.00	24170955.00	7790122.00	16380833.00	32
	14th FCA	18237785.00	21556000.00	39793785.00	25097111.00	14696674.00	63
	74th SFC	931886.00		931886.00		931886.00	0
	SJSRY	1617804.76	0.00	1617804.76	0.00	1617804.76	0



9MV Tax	7053873.00	3852000.00	10905873.00	2877976.00	8027897.00	
10 Highmast Light	182400.00	0.00	182400.00	0.00	182400.00	
11 C.C. Road	5195406.00	0.00	5195406.00	73435.00	5121971.00	
12 Devolution Fund	19854870.00	11894000.00	31748870.00	8957332.00	22791538.00	
13 Spl. Devolp. Progm	459788.00	1800000.00	2259788.00	1578636.00	681152.00	
14AWC	1400000.00	0.00	1400000.00	0.00	1400000.00	
15 Swacha Bharai Mission	8159143.00	1000000.00	9159143.00	4735514.00	4423629.00	
16 Maintenance Of creation Assests	297117.00	432000.00	729117.00	0.00	729117.00	
17 Creation of Capital Assets	146530.00	1856000.00	2002530.00	0.00	2002530.00	
18 Peetha	0.00	1000000.00	1000000.00	650000.00	350000.00	
19Biju Yuva Bahani	0.00	893000.00	893000.00	700000.00	193000.00	
20 Titili	0.00	26717500.00	26717500.00	26553473.00	164027.00	
21 Animal Birth Control	0.00	200000.00	200000.00	0.00	200000.00	

Physical Target & Achievement

SI No	Scheme	No of incomplete Projects of Previous year	Projects initiated during 2018-19		No. of Projects completed during 2018-19	Balance as on 31.3.19
	1 Maint. of Road & Bridge (N)	4	3	7	3	4
	2MLA LAD	34	11	45	24	21
	3MP LAD	4	0	4	1	3
	4BRGF	22	2 0	22	7	15
	513 th FCA	C	0	0	С	0
	614th FCA	18	21	39	23	16
	74th SFC	C	0	0	С	0
	8MV Tax	7	6	13	7	6
	9C.C. Road	3	3 0	3	1	2
	10 Devolution Fund	19	17	36	g	27
	11 Spl. Devolp. Progm	4	2	6	5	1
	12AWC			0		0
	13 Maintenance Of creation Assects	1	1	2	С	2
	14 Creation of Capital Assets	1	1	2	C	2

17.2 - MLALAD

MLALAD:-

As a part of fulfilling the objective of Decentralized Planning Members of Legislative Assembly Local Area Development (MLALAD) Scheme was introduced in the state in 1997-98 with a view to involve local people and their representative in the planning process. The Scheme was similar to that of MPLAD scheme introduced by Government of India. Funds under the scheme were provided in the state's Plan Budget every year. P&C Department releases the fund from its Budget provision (towards MLALAD scheme)to the districts in the form of Gtant-in-aid for utilization by the districts by issue of sanction order for drawal from treasury by the concerned DRDAs. Fund of Rs.5.00 lakh per MLA Constituency per annum was provided for the year1997-98. Subsequently the amount of financial assistance was enhanced gradually and

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during the years 2008-09 to 2009-10 it was Rs.75.00 lakhs which was increased thereafter to Rs.1.00 crore per constituency per annum. In course of audit the following omission and

commissions were noticed in execution of different projects under the scheme.

- 1. Funds are kept in saving account, for earning more interest it should be deposited in the flexi account. More over the auto sweep facility should be availed from fixed deposits savings and vis-versa for earning of more interest.
- 2. The interest accrued on the funds realized under the scheme is not refunded regularly within 30 days of completion of the work.
- 3. No completion report and utilization report is submitted to the district authority within 30 days of completion of the work. Transfer of Assets to the user agency is not made.
- 4. Improper maintenance of project-cum- work register:

On scrutiny of the project—cum-works register for the year 18-19 it is noticed that the register was not maintained properly. Only the list of approved projects was reflected with the date of work order and acknowledgement of the executants. The details of sanction orders realize of funds under different schemes were not mentioned. Again the status of the projects (i.e. completed/in progress/not-started) showing the date of completion and date of payment of bills was not reflected in the register.

- 5. No Asset register was maintained,
- 6. No creation of awareness for public use of assets created was made.
- 7. The list of all completed and ongoing projects under MLALAD are not displayed at Municipality office for information of the general public. It should be done henceforth.

	a) Grant Position of MLALAD for the year 2018-19								
SI No	Name of the Grant	OB as on 1.4.18	Receipt	Total			% of Expenditure		
	2MLA LAD	9187019.00	3415000.00	12602019.00	3162752.00	9439267.00	25		

The UC Position of MLALAD scheme is furnished below

b) UC Position of MLALAD for the year 2018-19

- 1 - 3	UC due for submission		· ·	UC pending at the end of the year	% of UC Submission	Remarks
8500000.00	3162752.00	11662752.00	0.00	11662752.00	0%	

PARA: 18 MISCELLANEOUS

18.1 - Lack Of response/compliance to last and previous Audit Reports-

Lack Of response/compliance to last and previous Audit Reports-

The outstanding para of last and previous Audit reports of last five years are awaiting for settlement due to non submission of compliance report. In reply the local Authority stated that steps would be taken for submission of compliance report at an early date .Although this Municipality is supported with full staff strength but no sincere steps are being taken by the local authority to attend the audit report and submission of compliance to the proper authority . Therefore the local authority is suggested to submit the para wise compliance of last Audit



reports with a copy of council resolution to proper quarter failing which the very purpose Audit would be defeated. 18.2 - Production of Complaint/Grievance Register and Position. AOSP 8 Production of Complaint/Grievance Register and Position. The position of total No. Compliant/Grievance is pending for disposal and No. of cases disposed off during the year 2018-19 as well as pending of cases for disposal at the end of the year i.e, as on 31.03.2018 at the MUNICIPALITY was asked through objection memo in the following format. The register is not maintained properly. How ever the position of grivancy is furnished as per the information supplied by local authority. Particulars based on complaint/grievance register. No. Of complaints Complaints pending for disposal at the beginning of the year 102 Complaint received during the year 82 184 Total Complaint disposed off during the year 88 Complaint pending for disposal at the end of the year as on 31.03.2019 96 18.3 - Non Conduct of periodical Inspection-As per Rule 111 of OM Rule 1953, a physical verification of all stores should be made at least once in every year by the head of the office concerned or such other officer as may be specially authorized by him in this behalf. During scrutiny of electrical and sanitation stock register it is noticed that thorough out the year 2018-19, the physical verification of the stocks are not made .Due to non conduct of the physical verification the dealing assistant in charge of the stock maintained the stock in haphazard manner and the loss of the stock and store could not be avoided . Therefore the local authority suggested to conduct regular periodical inspection as per OM rule and compliance reported. 18.4 - Non-conduct of Annual verification of pensioners As per MBPY Rules 2008 and NSAP guidelines, the annual verification of beneficiaries sanctioned and paid shall be conducted by the competent Authority by 30th April and 30th June of each year for MBPY and NSAP beneficiaries respectively. The verification was to be done to identify and the ineligible and dead beneficiaries and recommended/approve eligible new beneficiaries from the priority list maintained. Further, the social audit in each year by 30th September shall also be conducted to identify the grievances if any on the scheme and steps taken thereon for due redressal and also to ensure the timely payment to the eligible identified pensioners without any harassment and hardship; The points that have arisen, if any, in the District Vigilance Monitoring Committee along with their Action taken reports may please be furnished to Audit. Scrutiny of records, Audit observed that annual verification of beneficiaries sanctioned and paid were not conducted by the competent Authority by 30th April and 30th June each year for MBPY and NSAP beneficiaries respectively. The verification was to be done to identify and the ineligible and dead beneficiaries and recommended/approve eligible new beneficiaries from the priority list maintained. Further audit observed that due to non review undisbursed pension, authenticity of payment made by the concerned assistants to actual beneficiaries were doubtful. This apart, Audit found that thumb impressions were not identified and certified by the distributing officers during the period 2018-19 Further, it was noticed that no records were maintained by the Municipality for conducting any awareness campaign organized through public addressed system for identifying of eligible beneficiaries. Thus it was observed that ion of beneficiaries and monitoring of the distribution of the benefits were not properly conducted by the Municipality.

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - Non deposit of Govt Dues - AOSP 90

Non deposit of Govt Dues :-

Rule-4 of Odisha Treasury Code, vol-1 read with rule 4 of OGFR stipulate that all money received or realized on behalf of Govt .should be deposited in full into treasury or with the competent authority within 3 days of its realization .Retention of Govt money or revenue outside the treasury is irregular and not permissible .Details of unremitted Govt. money Rs 621554.00 as on 31.03.2019 is given below.

SL No	Particulars	Royalty	GST	Labour cess	lt	Total
	1OB as on 1.4.18	83060.00	471683.00	57413.00	9399.00	621555.00
	2Collected during the year 2018-19	774824.00	385321.00	532630.00	751341.00	2444116.00
;	3Total	857884.00	857004.00	590043.00	760740.00	3065671.00
	4Remitted during the year 2018-19	774824.00	385322.00	532630.00	751341.00	2444117.00
:	Balance Govt dues as on 31.3.19	83060.00	471682.00	57413.00	9399.00	621554.00

In response to POM No.51 dt.28.06.2019, the E.O.replied that all Govt. dues relevant to 2018-19 has been deposited and steps are being taken to deposit the balance amount. Hence the local authority is suggested to ensure it and compliance reported to audit.

19.2 - Details of Loan AOSP 6

The position of Loan basing on the previous Audit Report furnished below. (AOSP 6)

SI	No	Purpose of	Rate of	Out standing as	Loan	Interest	total	Principal paid	Interest paid	Balance as on
		Loan	Interest	on 1.4.18	disbursed	accured during		during the	during the	31.3.19
					during the	the year		year 2018-19	year	
					year 2018-19	2018-19			2018-19	
1		Water	Un Known	140625.00	0.00	0.00	140625.00	0.00	0.00	140625.00
		Supply								
2		NSDP	19%	1955493.90	0.00	371543.67	2327037.57	0.00	0.00	2327037.57
3		NSDP	19%	2838624.84	0.00	539338.71	3377963.55	0.00	0.00	3377963.55
		Total		4934743.74		910882.38	5845626.12	0.00	0.00	5845626.12
						–		D 1 1-0		

As per Rule 149 of O.M. Rules 1953 a Loan register should be maintained in Form No. XXVII. Further Rule 150 envisages that, the Loan amount shall not be appropriated even temporarily to any object other than that for which the loan was raised. Any Loan register has not been maintained in this Municipality. As per previous audit report it is seen that a total sum of Rs 4934743.74. has been pending for repayment. Sincere steps may be taken to re-payment the outstanding Loan amount of Rs. 5845626.12 as on 31.03.2019 prior to be penalized. The present position of Principal and interest as on 31.3.2019 supported with relevant file could not be produced to audit in-spite of issue objection memo as any no ledger is maintained in this Municipality. In response to audit objection no reply is furnished.

However E.O. is advised to trace out the exact position of Loan and compliance reported to audit.

19.3 - CPF position of Municipal staff

CPF position of Municipal staff

In accordance with Rule 436 of O.M. Rule 1953 every council shall maintain and administrate a provident fund as per rule 442 of O.M.Rules 1953. A provide fund ledger in Form No.P.F.5. is to be kept in the Municipality Office. As per Rule 449 of O.M. Rules, 1953 the provident fund ledger, Abstract register, cash book and other records of the fund shall be examined monthly by the Executive Officer. But neither the CPF ledger nor any abstract register nor cash book has been maintained in this municipality. On issue of audit objection memo in this regards the



local authority replied that CPF ledger, abstract register and the cash book have not maintained since long but the CPF pass books. Basing on the figures of last audit report and entries made in the CPF pass books the actual position of CPF of Municipal staff for the year 2018-19 is furnished below.

SL NO	NAME OF EMPLOYEES	Account Number(U.B.I;PKD)	O.B as on 1.4.2018	Deposited in 2018-19	Interest	Total	Withdrawl in 2018-19	C.B. as on 31.03.2019
1	Sri Podal Rabi	406902010007346	43668	54801	2254	100723	50000	5072
2	Sri N. Abhimanyu	406902010007359	86943	78556	2312	167811	80000	8781
3	Sri Podal Ganesh	406902010007352	73793	74056	2042	149891	65000	8489
4	Smt N. Saraswati	406902010007350	71912	66833	2208	140953	50000	9095
5	Smt Guralu Radha	406902010007360	57933	69733	1894	129560	75000	54560
6	Smt Guralu Lalita	406902010007358	91777	70301	3202	165280	50000	11528
7	Smt Podal Kamala	406902010007365	168847	44185	5087	218119	90000	12811
8	Smt Nag Anjali	406902010007363	57839	42821	2440	103100	0	10310
9	Smt N. Mariyama	406902010007380	136355	43995	4339	184689	184689	(
10	Smt N. Kannama	406902010007379	68348	72767	3173	144288	70000	7428
11	Smt N. Rasalu	406902010007381	83424	60597	3915	147936	147936	-
12	Sri N. Babudhan	406902010007382	122957	77275	3615	203847	115000	8884
13	Sri Guralu Raju	406902010007395	64845	72785	2239	139869	35000	10486
14	Sri Podal Janu	406902010007387	154713	20553	5738	181004	0	18100
15	Smt B. Appayama	406902010007388	62643	78356	2145	143144	75000	6814
16	Smt Guralu Segudu	406902010007385	190824	13526	6157	210507	0	21050
17	Sri H. K. Nagabansa	406902010007366	44720	76758	2028	123506	40000	8350
18	Smt Podal Parvati	406902010007367	111354	66585	3415	181354	70000	11135
19	Smt J. Purnama	406902010007368	74006	48475	3167	125648	60000	6564
20	Sri Amulya Padal	406902010597266	42537	42154	1535	86226	25000	6122
21	Smt p. kanaka	406902010597265	31542	49239	1630	82411	30000	5241
22	Sri S. Ballabho	406902010597267	52478	12001	1968	66447	0	6644
23	Smt Podal Nirmala	406902010007393	59723	85934	2303	147960	80000	6796
24	32Smt N. Chilikama	406902010007369	72381	71034	2215	145630	80000	6563
25	Sri P Simanchal	406902010007370	66906	59993	2322	129221	80000	4922
26	Sri Bada Krishna	406902010007371	65100	56820	2245	124165	80000	4416
27	Smt N. Sukundi	406902010007372	59633	65673	2171	127477	50000	7747
28	Sri Podal Nanu	406902010007373	102618	27211	3574	133403	0	13340
29	Sri S Koteswar Rao	406902010007307	32701	20752	1349	54802	0	5480
30	Sri H K Palaka	406902010007310	83836	60210	1938	145984	110000	3598
31	Sri Aliya Sabara	406902010007311	123125	94056	5225	222406	0	22240
32	Sri G S behera	406902010007325	50453	71056	1872	123381	40000	8338
33	Sri G D Khanja	406902010007314	199512	81000	7771	288283	120000	16828



	Total		5044387	3556862	174566	8775815	3287716	548809
65	Sri P K Sahu	406902010597925	49850	12408	1882	64140	0	6414
64	Smt N.Sukumari	406902010007374	94263	0	0	94263	0	9426
63	Sri P.K.Samal	406902010598	45692	0	0	45692	0	4569
62	Sri G.P.Patra	406902010599190	70370	0	0	70370	0	7037
61	Sri R K Bebarta	406902010596661	51261	55750	1535	108546	60000	4854
60	SMt S K Subudhhi	406902010596655	58246	12150	2176	72572	0	7257
59	Smt Kuntala Ku Panda	406902010596656	58246	12146	2180	72572	0	725
58	Sri V linga Raju	406902010596653	58246	12150	2176	72572	0	7257
57	Sri Fakira Behera	406902010596654	57232	32130	883	90245	40000	502
56	Sri B P Mishra	406902010596657	67805	77386	2648	147839	40000	1078
55	Sri P K Lima	406902010007343	52595	68285	1692	122572	70000	525
54	Sri R P Jena	406902010007342	83051	41810	2665	127526	40000	875
53	Sri N Simanchal	406902010007341	48084	10152	1799	60035	0	600
52	Sri N Muralimohan Rao	406902010007340	182975	56984	4395	244354	100000	1443
51	Sri P Sankar Rao	406902010007338	90584	38080	2849	131513	0	1315
50	Sri Bansidhar Patanaik	406902010007337	49281	70773	2482	122536	0	1225
49	Smt Subasini Mahankuda	406902010007335	44690	12078	2071	58839	0	588
48	Sri B Bimudu	406902010007334	72051	55242	3826	131119	131119	
47	Sri Balmiki Barik	406902010007333	51836	73233	2040	127109	20000	1071
46	T Hemalata	406902010007332	88693	121447	5832	215972	215972	
45	Smt Hemalata mishra	406902010007331	48852	79743	1888	130483	40000	904
44	Sri S N Mahankuda	406902010007330	57404	84172	2009	143585	75000	685
43	Sri P K Behera	406902010007328	42060	13242	1612	56914	0	569
42	Sri P Durga Rao	406902010007327	68052	92401	2473	162926	100000	629
41	Sri G C Behera	406902010007312	93690	111176	3542	208408	73000	1354
40	Sri B B Rout	406902010007324	58710	81196	2092	141998	40000	1019
39	Sri M K satapathy	406902010007320	72971	76248	2433	151652	85000	666
38	Sri S Ch Panigrahi	406902010007319	81573	64056	3921	149550	0	1495
37	Sri V Laxman Rao	406902010007318	25266	72056	1853	99175	0	991
36	Sri Y Gaddaya	406902010007317	147409	62351	5793	215553	0	2155
35	Sri Brundaban Pani	406902010007313	29325	29270	1234	59829	25000	348

19.4 - SD/EMD AOSP 11

SD/E.M.D):-

As per Rule 141 of the Odisha Municipal Rules, 1953 a "Deposit ledger"(Form no.XX) and as per Rule 143 of the Odisha Municipal Rules, 1953 at the close of every quarter a list of outstanding deposits (Form no.-XXI) are to be maintained. But no such deposit register has been maintained in this Municipality. Also at the close of every quarter, a list of outstanding deposits has not been maintained. Instead of repeated objection raised in last and previous audit neither the S.D./EMD Ledger nor cash book thereof has been maintained. On issue of audit objection memo in this score the local authority replied that "the S.D. ledger has not been maintained since long". Hence once again advised



to the local authority to ensure the maintenance of S.D. Ledger to avoid double payment in future. However basing on figure of last audit report the actual position of deposit (SD/EMD) for the year 2018-19 is furnished below;

OB as on 1.4.18	SD /EMD collected during the year	Total	SD /EMD refunded during the year	CB as on 31.3.19
12474270.00	1628676.00	14102946.00	912791.00	13190155.00
	•	•		

PARA: 20 RESULT OF AUDIT AND CONCLUSION

20.1 - Remarks On Maintenace of Account

During Audit of the accounts of the Municipality following important irregularities noticed.

- 1. Some of the important records not maintained in the Municipality (Para-3)
- 2. Periodical physical verification of Stock and stores not conducted (Para-6)
- 3 .Advance up to a tune of Rs 5673544.00 is outstanding for adjustment (Para-8)
- 4. Grants up to a tune of Rs 223961027.94 is pending for utilisation (Para-9)
- 5. UC up to a tune of Rs 507925658.51 pending for submission (Para-10).
- 6. There is excess payment /misappropriation of Rs 45672.00 (para-11.1 to 11.10)
- 7. Taxes pending for collection to a tune of Rs 20423317.65. (Para 13.1)
- 8. There are irregular/Excess payments/ in paid vouchers up to a tune of Rs 295161.00 (Para 14.1 to 14.13)
- 9. There are irregular/Excess payments in works up to a tune of Rs 124964.00(Para 15.3 to 15.13)
- 10. A good no of Audit reports are pending for compliance.(18.1)
- 11. There is Loan amount of Rs 13870810.00 is pending for repayment.
- 12. Sinking Fund is not created in this Municipality.
- 13. Govt. dues to a tune of Rs 621554.00 has not deposited.

In the view of the suggestions in foregoing paragraphs of the report the state of accounts of the Municipality needs further improvement.

20.2 - General Remarks

Following recommendations may be adhere to for improvement of the accounts.

- 1-Vouchers, cash books must be regularly checked by the competent authority.
- 2-Important Registers like GIA register, Advance Ledger, Outstanding Advance Register, SD Register, Royalty/VAT Register etc. must be maintained and produced to audit.
- 3-The Work Registers which was not maintained properly must be up to date to know the present position of the project.
- 4-Dead Stock Register must be maintained for stock entry of non consumable items.
- 5-The un-spent grant position is highly alarmingly. The same need be utilised for the purpose for which the same is sanctioned. Internal controls need to be strengthened to utilise the funds within the stipulated time so as to avoid delay in submission of Utilisation Certificates.

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6. There is a huge pendency in Submission of Utilisation Certificates (UCs) . It should also be ensured that Utilisation Certificates are furnished only after actual utilisation of the earmarked funds.

7-A rigorous monitoring mechanism should be undertaken in the Municipality to adjust the advances to preclude the possibility of temporary/permanent misappropriation, fraud/ embezzlement etc.

8. Rules and regulation regarding implementation of developmental schemes may be strictly adhered to

As a result of this Audit transactions involving a sum of Rs 5015343.00 are held under objection which include an amount of Rs 188195.00 suggested for recovery. Besides, a sum of Rs 435462 was recovered at the instance of audit. The details are furnished in the following tables.

Result Of Audit

SI No	Paragraph No.	Amount suggested for		Amount Surchargeable(I	Amount Embezzlement(I	Amount Othercases(In	Remarks
		recovery(In Rs:)		n Rs:)	n Rs:)	Rs:)	
			amount				
			suggested for				
			recovery (In Rs:)				
1	8.1	153000.00	153000.00	153000.00	0.00	0.00	
2	11.6	1054.00	1054.00	1054.00	1054.00	0.00	
3	11.8	976.00	976.00	976.00	976.00	0.00	
4	13.6	0.00	11000.00	0.00	0.00	0.00	
5	14.1	14850.00	14850.00	0.00	0.00	0.00	
6	14.2	4500.00	4500.00	0.00	0.00	0.00	
7	14.3	0.00	2720357.00	0.00	0.00	0.00	
8	14.4	0.00	167400.00	0.00	0.00	0.00	
9	14.6	2275.00	2275.00	0.00	0.00	0.00	
10	14.8	4920.00	4920.00	0.00	0.00	0.00	
11	14.10	0.00	912791.00	0.00	0.00	0.00	
12	14.13	2456.00	2456.00	0.00	0.00	0.00	
13	14.15	0.00	1015600.00	0.00	0.00	0.00	
14	15.9	4164.00	4164.00	4164.00	0.00	0.00	
	Total	188195.00	5015343.00	159194.00	2030.00	0.00	

Spot Recovery

SI No	Ref to Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	11.5	57	2019-07-01	1184	Suresh Chandra Panigrahy , OTS
2	11.7	30	2019-07-26	4353	P K Lima, Zamadar
3	11.9	86	2019-07-19	6151	Suresh Chandra Panigrahy ,OTS
4	14.5	Salary bill (June)	2019-07-10	25510	12 No of Employees
5	14.11	24	2019-07-24	198154	Jagadis Prasad Patra Ex Head Master
6	11.4	29	2019-07-26	100	Ghanashyam Behera , OTS
7	11.3	32	2019-07-26	230	Aliya Sabar , OTS
8	11.2	32	2019-07-26	424	Aliya Sabar , OTS
9	11.1	85	2019-07-19	6800	V Laxman Rao , OTS
10	15.13	27	2019-07-09	4104	Ashok Kumar,Contractor
11	15.12	25	2019-07-09	1716	M A Nausad , Contractor
12	15.11	21	2019-07-09	13601	Suresh Kumar Majhi, Contractor
13	15.11	29	2019-07-09	3681	Damayanti Karjee, Contractor
14	15.11	34	2019-07-09	2764	Prafulla Kumar Patra, Contractor
15	15.11	20,38,39	2019-07-09	6140	A Dillip Kumar, Contractor
16	15.11	32	2019-07-09	2005	Simanchal Lima , Contractor



17	15.11	33	2019-07-09	1678	V Chelapati Rao, Contractor
18	15.11	31,35	2019-07-09	10915	Ashok Kumar,Contractor
19	15.11	23,24,40	2019-07-09	7369	Julumuru Bhargav,
					Contractor
20	15.10	28	2019-07-09	2932	B Krishna murty , Contractor
21	15.8	30	2019-07-09	10797	Sukumari Sabar, Contractor
22	15.7	41	2019-07-09	3895	Jikoniyo Sabar, Contractor
23	15.6	38,39	2019-07-09	4115	A Dillip Kumar,Contractor
24	15.6	37	2019-07-09	5983	Ashok Kumar,Contractor
25	15.6	29	2019-07-09	4055	Damayanti Karjee,
					Contractor
26	15.6	26	2019-07-09	4277	Jiosh Bhuyan , Contractor
27	15.6	32	2019-07-09	2308	Simanchal Lima, contractor
28	15.6	33	2019-07-09	1840	V Chelapati Rao, contractor
29	15.5	26	2019-07-09	9960	Jiosh Bhuyan , Contractor
30	15.3	36	2019-07-09	13495	Ashok Kumar,Contractor
31	15.4	22	2019-07-09	3110	B Krishna murty , Contractor
32	14.9	60	2019-07-02	38000	A Durga Prasad , Cashier
33	14.7	69	2019-07-10	900	Kuntala Kumari Panda,
					Peon
34	11.10	63	2019-07-05	24400	Ghanashyam Behera , OTS
35	14.12	77	2019-07-16	8516	M Savaria , Ex Municipal
					Engineer
		•	To	tal 435462	

Audit Certificate

Certified that the accounts of Paralakhemundi Municipality for the financial year 2018-2019 have been covered under audit and found correct subject to the comments / remarks offered in the foregoing paragraphs .