

LOCAL FUND AUDIT, GAJAPATI, ODISHA

CATEGORY : Municipality/Municipal Corporation,General

Audit Report No : 296493/AR/2017-2018-GAJAPATI

PARA: 1 TITLE SHEET

1	Name of the Institution :	Paralakhemundi Municipality
2	Year of Accounts under Audit :	2016-2017
3	Name of the Local Authority during the year of A/Cs :	SRI ASHOK KUMAR ROUTA,EXECUTIVE OFFICER FROM 1.04.2016 TO 31.03.2017
	Name of the Local Authority at the time of Audit :	SRI ASHOK KUMAR ROUTA,EXECUTIVE OFFICER
4	Duration of Audit :	03-05-2017 To 13-07-2017 (Mandays Consumed :- 45)
5	Name of the Auditors :	BHARAT BEHERA - Lead Auditor(03-05-2017 to 13-07-2017) DILIP KUMAR PALATASINGH - Lead Auditor(15-05-2017 to 13-07-2017)
6	Name of the Reviewing Officer :	SRI JAGANNATH DASH(District Audit Officer)
7	Date of submission of report by Reviewing officer :	20-09-2017
8	Entry Conference Date :	02-05-2017
9	Exit Conference Date :	05-12-2017
10	Name of the District Audit Officer :	SRI JAGANNATH DASH
11	Date of approval of report by District Audit Officer :	22-12-2017

PARA: 2 PHYSICAL VERIFICATION

S/no	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	Cash in hand	3.05.2017	6000.00	6000.00	P-167	Nil
2	Miscellaneous Receipt Books	3.05.2017	80	80	P-28	Nil
3	Measurement Books	3.05.2017	4	4	P-144	Nil
4	Cart, Carriage	3.05.2017	53	53	P-55	Nil
5	Service Postage Stamps	3.05.2017	438.00	438.00	P-82	Nil
6	Others Receipt Books Holding Tax	3.05.2017	49	49	P-154	Nil
7	Stand Fees -Rs.10.00	3.05.2017	140	140	P-81	Nil
8	Stand Fees-Rs.5.00	3.05.2017	210	210	p-83	Nil
9	Moving Vehicle Rt.Book	3.05.2017	57	57	P-89	Nil
10	Stand Fees-Rs.2.00	3.05.2017	112	112	P-85	Nil
11	Moving Vehicle Rt.Book	3.05.2017	57	57	P-89	Nil
12	Appeal Form	3.05.2017	900	900	P-87	Nil
13	Car Festival Rt.Books- Rs.1.50	3.05.2017	62	62	P-91	Nil
14	Car Festival Rt.Books- Rs.1.00	3.05.2017	51	51	P-93	Nil
15	Tin Token	3.05.2017	0	0	P-98	Nil
16	Car Festival Rt.Books- Rs.0.50	3.05.2017	49	49	P-95	Nil
17	Building Plan Approval Forms	3.05.2017	650	650	P-67	Nil
18	Mutation Forms	3.05.2017	700	700	P-73	Nil

Comments

Comments:-

The Stand Fees, Car Festival, Moving Vehicle and Cart and Carriage receipt books are rolling down for last couple of years together. However these receipt books have been utilized during the year 2017-18 for collection of revenue.

Further As per Rule-128, of Odisha Municipality Rule 1953 the cash book shall be balanced at the close of every month and signed by the executive officer in token of the correctness of every entry made therein. The balance brought out shall be stated both in words and figures and shall be agreed with the balance of the pass books. But the same has not been done by the executive officer of this Municipality. However the E.O. has been advised to follow said Rules to curb Misappropriation/ Embezzlement of cash in future.

PARA: 3 LIST OF VERIFIED RECORDS

A : List Of Verified Records/Register

Sino	List Records/Register	Rules	Form No
1	Measurement Book	Rule 365	Form W-VIII
2	Register of Works	Rule 345	Form W-VI
3	Stock & Store Register of Municipality	Rule 346	Form W-VII
4	Miscellaneous Supply Bill	Rule 343	Form W-V
5	Contract Certificate	Rule 343	Form W-IV
6	Contract Agreement Form	Rule 341	Form W-III
7	Nominal Muster Roll (NMR)	Rule 340	Form W-II
8	Register of Estimates & Allotments	Rule 332	Form W-I
9	Register of Distrainted property & sales	Rule 204	Form S
10	Warrant register	Rule 202	Form R
11	Form of inventory & Notice	Rule 203	Form Q
12	Distraint Warrant Register	Rule 202	Form P
13	Notice of demand for tax u/s-161 of OM Act	Rule 202	Form O
14	Progress statement of collection of taxes	Rule 200	Form N
15	Tax collector's Ledger	Rule 198	Form M
16	Tax collector's daily collection register	Rule 192	Form K
17	Stock account of Receipt Forms	Rule 196	Form L
18	Tax Receipt Form	Rule 188	Form I
19	Arrear Demand Register	Rule 187	Form H
20	Mutation Register	Rule 184	Form G
21	Form of appeal petition	Rule 183	Form E
22	Register of Petitions	Rule 183	Form F
23	Tax Ledger (personal A/C of Tax Payers)	Rule 178	Form B(I)
24	Assessment List	Rule 177	Form A
25	Stock Register of Stationery	Rule 172	Form No. XLIV
26	Stamp Account	Rule 172	Form No. XLIV
27	Stock account of Tickets used for daily collection of Market fees	Rule 171	Form No. XLIII
28	Register of Grants	Rule 80	Form No. XLII
29	Daily Collection Register	Rule 171	Form No. XL
30	Arrear List	Rule 170	Form No. XXXIX
31	Ledger of Lessees	Rule 170	Form No. XXXVIII
32	Jamabandi Register	Rule 170	Form No. XXXVII
33	Register of Rents for which there is fixed demand	Rule 163	Form No. XXXVI
34	Register of Lands	Rule 160	Form No. XXXV
35	Miscellaneous Receipts	Rule 157	Form No. XXXIV
36	License Register for Drivers and Owners of Carriages plying for hire	Rule 156	Form No. XXXIII
37	Stock account of License Number Plates	Rule 155	Form No. XXXII
38	Application for License for Carriage, Cart, Horses and Other animals	Rule 152	Form No. XXXI
39	License for Carriages, Carts, Horses Other and animals	Rule 154	Form No. XXX
40	Register of the Tax on Carriages, Carts, Horses and Other animals	Rule 151	Form No. XXIX
41	Appropriation Register of Loan Funds	Rule 150	Form No. XXVIII
42	Loan Register	Rule 149	Form No. XXVII
43	Register of Investments	Rule 148	Form No. XXVI
44	Establishment Audit Register	Rule 146	Form No. XXV
45	Register of Outstanding Advances	Rule 140	Form No. XIX
46	Advance Ledger	Rule 136	Form No. XVIII
47	Register of adjustments	Rule 132	Form No. XVII
48	Cash Book of the municipality	Rule 125	Form No. XIV

49	Voucher of Recoupment of Permanent Advance Account	Rule 110	Form No. XIII
50	Permanent Advance Account	Rule 108	Form No. XII
51	Periodical Increment Certificate	Rule 99	Form No. XI
52	Absentee Statement	Rule 97	Form No. X
53	Salary Bills	Rule 97	Form No. IX
54	Order Book	Rule 96	Form No. VIII
55	Register of Bills	Rule 96	Form No. VII
56	Challan	Rule 87	Form No. VI
57	Subsidiary Cash Book	Rule 128 A	Form No. V-A
58	Cashier's Cash Book	Rule 81	Form No. V
59	Schedule for the Budget Estimate	Rule 77	Form No. III
60	Abstract of the Budget Estimate	Rule 74	Form No. I-A
61	Budget Estimate	Rule 74	Form No. I

B : List of Records/Registers not Produced to Audit

Sino	List Records/Register	Rules	Form No
1	Register of writes off of demands	Rule 190	Form J
2	Demand and Collection Register	Rule 178	Form B
3	Annual Account of Receipts and Expenditure	Rule 145	Form No. XXIV
4	Register of Quarterly & Annual account of Receipt	Rule 144	Form No. XXII
5	Register of Quarterly & Annual account of Expenditure	Rule 144	Form No. XXIII

C : List of Records/Registers not Maintained

Sino	List Records/Register	Rules	Form No
1	Register of Interest Bearing Securities	Rule 147	Form No. XLI
2	Register of outstanding deposits	Rule 143	Form No. XXI
3	Deposit Ledger	Rule 142	Form No. XX
4	Abstract Register of Expenditure	Rule 129	Form No. XVI
5	Abstract Register of Receipts	Rule 129	Form No. XV
6	Subsidiary account of special taxes	Rule 79	Form No.-IV

D : List of Records/Registers not Required

Sino	List Records/Register	Rules	Form No
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Comments

During the course of audit it is noticed that in spite of objections raised by last and previous audit and objection memo issued vide no.1-5/03.05.2017 on production of mandatory records and registers of the accounts such as

(1) Abstract Register of Receipt Rule 129 in Form No.XV, and (2) Abstract Register of Expenditure Rule 129 in Form No.XVI:-

The local authority stated that said registers will be maintained and produced to next audit. Being said registers are mirror of the financial position of the municipality, due to non maintenance of the same the local authority could not ascertain the actual Receipt and Expenditure occurred in the that particular year by the institution. However the Executive officer is suggested to maintain the same and intimated to audit.

(3) Register of Adjustment Rule-132 in Form No.XVII:-

Due to non maintenance of said register the position of adjustment of advance and the actual position of outstanding advance at the end of financial year could not be ascertained by the local authority. In response to audit objection memo the local authority stated that said registers will be maintained and produced to next audit. However the Executive officer is suggested to maintain the same with immaculately to curb embezzlement of cash and intimated to audit.

(4) Register of Deposit Ledger Rule 142 in Form No. XX:-

A huge amount under Security Deposit has been realized from the development work bills and refunded to the executants during the year under audit. In support of receipt and refund thereof have neither been maintained in Security Deposit Cash Book/ Ledger nor opened separate bank account. As a result of which the position of refundable security deposit amount could not be ascertained by the local authority and the audit. Hence effective steps may be taken by the local authority to maintain the same to restrain repeated refunds and misappropriation of cash and intimated to audit.

(5) Register of Quarterly and Annual Account of Receipt Rule 144 in Form No.XXII, and (6) Register of Quarterly and Annual Account of Expenditure Rule 144 in Form No.XXIII:-

The local authority stated that said registers will be maintained and produced to next audit. Being said registers are actually the

financial position of the municipality, due to non maintenance of the same the local authority could not ascertain the actual Receipt and Expenditure occurred quarterly and annually in that particular year by the institution. However the Executive officer is suggested to maintain the same and intimated to audit.

During the course of exit conference the local authority stated that necessary steps to be taken to maintain the mandatory records and registers and to produce before next Audit. However the E.O is suggested to maintain the same and produced before next audit for verification.

PARA: 4 FINANCIAL POSITION

Paralakhemundi Municipality - 2016-2017

S/no	Name of the Cash Book	OB as on Date	Opening Balance(In Rs:)	Receipt during the Year under Audit(In Rs:)	Total(In Rs:)	Expenditure during the Year under Audit(In Rs:)	Closing Balance as per Audit (DD MM YYYY)	Closing Balance(In Rs:)(AUDIT)	Closing Balance as per (DD MM YYYY) Cash Book	Closing Balance(In Rs:)(CASH BOOK)	Difference (In Rs:)	Remarks
1	Accountant Cash Book	01-04-2016	2608017 16.00	16748014 4.81	42828186 0.81	13598913 4.00	31-03-2017	2922927 26.81	31-03-2017	2923027 26.75	-9999.94	As per AR No.210450/AR/16-17 difference Rs.10000/-
	GRAND TOTAL		2608017 16.00	16748014 4.81	42828186 0.81	13598913 4.00		2922927 26.81		2923027 26.75	-9999.94	

Comments

Details of Closing Balance as on 31.03.2017:-

I) In Cash=0.00

II) In Bank=183749745.63

III) In P.L.A/c.=107879447.12

IV) TDRs=673534.00

V) Total=292302726.75

4.1. Reconciliation of Audit Closing Balance and Cash Book Closing Balance as on 31.03.2017

(i) Closing Balance as per Accountant Cash Book =Rs.292302726.75

(ii) Deduct B.D. No.054361/4.03.14 shown receipt (hoarding board) but not deposited in Municipality fund Rs.10000.00.(AR.No.210450/AR/16-17)

(iii) Closing Balance as per audit as on 31.03.2017 Rs.292292726.75

4.2:- Non maintenance of Cash book under Double Entry Accrual Based Accounting System (DEABAS)

It is mention here that adoption of modern accrual based double entry system of accounting was first mandatory for ULB level reform set by the govt. of India. The state govt. decided to introduce double entry system of accrual based accounting in ULBS across the state during the year 2007. The Odisha Municipal Accounts rules 2012 was notified in July 2012 requiring all municipalities to maintain their books of account on accrual basis under double entry system of book keeping and data based formats Govt. in H &UD Department has instructed all the ULBS w.e.t 01.10.2013. But the same has not yet been practically implemented in this Municipality.

Further it is noticed from the accountant cash book that the day to day totaling and balancing has not been made. Being the Accountant cash book is a mirror of all types of transactions in the ULBs needs its proper maintenance with accuracy by the Accountants as per Rule-126,Rule-127 and Rule-128 of Odisha Municipality Rule,1953.

Rule-126, the accountant shall write in the receipt side of the cash book (XIV) by transcribing the totals only under the various accounts headings as per cash book, challans, bank deposits etc.

Rule-127, the payment side of cash book shall be posted from the details of vouchers and of the cheques drawn.

Rule-128, the cash book shall be balanced at the close of every month and signed by the executive officer in token of the correctness of every entry made therein. The balance brought out shall be stated both in words and figures and shall be agreed with the balance of the pass books.

In response to audit objection memo vide page no.09/dtd.03.05.17 the local authority stated that System Based Account Cash Book will be generated and produced to next audit. The reply of the local authority is not to the point to settle up the objection. The Executive Officer is suggested to maintain the same from 01.04.2017 on wards with intimation to audit.

Para. 4.3.-Liquid Assets & Liabilities for the year 2016-17

Assets and Liabilities of the Municipality for the year 2016-17			
Liabilities	Value	Assets	Value
Salary Payble including EPF	1752635.00	Loan Recoverable	0.00
Contributions Payble	0.00	C.B.all Cash Books	292292727.00
Arrear Salary(5th&6th Pay)	0.00	Outstanding Taxes	10930806.00
Unremitted Govt. due (VAT,Rlty,Cess)	1047333.00	Outstanding Adv.	3687544.00
Loan Payble	4169296.00		
Deposits Refundalble	12295223.00		
Enrgy Charges Payble	317613.00		
Assets Over Liabilities	287328977.00		
Total	306911077.00		306911077.00

it is ascertained from the above that the financial condition of the municipality is very poor. The taxes and rents should be collected as per the present market rate to enhance the financial condition of this municipality. Also internal source of income should be raised and administrative & other avoidable and extravagant expenditure should be curtailed for betterment of financial condition of this municipality and to reduce the position of liabilities.

Para 4.4.-Annual Budget

1. Section-I04:- Presentation and sanction of budgets. At least two months before the close of year, the Chairperson shall present before the municipality a complete account of its probable receipts and expenditure for the following financial year together with the actual of the current year. However the budget for the year 2016-17 was placed on 8.02.2016 (Council Resolution No.03)

2. Section-I07:-Sanction of budget estimate. After expiry of 14 days (since presentation before the municipality), the municipality shall sanction the estimate and submit forthwith to the State Government. In the council meeting dated 10.03.16(Council Resolution No.01) the budget for 2016-17 was approved by the municipal council. Vide this office Letter No.3797/18.10.16 the budget for 2016-17 was sent to the Project Director DRDA-cum-DUDA.Gajapati for counter signature and onward submission to Govt. Vide office letter No.3267/DUDA/27.10.16 a copy of the budget for 2016-17 was sent to the commissioner –cum- Director, Municipal Administration, H.& U.D. Deptt. Govt. of Odisha,BBSR. for approval.

3. Section-I09:- Provides for approval of the budget estimate by the State Government. However the budget for 2016-17 has been approved by the Govt. of Odisha H&UD Department BBSR vide Letter No.2372/HUD/31.01.2017 received by the Municipality.

From the above it can be seen that the period of submission of budget to the higher authority for approval is delayed. The local authority is advised to prepare the budget in a realistic manner to avoid any type of deviation of actual receipt and expenditure and send it to Govt. in proper time.

4.5. Sinking Funds:

As per Sec-III of O.M.Act, 1950 Rule 20(d) of OLFA Rules, provision has been made for sinking fund where loan has been incurred by the U.L.B to clear of the liability. Where such provision has been made or not be intimated to audit. Further as per previous Audit Report a total sum of Rs.3526063.00 has been pending for clear off as on 31.3.2016 U.L.Bs liability towards water supply and N.S.DP loan. No action has been taken so far in this regard. In response to audit objection it is replied that no sinking fund is maintained in this municipality. However E.O is advised to maintain sinking funds for better prospects of Municipality to waive out pending liabilities.

During the exit conference the local authority stated that necessary steps to be taken to reconcile difference amount of Rs.10000.00 into the Municipal Account and same will be produced before next audit. However the E.O is suggested to reconcile the discrepancy amount to regularize the account and intimate to audit.

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Paralakhemundi Municipality - 2016-2017

S/no	Name of the Bank	A/C No.	Closing Balance Date As on (dd/mm/yyyy)	Closing Balance in Pass Book(In Rs:) (A)	Closing Balance in Bank Date Cash Book (dd/mm/yyyy)	Closing Balance in Bank as mentioned in Cash Book(In Rs:) (B)	Difference(In Rs:)(A-B)	Remarks
1	U.B.I.Pkd		01-04-2016	191579145.12	31-03-2017	183749745.63	7829399.49	
	GRAND TOTAL			191579145.12		183749745.63	7829399.49	

Reconciliation

Details of Closing Balance as per Bank Pass Book and Cash Book as on 31.03.2017

Sl.No.	Name of the Scheme	Bank Name	Accounts No	Closing Balance as per pass book 31.03.2017	CB as per Cash Book as on 31.03.17
1	Miscellaneous	A.B.Pkd	5247	54,719.00	
2	UIDSSMT(Grant PHD)	BOB.Pkd.	2724	978,872.00	
3	HIV AIDS(Pension Grant)	BOB.Pkd.	2735	65,591.50	
4	IHSDP(Grant)	BOB.Pkd.	2726	23,953,622.50	
5	SJSRY	BOB.Pkd.	2141	22,164.00	
6	SJSRY	BOB.Pkd.	2094	9,283.00	
7	Performance Incentive (Grant)	ICICI Bank.Pkd.	163	1,333,567.00	
8	Kalyan Mandap	ICICI Bank.Pkd.	572	4,401,056.00	
9	CC Road	I.B.Pkd	46691	1,464,048.00	
10	SJSRY	I.B.Pkd	325264	61,731.00	
11	Special Fund	HDFC Bank Pkd	54	699,632.00	
12	BRGF	HDFC Bank Pkd	88461	57,823,126.00	
12	Swachha Bharat Mission	IDBI Bank Pkd.	12449	7,411,211.00	
13	Swachha Bharat Mission	Axis Bank Pkd.	69801	963,171.00	
14	MDM	S.B.I.Pkd.	81970	3,362,761.10	
15	Deduction Accounts (SD,IT,CESS,Vat,Royalty)	S.B.I.Pkd.	79267	6,026,807.67	
16	SJSRY UCDN (Grant)	S.B.I.Pkd.	79289	2,588,636.10	
17	SJSRY Subsidy(Revolving Fund Grant)	S.B.I.Pkd.	94125	905,677.00	
18	SJSRY Subsidy (Grant)	S.B.I.Pkd.	80433	318,779.41	
19	High Max Light Grant	S.B.I.Pkd.	38378	301,552.00	
20	LFS Pension Fund	S.B.I.Pkd.	75069	484,021.50	
21	NON LFS Pension Fund	S.B.I.Pkd.	75070	3,838.85	
22	Current Account (ZA)	S.B.I.Pkd.	76131	15,954.50	
23	BRGF (Grant)	U.B.I.Pkd.	91644	1,574,321.55	
24	Capacity Building of BRGF A/c (Salary Grant)	U.B.I.Pkd.	98059	23,882.00	

25	C.M.Relief Fund(Spl Fund)	U.B.I.Pkd.	99429	6,589.00	
26	IDSMT (Mpty Fund)	U.B.I.Pkd.	4431	1,088,898.00	
27	Park & Greenery(Grant)	U.B.I.Pkd.	95904	416,896.00	
28	Tourism Grant	U.B.I.Pkd.	95903	663,143.00	
29	Water Bodies (Grant)	U.B.I.Pkd.	95905	2,071,175.00	
30	Octroi Grant	U.B.I.Pkd.	98763	377,358.00	
31	M V Tax(Grant)	U.B.I.Pkd.	98673	280,359.00	
32	Election and Cencus	U.B.I.Pkd.	4842	944,912.00	
33	13th F.C.A.	U.B.I.Pkd.	95939	41,933,792.00	
34	MLA LAD(Grant)	U.B.I.Pkd.	6817	1,862,889.00	
35	MP LAD(Grant)	U.B.I.Pkd.	4954	5,731,504.00	
36	FDR/SRC (Grant)	U.B.I.Pkd.	7834	2,398,584.00	
37	Municipality Fund	U.B.I.Pkd.	4619	2,825,983.39	
38	MBPY/IGNOAP/ODP	U.B.I.Pkd.	91995	13,796,266.00	
39	SJSRY	U.B.I.Pkd.	3241	489,401.35	
40	12th FCA	U.B.I.Pkd.	7835	40,175.00	
41	Road Devp.	U.B.I.Pkd.	92435	741,659.00	
42	Mnt of Road & Bridges	U.B.I.Pkd.	98762	785,324.00	
43	Miscellaneous	U.B.I.Pkd.	4001	263,233.85	
44	Miscellaneous	U.B.I.Pkd.	648	12,977.85	
45	Total in Bank Pass Book			191,579,145.12	183749745.63
46	P.L. A/c. Total	A/c. No. 8448 Pkd		107,879,447.12	107879447.12
47	TDRs	TDR No. 683133	129205020202	215,764.00	215,764.00
48		TDR No. 683134	129205020203	457,770.00	457,770.00
49	Total			673,534.00	673,534.00
50	Grand Total			300,132,126.24	292,302,726.75

5.1.Non-reconciliation of Bank account figure with that of cash book figure as on 31.03.2017.

Closing Balance as per Audit as on 31.03.17	Closing Balance as per Cash Book as on 31.03.17	Difference
a)In Bank =Rs.191579145.12	a)In Bank =Rs.183749745.63	Rs.7829399.49
b)In P.L.A/c.=Rs.107879447.12	b)In P.L.A/c.=Rs.107879447.12	
c)FDRs=Rs.673534.00	c)FDRs=Rs.673534.00	
d)Total=Rs.300132126.24	d)Total=Rs.292302726.75	

Reconciliation of discrepancies:-

Reconciliation of discrepancies found between Bank Pass Book Closing Balance and Cash Book figure as on 31.03.17		
1	S.B.I.Pkd. A/c. No.11304879267(Deduction A/c.)	
	Closing Balance as per Cash Book as on 31.03.17	5593072.67
	Add:Chq.No.860636/31.03.17 issued but encashed on	119813.00

	11.04.17	
	Add:Chq.No.860634/31.03.17 issued but encashed on 21.04.17	194109.00
	Add:Chq.No.860635/31.03.17 issued but encashed on 3.05.17	119813.00
	Total Diff.	433735.00
	Closing Balance as per Pass Book as on 31.03.17	6026807.67
2	U.B.I.Pkd. A/c. No.406902010598763(Octroi Grant)	
	Closing Balance as per Cash Book as on 31.03.17	292336.00
	Add:Chq.No.16374/31.03.17/ issued but encashed on 7.04.17	82022.00
	Add:Chq.No.16377/31.03.17 issued but encashed on 12.04.17	3000.00
	Total Diff.	85022.00
	Closing Balance as per Pass Book as on 31.03.17	377358.00
3	U.B.I. Pkd. A/c. No.406902010595939(13th.FCA)	
	Closing Balance as per Cash Book as on 31.03.17	41,499,779.00
	Add:Chq.No.18905/29.03.17 issued but encashed on 6.04.17	434,013.00
	Closing Balance as per Pass Book as on 31.03.17	41,933,792.00
4	U.B.I. Pkd.A/c.No.406902010004619(Own Fund)	
	Closing Balance as per Cash Book as on 31.03.17	2808160.39
	Add:Chq.No.24736/31.03.17 issued but encashed on 5.04.17	3627.00
	Add:Chq.No.24737/31.03.17 issued but encashed on 7.04.17	16174.00
	Ded:Chq.No.780922/31.03.17deposited in bank but credited by bank on 3.04.17	-1978.00
	Total Diff.	17823.00
	Closing Balance as per Pass Book as on 31.03.17	2825983.39
5	U.B.I. A/c.No. 406902010591995(MBPY)	
	Closing Balance as per Cash Book as on 31.03.17	13771366.00
	Add:Chq.No.1044/ 2.03.17 issued but encashed on 7.04.17	24900.00
	Closing Balance as per Pass Book as on 31.03.17	13796266.00
	Total Diff.	995493.00
6	Add: Difference between pass book and cash book figure as on 31.03.14	6833906.49
	Grand total Difference	7829399.49

It was observed that nowhere in the cash book the said difference of Rs.6833906.49 between pass book and cash book has been reconciled.

As per H&UD Dept. L. No. dated of Govt. of Odisha BBSR the reconciliation of cash book with pass book should be made in the 1st week of every month and a certificate duly countersigned by the Executive Officer should be recorded the cash books. But in contravention of above Govt. order neither Bank Reconciliation has been made nor the certificate to that effect has been recorded in the Cash Books.

On issue of audit objection statement the Local Authority replied that it will be reconciled henceforth. However it may immediately be reconciled and should be submitted to next audit.

During the course of exit conference the local authority agreed to reconcile the discrepancy found between the closing balance of cash book figure and pass book amounting to Rs.7829399.49 after receipt of audit report. However the local authority is suggested to reconcile the same basing on the audit report to regularise the

account.

5.2. LOSS OF INTEREST DUE TO NON ADOPTION OF FLEXI ACCOUNT:-

Government in Finance Department vide its Lr. No.35425(42)F Dt. 12.10.12 instructed all departments to invest of scheme funds kept in bank account by implementing agencies to state and centrally sponsored bank schemes Above a threshold limit in fixed deposits through flexi account. These accounts provide the liquidity associated with saving account along with higher returns of Fixed Deposits on surplus funds. So that higher interest accruals from the scheme funds can be earned back to expand the coverage of the scheme without affecting fund flow. Hence the attention of the E.O of this Municipality is drawn in the matter to adopt this procedure hence forth

5.2.1. Parking of Municipality fund in ineligible Banks:-

As per instruction of Finance Department Lr.No.15984/F dt.30.05.16(DLFA Lr.No.6119/dt.17.05.2017) parking of Municipality fund in 11(Eleven) Public Sector Banks (1.SBI,2.Indian Overseas Bank,3.UCO Bank,4.Bank of Baroda,5.Union Bank of India,6.Bank if India,7.Indian Bank,8.United Bank of India,9.Canara Bank,10.Allahabad Bank,11.Andra Bank) ,2(Two)Regional Rural Banks (1.UGB,2.Odisha Gramya Bank),1.(one) Co-Operative Bank (Odisha State Co-Operative Bank) and 1.(one) Private Sector Banks (HDFC) are eligible to handle the business and deposits for the financial year 2016-17. But It would be seen from the above bank accounts that in violation of said govt instructions a huge amount of Govt. Grants have been kept in the ineligible Banks such as ICICI Pkd, IDBI Pkd, and Axis Bank Pkd During the year 2016-17. It should be switch over to the eligible banks.

Name of the Un-listed Bank	Account No.	Amount
ICICI Bank Pkd	163	1333567.00
ICICI Bank Pkd	572	4401056.00
IDBI Pkd	12449	7411211.00
Axis Bank Pkd	69801	963171.00
Total		14109005.00

Effective steps may be taken by the local authority to park Rs.14109005.00 in the eligible bank and compliance reported to audit..

During the course of exit conference the local authority agreed to open Flexi account to earn more interest then 7 bank account and same will be produced to next audit. However the local authority is suggested to open the same and produced to next audit for verification.

5.3. OPERATION OF MULTIPLE BANK ACCOUNTS FOR INDIVIDUAL SCHEME FUNDS:-

As per the Govt. Guide line all moneys received/realized under different programmers and activated shall forthwith be deposited with the interest bearing saving bank accounts which are approved by the Govt and the interest accrued is to be treated as additional resources of the scheme for utilization of the concerned schemes.

On checking of the Bank Pass Books With reference to accounts cash book the following irregularities were notices in operation of bank accounts.

- 44 Savings/Current Bank accounts were operated by the municipality in different branches of the same/different banks.
- Multiple bank accounts were opened under one scheme fund of different branches of bank.
- In respect of 14 Nos. of bank accounts maintained the pass books were only with accumulated interests without any transitions. The details are given below.

Sl.No.	Name of Bank	A/c.No.	Name of the Scheme
1	A.B. Pkd.	1005247	Misc
2	Bank of Baroda Pkd	2735	HIV AIDS
3	Bank of Baroda Pkd	2141	SJSRY
4	Bank of Baroda Pkd	2094	SJSRY
5	Indian Bank Pkd	325264	SJSRY
6	SBI Pkd	881970	MDM
7	SBI Pkd	394125	SJSRY
8	SBI Pkd	880433	SJSRY
9	UBI Pkd	598059	Salary Grant
10	UBI Pkd	599429	CMRF
11	UBI Pkd	595903	Tourisim Grant
12	UBI Pkd	3241	SJSRY

13	UBI Pkd	7835	12th FCA
14	UBI Pkd	648	Misc

In response to audit objection memo vide page No.119 the local authority stated that steps will be taken to close the said 14nos. of idle bank accounts and deposited in to eligible bank and produce to next audit.The Executive Officer is suggested to close idle Bank accounts and to accumulate the fund in eligible banks and intimated to audit.

On verification of bank scrolls /bank pass books of the aforesaid S.B. and Current Accounts of the Municipality for the period under audit i.e 2016-17, it is seen that these bank accounts have been kept idle without any monetary transaction. Only bank interest are credited and rarely bank commissions are being debited by the bank.

During the course of exit conference the local authority stated that as per direction of the Govt. in H & UD Department the Social Beneficiary scheme fund to be deposit in the Axis Bank for door delivery vide Lr.No.5464/dt.11.07.2017. However the local authority is suggested to close idle Bank accounts and to accumulate the fund in eligible banks and intimated to audit.

PARA: 6 STOCK POSITION

Paralakhemundi Municipality - 2016-2017

S/no	Material/ Item	Opening Balance	Receipt	Issued	Closing Balance As per Audit	As per stock register	Remarks
1	MDM Rice	37.52305	0	0	37.52	37.52305	As per AR No.37482AR 2013-14 of D.A.O Ganjam

Comments

Comments:-

The details of MDM rice is dealt in Para No.6 of A.R.No.37482/AR/2013-14 of D.A.O., Ganjam.

6.1 Physical verification report of Executive Officer wanting regarding present stock position of major items like computer printer, scanner, Xerox machine, A.C., Vehicle, Steel Almirah different types of Chairs and tables etc.

On issue of audit objection statement vide memo No. 17/8.05.17 regarding production of dead stock and store register of this Municipality the said register was not produced before audit for verification till date. It is ascertained by audit that the said register is not being maintained. Hence the present Executive Officer was asked to conduct physical verification of major items like computer, printer, scanner, Xerox machine, A.C, Fan, Vehicle, Steel Almirah, Chairs and tables and any other articles available inside this municipality and to produce the report regarding present position of the stocks for verification & incorporation in the audit report.

On issue of audit objection statement 23-24 /8.05.17 the local authority neither replied anything nor furnished the stock position of major items. Hence the stock position such articles could not be furnished in the audit report.

6.1.1 Production of Rice Stock Register:-

During the course of audit it is ascertained from the last and previous audit report that 37.52305 qtl of Rice has been kept unutilized till the date. As per Rule 106(iii) of OGFR, the stock and stores should be checked by the competent authority once a year and a certificate of the result of check recorded. In response to audit objection memo issued vide page no.118 the local authority stated that stock position shown in audit as per AR No.37482/AR/2013-14 of DAO Ganjam has been handed over to Sri P.Kansu, Edn. Sr.Clerk Gajapati. The reply of the local authority is not to the point to settle up the objection. Neither the stock register of said MDM nor utilization thereof could be made available to audit for verification. Hence as per DLFA Letter No.7723/29.09.2016 the objection stands in its own merit and cost there of Rs.112944.44 or say Rs.112944.00@30.10/kg needs recovery from Sri Hare Krushna Palaka OTS ,l/c. Establishment Clerk.

During the course of exit conference the local authority stated that 37.52.305 Qntl MDM Rice has been handed over to Sri P. Kansu, S.A, Education Clerk on 25.5.2012 and there is no stock in the Municipality. The reply of the local authority is not to the point to settle of the objection as per as per DLFA Letter No.7723/29.09.2016 the objection stands in its own merit and cost there of Rs.112944.44 or say Rs.112944.00@30.10/kg needs recovery from Sri Hare Krushna Palaka OTS ,l/c. Establishment Clerk.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs.)
1	Hare Krushna Palaka	OTS,l.c.Establishment Clerk	Now Establishment Clerk at Pkd Municipality Gajapati	112944

PARA: 7 INVESTMENT

Paralakhemundi Municipality - 2016-2017

S/no	Opening Balance of Investment as on (DD MM YYYY)	Opening Balance(In Rs:)	Amount Encashed during the Year under Audit(In Rs:)	Total(In Rs:)	Amount Invested during the Year under Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Audit	Closing Balance Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Investment Ledger	Closing Balance Investment Ledger(In Rs:)	Difference(In Rs:)	Remarks
1	01-04-2016	532905.00	0.00	532905.00	140629.00	31-03-2017	673534.00	31-03-2017	673534.00	0.00	
	GRAND TOTAL	532905.00	0.00	532905.00	140629.00		673534.00		673534.00	0.00	

DETAILS OF CB ON INVESTMENT & Comments :

Section 115 of the Orissa Municipal Act, 1950 provides that the municipality may invest any money not required for immediate expense, either in Govt. Security or in any other form with approval of the State Govt. It is noticed during the course of audit that no amount has been invested by this municipal council in any bank or in Govt. security during the financial year 2016-17.

7.1 Details of investments is furnished below:

Sl.No.	FDR No./A/c.No.	Name of Bank	Date of Investment	Amount of Investment	Rate of Interest	Date of Maturity	Matured Value
1	683133/11305139107	SBI,PKD.	05.04.16	215764.00	7%	05.04.19	265700.00
2	683134/11305139118	SBI,PKD	03.04.16	457770.00	8.75%	03.04.19	563716.00
	Total			673534.00			829416.00

Sl.No.	FDR No./A/c.No	Name of Bank	OB	Amount Encashed during the year under audit	Total maturity value	TDS amount deducted by bank	Date of Investment	Invested during the year 2016-17		Total amount of Investment	Rate of Interest	Date of Maturity	Matured Value
1	683133/11305139107	SBI,PKD.	170731.00	50622.00	221353.00	5589.00	05.04.16	170731.00	45033.00	215764	7%	05.04.19	265700
2	683134/11305139118	SBI,PKD	362174.00	107385.00	469559.00	11789.00	03.04.16	362174.00	95596.00	457770	8.75%	03.04.19	563716
	Total		532905.00	158007.00	690912.00	17378.00		532905.00	140629.00	673534			829416

Non-maintenance of Investment Register:

As per Rule 148 of the Odisha Municipal Rules, 1953 a register of Government and other securities held by the municipality should be maintained. But no such register maintained by this municipality. On issue of audit objection statement vide memo No.28/ dated 8.05.17 the local authority replied that this register has not been maintained since long. The local authority is suggested to maintain the same.

PARA: 8 ADVANCE

Paralakhemundi Municipality - 2016-2017

S/no	Advance Outstanding as on (DD MM YYYY)	Cashbook Name	Advance Outstanding (In Rs:)	Advance Paid during the Year under Audit(In Rs:)	Total(In Rs:)	Advance adjusted during the Year under Audit(In Rs:)	Advance Outstanding as per (DD MM YYYY) Audit	Advance Outstanding Audit (In Rs:)	Advance Outstanding as per (DD MM YYYY) Cash Book	Advance Outstanding Cash Book(In Rs:)	Difference (In Rs:)	Remarks
1	01-04-2016	Accountant Cash Book	3385595.00	403500.00	3789095.00	101551.00	31-03-2017	3687544.00	31-03-2017	3687544.00	0.00	
GRAND TOTAL			3385595.00	403500.00	3789095.00	101551.00		3687544.00		3687544.00	0.00	

Comments :

8.1. The details of Outstanding Advance relates to the year 2016-17 has been given below.

Details of Outstanding Advance relates to the year 2016-17					
Sl.No.	Voucher No./Date	Name of the payee with designation	Amount	Purpose	Name of the sanctioning authority
1	94/11.5.16	Sri Ram Prasad Jena Jamadar	20000.00	Purchase of Stationary	Ashok Ku Rout E.O.
2	116/23.05.16	Sri T Hari Babu Driver	4000.00	Repair of Tractor	Ashok Ku Rout E.O.
3	120/26.05.16	Sri P Durga Rao Driver	6000.00	Repair of Tractor	Ashok Ku Rout E.O.
4	122/26.05.16	Sri Suresh Chandra Panigrahi OTS	26000.00	HSY	Ashok Ku Rout E.O.
5	214/2.07.16	Sri T Hari Babu Driver	12000.00	T.C. of Bliching Powder	Ashok Ku Rout E.O.
6	309/6.08.16	Sri Pradeep Kumar Lima Jamadar	9500.00	Purchase of Spray Machine	Ashok Ku Rout E.O.
7	374/22.08.16	Sri Ghanashyam Behera OTS	50000.00	Celebration of LSG Day	Ashok Ku Rout E.O.
8	440/28.09.16	Sri T Hari Babu Driver	12000.00	T.C. of Bliching Powder	Ashok Ku Rout E.O.
9	493/4.11.16	Sri P Durga Rao Driver	60000.00	Repair of Tractor	Ashok Ku Rout E.O.
10	498/4.11.16	Sri P Durga Rao Driver	10000.00	Registration of Cess pool	Ashok Ku Rout E.O.
11	527/15.11.16	Sri Ram Prasad Jena Jamadar	15000.00	Sanitary Material	Ashok Ku Rout E.O.
12	590/20.12.16	Sri Ghanashyam Behera OTS	20000.00	Purchase of Stationary	Ashok Ku Rout E.O.
13	594/23.12.16	Sri T Hari Babu Driver	40000.00	Hiring of JCB for Encroachment	Ashok Ku Rout E.O.
14	662/24.1.17	Sri Ghanashyam Behera OTS	20000.00	National Day Celebration	Ashok Ku Rout E.O.
15	667/21.01.17	Srikant Ku Nayak Advocat	30000.00	Legal Charges	Ashok Ku Rout E.O.
16	752/6.03.17	Sri N Simanchal Jamadar	6000.00	Sanitary Material	Ashok Ku Rout E.O.
17	778/14.03.17	Sri T Hari Babu Driver	12000.00	T.C. of Bliching Powder	Ashok Ku Rout E.O.
Total			352500.00		

The executive Officer is advised to take effective steps to recoup the same at an early date and compliance report to audit. Till then Rs.352500.00 is kept under objection.

During the course of exit conference the local authority produced advance adjustment voucher relates to the year 2016-17 costing of Rs.154000.00 during the period 2017-18. Hence balance amount of Rs.198500.00 outstanding advance for the year 2016-17 is kept under objection.

8.2. Year wise break-up of Outstanding Advance:-

The year wise break-up of Outstanding Advance as on 31.03.2017 is given below.

Details of Yearwise break up of Outstanding Advance as on 31.03.2017	
Year	Amount
1995-96	487421
1996-97	500
1997-98	202540
1998-99	569000
1999-00	16520
2000-01	16449
2001-02	515235
2002-03	86410
2003-04	6839
2004-05	34756
2005-06	28120
2006-07	25854
2007-08	186005
2008-09	141375
2009-10	12200
2010-11	38100
2011-12	145271
2012-13	77500
2013-14	364864
2014-15	82900
2015-16	297185
2016-17	352500
	3687544

Para 8.3 Advance Outstanding more than a year :

As per finance department Letter No.-2221/F-dt.08.03.2002 and L.No. 15179/DLFA Dt.28.09.13 any advance remained un-adjusted for more than one year without any valid reason is unsecured one and can be treated as loss of Govt. fund .Hence steps may be taken to recover the outstanding advance of Rs.297185.00 from the officials as noted against each on the strength of above Govt. Order.

Details of Outstanding Advance relates to the year 2015-16					
Sl.No.	Voucher No./Date	Name of the payee with designation	Amount	Purpose	Name of the sanctioning authority
1	122/2015-16	Sri Ghanashyam Behera, OTS	10000.00	Purchase of Towels	Sri Purna Chandra Sahu Ex-E.O.
2	456/2015-16	Sri Ghanashyam Behera,	20000.00	Wall Painting	Sri Purna Chandra Sahu

		OTS			Ex-E.O.
3	520/15-16	Sri Ghanashyam Behera, OTS	20000.00	Wall Painting	Sri Purna Chandra Sahu Ex-E.O.
4	157/15-16	Srikant Kumar Nayak, Advocate	5000.00	Legal Fee	Sri Purna Chandra Sahu Ex-E.O.
5	260/15-16	Srikant Kumar Nayak, Advocate	15000.00	Legal Fee	Sri Purna Chandra Sahu Ex-E.O.
6	899/15-16	Srikant Kumar Nayak, Advocate	5000.00	Legal Fee	Sri Purna Chandra Sahu Ex-E.O.
7	238/15-16	Suresh Chandra Panigrahy, OTS	28000.00	Car Festival	Sri Purna Chandra Sahu Ex-E.O.
8	651/15-16	Suresh Chandra Panigrahy, OTS	20000.00	HSY	Sri Purna Chandra Sahu Ex-E.O.
9	896/15-16	Suresh Chandra Panigrahy, OTS	50000.00	HSY	Sri Purna Chandra Sahu Ex-E.O.
10	325/2015-16	Sri Rajesh Kumar Beberta, Peon	30000	Purchase of Furniture	Sri Purna Chandra Sahu Ex-E.O.
11	471/2015-16	Sri Gangadhar Khanja,OTS	26000.00	NFSA	Sri Purna Chandra Sahu Ex-E.O.
12	696/2015-16	Sri T Hari Babu, RR Driver	45000.00	Purchase of Bleaching Powder	Sri Purna Chandra Sahu Ex-E.O.
13	648/15-16	Smt Rasmita Nayak C.O.	20000.00	NULM	Sri Purna Chandra Sahu Ex-E.O.
14	898/2015-16	Sri Kasinath Das, Advocate	3185	Legal Fee	Sri Ashok Ku Rout E.O.
	Total		297185.00		

During the course of exit conference the local authority produced advance adjustment voucher relates to the year 2015-16 costing of Rs.26000.00 during the period 2017-18. Hence balance amount of Rs.271185.00 outstanding advance for the year 2015-16 is suggested for recovery.

Failing which the following officials are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa, E.O. Rs.3185.00
- 2) Sri Purna Chandra Sahu Ex-E.O. Rs.146500.00
- 3) Sri Ghanashyam Behera OTS Rs.25000.00
- 4) Sri Suresh Chandra Panigrahi OTS Rs.49000.00
- 5) Sri Rajesh Kumar Beberta Peon Rs.15000.00
- 6) Sri T.Hari Babu R.R.Driver Rs.22500.00
- 7) Smt. Rasmita Nayak,C.O.Rs.10000.00

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs.)
1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	3185

2	Ghanashyam Behera	OTS	Now OTS at Pkd Municipality	25000
3	Sri Purna Chandra Sahu	EX-E.O.	Now E.O. at Digapahandi NAC, Ganjam	146500
4	Suresh Chandra Panigrahi	OTS	Now OTS at Pkd.Municipality	49000
5	Rajesh Kumar Bebartta	Peon	Now Peon at Pkd.Municipality	15000
6	T.Hari Babu	R.R.Driver	Now R.R.driver at Pkd.Municipality	22500
7	Smt Rasmita Nayak	C.O.	Now C.O.at Pkd.Municipality	10000

PARA: 9 GRANTS

Paralakhemundi Municipality - 2016-2017

S/no	Grants Outstanding as on (DD MM YYYY)	Grants Outstanding (In Rs:)	Grants Received during the Year under Audit(In Rs:)	Total(In Rs:)	Grants Spent during the Year under Audit(In Rs:)	Grants unspent as on (DD MM YYYY)	Grants unspent (In Rs:)	Remarks
1	01-04-2016	212831682.94	139345110.00	352176792.94	115288192.00	31-03-2017	236888600.94	
	GRAND TOTAL	212831682.94	139345110.00	352176792.94	115288192.00		236888600.94	

Comments :

9.1.The Statement showing the details of Grants received and utilized during the year 2016-17.

Statement "G" vide para 9 of the AR								
Statement showing the details of Grants received and utilized during the year 2016-17								
Sl. No.	Purpose of Grants	G.O.No./Deptt/	Date	OB as on 1.04.16	Grants Received during the year 16-17	Total	Grants Utilized during the Year 16-17	Balance of Grant as on 31.03.17
(I)	Recurring Grants							
1	Octroi Compensation	5265/HUD/25.02.16		568557.00	0.00	568557.00	568557.00	0.00
		11018/HUD/6.05.16		0.00	5575000.00	5575000.00	5575000.00	0.00
		16242/HUD/4.07.16		0.00	11148000.00	11148000.00	11148000.00	0.00
		26520/HUD/11.11.16		0.00	8362000.00	8362000.00	8362000.00	0.00
		4216/HUD/23.02.17		0.00	8122000.00	8122000.00	7954587.00	167413.00
		7517/HUD/30.03.17		0.00	240000.00	240000.00	0.00	240000.00
	Total			568557.00	33447000.00	34015557.00	33608144.00	407413.00
2	Mnt.of Road & Bridge(N)			1219573.00	0.00	1219573.00	1088074.00	131499.00
	Road Maintenance(HC)			0.00	0.00	0.00	0.00	0.00
	Road Development			-543567.00	0.00	-543567.00	0.00	-543567.00
		964/HUD/18.01.17		0.00	2411000.00	2411000.00	0.00	2411000.00
	Total			676006.00	2411000.00	3087006.00	1088074.00	1998932.00
	Total(1+2)			1244563.00	35858000.00	37102563.00	34696218.00	2406345.00
(II)	Non-Recurring							
	Imp of Urban Road & Bridge			1560516.00	0.00	1560516.00	0.00	1560516.00
	Non Residential Building	4127/HUD/18.02.16		1438000.00	0.00	1438000.00	624981.00	813019.00
		979/HUD/13.01.17		0.00	474000.00	474000.00	0.00	474000.00
	Entertainment Tax			70000.00	0.00	70000.00	0.00	70000.00
	Perfomance Incentives	29458/HUD/16.11.15		3673270.00	0.00	3673270.00	0.00	3673270.00
	Electrical & Lighting			941000.00	0.00	941000.00	0.00	941000.00
	Protection & Conservation of Water Body			1355817.00	0.00	1355817.00	0.00	1355817.00
	MLALAD			4533002.00	1050000.00	5583002.00	2036784.00	3546218.00
	MPLAD			2134072.00	0.00	2134072.00	201550.00	1932522.00

	BRGF		64385807.55	0.00	64385807.55	16099461.00	48286346.55
	Salary for MIS & Accountant		-121500.00	0.00	-121500.00	0.00	-121500.00
	13Th.FCA		23768407.00	17260000.00	41028407.00	9815319.00	31213088.00
	14Th FCA	32239/HUD/16.12.15	6062000.00	0.00	6062000.00	0.00	6062000.00
		19460/HUD/3.08.15	6038000.00	0.00	6038000.00	0.00	6038000.00
	4Th.SFC	5191/HUD/25.02.16	1000000.00	0.00	1000000.00	1000000.00	0.00
		5226/HUD/25.02.16	1920000.00	0.00	1920000.00	1920000.00	0.00
		5238/HUD/25.02.16	915000.00	0.00	915000.00	887115.00	27885.00
		26534/HUD/11.11.16	0.00	960000.00	960000.00	0.00	960000.00
		26542/HUD/11.11.16	0.00	457000.00	457000.00	0.00	457000.00
		2779/HUD/6.02.17	0.00	960000.00	960000.00	0.00	960000.00
		3270/HUD/10.02.17	0.00	458000.00	458000.00	0.00	458000.00
	SJSRY		1617804.76	0.00	1617804.76	0.00	1617804.76
	Total		121291196.31	21619000.00	142910196.31	32585210.00	110324986.31
	NULM(Central Share)		468526.00	0.00	468526.00	468526.00	0.00
	SM&ID		37500.00	0.00	37500.00	37500.00	0.00
		11468/HUD/11.05.16	0.00	50000.00	50000.00	42000.00	8000.00
	CB&T		270000.00	0.00	270000.00	270000.00	0.00
		11468/HUD/11.05.16	0.00	108000.00	108000.00	85400.00	22600.00
	EST&P		175500.00	0.00	175500.00	175500.00	0.00
		11468/HUD/11.05.16	0.00	1446000.00	1446000.00	1019244.00	426756.00
	NSDC		292500.00	0.00	292500.00	292500.00	0.00
	Total		1244026.00	1604000.00	2848026.00	2390670.00	457356.00
	NULM(State Share)		156176.00	0.00	156176.00	156176.00	0.00
	SM&ID		12500.00	0.00	12500.00	12500.00	0.00
		11707/HUD/7.06.16	0.00	33000.00	33000.00	24100.00	8900.00
	CB&T (UCDN)		90000.00	0.00	90000.00	90000.00	0.00
		11707/HUD/7.06.16	0.00	72000.00	72000.00	54000.00	18000.00
	EST&P		58500.00	0.00	58500.00	58500.00	0.00
		11707/HUD/7.06.16	0.00	1399200.00	1399200.00	304114.00	1095086.00
	NSDC		97500.00	0.00	97500.00	97500.00	0.00
	Total		414676.00	1504200.00	1918876.00	796890.00	1121986.00
	IHSDP		8282379.00	0.00	8282379.00	2100142.00	6182237.00
	Repair of Drain		-8064.16	0.00	-8064.16	0.00	-8064.16
	Environment Devp Slums		3470600.00	0.00	3470600.00	0.00	3470600.00
	TRW Grant		11159.62	0.00	11159.62	0.00	11159.62
	Town Planning		1674.17	0.00	1674.17	0.00	1674.17
	UIDSSMT		-84190.00	0.00	-84190.00	0.00	-84190.00
	12Th. FCA		2900104.00	0.00	2900104.00	0.00	2900104.00
	Constn. Of Passenger Shed		12000.00	0.00	12000.00	0.00	12000.00
	IDSMT		2026559.00	0.00	2026559.00	5000.00	2021559.00
	Constn. Of Sulabha Souchalaya		324194.00	0.00	324194.00	0.00	324194.00
	Public Toilet	19161/HUD/31.07.15	1385100.00	0.00	1385100.00	271093.00	1114007.00

NSDP		28404.00	0.00	28404.00	0.00	28404.00
Total		18349919.63	0.00	18349919.63	2376235.00	15973684.63
MV Tax		4188827.00	0.00	4188827.00	2693817.00	1495010.00
	20033/HUD/7.08.15	1487000.00	0.00	1487000.00	0.00	1487000.00
	5195/HUD/25.02.16	1487000.00	0.00	1487000.00	0.00	1487000.00
	24513/HUD/19.10.16	0.00	1642000.00	1642000.00	0.00	1642000.00
	2767/HUD/6.02.17	0.00	1642000.00	1642000.00	0.00	1642000.00
Total		7162827.00	3284000.00	10446827.00	2693817.00	7753010.00
USHA		200000.00	0.00	200000.00	0.00	200000.00
SECC/Census		-337785.00	478500.00	140715.00	147900.00	-7185.00
FDR/SRC		1788796.00	294250.00	2083046.00	0.00	2083046.00
Tourism		446582.00	0.00	446582.00	0.00	446582.00
Kalyanmandap		0.00	0.00	0.00	0.00	0.00
Children Park		225738.00	0.00	225738.00	0.00	225738.00
Park&Greeniery		538382.00	0.00	538382.00	723722.00	-185340.00
Highmax Light		182400.00	0.00	182400.00	0.00	182400.00
C.C.Road		5880951.00	0.00	5880951.00	578776.00	5302175.00
Total		8925064.00	772750.00	9697814.00	1450398.00	8247416.00
Devolution Fund		5576260.00	0.00	5576260.00	3721001.00	1855259.00
	20041/HUD/7.08.15	6119000.00	0.00	6119000.00	0.00	6119000.00
	5283/HUD/25.02.16	6119000.00	0.00	6119000.00	0.00	6119000.00
Total		17814260.00	0.00	17814260.00	3721001.00	14093259.00
Devolution Fund (Town Hall)	5246/HUD/25.02.16	1142000.00	0.00	1142000.00	0.00	1142000.00
	5250/HUD/25.02.17	3001000.00	0.00	3001000.00	0.00	3001000.00
	5255/HUD/25.02.18	857000.00	0.00	857000.00	0.00	857000.00
	16230/HUD/4.07.16	0.00	6142000.00	6142000.00	0.00	6142000.00
	2600/HUD/3.02.17	0.00	6143000.00	6143000.00	0.00	6143000.00
Total		5000000.00	12285000.00	17285000.00	0.00	17285000.00
Sanitn,Light,Water Supply in Local Festiv		100000.00	0.00	100000.00	100000.00	0.00
Nation Population Regr 13-14		33272.00	0.00	33272.00	0.00	33272.00
C.M. Felief Fund HSY	380/Emg/12.01.15	128000.00	0.00	128000.00	31000.00	97000.00
NFBS	389/SW/26.02.16	800000.00	0.00	800000.00	800000.00	0.00
MBPY/NOAP/HIV		1111371.00	19538700.00	20650071.00	16885300.00	3764771.00
Pension/Family Pension	10854/HUD/20.04.15	313033.00	0.00	313033.00	313033.00	0.00
Spl.Devp.Progm		3000000.00	400000.00	3400000.00	2926499.00	473501.00
Solid Waste Management	32241/HUD/29.12.15	2109000.00	0.00	2109000.00	0.00	2109000.00
	15630/HUD/29.06.16	0.00	3721000.00	3721000.00	0.00	3721000.00
Hon./DA/SA	4319/HUD/20.02.16	70000.00	0.00	70000.00	50100.00	19900.00
	21555/HUD/9.09.16	0.00	61200.00	61200.00	0.00	61200.00
	4475/HUD/25.02.17	0.00	8000.00	8000.00	0.00	8000.00
Total		7664676.00	23728900.00	31393576.00	21105932.00	10287644.00
Compensation for Arr.Pension	4324/HUD/20.02.16	16833000.00	0.00	16833000.00	11987679.00	4845321.00
Compensation for Basic Services	4324/HUD/20.02.16	124000.00	0.00	124000.00	0.00	124000.00

		29620/HUD/19.12.16	0.00	21661000.00	21661000.00	0.00	21661000.00
		6095/HUD/17.03.17	0.00	14453000.00	14453000.00	0.00	14453000.00
	Total		16957000.00	36114000.00	53071000.00	11987679.00	41083321.00
	Swachha Bharat Mission		2985925.00	0.00	2985925.00	1484142.00	1501783.00
		19866/HUD/7.08.15	3777550.00	0.00	3777550.00	0.00	3777550.00
			0.00	2575260.00	2575260.00	0.00	2575260.00
	Total		6763475.00	2575260.00	9338735.00	1484142.00	7854593.00
	Grand Total		212831682.94	139345110.00	352176792.94	115288192.00	236888600.94

9.2. Low level utilization of Govt.Grants:-

Rule 171(3)(1) of OGFR Vol-I, provides that the grants sanctioned shall be spent within a year from the date of sanction. The unspent balance of the previous year's grant has either to be surrendered to Govt., or it has to be taken into accounts in subsequent year's grant with prior approval of the sanctioning authority. On going through the previous year audit report, it is noticed that on Ist. April '2016, a huge amount of unspent balances of Rs.212831682.94 was lying with this Municipality under various schemes for years together. Fresh grants of Rs.139345110.00 were also released without verifying the unspent position of earlier grants. From the above table, it may be seen that the expenditure incurred was only Rs.115288192.00 during 2016-17 while total fund available was Rs.352176792.00 for expenditure & as on 31.03.2017, Rs.236888600.94 was remain unspent. The percentage of utilization of the grants in this Municipality is very low in comparison to the total grants available for utilization under different developmental schemes. The overall utilization of grants of this ULB for the year 2016-17 was 32.73 % only. This indicates that the Govt. money released to this Municipality for developmental works is not being utilized for the intended purposes in time. The delay in implementation of developmental programs defeats the very purpose of the concerned schemes. The details of head wise receipt and utilization of grants are furnished in above table. The less utilization of funds was mainly due to non-preparation of proper budget estimates, inadequate monitoring and planning in time, lack of sincerity of concerned employees etc. The Executive Officer concerned assured to take steps for utilization of the funds soon. But such assurance cannot bear fruit in the absence of proper monitoring and planning. Hence steps may be taken to utilize the same with prior approval of the sanctioning authority and proper planning and monitoring may be made for the same and compliance reported to audit.

During the course of exit conference the local authority stated that due to want of technical hands the said grants amount could not be utilised in time. However appropriate steps will be taken to utilize the grants. However the E.O is suggested to taken sincere steps to utilize the same with prior approval of the sanctioning authority and proper planning and monitoring made for and compliance reported to audit.

9.3. Inordinate delay in utilization of Govt. Grants:-

It would be seen from the table given that a huge amount of grant to the tune of Rs.236888600.94 as ascertained from the Grant register is remaining unutilized for a period ranging from 5 to 11 years which leads to encroachment of grants by the other head of expenditure. So the Executive Officer of the Municipality is suggested to utilize the pending grants as soon as possible or refund the same to the proper quarter with prior approval of sanctioning authority & under intimation to audit.

As per Rule 171 of the Odisha General Financial Rules (OGFR) (Volume I) and instructions contained in the sanction orders, scheme funds were to be utilized in the year of receipt. Un-utilized fund, if any, may either be refunded to the Government or utilized in subsequent year with prior approval of the Government. The reasons for non-utilization of 100% of the Grant within the financial year/stipulated period could not be clarified to audit. Due to non-utilization of grant in due time the very purpose of objectives of the grant is not fulfilled. Moreover it hampers not only the interest of common people but also curtail the further flow of central grant into the state. Hence the local authority is suggested to utilize the grants of 2017-18 immediately without any delay for vested interest of common public as well as of the state.

During the course of exit conference the local authority stated that after completion of ongoing works the over all U.C will be submitted and produce before next audit. The reply of local authority is not to the point to full fill the terms and condition of the scheme. Hence the local authority is suggested to utilize the grants of 2017-18 immediately without any delay for vested interest of common public as well as of the state.

PARA 9.4 :- Diversion of Fund :-

It would be seen from the Grants Statement that a total sum of Rs.192525.00 was spent during the year 2016-17 under the following head of accounts by making diversion from available funds or other grants which is highly irregular and objectionable in audit, as the said diverted amount has not been recouped by 31.3.2017. Such procedure violates rule 9(1) of OGFR 1959. In response to audit objection memo no reply is furnished by the local authority. However the E.O is advised to take step for recoup the said diversion amount by obtaining grants from appropriate authorities and compliance reported. Till then Rs. 192525.00 is **held under objection**.

Sl.No.	Head of Account	Amount	Remarks
1	Park & Greenery	185340.00	May be from Devolution Fund
2	Census	7185.00	May be from probably data not availed
3	Total	192525.00	Accountant cash book is silent

During the course of exit conference the local authority stated that steps will be taken to recoup the diversion amount from Municipal Fund and produce to next audit. However the local authority suggested to recoup the diverted amount at an early date to ascertain actually position of Scheme Fund. Till then Rs. 192525.00 is held under objection.

9.5.The details of year wise break up of Unspent Govt. Grants as on 31.03.2017 given below.

Details of Year wise break up of Unspent Govt Grants as on 31.03.2017	
Year	Amount
Up to 2015-16	148033864.94
2016-17	88854736.00
Total	236888600.94

PARA: 10 UTILISATION CERTIFICATE

Paralakhemundi Municipality - 2016-2017

S/no	U.C Outstanding as on (DD MM YYYY)	U.C Outstanding(In Rs:)	U.C due for submission during the period under Audit(In Rs:)	Total(In Rs:)	U.C Submitted during the period under Audit(In Rs:)	U.C needs to be submitted as on outstanding as on (DD MM YYYY)	U.C needs to be submitted as on outstanding (In Rs:)	Remarks
1	01-04-2016	276685978.51	115288192.00	391974170.51	38837408.00	31-03-2017	353136762.51	
	GRAND TOTAL	276685978.51	115288192.00	391974170.51	38837408.00		353136762.51	

Comments :

The details of U.C.s submitted by the local authority as 31.03.2017 has been given below;

10.1. UC submitted during the year 2016-17.

Sl. No.	Name of the Scheme	Year of Grants	Amount of U.C.s Submitted	Letter. No./ Date	To whom sent
1	Road Development	2012-13	1236235	4248/30.11.2016	PD.DRDA-Cum-DUDA Gajapati
2		2013-14	5488250	4249/30.11.2016	-Do-
3		2014-15	848566	4250/30.11.2016	-Do-
4	MV Tax	2013-14	1207255	4251/30.11.2016	-Do-
5		2014-15	1642824	4252/30.11.2016	-Do-
6	Development of Park & Greenery	2014-15	645000	4247/30.11.2016	-Do-
7	C C Road	2012-13	6853109	4275/02.12.2016	-Do-
8		2013-14	5193003	4276/02.12.2016	-Do-
9	IHSDP	2009-10 to 2012-13	10883476	2099/26.05.2016	-Do-
10	Harischandra Sahayata Yojna	2015-16	300000	3888/25.10.2016/	Collector, Gajapati
11	NFBS	2015-16	780000	3889/25.10.2016/	DSSO Gajapati
12	NFSA	2015-16	96000	3887/25.10.2016,	The Civil Supplies Officer,
13	NULM (CB & T)	2014-15	267642	2239/20.07.2016	The Under Secy HUD
14		2015-16	353353	2239/20.07.2016	The Under Secy HUD
15	NULM (EST & P)	2014-15	740781	2237/20.07.2016	The Under Secy HUD
16		2015-16	1635191	2237/20.07.2016	The Under Secy HUD
17	SMID	2014-15	120000	1415/02.05.2016	The Under Secy HUD
18	EST & P	2014-15	546723	1415/02.05.2016	The Under Secy HUD
	TOTAL		38837408		

It would be seen from the above table that the ULB is in a backlog in submission of utilization certificate which is hampering the very purpose of creating Grants on the District level as well as the State. However the Executive Officer is suggested to take special drive to submit the pending UCs at an on to minimize the pendency and reported to Audit.

During the course of exit conference the local authority stated that steps will be taken to clear up the pending UCs and produce to next audit. However the Executive Officer is suggested to take special drive to submit the pending UCs at an on to minimize the pendency and reported to Audit.

10.2.The details of U.C.s submitted year wise during 2016-17.

Sl No.	Year	Amount
1	2009-10	2720000
2	2010-11	2721738
3	2011-12	2720869
4	2012-13	10810213
5	2013-14	11888508
6	2014-15	4811536
7	2015-16	3164544
8	2016-17	0.00
	Total	38837408

The details of year-wise break-up of pending U.C.s as on 31.03.2017.

Year	Amount
Upto 2011-12	7497139.51
2011-12	39386458.00
2012-13	4615003.00
2013-14	58866493.00
2014-15	18331928.00
2015-16	109151549.00
2016-17	115288192.00
Total	353136762.51

PARA: 11 MISAPPROPRIATION & DEFALCATION

11.1 -
<p>Misappropriation of Cash Due to non-deposit of Holding Tax:-</p> <p>On checking of Holding Tax receipt book with reference to DCR of Sri Brundaban Pani, T.C. it is noticed that a total sum of Rs.69078.12 has been collected through receipt no.34/1-100. But the same has neither been accounted for in DCR nor deposited in to municipality fund till date. As a result a sum of Rs69078.12 has been misappropriated, needs immediate recovery from Sri Brundaban Pani,T.C.</p> <p>In response to audit objection statement vide page no.33-36/13.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.69078.12 has been realized from Sri Brundaban Pani,T.C. vide M.R. No.23/42/16.06.2017 and accounted for in cashiers cash book vide page no.200/dt 16.06.2017 verified. Hence the para dropped.</p>
<p>11.2 - Misappropriation of cash due to non-deposit of Holding Tax-</p>
<p>On checking of Holding Tax Receipt Books with reference to DCR of Sri Girish Chandra Behera, T.C. it is noticed that Rs.445.13 has been collected through Receipt No.33/35/10.04.2017 for the year 2017-18 from Sri B. Simanchal bearing Holding No.654 of Ward No.07. But the same has neither been accounted for in DCR nor deposited in to municipality fund till date. As a result Rs.445.13 has been misappropriated, which needs immediate recovery from Sri Girish Chandra Behera, T.C.</p> <p>In response to audit objection statement vide page no.37/16.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.445.13 has been realized from Sri Girish Chandra Behera, T.C. vide M.R. No.29/49/10.08.17 and Accounted for in cashiers cash book vide page no.216./dt 11.08.17 verified. Hence the para dropped.</p>
<p>11.3 - Misappropriation of cash due to less-deposit of Holding Tax-</p>
<p>On checking of Holding Tax Receipt books with reference to DCR of Sri Aliya Sabar,TC it is noticed that Rs.872.20 has been collected through Receipt No.3/98/4.11.16 for the year 2010-11 to 16-17 from Sri M. Bairagi bearing holding no.460 of Ward no.09.But Rs.348.88 has been accounted for in DCR vide p. no.68 and deposited in to municipality fund. As such a sum of Rs.523.32 has been misappropriated due to less deposit, needs immediate recovery from Sri Aliya Sabar, T.C.</p> <p>In response to audit objection statement vide page no.38/17.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.523.32 has been realized from Sri Aliya Sabar, T.C. vide M.R. No.29/51/10.08.17 and accounted for in cashiers cash book vide page no.216/dt 11.08.17 verified. Hence the para dropped.</p>
<p>11.4 - Misappropriation of cash due to less-deposit of Holding Tax-</p>

<p>On checking of Holding Tax Receipt Books with reference to DCR of Sri Y. Gaddaya,TC it is noticed that Rs.141.60 has been collected through Receipt No.33/45/11.12.16. for the year 2013-14 to 16-17 @35.40pa from Smt Jema Maharana bearing Holding No.247 of Ward No.03.But Rs.131.60 has been accounted for in DCR vide page no.54.As such a sum of Rs.10.00 has been misappropriated due to less deposit,needs immediate recovery from Sri Y. Gaddaya,TC.</p> <p>In response to audit objection statement vide page no.39/18.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.10.00 has been realized from SriY. Gaddaya T.C. vide M.R. No.29/19/24.07.17 and accounted for in cashiers cash book vide page no.211/dt.27.07.17 verified. Hence the para dropped.</p>
<p>11.5 - Misappropriation of cash due to erroneous totaling in DCR Holding Tax-</p>
<p>On checking of DCR totaling of Sri Y. Gaddya, T.C.it is noticed that as per DCR page no.51 total comes to Rs.1022.40 but in place of the same a sum of Rs.977.20 has been deposited in to municipality fund.As such a sum of Rs.45.20 has been misappropriated due to less deposit, needs immediate recovery from Y. Gaddya, T.C.</p> <p>In response to audit objection statement vide page no.40/18.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.45.20 has been realized from SriY. Gaddaya T.C. vide M.R. No.29/20/24.07.17 and accounted for in cashiers cash book vide page no.211/dt 6.07.17 verified. Hence the para dropped.</p>
<p>11.6 - Misappropriation of cash due to erroneous totaling in DCR Holding Tax-</p>
<p>On checking of DCR totaling of Sri Girish Chandra Behera, T.C.it is noticed that as per DCR page no.63 total comes to Rs.2766.40 but in place of the same a sum of Rs.2686.40 has been deposited in to municipality fund. As such a sum of Rs.80.00 has been misappropriated due toerroneous totaling, needs immediate recovery from Sri Girish Chandra Behera,T.C.</p> <p>In response to audit objection statement vide page no.41/18.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.80.00 has been realized from Sri Girish Chandra Behera T.C. vide M.R. No.29/50/10.08.17 and accounted for in cashiers cash book vide page no.216 /dt.11.08.17 verified. Hence the para dropped.</p>
<p>11.7 - Misappropriation of cash due to erroneous totaling in DCR Misc Receipt-</p>
<p>On checking of DCR totalling of Sri V.Laxman Rao, T.C.it is noticed that as per DCR page no.90-91 total comes to Rs.33104.00 but in place of the same a sum of Rs.32803.00 has been deposited in to municipality fund. As such a sum of Rs.301.00 has been misappropriated due toerroneous totaling in DCR,needs immediate recovery from Sri V.Laxman Rao,T.C.</p> <p>In response to audit objection statement vide page no.42/18.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.301.00 has been realized from Sri V.Laxman Rao,T.C. vide M.R. No.29/21/26.07.17 and accounted for in cashiers cash book vide page no.211/dt. 27..07.17 verified. Hence the para dropped.</p>
<p>11.8 - - Misappropriation of cash due to erroneous totaling in DCR Holding Tax-</p>

On checking of DCR totaling of Sri Brundaban Pani, T.C.it is noticed that a total sum of Rs.1446.42 as detailed below has been misappropriated by the way of erroneous totaling in DCR,needs immediate recovery from Sri Brundaban Pani, T.C.

Sl.No.	Refer to DCR page No.	Total amount arrived by T.C. in DCR	Total amount actually arrives	Less amount deposited by the T.C.
1	22	11792.67	12211.07	418.40
2	24	14944.41	15118.60	174.19
3	32	15114.84	15428.80	313.96
4	106	10956.00	11495.87	539.87
Total		52807.92	54254.34	1446.42

In response to audit objection statement vide page no.43/18.05.2017 the local authority agrees to effect recovery from the person concerned. Hence effective steps may be taken to realise the same from Sri Brundaban Pani, T.C. and Rs.1446.00 is suggested for recovery.

During the course of exit conference the local authority stated that due to un authorized absent of Sri Brundaban Pani, OTS an amount of Rs.1446.00 is unable to realize. However the same will realized shortly from his benefits and produce before next audit. The reply of the local authority is not to the point to settle up the objection hence sincere steps may be taken to realize from Sri Pani, OTS and Rs.1446.00 is suggested for recovery.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Brundaban Pani	T.C.	Now T.C. at Paralakhemundi Municipality	1446

11.9 - 11.9- Misappropriation of cash due to erroneous totaling in DCR Holding Tax-

On checking of DCR totaling of Sri Suresh Chandra Panigrahi, T.C.it is noticed that a total sum of Rs. 227.70 as details below has been misappropriated by the way of erroneous totaling in DCR, needs immediate recovery from Sri Suresh Chandra Panigrahi Tax Collector.

Sl.No.	Refer to DCR Page No.	Total amount arrived by the T.C.	Total amount actual arrives	Less amount deposited by the T.C.
1	09/38/9.12.16	399.60	466.20	66.60
2	14/43/27.12.16	17461.22	17461.22	161.10
Total		17860.82	18088.52	227.70

In response to audit objection statement vide page no.44/18.05.2017 the local authority agrees to effect recovery from the person concerned. However a sum of Rs.227.70 has been realized from Sri Suresh Chandra Panigrahi T.C. vide M.R. No.29/ 52/ 10.08.17 and accounted for in cashiers cash book vide page no.216/ dt. 11.08.17 verified. Hence the para dropped.

11.10 - Excess payment shown in Social Security Scheme than actual disbursement-

On checking of the acquittance roll of the beneficiaries of social security scheme of Paralakhemundi Municipality for 2016-17, it is noticed that a sum of Rs.15400.00 as detailed below has been shown excess payment by Sri Brundaban Pani,T.C. than he actual disbursed to the beneficiaries. This leads to be misappropriation of cash, needs immediate recovery from Sri pani T.C.

Sl.No.	Scheme	Vr.No./Date	Period	Ward No.	Amount shown as payment	Actual payment	Difference
1	MBPY	175/13.06.16	6/16	06	99100	97000	2100
2	MBPY	239/14.07.16	7/16	05	40400	39500	900
3	MBPY	356/12.08.16	8/16	05	53900	46400	7500
4	MBPY	633/7.01.17	1/17	06	65100	63500	1600
5	MBPY	680/7.02.17	2/17	04	56700	55500	1200
6	MBPY	680/7.02.17	2/17	05	60500	58400	2100
	Total						15400

In response to audit objection statement vide page no.59/03.06.2017 the local authority agrees to effect recovery from the person concerned. Effective steps may be taken by the local authority to realize the same and Rs.15400.00 is suggested for recovery.

During the course of exit conference the local authority stated that due to un authorized absent of Sri Brundaban Pani, OTS an amount of Rs.15400.00 is unable realize. However the same will realized shortly from his benefits and produce before next audit. The reply of the local authority is not to the point to settle up the objection hence sincere steps may be taken to realize from Sri Pani, OTS and Rs.15400.00 is suggested for recovery.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Brundaban Pani	T.C.	Now T.C. at Paralakhemundi Municipality	15400

PARA: 12 LOSS OF STOCK & STORE

12.1 -

It is certified that no loss of stock and stores detected during the course of audit. Hence no comments.

PARA: 13 AUDIT OF RECEIPTS

13.1 -

13.1 - Assessment of taxes :-

Revenue Receipts of the Urban Local Bodies was checked in details up to date(as on 3.5.2017 i.e. date of commencement of audit) with reference to all subsidiary documents viz., receipt book, daily collection register, Cashier's cash book and treasury Challans (as per Rule 11 & 12 of O.L.F.A. Rules, 1951). Assessment of New Holdings The ward wise total holdings and new assessment made in this municipality during the year 2016-17 is furnished below.

Ward No.	No. of Holding	New Assessment in 16-17	No. of collection made during 16-17
1	624	47	243
2	477	6	199
3	471	6	213
4	398	1	204
5	420	1	218
6	412	0	104
7	726	37	375

8	382	12	270
9	486	0	354
10	374	0	235
11	408	18	288
12	481	1	244
13	454	1	259
14	553	0	369
15	674	3	463
16	612	3	296
Total	7952	136	4334

As per the report of the valuation organisation, an autonomous body of H & U.D. Deptt. This municipal council implemented the collection of Holding, Lighting, Latrine and Water taxes as per revised valuation of the holdings with effect from 01.04.2003 at the following rates prevailing till now. Further no assessment has been made by the valuation organisation under H&U.D Deptt. since then, hence sincere steps ought to be taken by the council and administrative officers to enhance the revenue of the municipality by the way of newly assess the holdings.

Name of the tax	Percentage of tax
Holding tax	@ 6% of Annual value of holdings
Latrine tax	@ 1% of Annual value of holdings
Lighting tax	@ 5% of Annual value of holdings
Water tax	@ 8% of Annual value of holdings
Total	@20% of Annual value of holdings

The Annual Rental Value (A.R.V) is @ 10.50 / sq.ft. Which should be discontinued and A.R.V should be found out as per guidelines of H & U.D. Deptt. Govt. of Odisha along with benchmark value of land as per sub-registrar office , Gajapati. As per Section 132 of Odisha Municipal Act, 1950, the tax on holding shall not be imposed at a rate exceeding 10% on the annual value of holdings. But in this municipality tax @ 20 % has been imposed. As per section 146 of Odisha Municipal Act, 1950, new valuation and assessment list of holdings should be prepared by the V.O (valuation organisation) once in every five years. But since 2003 no assessment has been made. If not made during last five years, the E.O as per section 143-A of the O.M.Act,1950, shall exercise the powers and perform the duties of valuation officer. But no such power has been exercised by E.O. since 2003.

Non-Maintenance of (D.C.B) Demand, Collection and Balance registers for Holding Tax, License fees of shops & Stall etc.

On the very day of commencement of audit, the Demand collection and balance (DCB) registers for Holding tax, License fees of shops and stall, rent of market complex etc., were asked through audit objection statement for production of the same. But till date the D.C.B registers for taxes and rents have not been produced before audit for verification. On verbal discussion with accountant, Tax Collectors and Tax Daroga etc. it was ascertained that no D.C.B registers have been maintained since long. As per Rule.178 of Orissa Municipal Rules-1953 the D.C.B shall be maintained in Form-B for demand and collection of taxes and rent etc. Similarly as per Rule-50 of Odisha Municipal Account Rules-2012, the D.C.B. register of tax and rents shall be maintained in Form –ALNT-20.Such D.C.B register shall be made by the respective section for any demand that is raised or failing due, at the beginning or during the course of the year, any collection that is made in respect of an assesses and the balance amount outstanding from the assesses. In violation of above rules, the D.C.B. register have not been maintained which is not only disobedience of Govt. orders but also provides scope for loss of Municipal revenue. On issue of audit objection memo in this regards the local authority replied that “ D.C.B Register is not maintained since long”. Hence the local authority is suggested to maintain the same immediately and produce before next audit for verification. Attention of the higher authorities is invited for taking necessary action.

During the course of exit conference the local authority stated that sincere steps will be taken to maintain DCB of all Rent & Taxes and to gear up towards collection of outstanding taxes and produce to next audit. The reply of the local authority is not to the point to settle up the objection, hence the E.O is suggested to maintain the DCB of all taxes and collect outstanding amount from the holders for benefit of the Municipality.

Non production of Demand, Collection and Balance position of holding tax:

The Demand, Collection and Balance position of holding tax was asked through audit objection memo.12/8.05.17 for production but the local authority furnished no reply. Hence the year wise break up of time barred taxes could not be worked out due to non- maintenance of pending position of taxes and non-maintenance of D.C.B.As a result the position of taxes barred by limitation could not be worked out. Hence the E.O. is advised to work out the year wise break –up of outstanding taxes and produce before next audit for verification.

13.2 - Position of D.C.B.

Position of D.C.B.

In response to audit objection memo the local authority could not produce the DCB position. However basing on previous Audit Report and available records produced to audit the following information has been furnished.

Demand , collection and Balance of Rates & Taxes In respect of Paralakhemundi Municipality For the year 2016-17

Sl. No.	Name of the Tax	Demand			Collection			Total	Balance		
		Arrear	Current	Total	Arrear	Current	Rebate		Arrear	Current	Total
1	Holding Tax	1984993.42	1224262.33	3209255.75	981308.03	1055420.71	72948.00	1963780.74	1003685.39	168841.62	1172527.01
2	Drainage Tax	188970.72	208005.96	396976.68	163809.76	133801.19	13768.35	283842.60	25160.96	74204.77	99365.73
3	Light Tax	1626785.99	1041973.92	2668759.91	812595.04	695999.69	73878.60	1434716.13	814190.95	345974.23	1160165.18
4	Water Tax	2754376.23	1667207.07	4421583.30	1295764.03	1099884.26	117258.75	2278389.54	1458612.20	567322.81	2025935.01
	Total	6555126.36	4141449.3	10696575.64	3253476.86	2985105.85	277853.70	5960729.01	3301649.50	1156343.43	4457992.93
5	Cart & Carrage	25000.00	0.00	25000.00	0.00	0.00	0.00	0.00	25000.00	0.00	25000.00
6	Cattle Pond	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
7	Daily Market	610491.00	400000.00	1010491.00	0.00	400000.00	0.00	400000.00	610491.00	0.00	610491.00
8	Market & Motton	895228.00	145536.00	1040764.00	39888.00	50526.00	0.00	90414.00	855340.00	95010.00	950350.00
9	Slaughter House	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
10	Weelky Market	1200.00	0.00	1200.00	0.00	0.00	0.00	0.00	1200.00	0.00	1200.00
11	Fishery Lease	0.00	29386.00	29386.00	0.00	29386.00	0.00	29386.00	0.00	0.00	0.00
12	Stand Fees	1918811.00	1600000.00	3518811.00	0.00	1600000.00	0.00	1600000.00	1918811.00	0.00	1918811.00
13	D&O Trade	73127.00	27600.00	100727.00	3600.00	25257.00	0.00	28857.00	69527.00	2343.00	71870.00
14	Stall & House	3282665.00	2531646.00	5814311.00	635641.00	1532029.00	0.00	2167670.00	2647024.00	999617.00	3646641.00
15	Moving Vehicle	154017.00	233800.00	387817.00	0.00	233800.00	0.00	233800.00	154017.00	0.00	154017.00
16	Coconut Tree	2852.00	2200.00	5052.00	0.00	2200.00	0.00	2200.00	2852.00	0.00	2852.00
17	Proj & Errection	185115.00	0.00	185115.00	0.00	0.00	0.00	0.00	185115.00	0.00	185115.00
18	Ratha Yatra Mahasul	0.00	661500.00	661500.00	0.00	661500.00	0.00	661500.00	0.00	0.00	0.00
19	Hoarding Board	121000.00	0.00	121000.00	0.00	0.00	0.00	0.00	121000.00	0.00	121000.00
	Total	7269506.00	5631668.00	12901174.00	679129.00	4534698.00	0.00	5213827.00	6590377.00	1096970.00	7687347.00
	Grand Total	13824632.36	9773117.28	23597749.64	3932605.86	7519803.85	277853.70	11174556.01	9892026.50	2253313.43	12145339.93

However the E.O. is advised to maintain the D.C.B. regularly and to work out the time barred due and compliance reported to next audit

PARA: 14 AUDIT OF EXPENDITURE

14.1 -

1.Excess payment in salary bill of Sri Ganga Dhara Khanja OTS for the month of August-2016:-

On scrutiny of pay acquittance roll of Octroi Tax Establishment with reference to Leave Sanction File and Cash Book etc it is noticed that Sri Ganga Dhar Khanja OTS has been paid in regular salary bill for the period 1.08.16 from 31.08.16 full month salary of August-16. Further for the period from 27.08.16 to 31.08.16 for five (5) days has been paid towards leave salary. As a result a sum of Rs.4677.00 as details below has been paid in excess, needs immediate recovery from Sri Ganga Dhara Khanja, OTS.

He is on leave from 27.08.16 to 15.09.16(20days) which has been sanctioned vide Ir.no.4319/5.12.16.

Particulars	Salary Drawn and Paid	Salary Due for 26days(1.8.16 to 26.08.16)	Excess paid
Salary for the month Aug-16 paid vide Vr.No.405/.8.09.16	Pay=10710/- GP=1900/- DA @125%=15763/- HRA@5%=631/- O.A=200/- Total=29204/-	Pay=8983/- GP=1594/- DA @125%=13221/- HRA@5%=529/- O.A=200/- Total=24527/-	4677/-

In response to audit objection memo vide p.no.45/25.05.17 the local authority agrees to effect recovery from the person concerned. Effective steps may be taken to realise the same and Rs.4677.00 is suggested for recovery

However as per bank schedule salary of Sri G.D.Khanja OTS for the month of August/2016 has been paid on 17.09.2016 (in Sept/16) Rs.20297.00 in place of Rs.24974.00 verified at the time of exit conference.Hence para dropped.

POSITION OF ULB ESTABLISHMENT

Sl . No.	Category of Post	LFS/ Non--LFS	No. of sanctioned post	Man in position	Vacancy as on 20.02.2016	Remarks
LFS STAFF						
1	Executive Officer	LFS	1	1	0	
2	Municipal Engineer	LFS	1	1	0	
3	Junior Engineer	LFS	1	1	0	
4	Head Assistant	LFS	1	0	1	
5	Senior Assistant	LFS	3	0	3	
6	junior Assistant	LFS	6	3	3	
7	Pharmacist	NON-LFS	1	1	0	
8	Amin	NON-LFS	1	1	0	
9	OTS	NON-LFS	9	9	0	
10	Bill Collector	NON-LFS	1	1	0	
11	Treasury Sarkar	NON-LFS	1	1	0	
12	Work Mistry	NON-LFS	1	1	0	
13	Jamadaar	NON-LFS	3	3	0	
14	R R Driver	NON-LFS	1	1	0	
15	Peon	NON-LFS	20	16	4	
16	Medical attendant	NON-LFS	1	1	0	
17	Night Watcher	NON-LFS	1	1	0	
18	Sweeper	NON-LFS	34	32	2	
CONTRACTUAL STAFF POSITION						
19	Junior Engineer (BRGF)		1	1	0	
20	Accountant		1	1	0	
21	MIS Programmer		1	1	0	
22	DEO		1	1	0	
23	Community Organiser		3	3	0	
24	Sweeper		4	4	0	
25	DLR		40	39	1	
26	NMR		22	22	0	
	Total		160	146	14	

14.2 - Non-Collection of Renewal fees from Telecom Tower Companies-

1.Non-Collection of Renewal fees from Telecom Tower Companies:-

on scrutiny of Telecom Tower companies correspondences file and the last and previous audit reports it is noticed that 5no. of Telecom Towers have already been installed in between Municipality area and one applied for on 2.08.2013 as details below.

As per Letter No. 6875-Gen (TEL)-06/2007-Com.-16.08.2007 read with GO No.35742-1357-150010/2013/HUD/17.12.2013 relating to special regulation for installation of Telecom Towers in urban area of Odisha,2013 the telecom companies have to deposit the annual renewal fee @1000/- per annum failing which penalty@1% of installation fee Rs10000/- per month of delay of renewal fee @100/- will be levied on them.

On the basis of above said Govt. order the pre mentioned telecom companies have to deposit annual renewal license fee along with penalty for the year 2016-17 late fee (Rs1000.00+penalty Rs1200.00) Rs.2200.00 each comes to Rs.52800.00 which is a loss to the Municipal fund as follows needs immediate recovery.

S.L.No.	Name of the Company	Location of the Tower	Date of Installation	Amount cleared up to	Due period	Amount	Late fees(Penalty) Rs.100/-p.m.	Balance to be deposited
1	Reliance Communication 6 th . Floor, Fortune Tower, BBSR	New Bus Stand, Pkd.	23.02.2008	2008-09 to 2014-15	2015-16 to 2017-18	RS.3000/- Rs.1000/- Per Annum	Rs.3600/- @ 100/- per month	6600.00
2	T.T. Info Service Ltd. Fortune Tower, BBSR	Head Post Office, Pkd.	20.07.2011	Not cleared from 20.07.11 to till date	2011-12 to 2017-18	RS.7000/- Rs.1000/- Per Annum	8400/- @ 100/- per month	15400.00
3	Bharati Airtel Ltd. Sriya Square, BBSR	Paralakhemundi	17.12.2008	Not cleared from 17.12.2008 to till date	2009-10 to 2017-18	RS.8000/- Rs.1000/- Per Annum	9600/- @ 100/- per month	17600.00
4	ATC-Transcend Infrastructure Pvt. Ltd.BBSR	Friends Colony Pkd.	19.12.2009	2010-11 to 2014-15	2015-16 to 2017-18	RS.3000/- Rs.1000/- Per Annum	Rs.3600/- @ 100/- per month	6600.00
5	ATC-Transcend Infrastructure Pvt.Ltd.BBSR	Teli Sundi Street Pkd.	19.12.2009	2010-11 to 2014-15	2015-16 to 2017-18	RS.3000/- Rs.1000/- Per Annum	Rs.3600/- @ 100/- per month	6600.00
6	Tower Vision India Pvt.Ltd. Near Rupali square, Sahid Nagar, BBSR-7	Railway colony, Pkd.						Applied on 02.8.13
Total								52800.00

In response to audit objection statement vide page no.60-61/3.06.17 the local authority agrees to effect recovery from the concerned Telecom Companies.Hence sincere steps may be taken by the local authority to realise the same and Rs.52800.00 is suggested for recovery.

During the course of exit conference the local authority stated that notices are issued to the concerned tower company for deposit of renewal fees. The same will be produce to next audit. The reply of the local authority is not to the point to settle up the objection. Hence the para stands in its own merit.

Failing which the following officials are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa, E.O. Rs.26400.00
 2) Sri Siba Prasad Mahakuda, Accountant Rs.26400.00

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	26400
2	Sri Siba Prasad Mahakud	Accountant	Now Accountant at Pkd. Municipality	26400

14.3 -

1. Inadmissible payment of Medical Allowance to employees of Paralakhemundi Municipality for the Year 2016-17.

On checking of pay acquittance roll of the Municipality employees it is noticed that some employees have been availed medical allowance during the year 2016-17, in contravention of rule 415 of the OM Rules-1953 and Letter No. 14965/27.05.08 of the H&UD Dept, states that the conditions of the employees of a municipal council shall not be more favorable than those of Govt. servants of the similar standing and status in respect of (a) salary and allowances, (b) leave and leave salary, (c) travelling allowance, superannuation and retirement. Since the state govt employees are not availing the medical allowances, the ULB employees are not eligible to get the same. Hence payment of Rs.172241.00 as details below towards medical allowance to the staff cannot be admitted in audit and needs recovery.

Sl No.	Name with designation	Period	Amount	Remarks
				Per Month
1	Sri Ashok Ku.Patel,E.O.	02/16 to 02/17	4441.00	350/- /p.m + 241/- for 02/16
2	Sri G P Patro,JE	03/16 to 02/17	2400.00	200/- /p.m.
3	Sri P K Samal,JA	03/16 to 02/17	2400.00	200/- /p.m.
4	Sri B.Das,JA	03/16 to 02/17	2400.00	200/- /p.m.
5	Sri Kateswar Rao,Pharm.	03/16 to 02/17	2400.00	200/-/p.m.
6	Sri P.K.Behera,Attendant	03/16 to 02/17	2400.00	200/-/p.m.
7	P. Sankar Rao,TS	03/16 to 02/17	2400.00	200/-/p.m.
8	S.N.Mahankuda,NW	03/16 to 02/17	2400.00	200/- /p.m.
9	Sri R.K. Bebarta,Peon	03/16 to 02/17	2400.00	200/- /p.m.
10	Sri Balmiki Barik,Peon	03/16 to 02/17	2400.00	200/-/p.m.
11	Sri M.K.Satpathy ,BC	03/16 to 02/17	2400.00	200/- /p.m.
12	S.Ch.Panigrahi,OTS	03/16 to 02/17	2400.00	200/-/p.m.
13	V.Laxman Rao,OTS	03/16 to 02/17	2400.00	200/-/p.m.
14	S.K.Subudhi,Peon	03/16 to 02/17	2400.00	200/-/p.m.
15	Sri Fakira Behera,Peon	03/16 to 02/17	2400.00	200/-/p.m.
16	T.Haribabu, RR Driver	03/16 to 02/17	2400.00	200/-/p.m.
17	N. Simanchal, Zamandar	03/16 to 02/17	2400.00	200/- /p.m.
18	R.P.J ena, Zamandar	03/16 to 02/17	2400.00	200/-/p.m.
19	P.K.Lena, Zamandar	03/16 to 02/17	2400.00	200/- /p.m.
20	V.Lingaraj,Peon	03/16 to 02/17	2400.00	200/-/p.m.
21	Hemalata Mishra,Peon	03/16 to 02/17	2400.00	200/- /p.m.
22	K.K.Panda,Peon	03/16 to 02/17	2400.00	200/-/p.m.
23	Y. Gaddaya,OTS	03/16 to 02/17	2400.00	200/-/p.m.
24	H.K.Palka,OTS	03/16 to 02/17	2400.00	200/- /p.m.
25	Aliya Sabaro,OTS	03/16 to 02/17	2400.00	200/- /p.m.
26	G.S.Behera,OTS	03/16 to 02/17	2400.00	200/- /p.m.
27	G.D. Khanja,OTS	03/16 to 02/17	2400.00	200/- /p.m.
28	A.Durga Prasad,OTS	03/16 to 02/17	2400.00	200/-/p.m.
29	B.B.Pani,OTS	03/16 to 02/17	2400.00	200/-/p.m.
30	B.B.Rout, Peon	03/16 to 02/17	2400.00	200/-/p.m.
31	G.Ch.Behera, Peon	03/16 to 02/17	2400.00	200/- /p.m.

32	N.M. Rao, Peon	03/16 to 02/17	2400.00	200/-/p.m.
33	Durga Rao, Peon	03/16 to 02/17	2400.00	200/-/p.m.
34	B.D.Patnaik, Peon	03/16 to 02/17	2400.00	200/- /p.m.
35	B.Bhimudu ,Peon	03/16 to 02/17	2400.00	200/-/p.m.
36	Sri B.P.Mishra,Amin	03/16 to 02/17	2400.00	200/-/p.m.
37	Sri Prabhakar Sahoo,WM	03/16 to 02/17	2400.00	200/-/p.m.
38	T.Hemalata, Peon	03/16 to 02/17	2400.00	200/-/p.m.
39	Subasini Mahakud,Peon	03/16 to 02/17	2400.00	200/-/p.m.
	Total		95641.00	
	Scavengers	03/16 to 02/17	2400.00	200/- /p.m.
40	Sri Padala Rabi,Sweeper	03/16 to 02/17	2400.00	200/- /p.m.
41	N.Abhimanyu,Spr.	03/16 to 02/17	2400.00	200/- /p.m.
42	Sri P.Kishore,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
43	Sri P.Ganesh, Spr.	03/16 to 02/17	2400.00	200/-/p.m.
44	N.Saraswati, Sweepress.	03/16 to 02/17	2400.00	200/-/p.m.
45	Smt G.Radha, Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
46	Smt G.Lalita, Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
47	Smt P.Kamala,Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
48	Smt N.Anjali, Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
49	N.Subasini, Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
50	N.Sukumari, Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
51	N.Mariamamma, Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
52	N.Kanamma, Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
53	Smt N.Rasulu,Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
54	Sri N.Babudhan, Spr.	03/16 to 02/17	2400.00	200/- /p.m.
55	Sri Guralu Raju,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
56	Sri Padala Janu,Spr.	03/16 to 02/17	2400.00	200/- /p.m.
57	B. Apayamma,Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
58	Smt N Kanna, Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
59	Smt Guralu Segudu,Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
60	Sri H.K.Nagabansa,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
61	Smt Padala Parvati,Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
62	Miss J Punammo,Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
63	Sri Padal Amulya,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
64	Sri P Kanaka,Spr.	03/16 to 02/17	2400.00	200/- /p.m.
65	Sri S Ballava,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
66	Smt Padala Nirmala,Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
67	Smt N Chilikamma,Sprs.	03/16 to 02/17	2400.00	200/-/p.m.
68	Sri P Simanchal,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
69	Sri Bada Krishna,Spr.	03/16 to 02/17	2400.00	200/-/p.m.
70	Smt N Sukundi,Sprs.	03/16 to 02/17	2400.00	200/- /p.m.
71	Sri Padala Nanu,Spr.	03/16 to 02/17	2400.00	200/- /p.m.
	Total		76600.00	
	Grand Total		172241.00	

In response to audit objection statement vide page no. 46-51/27.05.17 the local authority agrees to effect recovery from the officials concerned. Hence sincere steps may be taken by the local authority to realise the same and Rs.172241.00 is suggested for recovery.

During the course of exit conference the local authority stated that as per Council resolution No.1/ dt.4.3.2006 the Medical Allowance to the Municipal staffs has been paid. Hence there is no irregular payment made. The reply of the local authority is not to the point to settle up the objection. Being the medical allowance has been paid in contravention to Letter No. 14965/27.05.08 of the H&UD Dept, hence the objection stands its own merit.

Failing which the following officials are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa, E.O. Rs.86121.00
- 2) Sri Siba Prasad Mahakuda, Accountant Rs.86120.00

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Siba Prasad Mahakud	Accountant	Now Accountant at Pkd. Municipality	86120

2	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	86121
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14.4 -

1.Engagement of CLRs/DLRs/NMRs without Government approval :-

As per Circular No.-MIS-129/2000/36051/H&UD,dtd.15.12.2000 engagement of DLRs/NMRs after 19.05.1997 has been banned.

As per provision contained in section-73(1) of the Odisha Municipality Act,1950 every municipality with the previous sanction of the State Government and as per provisions of section 73(2) of the Act, the Municipality may, in the case of emergency, make provision for temporary employment of employees for a period not exceeding 44 days.

Further as per section 73-A(2) stipulates that the pay and allowances paid to the person whose appointment is in contravention of the provisions of this Act shall be deemed to be an illegal payment and a loss to the Municipality and the same shall be recoverable by surcharging it under the Odisha Local Fund Audit Act,1948, against such holder of elective officer, officer or authority who makes such appointment.

In violation of above government instruction as well as provisions of Odisha Municipality Acts a total sum of Rs.2331400.00 as details below has been spent out of Municipality fund towards wages of DLRs/NMRs during the year under audit. This is highly illegal. Hence the authority, under which such engagement has been made, may be clarified to the audit. Failing this the payment authorities will be held responsible for such lapses of Municipality fund.

Vr.No./Date	Period	Amount	Remarks/Nos. of DLRs/ NMRs.
34/16-17	3/2016	199000	39nos.
96/16-17	4/2016	196000	39nos.
200/16-17	5/2016	190200	39nos.
241/16-17	6/2016	193600	39nos.
349/16-17	7/2016	187800	39nos.
397/16-17	8/2016	202800	39nos.
464/16-17	9/2016	196600	39nos.
523/16-17	10/2016	197400	39nos.
600/16-17	11/2016	196400	39nos.
648/16-17	12/2016	203600	39nos.
704/16-17	1/2017	190000	39nos.
779/16-17	2/2017	178000	39nos.
Total		2331400	

In response to audit objection statement vide page no.52-53/03.06.17 the local authority did not return the same with compliance. Hence the objection stands its own merit. Hence sincere steps may be taken by the local authority to realise the same and Rs.2331400.00 is suggested for recovery.

During the course of exit conference the local authority stated that regarding engagement of DLR /NMR/ CLR without concurrence of Govt., it is to intimate that the sanctioned strength of Sweepers in the Municipality is 104. Gradually the staffs retired and the existing regular sweeper staff position is 30. So for sweeping, drain cleaning, transportation of garbage through tractor, cleaning of daily market, park and attend the complains of around 50,000 population of this Municipality it was impossible to manage the sanitation work with the existing regular sweeper staffs. Also the H & UD department had restricted for appointment and engagement of DLR & NMR. In view of the above and as per the resolution in the council meeting 39 labours were engaged in phase manner on daily basis for the sanitation work in the 16 wards of Paralakhemundi Municipality. This office published open tender and engaged out source agency for supply of sweepers during October, 2017 for the sanitation work and presently 75 sweepers are working through the outsourcing agency. Further, after objection raised by the Local Fund Audit for the engagement of 39 labours on daily basis by the Municipality, the Council in the meeting held on dated 25.11.2017 resolved that the 39 sweepers those working on daily basis may work through the outsourcing agency for the sanitation work. In view of above and as sanitation is prime duty of Municipality and urgent nature of work the 39 labours were engaged on daily basis. Hence forth it is assured that the 39 labours will work through outsourcing agency in the sanitation work..

The reply of the local authority is not to the point to settle up the objection. Hence sincere steps may be taken by the local authority to obtain ex-post-fact approval from competent authority to regularize the matter. Till then Rs.2331400.00 is held under objection.

14.5 -

1.Inadmissible payment made to Municipal contractor towards supply of labourers for cleaning of municipal area without ensuring labour license and service tax registration:

On checking of paid vouchers for the year 2016-17, it is noticed that a total sum of Rs.823800.00 as detailed below has been paid to M.A.Nausad, Municipal contractor towards supply of labourers for cleaning of different wards of this municipality. However as per Circular No.-MIS-129/2000/ 36051/ H&UD, dtd.15.12.2000 engagement of DLRs/NMRs after 19.05.1997 has been banned.

Vr.No./Date	Period	Amount	Remarks/ Out Sourcing
35/16-17	3/16	91000	18nos.
97/16-17	4/16	90200	18nos.
210/16-17	5/16	107800	22nos.
252/16-17	6/16	108200	22nos.
350/16-17	7/16	104400	22nos.
398/16-17	8/16	110600	22nos.
465/16-17	9/16	101400	22nos.
524/16-17	10/16	110200	22nos.
Total		823800	

It is pointed from Pay Acquittance Rolls and paid vouchers that for cleaning of different wards of this municipality, a total sum of Rs.1,04,71,160.00 (Salary for Regular Scav.=Rs.7837360.00 + Consolidated Scav. =Rs.302400.00 +DLRs= Rs.2331400.00) has been paid during the year 2016-17.

On scrutiny of paid voucher and concerned file, the following omissions & commissions were noticed,

- 1) Payment has been made to M.A.Nausad Municipal Contractor since last five years without any fresh agreement in each year.
- 2) No agreement has been made for the year 2016-17.
- 3) Even though such type of service is coming under service tax Registration, the Municipal contractor is supplying labourers without any Registration of service tax.
- 4) Moreover no such labour license for supplying labourers was available.
- 5) Every month gross payment has been made without deducting TDS (VAT) 4%, Income Tax-2% (I.T Rule-194 (c)) & service tax 12.36%.
- 6) Payment has been made through NMR Bills every month.

As per circular No.165/16/2012-ST in SI.No.67 of Finance Act-1994 erstwhile section 65 (105) (ZZW), service for providing laborers for cleaning purpose comes under service tax registration.

As per Finance Deptt. Lr.No.11791 (230)/F dt.15.3.2008 read with Lr.No.4182 (230)/F. dtd. 25.01.2005, Lr.No.2208/F dt 17.01.2006 & Lr.No.48262/F dt-25.11.2006, where ever any taxable service are received by the state Govt / State Govt. under takings, proper service tax registration number / service tax code & Accounting code be insisted upon in the invoice/receipt issued by the service provider and payment to service providers be released only after ascertaining the above mandatory requirements.

But in this case neither the Municipal contractor has issued any invoice/receipt having service tax registration number nor has the local authority been ensured the proper service tax registration number / service tax code.

Without observing the formalities as mentioned above, extra financial benefit has been given to the Municipal contractor. Even though more than 104.00 laksh has been spent towards salary and wages of scavenger / sweepers, a total sum of Rs.823800.00.00 has been paid to the Municipal contractor in contravention of above Govt. orders. Without ensuring the norms of Govt. guidelines, payment has been made which is not at all admissible in audit.

The amount admissible for payment after deducting towards VAT (TDS), I.Tax, Service Tax etc. is as follows.

Gross amount paid in 16-17	I.Tax 2% for other then HUF as per I.Tax rule 194 (C)	VAT (TDS) 4%	Service tax 12.36%	Total deduction	Net admissible payment
823800/-	16476/-	32952/-	101822/-	151250/-	672550/-

In response to audit objection statement vide page no.54-57/03.06.17 the local authority did not return the same with compliance. Hence the objection stands its own merit. Hence sincere steps may be taken by the local authority to realise the same from the persons concerned and Rs.151250.00 is suggested for recovery.

During the course of exit conference the local authority stated that regarding engagement of DLR /NMR/ CLR without concurrence of Govt., it is intimate that the sanctioned strength of Sweepers in the Municipality is 104. Gradually the staffs retired and the existing regular sweeper staff position is 30. So for sweeping, drain cleaning, transportation of garbage through tractor, cleaning of daily market, park and attend the complains of around 50,000 population of this Municipality it was impossible to manage the sanitation work with the existing regular sweeper staffs. Also the H & UD department had restricted for appointment and engagement of DLR & NMR. In view of the above and as per the resolution in the council meeting 39 labours were engaged in phase manner on daily basis for the sanitation work in the 16 wards of Paralakhemundi Municipality. This office published open tender and engaged out source agency for supply of sweepers during October, 2017 for the sanitation work and presently 75 sweepers are working through the outsourcing agency. Further, after objection raised by the Local Fund Audit for the engagement of 39 labours on daily basis by the Municipality, the Council in the meeting held on dated 25.11.2017 resolved that the 39 sweepers those working on daily basis may work through the outsourcing agency for the sanitation work. In view of above and as sanitation is prime duty of Municipality and urgent nature of work the 39 labours were engaged on daily basis. Hence forth it is assured that the 39 labours will work through outsourcing agency in the sanitation work..

The reply of the local authority is not to the point to settle up the objection. Hence sincere steps may be taken by the local authority to obtain ex-post-fact approval from competent authority to regularize the matter. Till then Rs.1512250.00 is held under objection.

14.6 -

1.Production of original demand bills of E.E. South Co Paralakhemundi against arrear claim of Energy Charges:-

On scrutiny of paid vouchers relates to Energy Charges with reference to cash book and connected files it is noticed that a total sum of Rs.452323.00 as detailed below has been paid to E.E. South Co. Paralakhemundi towards energy charges including DPS amount vide voucher no.13/16-17. Out of which a sum of Rs.446052.17 relates to the period from Jan-2011 to Feb-2016 as arrear claim. Hence effective steps may be taken by the local authority to cause production of original demand bill of energy charges in support of payment of arrear claim for the said period before audit for verification. In absence of which the fact leads to be false and fictitious, cannot be admitted in audit and needs recovery.

Voucher No.13/(8.04.16)2016-17

SI.No.	Particulars	Period	Amount			Remarks
			Arr.	Cur.	Total	
1	Street Light Arrear Bill	Jan-11 to Dec-15	315624.00	0.00	315624.00	Original Demand Bill wanting.
2	Office Building	Prior to Dec-15 and for Dec-15(Cur.)	109547.80	3561.20	113109.00	Original Demand Bill avails for current claim.
3	Reading Room	Prior to Dec-15 and for Dec-15(Cur.)	6108.47	630.53	6739.00	Original Demand Bill avails for current claim.
4	Town Hall	Prior to Feb-16 and for Feb-16(Cur.)	7377.00	644.00	8021.00	Original Demand Bill avails for current claim.
5	Municipality Dispensary	Prior to Jan-16 and for Jan &Feb-16(Cur.)	7394.90	1435.10	8830.00	Original Demand Bill avails for current claim
	Total		446052.17	6270.83	452323.00	

In response to audit objection memo vide p.no.58 /dtd.3.06.17 the local authority did not return the same with compliance. Hence the objection stands in its own merits and effective steps may be taken by the local authority to realise/adjust the same from current demand bill. AS such lapses can not admitted in audit and Rs.446052.17 or say Rs.446052.00 is suggested for recovery.

However the local authority submitted objected original demand electrical bills of South-Co, Pkd which were verified during exit conference. Hence the Para is dropped.

14.7 - Excess payment towards Liveries -

Excess payment towards Liveries -

As per G.O. No. 29540/FD/Dt.17.08.2012 all Group "D" employees including Drafter, Cooks, Drivers etc under state Govt. of Odisha are entitled to get Cold/Hot weather Liveries @ Rs.1000.00 once in every two year. Further the employees receiving Liveries are to certify that they put up such while performing their duties.

But it is noticed from paid voucher no. 379/30.08.2016 that @ Rs.750.00 each per annum has shown payment to 37nos. of Group "D" employees of the Municipality towards liveries during the year under audit violating the above said Govt. instruction. This is highly irregular. As a result a sum of Rs.18500.00 as details below has been incurred excess expenditure, needs recovery.

Liveries amount paid for 2016-17 vide Vr.No.379/30.08.16				Liveries amount paid for 2015-16 vide Vr.No.343/29.08.15			Total for two years
Particulars of Group "D" employees	Nos.	Rate of liveries per annum	Amount paid	Nos.	Rate of liveries per annum	Amount paid	
Jamadar	3nos.	750.00	2250.00	3nos.	750.00	2250.00	4500.00
Driver	2nos.	750.00	1500.00	2nos.	750.00	1500.00	3000.00
Scavengers	32 nos.	750.00	24000.00	34 nos.	750.00	25500.00	49500.00
Total	37nos.		27750.00	39nos.		29250.00	57000.00

During the year 2016-17 two no. of scavengers are expired hence exempted for calculation.

- I) Total liveries amount paid within two years (37nos.XRs.750.00X2)=Rs.55500.00
- II) Amount due for 37 nos. of Group "D" employees @ 1000.00 as per above Govt. order (37no.XRs.1000.00)=37000.00
- III) Excess Paid (I-II) = Rs.18500.00

In response to audit objection statement vide page no.62-63/16.06.2017 the local authority agrees to effect recovery from the person concerned. Effective steps may be taken by the local authority to realize the same and Rs.18500.00 is suggested for recovery.

Failing which the following officers are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa E.O.Rs.9250.00
- 2) Sri Siba Prasad Mahakuda Accountant Rs.9250.00

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	9250
2	Sri Siba Prasad Mahakud	Accountant	Now Accountant at Pkd. Municipality	9250

14.8 - Encroachment of Octroi Compensation Grant to meet 6th.Pay Arr. D.A -

Encroachment of Octroi Compensation Grant to meet 6th.Pay Arr. D.A -

As per Octroi Compensation Grant norms Clause 7(a) of G.O.20/12/F/dt 27.07.15 that

- (a) The grants should be utilized for payment of salaries of Municipal employees employed on regular/contractual basis as per prior approval of the Govt. and other establishment expenses of the office.
- (b) Payment of pension, family pension, pension contribution to central pension fund, DCRG and other retirement benefits.

(c) Expenditure towards payment of energy bills for street light, sanitation and other basic services of the ULBs as applicable for.

However on verification of grant wise expenditure for the financial year 2016-17 it is noticed that a total sum of Rs1887721.00 has shown expenditure towards payment of 6th. Pay Commission differential arrear to the Municipal staff out of Octroi Compensation Grant. In G.O No. 5004/ HUD/ dt. 28.02.2009 vide Para (iv) it is clearly mentioned that the concerned ULBs will have to raise their own sources to meet the additional expenditure liabilities, the benefits of R.S.P 2006 (CG) & 2008 (SG) will not be applicable to them. In other words violating of the criteria of above said grants, the differential D.A. arising out due to implementation of 6th Pay Commission which was paid to Municipal employees is nothing but encroachment of Octroi Compensation Grant which is highly irregular. The authority under which Octroi Compensation Grants has been encroached by the local authority may be clarified to audit. The details are as follows;

Voucher No./Date	Amount	particulars
167/10.06.2016	1887721.00	76 nos of employees

In response to audit objection statement vide page no.64/16.06.2017 the local authority did not return the same with compliance. However the local authority is advised to recoup after obtaining of govt.grants. Till then Rs.1887721.00 is kept under objection.

14.9 -

1- Fictitious expenditure towards NULM Training Programme :-

NULM project is initiated under this Municipality during 2014-15 against EST&P for skill training of urban poor so as to enable them for self-employment. The project sanctioned with a pre target for training of 629 nos. of candidates during the year 2015-16 with duration period of at least 3 month which is continued during 2015-16. Accordingly the Government Grant is released as stated for 2.(i) G.O.No.11468/HUD/11.05.16 Central Share SMID- Rs.50000.00,EST&P-Rs.1446000.00,CB&T-Rs.108000.00(ii)) G.O.No.13707 / HUD/7.06.16 State Share EST&P-Rs.435200.00,(iii)) G.O.No.13105/HUD/31.05.16 State Share SMID-Rs.33000.00, EST&P-Rs.964000.00,CB&T-Rs.72000.00. (4) as per order agreement was signed between Addl. Director SUDA, BBSR. (1st. party), E.O. Paralakhemundi Municipality (2nd. Party) New India, Dolabandha Tank Road Pkd. On 31.07.2015, Hari Telemate Pvt.Ltd. Katika Gouda Street Paralakhemundi on 12.08.2015 and Institute of Information Studies Skill Training at Maharaja Palace,Pkd. On 3.03.2015 with following major conditions.

Cl.47(a) after fifteen(15) days of commencement 1st. instalment will be released of 30% of contract values

(b) after successful completion 2nd.Instalment to be released of 50% of the contract value.

(c) after 50% mandatory placement/ self- employment of trainees with in the time frame and completion of six (6)month of engagement 3rd. instalment will be released after submission of invoice along with relevant reports. Self- employment undertaking on salary/ income certificate of the concerned beneficiary and issue of certificate in support of same from the SIO/EO of concern ULB and PD.DRDA.

Cl. 34. The 3rd. party must provide placement in a suitable job to the trained youth within one month of the completion of the training.

2015-16 training programme

Sl.No.	Particulars of training Centre	Course	Period	Participant			Vr.No./Date	Amount
				Male	Female	Total		
1	Hari Telemate Pvt.Ltd. Katika Gouda Street Paralakhemundi	Account Assistant using Tally (ICT-701)	29.12.15 to 31.03.16	9	14	23	48/30.05.16	93093.00
	-Do-	Beauty Therapy and Hair Style Level -1(BEA-701)	29.12.15 to 31.03.16	1	31	32	48/30.05.16	129520.00
	-Do-	Fruits & Vegetables Processing (FPP-701)	31.12.15 to 31.03.16	0	24	24	48/30.05.16	97140.00
	-Do-	Fruits & Vegetables Processing (FPP-701)	29.12.15 to 31.03.16	0	31	31	48/30.05.16	125473.00

	-Do-	Fruits & Vegetables Processing (FPP-701)	29.12.15 to 31.03.16	0	30	30	48/30.05.16	121425.00
	-Do-	Fruits & Vegetables Processing (FPP-701)	29.12.15 to 31.03.16	1	29	30	48/30.05.16	121425.00
	-Do-	Fruits & Vegetables Processing (FPP-701)	31.12.15 to 31.03.16	1	24	25	48/30.05.16	101188.00
	-Do-	Garment construction (GAR-601)	29.12.15 to 31.03.16	0	40	40	48/30.05.16	161900.00
	-Do-	Garment construction (GAR-601)	31.12.15 to 31.03.16	1	31	32	48/30.05.16	129520.00
	-Do-	Garment construction (GAR-601)	29.12.15 to 31.03.16	2	37	39	48/30.05.16	157853.00
	Total					306		1238536.00
2	New India , Dolabandha Tank Road Pkd.	Garment construction (GAR-601)	31.12.15 to 8.03.16	0	98	98	166/9.06.16	396655.00
	Total					98		396655.00
3	Institute of Information Studies Skill Training at Maharaja Palace,Pkd.	Industrial Sewing Machine Technician (GAR-504)	30.12.15 to 4.04.16	2	28	30	429/19.11.16	107475.00
	-Do-	-Do-(GAR-504)	30.12.15 to 4.04.16	1	32	33	429/19.11.16	118223.00
	-Do-	-Do-(GAR-504)	28.11.15 to 15.02.16	0	40	40	429/19.11.16	143300.00
	-Do-	Computer Hardware Asst.(ICT-703)	30.12.15 to 20.04.16	25	0	25	429/19.11.16	101187.00
	-Do-	DTP & Print Publishing Asst. (ICT-702)	28.11.15 to 16.03.16	20	12	32	429/19.11.16	129520.00
	-Do-	-Do-(ICT-702)	30.12.15 to 20.04.16	11	11	22	429/19.11.16	89045.00
	-Do-	-Do-(ICT-702)	30.12.15 to 20.04.16	10	12	22	429/19.11.16	89045.00
	-Do-	-Do-(ICT-702)	31.12.15 to 21.04.16	14	7	21	429/19.11.16	84997.00
	Total					225		862792.00
	Grand Total					629		2497983.00

From the concerned file it is seen that no placement certificate (within one month of the completion, Cl.34.) and Self Employment Certificate or Income Certificate (Cl.47.c.) are furnished to the Executive Officer till date, violating the agreement by the Training Institution. Any file order/action regarding violation of the agreement is not also taken against concern institution. In the meantime more than one year is lapses. Of course the 3rd instalment is not released to the concerned party from the Municipality. But the amount spent already on this score yielded no result.

Therefore this project in the Municipality is unfruitful and vis-à-vis Govt. Grants spent to the tune of Rs.2497983.00 for such programme is considered wasteful. Hence Rs.2497983.00 is kept under objection.

PARA: 15 **AUDIT ON WORKS**

15.1 - Imp. Of Road with Drain at back side of Arogya street-
<p>1. Imp. Of Road with Drain at back side of Arogya street:-</p> <p>E.C. Rs.300000/- , Agreement Cost Rs.285030/- (R&B-Gen-2010-11) CR.No.Nil/Nil</p> <p>Contractor : Sri Ashok Kumar, J.E. Sri D.Yudhistir, A.E. Sri SanjeevChampati,</p> <p>Executive Officer: Sri Ashok Ku. Routa</p> <p>MB.No.284p.100-101 &128-133, Vr.No.645-646 /16-17 Rs.300000/- 1st./F.</p> <p>A)Excess payment beyond agreement cost:-</p> <p>On scrutiny of case record with reference to connected MB it is noticed that a sum of Rs. as details below has been paid in excess to the contractor in violation of tender procedure and agreement No.19/2016-17. With comparison to agreement cost Rs.14970.00.Which is irregular and needs immediate recovery from the contractor.</p> <p>Amount paid as per 1st./F.Bill = Rs.300000.00</p> <p>Agreement cost = Rs.285030.00</p> <p>Excess payment beyond agreement =Rs.14970.00</p> <p>In response to audit objection statement vide page no.68/7.07.17 the local authority did not return the same with compliance. During the course of exit conference the local authority stated that the estimate cost of the work is Rs.300000/-. However the agreement amount stands at Rs.285030/- which is 4.99% less over the estimated cost. During execution of the work it is further required basing on the site condition and wind up the balance amount to submit the full amount of the UC, accordingly the deviation statement also prepared and approved by the Chairperson on the file (Deviation statement copy submitted). However approval of deviation statement has been verified at the time of exit conference. Hence para dropped.</p>
15.2 - Imp. Of Road & Drain in side of Kachara street towards Main Road -

2. Imp. Of Road & Drain in side of Kachara street towards Main Road :-

E.C.Rs.154000/-, Agreement Cost Rs.126148/- (13th.FCA/2013=14) CR. No. XXII/15-16

Contractor: M.A.Nausad, J.E. Sri D.Yudhistir, A.E. Sri SanjeevChampati,

Executive Officer : Sri Ashok Ku. Routa

MB.No.283p.19-28 Vr.No.218 &219/16-17 Rs.126148/- 1st./F.

A)Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.154000.00 out of 13th. FCA,GABG-2013-14 basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate with discussion with the Municipal Engineer for the afore said project without any plan. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC(1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with12mm size hard broken granite chips(CB) for RCC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55
Cement	4.29.Qntl.	698.00/Qntl.	2994.42
Labour			
Mason 2 nd class	0.68Nos.	190.00/each	129.20
Man & Woman mulia	4.60Nos.	200.00/each	690.00
OH charge @7.5%			368.00
Contractor Profit @7.5%			368.00
Total Basic Rate			5642.67
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.66
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50

Total Rate per Cum			6027.56
Add-L.Cess@1%			60.28
Unit Cost			6087.84

Calculation of Rate admissible for RCC(M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete. (Data for 15.Cum.)

Requirement	Quantity	Rate (@)	Amount In Rs.
Materials			
20mm Chips	8.1Cum.	1147.00/Cum.	9290.70
10mm Chips	5.4Cum.	1254.00/Cum.	6771.60
Sand	6.75Cum.	59.00/Cum	398.25
Cement	5.21MT.	6980.00/MT	36365.80
Total			52826.35
Labour			
Mate	0.86Nos.	220.00/each	189.20
Mason 2nd class	1.5Nos.	240.00/each	360.00
Man Mulia	20Nos.	200.00/each	4000.00
Total			4549.20
Grand Total			
			57375.55
OH Charges @7.5%			4303.17
Contractor Profit @7.5%			4303.17
Lead			
20mm Chips	8.1Cum.	156.40.00/Cum.	1266.84
10mm Chips	5.4Cum.	156.40.00/Cum.	844.56
Sand	6.75Cum.	156.40.00/Cum.	1055.70
Cement	5.21MT.	169.00/Qtl	880.49
Grand Total			70029.48
Royalty			
20mm Chips	8.1Cum.	98.00/Cum.	793.80
10mm Chips	5.4Cum.	98.00/Cum.	529.20

Sand	6.75Cum.	28.00/Cum.	189.00
Unit Cost per 15.Cum.			71541.48
Unit Cost per 1.Cum.			4769.43

Rate allowed =Rs.6087.84 per Cum.-14.99% less=5175.27/Cum.

Rate admissible=4769.43/Cum.

Excess rate allowed =Rs.405.84/Cum.

Quantity executed =23.35Cum

Excess paid for=23.35Cum. @405.84/Cum.=Rs.9476.36, or say Rs.9476.00

As such Rs.9476.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.69-73/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB has maintain and repair works likely small road,drain & culvert.Hence the objection may be dropped.

As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.3 - .Imp. of both side drain at Rekhana street-

3.Imp. of both side drain at Rekhana street:-

E.C.Rs.800000/-, Agreement Cost Rs.769613/- (BRGF/2013-14) CR. No.72/2014-15

Contractor:M.A.Nausad, J.E. Sri D.Yudhistir,

A.E. Sri SanjeevChampati, E.O.: Sri Ashok Ku. Rouda ,

MB.No.277p.46-54 &64-77, Vr.No.883&884/15-16 Rs.714992/- 1st./R

MB.No.281 p.63-73,Vr.No. 132&133/16-17 Rs.54621/-2nd./F.

A)Excess Payment due to allowing higher rate for transportation of excavated earth by mechanical means :-

On scrutiny of case records it is noticed that the payment has been made towards "Earth work excavation in ordinary soil with initial lead and lift including rough dressing & levelling and laying in layer not exceeding 0.3mtr depth in Item no.1 and in Item no.2 Payment has been shown towards disposal/transportation of excavated earth by mechanical means with 5 km. lead including loading and unloading to the lower area of the town etc, completed.

For earth work excavation normal rate as per S.R-2013 has been allowed and paid.

Similarly for conveyance/ disposal of earth by truck including loading and unloading the rate of Rs.137.36 per cum of earth (up to 5km) has been allowed. But as per Analysis of rate in all works which includes earth work as well as transportation of same earth by mechanical means(by truck) the conveyance rate will be arrived out by deducting one side loading from the rate of conveyance.

Transportation rate allowed and paid Rs.137.36/cum

Deduct one side loading i.e. 2/3X82/=-Rs.54.67/cum

Admissible rate for transportation of earth by truck per cum=Rs.82.69

Rate allowed Rs.136/- per cum

Rate allowed Rs.136.00	Rate arrives Rs.82.69
1% Labour Cess Rs.1.36	1% Labour Cess Rs.0.83
Total Rs.157.96 or say Rs.137.36/cum	Total Rs.94.67 or say Rs.83.52/cum

In place of Rs.83.52 a sum of Rs.137.36 per cum has been allowed for transportation of earth by mechanical means as a result a total sum of Rs.16524.00 @53.84 per cum for 306.90 cum has been provided extra financial benefit to the contractors needs immediate recovery.

In response to audit objection statement vide page no.86-87/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that In the local traffic condition it is not possible to execute the work by loading the excavated earth directly in the tractor or truck during excavation work . The excavation earth collected on the road and transported later. So the objection of double loading factor may be dropped.

The reply of the local authority contradicts the rate for conveyance of material provided in S.R.2014, Chapter (III)Item no.1(i)needs deduction of the cost of one side loading from the rate of conveyance . Hence the objection stands in its own merit and Rs.16524.00 is suggested for recovery.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs.)
1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	5508
2	Sri Sanjeev Champati	A.E.	Now A.E. at Paralakhemundi Municipality,Gajapati	5508
3	Sri D.Yudhistir	J.E.	Now J.E.at Paralakhemundi Municipality,Gajapati	5508

15.4 - Constn of Road & Drain at back side of Jangam Street -

4. Constn of Road & Drain at back side of Jangam Street :-

E.C.Rs.588000/-, Agreement Cost Rs.588000/- (4th.SFC ,15-16 & 13th.FCA,GABG-(2013-14)Rs.206000/- basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate

Contractor:Smt.SukumariSabara , J.E. Sri D.Yudhistir, A.E. Sri SanjeevChampati,

Executive Officer : Sri Ashok Ku. Routa

MB.No.281p.164-180 Vr.No.783-784/16-17 Rs.588000/- 1st./F.

A)Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.588000.00 out of 4th.SFC (2015-16) Rs.382000/- & 13th. FCA,GABG-(2013-14)Rs.206000/- basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC(1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with12mm size hard broken granite chips(CB) for RCC works including hoisting, laying, all cost, conveyance,

royalty etc, complete. **Per 1.Cum. Rs.6225.06** (without analysis of rate kept in the case record)

Calculation of Rate admissible for RCC(M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete. **(Data for 15.Cum)Rs.71541.48 or Rs.4769.43 per cum.** Calculated in last and previous memo.

Rate allowed =Rs.6225.06 per Cum.-0% less=6225.06/Cum.

Rate admissible=4769.43/Cum.

Excess rate allowed =Rs.1455.63/Cum.

Quantity executed =51.51Cum

Excess paid for=51.51Cum. @1455.63/Cum.=Rs.74979.50,or say Rs.74980.00

As such Rs.74980.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.74-76/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB has maintain and repair works likely small road,drain & culvert.Hence the objection may be dropped.

As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.5 - Imp of Road & Drain at new Kampoo Street-1-in Ward No-12 -

5) Imp of Road & Drain at new Kampoo Street-1-in Ward No-12 :-

E.C.Rs.600000/-, Agreement Cost Rs.597714/- (BRGF/2013-14) CR. No.32/2013-14

Contractor: Sri Ashok Kumar, J.E. Sri Ganesh Prasad Patra ,

A.E. Sri Sanjeev Champati, Executive Officer : Sri Ashok Ku. Routa ,

MB.No.270 p.172-188, Vr.No. 469-470 /16-17 Rs.597714/- 1st./F.

A)Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.600000.00 out of BRGF/2013-14, basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC (1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with12mm size hard broken granite chips(CB) for RCC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55
Cement	4.29.Qntl.	698.00/Qntl.	2994.42
Labour			
Mason 2 nd class	0.68Nos.	240.00/each	163.20
Man & Woman mulia	4.60Nos.	200.00/each	920.00
OH charge @7.5%			387.80
Contractor Profit @7.5%			387.80
Total Basic Rate			5946.27
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.66
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50
Total Rate per Cum			6331.16
Add-L.Cess@1%			63.31
Unit Cost			6394.48

Calculation of Rate admissible for RCC (M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete.(Data for 15.Cum.) **Rs.71541.48 or Rs.4769.43 per cum.** Calculated in last and previous memo.

Rate allowed =Rs.6394.48 per Cum.-0% less=6394.48/Cum.

Rate admissible=4769.43/Cum.

Excess rate allowed =Rs.1625.05/Cum.

Quantity executed =43.42cum

Excess paid for=43.42Cum. @1625.05/Cum.=Rs.70559.67 or say Rs.70560.00

As such Rs.70560.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.77-80/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB

has maintain and repair works likely small road, drain & culvert. Hence the objection may be dropped.

As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.6 - Imp of Women's College Road towards Treasury-in Ward No-15 -

6) Imp of Women's College Road towards Treasury-in Ward No-15 :-

E.C.Rs.820000/-, Agreement Cost Rs.812370/- (13th. FCA/2014-15) CR. No.7/2015-16

Contractor: Sri Chitaranjan Das, J.E. Sri Ganesh Prasad Patra ,

A.E. Sri Sanjeev Champati, Executive Officer : Sri Ashok Ku. Routa ,

MB.No.287 p.79-95, Vr.No.742-743 /16-17 Rs.812370/- 1st./F.

A) Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.820000.00 out of 13th.FCA/2014-15, basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006. As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC (1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with 12mm size hard broken granite chips (CB) for RCC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55
Cement	4.29.Qntl.	664.00/Qntl.	2848.56
Labour			
Mason 2 nd class	0.68Nos.	240.00/each	163.20
Man & Woman mulia	4.60Nos.	200.00/each	920.00
OH charge @7.5%			376.86
Contractor Profit @7.5%			376.86

Total Basic Rate			5778.53
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.67
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50
Total Rate per Cum			6163.43
Add-L.Cess@1%			61.63
Unit Cost			6225.06

Calculation of Rate admissible for RCC (M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete.(Data for 15.Cum.) **Rs.69504.36 or Rs.4633.62 per cum.** Calculated in last and previous memo.

Rate allowed =Rs.6225.06 per Cum.-0% less=6225.06/Cum.

Rate admissible=4633.62/Cum.

Excess rate allowed =Rs.1591.44/Cum.

Quantity executed =77.10cum

Excess paid for=77.10Cum. @1591.44/Cum.=Rs.122700.02 or say Rs.122700.00

As such Rs.122700.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.81-84/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB has maintain and repair works likely small road,drain & culvert.Hence the objection may be dropped.

As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.7 - Const'n of Road and Drain at Friends Colony Lane-4 in Ward No.15 of Pkd Municipality-

7. Const'n of Road and Drain at Friends Colony Lane-4 in Ward No.15 of Pkd Municipality:-

E.C. Rs.850000/- (13th FCA -2014-15) Executed Amount Rs.705764/- CR No. Nil/16-17

Name of the Contractor –Sri M.A. Nausad, J.E.-Sri Ganesh Chandra Patra

M.E.-Sri Sanjeev Champaty, E.O.-Sri Ashok Kumar Rout,

M.B. No. 287 P.47-61, Vr.No.475&476/16-17 Rs.705764/- 1st./F

1.Excess payment due to allowing excess volume of earth work in excavation of foundation.

On scrutiny of case record with reference to connected MB it is noticed that as per sanctioned plan and estimate the width of the road is 5.0 mtr and two side drain 0.9mtr. for which sand filling, C.C.(1:4:8) 40 mm metal and C.C.(1:1.5:3) 12mm chips work have been allowed in said M.B. but cost for the width of road surface 6.0 mtr has been paid in M.B. As a result a sum of Rs.3654.00 as detailed below has been allowed extra financial benefit to the contractor, needs recovery.

Item of work	Quantity	Qty. Admissible as per Plan, Estimate and work executed for Sand filling, C.C.(1:4:8) metal and C.C.(1:2:4) chips.	Excess Qty	Rate	Excess Paid
E/W excavation in trench in mechanical means MB .No. 287p.48 Item.1.	Road= 1X84.00X6.00X 0.25 =126.00 cum	Road= 1X84.00X5.00X0.25 =105.00 cum	21.00 cum	173.98/cum	3653.58 Or say Rs.3654/-

In response to audit objection statement vide page no.85/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that In the local traffic condition it is not possible to execute the work by loading the excavated earth directly in the tractor or truck during excavation work . The excavation earth collected on the road and transported later. So the objection of double loading factor may be dropped.

The reply of the local authority is not to the point to settle up the objection. Hence the same stands in its own merit and Rs.3654.00 is suggested for recovery.

Failing which the following officials are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa, E.O.Rs.1218.00
- 2) Sri Sanjeev Champati. Rs.1218.00
- 3) Sri Ganesh Chandra Patra J.E. Rs.1218.00

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	1218
2	Sri Sanjeev Champati	A.E.	Now A.E. at Paralakhemundi Municipality,Gajapati	1218
3	Sri Ganesh Prasad Patra	J.E.	Now J.E. at Paralakhemundi Municipality	1218

15.8 - Imp of Road and Drain from Ganesh Temple towards Court Junction -

8. Imp of Road and Drain from Ganesh Temple towards Court Junction :-

E.C.Rs.490000/-, Agreement Cost Rs.490000/- (BRGF/2012-13) CR. No.25/2016-17

Contractor: Sri Trinath Karai, J.E. D.Yudhistir,

A.E. Sri Sanjeev Champati, Executive Officer : Sri Ashok Ku. Routa ,

MB.No.283 p.60-74, Vr.No.430&431/16-17 Rs.490000/- 1st./F.

A)Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.490000.00 out of BRGF/2012-13, basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14

addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC (1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with 12mm size hard broken granite chips (CB) for RCC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55
Cement	4.29.Qntl.	664.00/Qntl.	2848.56
Labour			
Mason 2 nd class	0.68Nos.	240.00/each	163.20
Man & Woman mulia	4.60Nos.	200.00/each	920.00
OH charge @7.5%			376.86
Contractor Profit @7.5%			376.86
Total Basic Rate			5778.53
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.67
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50
Total Rate per Cum			6163.43
Add-L.Cess@1%			61.63
Unit Cost			6225.06

Calculation of Rate admissible for RCC (M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete. **(Data for 15.Cum.) Rs.69504.36 or Rs.4633.62 per cum.** Calculated in last and previous memo.

Rate allowed =Rs.6225.06 per Cum.-0% less=6225.06/Cum.

Rate admissible=4633.62/Cum.

Excess rate allowed =Rs.1591.44/Cum.

Quantity executed =49.65cum

Excess paid for=49.65Cum. @1591.44/Cum.=Rs.79015.00

As such Rs.79015.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.94-97/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB has maintain and repair works likely small road,drain & culvert.Hence the objection may be dropped.

As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.9 - Const'n of Road & Drain at Sidhartanagar in word No.15-

9.Const'n of Road & Drain at Sidhartanagar in word No.15:-

E.C.Rs.550000/-, Agreement Cost Rs.490139/- (MV Tax / 2013-14) CR. No.16/2014-15

Contractor:-Sri Rukuna Turubudi, J.E. Sri G.P.Patra ,

A.E. Sri Sanjeev Champati, E.O. : Sri Ashok Ku. Routa ,

MB.No.278 p.68-76, Vr. No.875 & 876 /15-16, Rs.450453/- 1st./R

MB.No.278 p.179-191 Vr. No. 247 & 248/16-17 Rs.39686/-2nd./F.

A)Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.550000.00 out of MVTax/2013-14, basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC (1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with12mm size hard broken granite chips(CB) for RCC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55

Cement	4.29.Qntl.	698.00/Qntl.	2994.42
Labour			
Mason 2 nd class	0.68Nos.	190.00/each	129.20
Man & Woman mulia	4.60Nos.	150.00/each	690.00
OH charge @7.5%			368.00
Contractor Profit @7.5%			368.00
Total Basic Rate			5642.67
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.67
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50
Total Rate per Cum			6027.57
Add-L.Cess@1%			60.28
Unit Cost			6087.84

Calculation of Rate admissible for RCC (M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete.(Data for 15.Cum.)

Requirement	Quantity	Rate (@)	Amount In Rs.
Materials			
20mm Chips	8.1Cum.	1147.00/Cum.	9290.70
10mm Chips	5.4Cum.	1254.00/Cum.	6771.60
Sand	6.75Cum.	59.00/Cum	398.25
Cement	5.21MT.	6980.00/MT	36365.80
Total			52826.35
Labour			
Mate	0.86Nos.	170.00/each	146.20
Mason 2nd class	1.5Nos.	190.00/each	285.00

Man Mulia	20Nos.	150.00/each	3000.00
Total			3431.20
Grand Total			56257.55
OH Charges @7.5%			4219.32
Contractor Profit @7.5%			4219.32
Lead			
20mm Chips	8.1Cum.	156.40./Cum.	1266.84
10mm Chips	5.4Cum.	156.40/Cum.	844.56
Sand	6.75Cum.	156.40Cum.	1055.70
Cement	5.21MT.	169.00/Qtl	880.49
Grand Total			68743.78
Royalty			
20mm Chips	8.1Cum.	98.00/Cum.	793.80
10mm Chips	5.4Cum.	98.00/Cum.	529.20
Sand	6.75Cum.	28.00/Cum.	189.00
Unit Cost per 15.Cum.			70255.78
Unit Cost per 1.Cum.			4683.72

Rate allowed =Rs.6087.84 per Cum.-10% less=5479.06/Cum.

Rate admissible=4683.72/Cum.

Excess rate allowed =Rs.795.34/Cum.

Quantity executed =34.26cum

Excess paid for=34.26Cum. @795.34/Cum.=Rs.27248.35 or say Rs.27248/-

As such Rs.27248.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.98-102/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB has maintain and repair works likely small road,drain & culvert.Hence the objection may be dropped.

As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.10 - Const'n of Road & Drain at Bhabani Talkies upper street in word No.13-

10. Const'n of Road & Drain at Bhabani Talkies upper street in word No.13:-

E.C.Rs.500000/-, Agreement Cost Rs.447346/- (MVTax/2014-15) CR. No.29/2015-16

Contractor:- Sri Jalaki Musalaya , J.E. Sri G.P.Patra ,

A.E. Sri Sanjeev Champati, E.O. : Sri Ashok Ku. Routa ,

MB.No.280 p.16-31 , Vr.No.43-44 /16-17 Rs.299161/- 1st./R

MB.No.285 p.10-20 , Vr.No.331-332/16-17 Rs.148185/- 2nd./F.

A)Excess Payment due to allowing higher rate for transportation of excavated earth by mechanical means :-

On scrutiny of case records it is noticed that the payment has been made towards "Earth work excavation in ordinary soil with initial lead and lift including rough dressing & levelling and laying in layer not exceeding 0.3mtr depth in Item no.1 and in Item no.2 Payment has been shown towards disposal/transportation of excavated earth by mechanical means with 5 km. lead including loading and unloading to the lower area of the town etc, completed.

For earth work excavation normal rate as per S.R-2014 has been allowed and paid.

Similarly for conveyance/ disposal of earth by truck including loading and unloading the rate of Rs.194.27 per cum of earth (up to 5km) has been allowed. But as per Analysis of rate in all works which includes earth work as well as transportation of same earth by mechanical means(by truck) the conveyance rate will be arrived out by deducting one side loading from the rate of conveyance.

Basic Rate=89.01/cum	Basic Rate=89.01/cum
Lead up to 5km Rs.156.00	Lead up to 5km Rs.156.00
Deduct one side loading=2/3x79.00=52.67	Deduct one side loading=2/3x94.00=62.67
1% Labour Cess Rs.1.92	1% Labour Cess Rs.0.1.82
Total Rs.194.27 or say Agree Cost Rs.190.38/cum	Total Rs.184.16 /cum
	Excess Rate=190.38-184.16=6.22/cum

In place of Rs.184.16 a sum of Rs.190.38 per cum has been allowed for transportation of earth by mechanical means as a result a total sum of Rs.1358.26 @6.22 per cum for 218.37 cum has been provided extra financial benefit to the contractors needs immediate recovery.

B)Excess payment due to execution of CC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.500000.00 out of MVTax/2014-15, basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for CC works without HYSD (Reinforcement Bar) nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of CC (1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with12mm size hard broken granite chips(CB) for CC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55

Cement	4.29.Qntl.	698.00/Qntl.	2994.42
Labour			
Mason 2 nd class	0.68Nos.	190.00/each	129.30
Man & Woman mulia	4.60Nos.	150.00/each	690.00
OH charge @ 7.5%			368.00
Contractor Profit @ 7.5%			368.00
Total Basic Rate			5642.77
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.67
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50
Total Rate per Cum			6027.57
Add 15% labour extra one lift			122.88
			6150.45
Add-L.Cess@1%			61.50
Unit Cost			6211.95

Calculation of Rate admissible for RCC (M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete. **(Data for 15.Cum.) Rs.70255.78 or Rs.4683.72 per cum.** Calculated in last and previous memo.

Rate allowed =Rs.6211.95 per Cum.-2% less=6087.71/Cum.

Rate admissible=4683.72/Cum.

Excess rate allowed =Rs.1403.99/Cum.

Quantity executed =30.39cum

Excess paid for=30.39Cum. @1403.99/Cum.=Rs.42667.26 or say Rs.42667.00

As such total Rs.44025.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.103-107/7.07.17 the local authority did not return the same with compliance.

for 1st portion of the objection the local authority stated that In the local traffic condition it is not possible to execute the work by loading the excavated earth directly in the tractor or truck during excavation work . The excavation earth collected on the road and transported later. So the objection of double loading factor may be dropped.

The reply of the local authority is not to the point to settle up the objection. Hence the same stands in its own merit and Rs.1358.00 is suggested for recovery.

For 2nd portion of the objection, the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur

respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB has maintain and repair works likely small road,drain & culvert.Hence the objection may be dropped.

. As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

Failing which the following officials are found responsible for such lapses.

- 1)Sri Ashok Kumar Routa, E.O.Rs.452.00
- 2) Sri Sanjeev Champati. Rs.453.00
- 3)Sri Ganesh Chandra Patra J.E. Rs.453.00

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ganesh Prasad Patra	J.E.	Now J.E. at Paralakhemundi Municipality	453
2	Sri Sanjeev Champati	A.E.	Now A.E. at Paralakhemundi Municipality,Gajapati	453
3	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	452

15.11 - Spl. Repair to Road at BL Peta Street in Word No. 13 -

11. Spl. Repair to Road at BL Peta Street in Word No. 13 :-

E.C.Rs.250000/-, Agreement Cost Rs.250000/- (MVTax /2011-12) CR. No.Nil/Nil

Contractor: M.A.Nausad, J.E. Sri Ganesh Prasad Patra ,

A.E. Sri Sanjeev Champati, Executive Officer : Sri Ashok Ku. Routa ,

MB.No.285 p.1-9, Vr.No.339&340/16-17 Rs.250000/- 1st./F.

A)Excess payment due to execution of RCC (1:1.5:3) work instead of RCC M-20.

On scrutiny of case record with reference to connected MB It is noticed that the detailed estimate has been prepared by J.E. concerned costing of Rs.250000.00 out of MV Tax/2011-12, basing on CSR-2014 (Govt. of Odisha Works Department Office Memo No. 12845/W.dtd 10.11.14 addendum to Chapter-xvii of Road Work of S.R-2006 for 2014) and Current Labour Rate on discussion with the Municipal Engineer for the afore said project. As per analysis of rates 2006 vide item no.2 at page no.49 at chapter iv (RCC work) it is mentioned that the RCC (1:1.5:3) is applicable specifically for minor repair work only. The same was also clarified by the Works Department vide his Lr.No.6/06-2710/W.Dtd.09.02.2007 in item no. "VI" of the proceeding meeting of Codes Revision Committee held on 18.09.2006.As all these works were original works and allowing (1:1.5:3) proportion for RCC works nothing but allowing extra financial benefit to the executants which cannot be admitted in audit. For original RCC works M-20 (in the designation of concrete mix, Letter "M" refers to the Mix and the number to the specified characteristic compressive strength of 15cm.Cubes 28 days) is admissible. It is further to mention here that as per Indian Standard Plan and Reinforced Concrete Codes of Practice (IS-456:2000) vide para 6.1.3. it has been recommended that minimum grade of concrete shall not be less than M-20 in reinforced concrete works and all reinforced concrete works shall be "design mix concrete" and that is no such mixing is recommended like RCC(1:1.5:3).

Calculation of RCC (1:1.5:3) rate allowed by the JE is furnished below;

Cement concrete (1:1.5:3) with12mm size hard broken granite chips(CB) for RCC works including hoisting, laying, all cost, conveyance, royalty etc, complete. **Per 1.Cum.**

Requirement	Quantity	Rate (@)	Amount in Rs.
Materials			
12mm size chips	0.90/Cum	1185.00/Cum	1066.50
Sand	0.45/Cum	59.00/Cum	26.55
Cement	4.29.Qntl.	698.00/Qntl.	2994.42
Labour			
Mason 2 nd class	0.68Nos.	240.00/each	163.20
Man & Woman mulia	4.60Nos.	200.00/each	920.00
OH charge @7.5%			387.80
Contractor Profit @7.5%			387.80
Total Basic Rate			5946.27
Lead & Royalty			
Chips	0.90/Cum	255.18/Cum	229.66
Sand	0.45/Cum	183.84/Cum	82.73
Cement	4.29Qntl.	16.90/Qtl	72.50
Total Rate per Cum			6331.16
Add-L.Cess@1%			63.31
Unit Cost			6394.48

Calculation of Rate admissible for RCC (M-20):-

RCC work of (M-20) grade with 20mm and down grade CB HG Chips including hoisting laying, all cost, conveyance, royalty etc, complete.(Data for 15.Cum.) **Rs.71541.48 or Rs.4769.43 per cum.** Calculated in last and previous memo.

Rate allowed =Rs.6394.48 per Cum.-0% less=6394.48/Cum.

Rate admissible=4769.43/Cum.

Excess rate allowed =Rs.1625.05/Cum.

Quantity executed =38.36cum

Excess paid for=38.36Cum. @1625.05/Cum.=Rs.62336.92 or say Rs.62337.00

As such Rs.62337.00 has been paid in excess needs recovery.

In response to audit objection statement vide page no.90-93/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that this ULB is preparing the estimate basing on the proportion (1:1.5:3) for road and building works. The estimate of building structure and road are approved by the S.E.PH Circle Berhampur and EE PH Division, Berhampur respectively. Hence the proportion of (1:1.5:3) may allowed to execute the work and the objection may be dropped. In case of M20 it is difficult to obtain mix desine certificate by consultancy as the consultancy is not available in the locality and if any changes found according to the specification, the agreement of the quantity will be differ. Hence in this ULB it is not possible to maintain the M20 in execution. Normally this ULB

has maintain and repair works likely small road, drain & culvert. Hence the objection may be dropped.

. As the ULB maintained and repair works likely small roads and culverts, the item RCC (1:1.5:3) is applicable in that case. Moreover the original estimate with the said item of work has been technically sanctioned by the Executive Engineer, P.H. Division, Berhampur which was verified during exit conference. Hence the Para is dropped.

15.12 - Excess Paid due to allowing higher rate for transportation of excavated earth by mechanical means -

15-12 - Excess Payment due to allowing higher rate for transportation of excavated earth by mechanical means :-

On scrutiny of following case records it is noticed that the payment has been made towards "Earth work excavation in ordinary/hard/stony earth etc with initial lead and lift including rough dressing & levelling and laying in layer not exceeding 0.3mtr depth in Item no.1 and in Item no.2 Payment has been shown towards disposal/transportation of excavated earth by mechanical means with 5 km. lead including loading and unloading to the lower area of the town etc, completed

For earth work excavation normal rate as per S.R-2014 has been allowed and paid.

Similarly for conveyance/ disposal of earth by truck including loading and unloading the rate of Rs.156.40 per cum of earth (up to 5km) has been allowed. But as per Analysis of rate in all works which includes earth work as well as transportation of same earth by mechanical means (by truck) the conveyance rate will be arrived out by deducting one side loading from the rate of conveyance.

Transportation rate allowed and paid Rs.156.40/cum

Deduct one side loading i.e. 2/3X 94=Rs.62.67/cum

Admissible rate for transportation of earth by truck per cum=Rs.93.73

Rate allowed Rs.156.40

Rate allowed Rs.156.40	Rate arrives Rs.93.73
1% Labour Cess Rs.1.56	1% Labour Cess Rs.0.94
Total Rs.157.96 or say Rs.158.00/cum	Total Rs.94.67 or say Rs.95.00/cum

Excess Payment due to allowing higher rate for transportation of excavated earth:-

Sl.No.	Name of the Project	Particulars of work	Quantity of earth of done	Excess rate allowed for transportation of earth	Excess Paid	Name of the J.E. & A.E/M.E.
1	Const. of Balance portion Rd.&Dn at back side of Jangam St.& Serist.	E.C.Rs.588000/- Agreement Cost Rs.588000/- (4th SFC 15-16 & 13 th. FCA 13-14) CR No.Nil/Nil Contractor=Sukumari Sabar, J MB.No. 281p164-180 Vr.No.783&784/16-17 Rs.588000/- 1st./F.	153.62cum	RS.158.00-Rs.95.00 =Rs.63.00	Rs.9678.06 or say Rs.9678/-	J.E.:Sri D.Yudhistir M.E.: Sri.Sanjeev Champati
2	Imp. Of Road with Drain at back side of Arogya street	E.C.Rs.300000/- Agreement Cost Rs.285030/- (R&B(Gen)2010-11, CR No.Nil/Nil Contractor=Sri Ashok Kumar, MB.No. 284 p.100-101 & 128-133 Vr.No.645-646	181.15cum	RS.150.12-Rs.95.00 =Rs.55.12	Rs.9984.98 or say Rs.9985/-	J.E.:Sri D.Yudhistir M.E.: Sri.Sanjeev Champati

		/16-17 Rs.300000 /-- 1st./F.				
3	Const. of Drain at Seri Jagili Street	E.C.Rs.320000/- Agreement Cost Rs.320000/- (13 th.FCA(GABG)2014 -15, CR No.XXII/15-16 Contractor=Smt Sukumari Sabar , MB.No. 291 p.23-30 & 58-62 Vr.No.606&607 /16-17 Rs.320000 /-- 1st./F.	114.75cum	RS.158.00-Rs.95.00 =Rs.63.00	Rs.7229.25 or say Rs.7229/-	J.E.:Sri D.Yudhistir M.E.: Sri.Sanjeev Champati
4	Constn of Road & Drain at Telugu Kumbhar Street	E.C.Rs.105000/- Agreement Cost Rs.85968/- (R.D.2015-16, CR No.Nil/ Nil, Contractor=Smt Sukumari Sabar , MB.No. 291 p31.43 Vr.No. 604 &605 /16-17 Rs.85968 /-- 1st./F.	30.32 cum	RS.158.00-Rs.95.00 =Rs.63.00	Rs.1910.16 or say Rs.1910/-	J.E.:Sri D.Yudhistir M.E.: Sri.Sanjeev Champati
5	Imp. Of Road and Drain from Ganesh Temple towards Court Jn.	E.C.Rs.490000/- Agreement Cost Rs.490000/- (BRGF/2012-13) CR. No. Nil/ Nil, Contractor=Sri Trinath Karai , MB.No. 283p.60-74 Vr.No.430 & 431 /16-17 Rs.490000/- 1st./F.	73.61cum	RS.158.00-Rs.95.00 =Rs.63.00	Rs.4637.43 or say Rs.4637/-	J.E.:Sri D.Yudhistir M.E.: Sri.Sanjeev Champati

In place of Rs.95.00 a sum of Rs. 158.00 per cum has been allowed for transportation of earth by mechanical means as a result a total sum of Rs.33439.00 has been provided extra financial benefit to the contractors needs immediate recovery.

In response to audit objection statement vide page no.108-111/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that In the local traffic condition it is not possible to execute the work by loading the excavated earth directly in the tractor or truck during excavation work . The excavation earth collected on the road and transported later. So the objection of double loading factor may be dropped.

The reply of the local authority is not to the point to settle up the objection. Hence the same stands in its own merit and Rs.33439.00 is suggested for recovery.

Failing which the following officials are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa, E.O.Rs.11147.00
- 2) Sri Sanjeev Champati. Rs.11146.00
- 3) Sri D.Yudhistir J.E.Rs.11146.00

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
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1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	11147
2	Sri Sanjeev Champati	A.E.	Now A.E. at Paralakhemundi Municipality,Gajapati	11146
3	Sri D.Yudhistir	J.E.	Now J.E.at Paralakhemundi Municipality,Gajapati	11146

15.13 - Excess payment due to deviation of agreement -

15-13-Excess payment due to deviation of agreement :-

On checking of work case records with reference to connected MB it is noticed that deviation of work items have been done in the following cases by which agreement value of the project have been affected, such variation in net value of increased items has been financial impact on the position of the lowest tender.

The excess quantity of items are more than the permissible percentage of deviation i.e, 5% of the agreement value of the items as required under provision of para 6.3.17 (iv) of PWD Code volume (I). Further the deviation have not been approved by the competent authority i.e, the higher officer who has accepted the tenders as per provision of para 3.5.31 of the OPWD Code (I). No certificates expressing necessity of making deviation is expressed in the concerned work case record as required under provision of para 6.3.17(iv) of OPWD Code has been furnished. As such irregular payments have been made to the contractors as details below.

Name of the project:	Item of Work	As per agreement and Estimate quantity allowed	Excess Quantity	Rate	Excess paid
1) Constn. Of balance portion road & drain at back side of Jangam street & Seri street.(4 th .SFC/15-16 Rs.382000/- & 13 th .FCA/13-14 Rs.206000/- Vr.No.783&784/16-17 Rs.588000/- MB.281p164-180, Contractor: Smt. Sukumari Sabar, J.E.: -Sri D.Yudhistir, A.E. Sri Sanjeev Champati, E.O.: Sri Ashok Ku. Routa	C.C. (1:1.5:3) and Quantity executed:-51.51cum	46.03cum and admissible deviation @5% of 46.03= 2.30cum Total=48.33 cum	3.18cum	6225.06 / cum	19795.69 Or say Rs.19796/-
2) Imp. Of Road & Drain in side of	C.C. (1:1.5:3) and Quantity	19.87cum and admissible deviation	2.49cum	5175.27/ cum	12886.42

<p>Kachara street towards Main Road : -E.C.Rs.154000/-, Agreement Cost Rs.126148/- (13th .FCA/2013=14) CR. No. XXII/15-16, Contractor: M.A.Nausad, J.E. Sri D.Yudhistir, A.E. Sri Sanjeev Champati, E.O.: Sri Ashok Ku. Routa MB.No.283p.19-28 Vr.No.218 &219/16-17 Rs.126148/- 1st./F.</p>	<p>executed:-23.35cum</p>	<p>@5% of 19.87=0.99cum Total=20.86 cum</p>			<p>Or say Rs.12886/-</p>
<p>3)Imp of Road & Drain at back side of Arogya street :- E.C.Rs.300000/-, Agreement Cost Rs.285030/- (R&B-Gen/2010-11) CR. No.Nil/Nil Contractor:Sri Ashok Kumar, J.E. Sri D.Yudhistir, A.E. Sri Sanjeev Champati, E. O.: Sri Ashok Ku. Routa MB.No.284p.100-101 &128-133, Vr.No.645&646 /16-17 Rs.300000/- 1st./F.</p>	<p>C.C. (1:2:4) and Quantity executed:-32.54cum</p>	<p>27.83cum and admissible deviation @5% of 27.83cum = 1.39cum Total=29.22 cum</p>	<p>3.32cum</p>	<p>5241.70 / cum</p>	<p>17402.44 Or say Rs.17402/-</p>
<p>4) Imp of Road & Drain at new Kampoo Street-1-in Ward No-12 :- E.C.Rs.600000/-, A.C.= Rs.597714/- (BRGF/2013-14) CR. No.32/2013-14 Contractor: Sri Ashok Kumar, J.E. Sri Ganesh Prasad Patra , A.E. Sri Sanjeev Champati, E. O. : Sri Ashok Ku. Routa , MB.No.270 p.172-188, Vr.No. 469-470 /16-17</p>	<p>Dismantling brick or stony masonry in lime or cement mortar under 3mtr etc, completed. Quantity executed:-22.62cum and C.C. (1:1.5:3) and Quantity executed:-43.42cum</p>	<p>1.5cum and admissible deviation @5% of 1.5cum =0.075cum Total=1.575 cum and 40.13cum and admissible deviation @5% = 2.01cum Total=42.14 cum</p>	<p>21.05 Cum And 1.28 cum</p>	<p>697.72/cum And 6394.48/ cum</p>	<p>14687.00 and 8185.00 Total= Rs. 22872.00</p>

<p>J.E. Sri G.P.Patra , A.E. Sri Sanjeev Champati, E.O. : Sri Ashok Ku. Routa , MB.No.278 p.68-76 , Vr. No.875&876 /15-16, Rs.450453/- 1st./R &278 p.179-191 Vr.No. 247&248/16-17 Rs.39686/-2nd./F.</p>					
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Which needs recovery.

In response to audit objection statement vide page no.112-116/7.07.17 the local authority did not return the same with compliance.

During the course of exit conference the local authority stated that the excess quantity of item deviated in according to agreement also approved by the chairperson.The deviation statement copy is attached for kind reference in Annexure. As the deviation statement approved by the Chairperson in behalf of council. Hence the objection may be dropped.

The reply of the local authority contradicts the provisions of para 3.5.31 of the OPWD Code (i) that any increase/decrease over/below the schedule of quantities appended to the tender during execution should be carefully investigated into by the Divisional Officer with a view to determine the financial implication of such variation position of lowest tender. If due to wide variations during execution the relative position of the lowest tender stands changed subsequently, the work should ordinarily be closed and the balance work executed under a separate contract following the usual procedure. However the balance of work can be continued under the same contract with the specific approval of authority higher than the officer, who accepted the tender.

Further any deviation from the agreement with regard to the nature, specification, quantity and rates of items requires, the approval of the competent authority prior to payment (in his connection, Para 6.3.17). Hence the objection stands in its own merit and Rs.308994.00 is suggested for recovery.

Failing which the following officials are found responsible for such lapses.

- 1) Sri Ashok Kumar Routa, E.O.Rs.103000.00
- 2) Sri Sanjeev Champati. Rs.102998.00

3) Sri D. Yudhistir J.E. Rs. 50343.00

4) Sri Ganesh Chandra Patra J.E. Rs. 52653.00

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ashok Kumar Routa	E.O.	Now E.O. at Pkd.Municipality	77248
2	Sri D.Yudhistir	J.E.	Now J.E.at Paralakhemundi Municipality,Gajapati	37759
3	Sri Ganesh Prasad Patra	J.E.	Now J.E. at Paralakhemundi Municipality	39490
4	Sri Sanjeev Champati	A.E.	Now A.E. at Paralakhemundi Municipality,Gajapati	77248
5	Sri Siba Prasad Mahakud	Accountant	Now Accountant at Pkd. Municipality	77249

15.14 - Details of work bills in respect of Paralakhemundi Municipality for 2016-17

During the course of audit it is noticed that the following works case records with connected MBs has been produced by the local authority for check. However the objection detected by the audit has been dealt in foregoing paragraphs.

Details of work bills in respect of Paralakhemundi Municipality for 2016-17

SI No	Name of the Contractor	Name of the work	Grant	Bill	Vr.No& Date	Work value
1	Kotalaramarao	Const of steps to chamundeswari temple	MLA 12-13	1st & F.	7,8 /4.4.16	199500
2	N Anjeneyalu	Const of CC Road and steps at saara street	MLA 10-11	1st & F.	9,10/ 6.4.16	85189
3	G Parbatisam	Resto.ofBadaiswara temple at palace street	MLA 12-13	1st & F.	11,12 /6.4.16	200000
4	JalakaMusalaya	Const of road and drain at Bhabani talkies upper street at ward no 13	MV Tax 14-15	1st /R.	43,44/ 18.04.16	299161
5	Ashok Kumar	Repair of Karana street Road in ward no 9	13FC GABG 11-12	1st & F.	45,46/ 18.04.16	474517
6	PriyadarshiPanigrahi	Const of CC Road and culert at karana street JnW.No1 10	13FCA 13-14	2nd & F.	49,50 /18.4.16	169568

7	JalakaMusalaya	Const of road and Dn&Culv. connecting to Bhabani talkies to Sakilaramudust.W-13	BRGF 11-12	1st & F.	51 & 52/ 18.4.16	944038
8	JalmuruBhargav	Const of Road and drain at Gourachandrastree et back side of GC High school w no16	BRGF 13-14	1st./ R.	53 & 54/ 18.4.16	816874
9	A Chandra SekharRao	Const of Balance portion KalyanMandap	Knly- Mdap Grant	3rd/ R.	55 & 56/ 18.4.16	776839
10	Surendra Ku Pattnaik	Restoration of trinathMandir at Karana street	MP 10-11	1st & F.	57,58 /18.4.16	49974
11	Kishore Ku Biswal	Const of drain at Upper side of parala street	own fund	1st & F.	102 & 103/ 16.5.16	40000
12	Kishore Ku Biswal	Const of Balance drain at LIC colony	own fund	1st & F.	104 & 105 / 16.5.16	19000
13	Prafula Ku patro	Const of balance work at exit side gate and road at new bus stand	BRGF 12-13	1st RA	108 & 109 / 17.5.16	509600
14	RukunaTurubudi	Const of road and drain at Radheradhesatsang abiharph 2	13FC GABG 14-15	1st & F.	110 & 111 / 17.5.16	349891
15	NagenSamantaray	Supply of FRP articles and accessories for beautification of Pattnaik tank	Beautification	1st & F.	112 & 113/ 21.5.16	778500
16	Bighnarajmohanty	Const of drain at annapurnanagar	MLA 14-15	1st & F.	124 & 125/ 26.5.16	100000
17	Prafula Ku patro	Const of road and drain at Maharaja Girls upper primary school	ownfund	1st & F.	126 & 127 /26.5.16	49000
18	PriyadarshiPanigrahi	Const of balance portion of drain infront of Tahasil Office	BRGF 11-12	1st & F.	128 & 129/ 30.5.16	43000
19	Sanoj Ku Adhikari	Const of balance portion of road & Drain at seri street main road ph-2	BRGF 10-11	1st & F.	130 & 131/ 30.5.16	35000
20	M A nausad	Imp of both side drain at rekhanastret	BRGF 13-14	2nd/F.	132 & 133/ 30.5.16	54620
21	Chittaranjan Dash	Const of balance portion road at Makkatottama temple	BRGF 13-14	1st & F.	134 & 135/ 30.5.16	37912
22	AmulyaRatnaBiswa	Imp of balance	BRGF 13-14	2nd/F.	136 & 137/ 30.5.16	284088

	sroy	portion of road and drain at Keuto street				
23	JhalmuruBhargab	Imp of road & drain from MRGH school to gandhichakka (Balance portion)	13FC R & B 13-14	1st./R.	138 & 139/ 30.5.16	1101247
24	Chittaranjan Dash	Const of balance portion road & drain at Nadia tota street	13FC GABG 14-15	1st & F.	140 & 141/ 30.5.16	49500
25	Sanoj Ku Adhikari	Const of balance portion of road & Drain at seri street main road ph-1	RD 10-11	1st & F.	142 & 143 / 30.5.16	45000
26	M A nausad	Const of balance portion drain at srikaran street	own fund	1st & F.	147 & 148/ 31.5.16	49500
27	Sanjay Ku adhikari	Const of main drain and culvert near women college w.no 15	BRGF 12-13	1st & F.	150 & 151/ 31.5.16	94156
28	T Buchibabu	Const of CC Road at Gourachandrastree et sub jail back side in W.No 16	CC Road 13-14	4th./F.	155 & 156/ 7.6.16	72445
29	Soroj Ku Mohapatro	Imp of Atal park w.no 11	BRGF int.	2nd./R.	157 & 158/ 7.6.16	393178
30	Prafula Ku patro	Const of balance portion of work at exit side gate & road of new bus stand	BRGF 12-13	2nd/F.	169 & 170/ 10.6.16	447400
31	Prafula Ku patro	Fixing of stanless steel in the gate of new bus stand	BRGF 10-11	2nd/F.	171 & 171(A)/ 10.6.16	47620
32	K Suri	Completion of gates at new bus stand	BRGF 10-11	2nd/F.	172 & 173/ 10.6.16	191000
33	K Suri	Completion of bus terminal at new bus stand	BRGF 07-08	2nd./R.	201 & 202/ 24.6.16	539343
34	Sri A Chandra SekharRao	Constn.of Balance portion of Kalyanamandap of Pkd. Mply	KM Grant	2nd./R.	783 & 784/13.01.2016	2846495
35	M A Nausad	Minor Repair with Colour Washing of town hall of PkdMply for LSG Day.	Own Fund	1st & F.	785 & 786/ 13.1.16	45000
36	M A Nausad	Repair of culvert at victory colony in ward no 15	own fund	1st & F.	787 & 788/ 13.1.16	42467
37	M A Nausad	Const of culvert at Kandra street	own fund	1st & F.	789 & 790/ 13.1.16	33860

38	Sri RamuBehera	Restoration of KamakhiMandir at Dhoba street	MLA 14-15	1st & F.	791 & 792/ 14.1.16	100000
39	Priyadarsipanigrahi	Removal of earth of main drain from kerosene tank to gumagadanala	own fund	1st & F.	843 & 844/ 9.2.16	42800
40	Priyadarsipanigrahi	Cleaning of Dumping yard	own fund	1st & F.	845 & 846/ 9.2.16	48624
41	Sri Saroj Kumar Mahapatro	Renovation of Patnaik Tank of Paralakhemundi Municipality	BRGF-09-10 TFC-12-13	2nd/F.	216 & 217/ 05.07.2016	957599
42	Sri M A Nausad	Improvement of road and drain inside of Kachara Street towards the Main Road of Paralakhemundi Municipality	13th FC (GABG) 2013-14	1st & F.	218 & 219/ 05.07.2016	126148
43	Sri Sanoj Kumar Adhikary	Colour wash and minor repair to Maharaja Samadhi, Maharaja Statue, BijuPatnaik statue and others for UTKAL Divas 2016	Own Fund 2016-17	1st & F.	221 & 222/ 11.07.2016	49500
44	Sri RukunaTurubudi	Repair of drain at Postatl Colony in Ward No. 15 of Paralakhemundi Municipality	M V Tax - 2012-13	1st./R.	245 & 246/ 20.07.2016	261830
45	Sri RukunaTurubudi	Construction of road and drain at Sridhar Nagar in Ward No. 15 of Paralakhemundi Municipality	M V Tax - 2013-14	2nd/F.	247 & 248/ 20.07.2016	39686
46	Sri M A Nausad	Construction of balance prtion of C C road at Sridhar Nagar - 01 in Ward No. 15 of Paralakhemundi Municipality	M V Tax Grant - 2013-14	1st & F.	249 & 250/ 20.07.2016	48740
47	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	Park &Greenary 2014-15	1st & F.	264 & 265/ 13.7.16	49728
48	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	266 & 267/ 13.07.2016	48952
49	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	268 & 269/ 13.07.2016	41045
50	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	270 & 271/ 13.07.2016	46033

51	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	272 & 273/ 13.07.2016	31249
52	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	274 & 275/ 13.07.2016	22766
53	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	276 & 277/ 13.07.2016	47877
54	Sri Chittaranjan Dash	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	278 & 279/ 13.07.2016	17001
55	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	280 & 281/ 13.07.2016	44786
56	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	282 & 283/ 13.07.2016	47814
57	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	284 & 285/ 13.07.2016	48240
58	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	286 & 287/ 13.07. 2016	45370
59	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	288 & 289/ 13.07.2016	48000
60	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	290 & 291/ 13.07.2016	48604
61	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	292 & 293/ 13.07.2016	49294
62	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	294 & 295/ 13.07.2016	48674
63	Sri PrafullkumarPatro	Construction of Guard Wall for Beautification of patnaik tank	P&G.14-15	1st & F.	296 & 297/ 13.07.2016	38286
64	Sri PriyadarshiPanigrahy	Removal of earth and Garbage from main drain near Seri Street towards the Boundary end Phase 1	Own Fund 2016-17	1st & F.	298 & 299/ 04.08.2016	49466

65	Sri PriyadarshiPanigrahy	Rmoval of earth and Garbage from main drain near Seri Street towards the Boundary end Phase 2	Own Fund 2016-17	1st & F.	300 & 301/ 04.08.2016	49466
66	Sri PriyadarshiPanigrahy	Rmoval of earth and Garbage from main drain near Seri Street towards the Boundary end Phase 3	Own Fund 2016-17	1st & F.	302 & 303/ 04.08.2016	49466
67	Sri PriyadarshiPanigrahy	Rmoval of earth and Garbage from main drain near Seri Street towards the Boundary end Phase 4	Own Fund 2016-17	1st & F.	304 & 305/ 04.08.2016	49466
68	Sri PriyadarshiPanigrahy	Rmoval of earth and Garbage from main drain near Seri Street towards the Boundary end Phase 5	Own Fund 2016-17	1st & F.	306 & 307/ 04.08.2016	32751
69	Sri JalumuraBhargav	Construction of Road and Drain at Back side of Mishra Babu (Residence) Near PWD Colory in ward No. 16 of PKD MPLY	RD 10-11	2nd/F.	327 & 328/ 09.08.2016	165621
70	Sri Nirmalya Kumar Padhi	Construction of Cement Concrete Road at Danka Street in Ward No. 15 of PKD MPLY	C.C.Rd.13-14	1st & F.	329 & 330/ 09.08.2016	99060
71	Sri JalakiMusalaya	Construction of Road and drain at Bhabani Talkies upper street in ward No 13 of PKD MPLY	MVTax14-15	2nd & F.	331 & 332/ 09.08.2016	148185
72	Sri Ashok Kumar	Construction of C C road at Segidi Street in Ward No. 14 of PKD MPLY	13th FCA-10-11	1st/ R.	333 & 334/ 09.08.2016	46742
73	Sri Nirmalya Kumar Padhi	Construction of Right Side Drain from Treasury Office towrdsWomens College Junction of PKD MPLY	BRGF Grant 2012-13	1st & F.	335 & 336/ 09.08.2016	496628
74	Sri SankaraBodoghor	Construction of Urinal Block at New Bus Stand of PKD MPLY	BRGF Grant 2012-13	1st/ R.	337 & 338/ 09.08.2016	324680
75	Sri M A Nausad	Special Repair to road at B L Peta Street in Ward No. 13 of PKD MPLY	M V Tax -11-12	1st & F.	339 & 340/ 09.08.2016	250000
76	Sri M A Nausad	Constn of C C road from Market Square to Laxmi Dress in Ward No. 14 of Pkd.Mply.	13th F CA-14-15	1st & F.	341 & 342/ 09.08.2016	780508

77	Sri M A Nausad	Constn.of CC Road from Varun sweets shop to grossary shop in W.no 9 of PkdMply	13th F C A-14-15	1st & F.	343 & 344/ 09.08.2016	729402
78	Sri M A Nausad	Constn.of CC road from Town hall st. to palace road via sanjayanaidu street of Pkd.Mply.	13th F C Grant 2014-15	1st & F.	345 & 346/ 09.08.2016	387662
79	Sanoj Kumar Adhikari	Constn. of road and drain at KalyanMandap south side in W.No 16 of Pkd. Mply.	R&B Gen10-11	1st & F.	352 & 353/ 12.08.2016	845307
80	Sri A Chandra SekharRao	Construction of road and drain at KalyanMandap west side in W.No 16 of Paralakhemundi Municipality	R D Grant 2014-15	1st & F.	362 & 363/ 19.08.2016	848566
81	A Chandra SekharRao	Constn.of C C road near culvert of Pathpatanam inW.No 16 of Pkd. Mply.	Own Fund 2016-17	1st & F.	367 & 368/ 22.08.2016	49000
82	A Chandra SekharRao	Colour washing of Outside tres at Collector Residence.	Own Fund 2016-17	1st & F.	369 & 370/ 22.08.2016	9908
83	Sri Sandeep Kumar Patro	Construction of Mandap at Katikia Street of Paralakhemundi Municipality	MLA 10-11	1st & F.	385 & 386/	100000
84	Sri. A Chandra SekharRao	Construction of balance portion of KalyanMandapofParalakhemundi Municipality	KalyanMandap	4th/F.	387 & 388/	973289
85	Sri Krushna Kumar Behera	Restoration of Mella at Smutia Street	MLA 2015-16	1st./ R.	389 & 391	111722
86	Sri JalamuruBhargav	Construction of C C Road at Dhoba Street	BRGF Grant	1st./ R.	393 &394/	326413
87	Sri. A Chandra SekharRao	Construction of Celling and Tile works at KalyanMandap	NRB (G) 12-13	1st/ F.	412 & 413/ 21.09.2016	277000
88	Sri Chittaranjan Dash	Renovation of damaged culvert at Jaggilisteet of Paralakhemundi Municipality	Own Fund 2016-17	1st/ F.	414 & 415/ 22.09.2016	23675
89	Sri Chittaranjan Dash	Construction of drain at back side of Om Shanti Colony	Own Fund 2016-17	1st/ F.	416 & 417/ 22.09.2016	18017
90	Sri Chittaranjan Dash	Improvement of RadhaKrushna Park at Rajguru Street of Paralakhemundi Municipality	Own Fund 2016-17	1st/ F.	418 & 419/ 22.09.2016	39046
91	Sri Chittaranjan	Construction of	MLA LAD 2010-11	1st/ F.	420 & 421/	100000

	Dash	Community Hall at RajguruChowk of Paralakhemundi Municipality			22.09.2016	
92	Sri. Ajit Kumar Choudhary	Traffic Sign with road marking for Parking at Palace road by providing laying hot applied thermoplastic compound at Palace road of Paralakhemundi Municipality.	Own Fund 2016-17	1st/ F.	422 & 423/ 22.09.2016	132578
93	Sri M A Nausad	Constrn.of balance portion of road and drain at Basanta Bihar of PkdMpalty	13FC GABG 14-15	1st./R.	425 & 426/ 23.09.2016	236158
94	M/s. Laxmi Agency	Sinking of Production well 200mm X 150 mm at working Women's Hostel site of PkdMpalty	BRGF 14-15 (Spl.Womens Hostel)	1st/ F.	427 & 428/ 23.09.2016	94075
96	Sri TrinathKarai	Imp.of Road and Drain from Ganesh Temple towards the Court Junction of PkdMpalty	BRGF 2012-13	1st/ F.	430 & 431/	490000
97	Sri Gautam Panda,	Restoraton of DurgaMandap at Big Brahim Street, in W. No. 11 of Paralakhemundi Municipality	MLA LAD 2015-16	1st./R.	437 & 438/	191596
98	Radha Agencies	Supply of Electrical Materials to Atal Park at New Bus Stand of Pkd.Mpalty.	BRGF Spl Fund 14-15	1st/ F.	442 & 443/ 04.10.2016	926499
99	Sri Ashok Kumar	Improvement of Road and Drain at New Kampo Street (Kondra Street -1)"	BRGF Grant 2013-14	1st/ F.	469 & 470 /24.10.16	597714
100	Sri Saroj Kumar Mahapatro	Improvement of Atala Park in Ward No. 11 of Paralakhemundi Municipality	BRGF-Int. 12-13	3rd./F.	471 & 472 /24.10.16	277736
101	Sri Ashok Kumar	Improvement of Road and Drain at Hill side of New Kampo Street -5 and 6 (Kondra Street -2 & 3)"	BRGF Grant 2013-14	1st./R.	473 & 474 /24.10.16	617740
102	Sri M A Nausad	Construction of Road and Drain at Friends Lane – 4 in Ward No. 15	13FC Grant 2013-14	1st/ F.	475 & 476 /24.10.16	705764
103	Sri JalumuraBhargav	Improvement of Road and Drain from MRGH School towards Gandhi Chhaka (Balance	13FC (R & B) Grant 2013-14	2nd./R.	477 & 478/ 24.10.16	577608

		Portion) in Ward No. 10 of Paralakhemundi Municipality				
104	Sri A Chandra SekherRao	Construction of Road and Drain at Kalyanamandap (North Side) in Ward No. 16	13FC R & B 2010-11 & 12-13	1st./R.	479& 480 /24.10.16	685669
105	Sri Prafulla Kumar Patro	Colour Washing of Gopalkrushnapathagar and Office Building of Paralakhemundi Municipality	Own fund 16-17	1st/ F.	495 & 496/ 4.11.16	47935
106	SmtSeetadeviBehera	Restoration of SatsangVihar at Durgamapeta in Ward No. 01 of Paralakhemundi Municipality	MLA LAD 15-16	1st/ F.	517 & 518/ 09.11.2016	49737
107	Sri S Laxmi Prasad	Construction of Road and Drain from KhanjaSoura Street towards Khanja Street of Paralakhemundi Municipality	BRGF Grant 20 13-14	2nd/F.	519 & 520/ 9.11.16	166069
108	Smt. SukumariSabar	Improvement of road from seriJagilli Street towards Municipal Boundary end of Paralakhemundi Municipality	BRGF 12-13	1st/ F.	521 & 522/ 10.11.16	700000
109	Sri SankarBodoghor	Construction of Urinal at New Bus stand of Paralakhemundi Municipality	BRGF 12-13	2nd./F.	530 & 531/ 10.11.16	391401
110	Sri S Laxmi Prasad	Electrification, water supply and Sanitation work at Kalyanmandap	4th SFC NRB 15-16 & K M Grant.	1st/ F.	535 & 536/ 25.11.16	1768745
111	Sri Ashok Kumar	Completion of 1st Floor of Market Complex at New Bus stand of ParalakhemundiMunicipality	BRGF Grant 2014-15	1st RA	538 & 539/ 25.11.16	1042860
112	Sri Saroj Kumar Mohapatro	Renovation of Pattnaik tank of Paralakhemundi Municipality	BRGF		544/7.12.16	365543
113	Sri JalumuraBhargav	Construction of road and drain in front of townhall	MV Tax 2015-16	1st./R.	545 & 546/ 07.12.16	241195
114	AmulyaRatnaBiswasroy	Improvement of road from Gandhi School towards Palace of	R.D.Grant 15-16	1st/ F.	547 & 548 / 7.12.16	660077

		Paralakhemundi Municipality				
115	Sri Jalumura Bhargav	Construction of drain from hatapada towards railway station	BRGF Grant 2012-13	1st/ F.	549 & 550 / 7.12.16	339930
116	Sri M A Nausad	Repair of road at B. L Peta Street of Paralakhemundi Municipality	R.D. Grant 14-15	1st/ F.	551 & 552 / 7.12.16	49000
117	Sri M A Nausad	Minor repair of Palace road in front of Maharaja Palace	M V Tax 14-15	1st/ F.	553 & 554 / 7.12.16	34444
118	Sri M A Nausad	Minor repair of Palace road in front of Jagannath Temple	M V Tax 12-13 & 13-14	1st/ F.	555 & 556 / 7.12.16	49000
119	Smt Sukumari Sabar	Improvement of approach road of Dolo Tank of Paralakhemundi Municipality	BRGF Grant 2009-10	1st/ F.	557 & 558 / 7.12.16	490000
120	Smt Sukumari Sabar	Improvement of road and drain at Dandumala street of Paralakhemundi Municipality	13th FC 2015-16	1st/ F.	559 & 560 / 7.12.16	530000
121	Sri A Chandra Sekher Rao	Constn. of Community Hall near Reserve Office at Betaguda of Pkd. Mply	MP LAD 2011-12	1st/ R.	582 & 583/	331184
122	Sri Kishore Kumar Biswal	Constn. of Prasad Seban Mandap inside Chandrasekhar Eswar Mandir of Pkd. Mply	MLA LAD 12-13	1st/ R.	585 & 586/	179578
123	Sri M A Nausad	Supply of Dustbin of Paralakhemundi Municipality	Own fund 2016-17	1st/ F.	587 & 588/	85000
124	Smt. Sukumari Sabar	Constn. of Road and Drain at Telugu Kumbhara Street of Pkd. Mply	R.D. Grant 2015-16	1st/ F.	604 & 605/4.1.17	85969
125	Smt. Sukumari Sabar	Construction of Drain at Seri Jagilli Street of Paralakhemundi Municipality	13th F CA-14-15	1st/ F.	606 & 607/4.1.17	320000
126	Sri Sanoj Kumar Adhikari	Minor Repair of Palace road in front of Bus stop of Paralakhemundi Municipality	M V Tax 2012-13	1st/ F.	608 & 609/4.1.17	35247
127	Sri Sanoj Kumar Adhikari	Minor Repair of Palace road in front of sanana Mandap of Paralakhemundi Municipality	M V Tax 2013-14	1st/ F.	610 & 611/4.1.17	48900
128	Sri Krushna Kumar behera	Const of boundary wall of Sri Satyanarayanarajguru school	MP LAD 12-13	1st RA	631 & 632/ 6.1.17	151576

129	JalmuruBhargav	Spl repair and imp of road at Rani padmabati street	BRGF 11-12	1st/ F.	635 & 636/	200000
130	Chittaranjan Das	Imp of road and drain at back side of rajagurustreet and Mutyalu street	4th SFC 15-16	1st/ F.	637 & 638/	300000
131	JalmuruBhargav	Repair of road at Katikia street	4th SFC 15-16	1st/ F.	639 & 640/	200000
132	PriyadarsiPanigrahi	S/R and imp of balance portion of road and drain at Kabira street Jn towards maharaja samadhi	BRGF 11-12	1st/ F.	641 & 642/	817000
133	Ashok Kumar	Imp of road and drain at back side of arogya street	R & B 10-11	1st/ F.	645 & 646/ 9.1.17	300000
134	Prafulla Kumar Patro	Const of toilet block at Paralakhemundi Municipality	Public Toilet Grant 14-15	1st/ F.	655 & 656/	271093
135	A Chandra SekharRao	supply fitting and fixing of A1 door window and steel letter at Kalyanmandap	NRB 15-16	1st RA	657 & 658/	231103
136	K AppaRao	supply fitting and fixing of GI Grill at main gate at Kalyanmandap	NRB 15-16	1st/ F.	659 & 660	93878
137	Prafulla Kumar Patro	Const of road at back side of Sinki street	13FC 14-15	1st/ F.	668 & 669/ 31.1.17	207652
138	M A Nausad	Imp of road at Dolo Tank near St Joseph School	13 FC GABG 14-15	1st RA	670 & 671/31.1.17	663443
139	Sandeep Ku Patro	Const of DurgaMandap at Katika street	MLA 16-17	1st/ F.	672 & 673/	200000
140	Chittaranjan Das	Const of trinathMandir at Nadia tota street	MLA09-10	1st/ F.	674 & 675/	100000
141	Krushna Ku Behera	Restoration of Mela at Samutia street	MLA 15-16	2nd./F.	676 & 677/	88278
142	Chittaranjan Das	Cleaning of Dumping yard Ph-1	Own fund 16-17	1st/ F.	708 & 709/	99960
143	Chittaranjan Das	Cleaning of Dumping yard Ph-2	Own fund 16-17	1st/ F.	710 & 711/	99560
144	Chittaranjan Das	Cleaning of Dumping yard Ph-3	Own fund 16-17	1st/ F.	712 & 713/	99600
145	Chittaranjan Das	Cleaning of	Own fund 16-17	1st/ F.	714 & 715/	99321

		Dumping yard Ph-4				
146	Chittaranjan Das	Cleaning of Dumping yard Ph-5	Own fund 16-17	1st/ F.	716 & 717/	99071
147	Chittaranjan Das	Cleaning of Dumping yard Ph-6	Own fund 16-17	1st/ F.	718 & 719/	92497
148	A Chandra SekharRao	Const of CC road and drain neat RD office	R & B 15-16	1st/ F.	721 & 722/	407271
149	Sri JalumuruBhargav	Imp. of road and drain at Makkatotamma Lane -1 of Pkd. Mply.	4th SFC 15-16 & RD 15-16	1st/ F.	724 & 725	656370
150	Sri Chittaranjan Dash	Imp. of road and drain at Back side of Bhandari Street of Pkd. Mply	4th SFC 15-16	1st/ F.	726 & 727	500000
151	Sri KollanaVasu	Constn.of Bus rest shed A of Pkd. Mply.	BRGF 11-12	1st RA	728 & 729	1098511
152	Sri Kishore Kumar Biswal	Improvement of Road and drain at Subash Statue towards Hatapada Phase	BRGF 13-14	1st/ F.	730 & 731	875000
153	Sri PrafullaKuamrPatro	Constn. of road and drain at back side of Big Brahmin Street of Pkd. Mply	MV TAX 15-16	1st./R.	732 & 733	304503
154	S Laxmi Prasad	Construction of road and drain at Treasury Office road of Paralakhemundi Municipality	MV TAX 15-16	1st RA	734 & 735	827155
155	K AppaRao	Const. of Drain at GouraHariParicha street back side of Sub jail in PKD MPLY	RD 15-16	1st RA	736 & 737	82417
156	Sri Chittaranjan Dash	Constn.of Road from BatoGoudo Chaka to Medical Junction near Treasury Office in PKD MPLY	BRGF Grant 2013-14	1st./F.	738 & 739/21.02.2017	500000
157	K AppaRao	Repair of Drain at Beberta Street	MV TAX 13-14	1st/ F.	740&741/27.02.2017	105771
158	Sri Chittaranjan Dash	Improvement of women's college road towards treasury of PKD MPLY	13 FC GABG 14-15	1st/ F.	742&743/27.2.17	812370
159	Sri JalumuruBhargav	Construction of road and drain at Goura Chandra Street back side of G C School	BRGF 13-14	2nd./F.	744&745/27.2.17	86873

160	Smt. Sukumari Sabar	Constn. of road and drain at cack side of Jangam Street and seri street of PkdMppty.	4th SFC & 13 FA GABG	1st/ F.	783&784/21.3.17	588000
161	N Srinivasa	Repair of vigilance office road of Paralakhmundi Municipality	BRGF Interest Money	2nd./F.	787&788/23.3.17	43674
162	Sri Sanoj Kumar Adhikary	Constn. of Drain from Bagiti Street back to Railway culvert Phase I of PkdMppty.	13th F C (GABG) 2013-14	1st/ F.	789&790/23.3.17	98775
163	Sri Sanoj Kumar Adhikary	Constn. of Drain from Bagiti Street back to Railway culvert Phase II of Pkd. Mppty.	13th F C (GABG) 2013-14	1st/ F.	791&792/23.3.17	98775
164	Sri M A Nausad	Construction of Drain from Bagiti Street back to Railway culvert Phase III of Paralakhmundi Municipality	13th F C (GABG) 2013-14	1st/ F.	793&794/23.3.17	12000
165	Sri Prafulla Kuamr Patro	Completion of road at court junction	Own fund 16-17	1st/ F.	802&803/30.3.17	49000

PARA: 16 AUDIT ON UNITS / DEPARTMENT

16.1 - Trading Account
Expenditure incurred on Trading Account Operations for the welfare of the convenience of the public.
Trading account such as Town Bus Service, Management of petrol pump etc have not been operated in this municipal council for the welfare of the convenience of the inhabitants. Hence no comments.

PARA: 17 AUDIT ON SCHEMES / PROGRAMMES

17.1 -
Target and Achievement:
Various Development schemes like BRGF, Road Devp, MV Tax, MPLAD, MLALAD and 13th FCA etc were being implemented in this Municipality. The main object of the scheme was to provide cent percent government facilities to the public. So that the migration of

laboures to other state could be curtailed. Further creation of durable assets in urban area for communication and to provide domestic houses to urban BPL families through slum houses scheme and enhancing livelihood of urban poor. With this aim and objective of holistic programmes or schemes a meagre percentage i.e. 6.47% only achieved. which is not satisfactory. Hence the local authority is advised to take fruit full steps to achieve cent percent against target fixed in AAP and to provide government facilities to the public in time. The target and achievement of various development schemes of this Municipality is given below.

Financial Achievement						
Name of Scheme	OB	Rt.	Total	Exp	CB	of expenditure to that of available fund.
Road Development	-543567.00	2411000.00	1867433.00	1088074.00	779359.00	58.27%
Non Residietial Building	1438000.00	474000.00	1912000.00	624981.00	1287019.00	32.69%
MLALAD	4533002.00	1050000.00	5583002.00	2036784.00	3546218.00	36.48%
MPLAD	2134072.00	0.00	2134072.00	201550.00	1932522.00	9.44%
BRGF	64385807.55	0.00	64385807.55	16099461.00	48286346.55	25.00%
13Th.FCA	23768407.00	17260000.00	41028407.00	9815319.00	31213088.00	23.92%
4Th.SFC	5452804.76	2835000.00	8287804.76	3807115.00	4480689.76	45.94%
IHSDP	8282379.00	0.00	8282379.00	2100142.00	6182237.00	25.36%
Public Toilet	1385100.00	0.00	1385100.00	271093.00	1114007.00	19.57%
MV Tax	7162827.00	3284000.00	10446827.00	2693817.00	7753010.00	25.79%
Park&Greeniery	538382.00	0.00	538382.00	723722.00	-185340.00	134.43%
C.C.Road	5880951.00	0.00	5880951.00	578776.00	5302175.00	9.84%
Devolution Fund	22814260.00	12285000.00	35099260.00	3721001.00	31378259.00	10.60%
Spl.Devp.Progm	3000000.00	400000.00	3400000.00	2926499.00	473501.00	86.07%
Swachha Bharat Mission	6763475.00	2575260.00	9338735.00	1484142.00	7854593.00	15.89%
	156995900.31	42574260.00	199570160.31	48172476.00	151397684.31	24.14%

Physical Achievement:-

Name of the Scheme	No. of spill over projects from previous Year	No. of projects in the AAP 2016-17	Total	No. of projects completed in the year	No. of spill over projects to the next year	Percentage
R.D.	3	0	3	0	3	0
N.R. B	2	0	2	0	2	0
MLALAD	26	5	31	11	20	35.48
MPLAD	2	0	2	2	0	100
BRGF	52	0	52	26	26	50
13Th.FCA	22	26	48	2	46	4.17

4Th.SFC	1	6	7	1	6	14.29
IHSDP	78	0	78	44	34	56.41
Public Toilet	2	0	2	0	2	0
MV Tax	5	6	11	0	11	0
Park&Greeniery	1	0	1	1	0	100
C.C.Road	2	0	2	0	2	0
Devolution Fund	6	4	10	1	9	0
Spl.Devp.Progm	0	1	1	1	0	100
S BM	1004	1386	2390	82	2308	3.43
Protection of Water body	1	0	1	0	1	0
Total	1207	1434	2641	171	2470	6.47

MLALAD:-

As a part of fulfilling the objective of Decentralized Planning Members of Legislative Assembly Local Area Development (MLALAD) Scheme was introduced in the state in 1997-98 with a view to involve local people and their representative in the planning process. The Scheme was similar to that of MPLAD scheme introduced by Government of India. Funds under the scheme were provided in the state's Plan Budget every year. P&C Department releases the fund from its Budget provision (towards MLALAD scheme) to the districts in the form of Grant-in-aid for utilization by the districts by issue of sanction order for drawal from treasury by the concerned DRDAs. Fund of Rs.5.00lakh per MLA Constituency per annum was provided for the year 1997-98. Subsequently the amount of financial assistance was enhanced gradually and during the years 2008-09 to 2009-10 it was Rs.75.00lakh which was increased thereafter to Rs.1.00crore per constituency per annum. In course of audit the following omission and commissions were noticed in execution of different projects under the scheme.

1. Funds are kept in saving account, for earning more interest it should be deposited in the flexi account. More over the auto sweep facility should be availed from fixed deposits savings and vis-versa for earning of more interest.
2. The interest accrued on the funds realized under the scheme is not refunded regularly within 30 days of completion of the work.
3. No completion report and utilization report is submitted to the district authority within 30 days of completion of the work. Transfer of Assets to the user agency is not made.
4. Improper maintenance of project-cum- work register:
On scrutiny of the project-cum-works register for the year 16-17 it is noticed that the register was not maintained properly. Only the list of approved projects was reflected with the date of work order and acknowledgement of the executants. The details of sanction orders realize of funds under different schemes were not mentioned. Again the status of the projects (i.e. completed/in progress/not-started) showing the date of completion and date of payment of bills was not reflected in the register.
5. No Asset register was maintained,
6. No creation of awareness for public use of assets created was made.
7. The list of all completed and ongoing projects under MLALAD are not displayed at Municipality office for information of the general public. It should be done henceforth.

The detail of fund utilized during the year 2016-17 has been given below;

Financial Achievement						
Particulars	O.B. as on 01.04.2016	Receipt during the year	Total	Payment during the year	C.B. as on 31.03.2017	% of utilisation
MLALAD	4533002.00	1050000.00	5583002.00	2036784.00	3546218.00	36.48%

The target and achievement in case of MLALAD scheme is given below. During the year under audit a total of sum Rs.2036784.00 has been spent under MLALAD fund out of available fund of Rs.5583002.00 keeping balance of Rs.3546218.00 as on 31.03.2017. But It is ascertained from the above position that a meagre percentage i.e.36.48 % of the fund has been utilized by the Local Authority for the benefit of the public for which grants have been provided by the Govt. Hence the Local Authority of the Municipality has been advised to utilize the balance fund after obtaining permission of the concerned MLA to provide facilities for the public.

Physical achievement.						
Name of scheme.	No of spill over	No of projects	Total	No of projects	No. of spill over	Percentage of

	projects from previous years.	planned for the current year as per AAP.17		completed during the year	projects to the next year.	achievement
MLALAD	26	5	31	11	20	35.48%
17.2 -						

PARA: 18 MISCELLANEOUS

18.1 - Miscellaneous						
No such records which were not produced in the previous audit are produced in the present audit for verification. Hence no comments.						
18.4 -						
No such vehicle or equipment is kept idle or has been purchased without requirement. Hence no comments.						

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - Loan-									
Para.19.1.Loan:-									
The position of loan basing on previous audit report is given below:									
Sl.No.	Purpose of Loan	Rate of Int.	Loan outstanding for repayment as on 01.4.2016	Loan received during the year 2016-17	Int. Accrued during the year 2015-16	Total	Repayment of loan paid during 2016-17	Int. Paid during 2016-17	Balance of loan and int. Outstanding for repayment as on 31.3.17
1	Water Supply	Unknown	140625.00	0.00	0.00	140625.00	0.00	0.00	140625.00

2	NSDP	19%	1380901.00	0.00	262371.19	1643272.19	0.00	0.00	1643272.19
3	NSDP	19%	2004537.00	0.00	380862.03	2385399.03	0.00	0.00	2385399.03
	Total		3526063.00	0.00	643233.22	4169296.22	0.00	0.00	4169296.22

As per Rule 149 of O.M. Rules 1953 a Loan register should be maintained in Form No. XXVII. Further Rule 150, envisages that the Loan amount shall not be appropriated even temporarily to any object other than that for which the loan was raised. Any Loan register has not been maintained in this Municipality. As per previous audit report it is seen that a total sum of Rs.3526063.00 has been pending for repayment. Sincere steps may be taken to re-payment the outstanding Loan amount of Rs.4169296.22 as on 31.03.2017 prior to be penalized. The present position of Principal and interest as on 31.3.2017 supported with relevant file could not be produced to audit in spite of issue objection memo as any no ledger is maintained in this Municipality. In response to audit objection no reply is furnished. However E.O. is advised to trace out the exact position of Loan and compliance report to audit.

During the course of exit conference the local authority stated that sincere steps will be taken to furnish the detail recoupment of NSDP Loan from Octroi compensation grant / entry tax grant and produce the same next audit. However the E.O. of Municipality has been suggested to ascertain the actual loan amount and to maintain loan ledger and produce before next audit for verification.

19.2 - Deposits SD/E.M.D-

Deposits (SD/E.M.D):-

As per Rule 141 of the Odisha Municipal Rules, 1953 a "Deposit ledger" (Form no. XX) and as per Rule 143 of the Odisha Municipal Rules, 1953 at the close of every quarter a list of outstanding deposits (Form no. XXI) are to be maintained. But no such deposit register has been maintained in this Municipality. Also at the close of every quarter, a list of outstanding deposits has not been maintained. Instead of repeated objection raised in last and previous audit neither the S.D./EMD Ledger nor cash book thereof has been maintained. On issue of audit objection memo in this score the local authority replied that "the S.D. ledger is not maintained since long". Hence once again advised to the local authority to ensure the maintenance of S.D. Ledger to avoid double payment in future. However basing on figure of last audit report the actual position of deposit (SD/EMD) for the year 2016-2017 is furnished below;

Opening Balance as on 1.04.16	S.D./EMD amount collected during the year 16-17	Total	S.D./EMD amount refunded during the year 16-17	Closing Balance of S.D./EMD amount as on 31.03.17
11081552.00	1487776.00	12569328.00	274105.00	12295223.00

During the course of exit conference the local authority stated that SD Ledger and separate bank account will be maintained and produce to next audit. However the E.O. of Municipality has been suggested to maintain the same and produce before next audit for verification.

19.3 - Irregular refund of S.D./EMD amount to the contractor without maintenance of S.D. Ledger-

Irregular refund of S.D./EMD amount to the contractor without maintenance of S.D. Ledger:-

During the year 2016-17 a total sum of Rs.274105.00 as seen from Expenditure Statement has been shown as expenditure towards refund of security deposits to the contractors which were realized. In support of the refund of security deposits, only the Xerox copy of the work bills of that period have been kept inside the voucher guard file. No such deposit ledger showing the outstanding deposits which were to be refunded is produced before audit for verification. As per Rule-141 of the Odisha Municipal Rules, 1953 a Deposit Ledger (Form No-XX) and as per Rule 143 of said Odisha Municipal Rules, 1953 at the close of every quarter a list of outstanding deposits (Form No-XXI) are to be maintained. Violation of above rules is highly irregular. So till maintenance of S.D. Ledger and incorporation of necessary entries in the said ledger the entire amount of Rs.274105.00 is kept under objection.

19.4 - C.P.F.Position

In accordance with Rule 436 of O.M. Rule 1953 every council shall maintain and administrate a provident fund as per rule 442 of O.M.Rules 1953 a provide fund ledger in Form No.P.F.5. is to be kept in the Municipality Office. As per Rule 449 of O.M. Rules, 1953 the provident fund ledger, Abstract register, cash book and other records of the fund shall be examined monthly by the Executive Officer. But neither the CPF ledger nor the abstract register nor the cash book has been maintained in this municipality. On issue of audit objection memo in this regards the local authority replied that CPF ledger, abstract register and the cash book is not maintained since long but the CPF pass books are hence forth. Basing on the figures of last audit report and entries made in the CPF pass books the actual position of CPF of Municipal staff for the year 2016-17 is furnished below.

C.P.F.Position of staff of paralakhemundi municipality for the year 2016-17.

Sl. No.	NAME OF EMPLOYEES	Account Number(U.B.I; PKD)	O.B as on 01.04.2016	Deposited in 2016-17	Interest	Total	Withdrawl in 2016-17	C.B. as on 31.03.2017
1	Sri Podal Rabi	406902010007 346	35479	39399	1241	76119	47000	29119
2	Sri N. Abhimanyu	406902010007 359	36124	48295	1470	85889	30000	55889
3	Sri Podal Kishore	406902010007 350	126185	38797	5988	170970	0	170970
4	Sri Podal Ganesh	406902010007 352	23013	42501	834	66348	30000	36348
5	Smt N. Saraswati	406902010007 353	46293	32560	2056	80909	30000	50909
6	Smt Guralu Radha	406902010007 360	36786	42220	1339	80345	50000	30345
7	Smt Guralu Lalita	406902010007 358	37179	47554	1525	86258	30000	56258
8	Smt Podal Kamala	406902010007 365	69410	46968	3064	119442	0	119442
9	Smt Nag Anjali	406902010007 363	48527	24065	1869	74461	30000	44461
10	Smt N. Sukumari	406902010007 374	153751	10320	5828	169899	80000	89899
11	Smt N. Mariyama	406902010007 380	61804	47520	2786	112110	50000	62110
12	Smt N. Kannama	406902010007 379	57820	49010	2621	109451	45000	64451
13	Smt N. Rasalu	406902010007 381	38641	57362	1365	97368	50000	47368
14	Sri N. Babudhan	406902010007 382	61426	53379	1931	116736	60000	56736
15	Sri Guralu Raju	406902010007 395	42089	52731	1308	96128	46000	50128
16	Sri Podal Janu	406902010007 387	64234	41328	2814	108376	0	108376
17	Smt B. Appayama	406902010007 388	30714	42631	914	74259	49000	25259
18	Smt N. Kanna	406902010007 389	41541	31504	1065	74110	28000	46110
19	Smt Guralu Segudu	406902010007 385	127961	39270	5200	172431	0	172431
20	Sri H. K. Nagabansa	406902010007 366	89182	36876	3697	129755	60000	69755
21	Smt Podal Parvati	406902010007 367	57612	43340	2560	103512	45000	58512
22	Smt J. Purnama	406902010007 368	70440	34288	5187	109915	0	109915
23	Sri Amulya	406902010597	17980	20408	650	39038	24000	15038

	Padal	266						
24	Smt p. kanaka	406902010597 265	16673	25372	657	42702	12000	30702
25	Sri S. Ballabho	406902010597 267	14096	25056	784	39936	0	39936
26	Smt Podal Nirmala	406902010007 393	54833	56862	1423	113118	82000	31118
27	32Smt N. Chilikama	406902010007 369	41434	46440	1990	89864	35000	54864
28	Sri P Simanchal	406902010007 370	37379	41492	1263	80134	45000	35134
29	Sri Bada Krishna	406902010007 371	37555	42584	1203	81342	47000	34342
30	Smt N. Sukundi	406902010007 372	44130	35476	1995	81601	40000	41601
31	Sri Podal Nanu	406902010007 373	91887	28361	2953	123201	60000	63201
32	Sri S Koteswar Rao	406902010007 307	65517	18000	2622	86139	0	86139
33	Sri H K Palaka	406902010007 310	86794	52688	3367	142849	60000	82849
34	Sri Aliya Sabara	406902010007 311	50073	58616	2018	110707	80000	30707
35	Sri G S behera	406902010007 325	57759	41040	2570	101369	0	101369
36	Sri G D Khanja	406902010007 314	114748	36940	4768	156456	0	156456
37	Sri A Durga Prasad	406902010007 315	47301	57754	2672	107727	55000	52727
38	Sri Brundaban Pani	406902010007 313	22770	29276	677	52723	33000	19723
39	Sri Y Gaddaya	406902010007 317	74493	29280	3012	106785	0	106785
40	Sri V Laxman Rao	406902010007 318	47072	21040	2016	70128	0	70128
41	Sri S Ch Panigrahi	406902010007 319	143043	11040	5411	159494	0	159494
42	Sri M K satapathy	406902010007 320	66012	43213	1725	110950	70000	40950
43	Sri B B Rout	406902010007 324	35722	55057	1269	92048	40000	52048
44	Sri G C Behera	406902010007 312	67940	71205	2596	141741	90000	51741
45	Sri P Durga Rao	406902010007 327	61157	57503	2521	121181	40000	81181
46	Sri P K Behera	406902010007 328	41844	30960	1875	74679	0	74679
47	Sri S N Mahankuda	406902010007 330	18229	60516	1352	80097	30000	50097
48	Smt Hemalata mishra	406902010007 331	63146	52828	1691	117665	65000	52665
49	T Hemalata	406902010007 332	93410	42600	3911	139921	0	139921
50	Sri Balmiki Barik	406902010007 333	24789	42216	1007	68012	60000	8012
51	Sri B Bimudu	406902010007 334	75540	52536	2906	130982	50000	80982
52	Smt Subasini Mahankuda	406902010007 335	46591	29520	2036	78147	0	78147
53	Sri Bansidhar Patanaik	406902010007 337	70358	61968	3303	135629	0	135629
54	Sri P Sankar Rao	406902010007 338	60356	11280	2353	73989	0	73989
55	Sri N Muralimohan Rao	406902010007 340	93316	43920	3923	141159	0	141159
56	Sri N	406902010007	74349	39696	3111	117156	80000	37156

	Simanchal	341						
57	Sri R P Jena	406902010007 342	117782	46800	4985	169567	100000	69567
58	Sri P K Lima	406902010007 343	39280	51598	1305	92183	60000	32183
59	Sri B P Mishra	406902010596 657	46142	8400	1803	56345	0	56345
60	Sri Fakira Behera	406902010596 654	21697	23346	650	45693	25000	20693
61	Sri V linga Raju	406902010596 653	39551	7200	1546	48297	0	48297
62	Smt Kuntala Ku Panda	406902010596 656	39551	7200	1546	48297	0	48297
63	SMT S K Subudhhi	406902010596 655	39551	7200	1546	48297	0	48297
64	Sri R K Bebarta	406902010596 661	15806	24880	644	41330	13000	28330
65	Sri P K Sahu	406902010597 925	31705	7200	1254	40159	0	40159
66	Sri P K Samal	406902010598 256	34760	9540	1392	45692	0	45692
67	Sri G P Patra	406902010599 190	50314	18000	2056	70370	0	70370
	Total		3790646	2486025	153019	6429690	2056000	4373690

However the E.O. is advised to deposit the CPF deductions in time for the proper benefit of the service holder.

19.5 - Production of Govt. dues Register.

Production of Govt. dues Register.

During the course of audit it is noticed that a huge amount of Government revenues have been collected from the different scheme work bills and remitted to the concerned departments during the year 2016-17. The register of Govt. dues may kindly be maintained and worked out the position thereof in the following format as well as produced to audit for verification. Besides effective steps may kindly be taken to clear-up the pending Govt. Dues prior to be penalized otherwise the local authority concerned will be held responsible for any lapses.

Particulars	Govt. Dues.					
	Royalty	Vat	LabourCess	P.T.	IT	Total
Dues Outstanding for deposit at the beginning of the year.	107502.00	582590.00	66027.00	112000.00	139846.00	1007965.00
Amount collected during the year.	626079.00	1701639.00	423433.00	110475.00	429029.00	3290655.00
Total	733581.00	2284229.00	489460.00	222475.00	568875.00	4298620.00
Amount remitted during the year.	650521.00	1812546.00	432047.00	110475.00	559476.00	3565065.00
Balance to be remitted at the end of the year.	83060.00	471683.00	57413.00	112000.00	9399.00	733555.00

In response to audit objection memo vide p.no.25/dtd.8.05.17 the local authority agrees to deposit the balance amount of Govt. dues to the proper quarter at an early date. Hence till deposit in to concerned department Rs.733555.00 is kept under objection and compliance reported to audit.

During the course of exit conference the local authority stated that as per voucher No.703/dt.15.2.2017 an amount of Rs.313778.00 has been deposited under TDS. However the same has been verified by the audit hence till deposit into concern department Rs.733555.00 furnished below is held under objection and compliance reported to audit..

PARA: 20 RESULT OF AUDIT

Result Of Audit

SI No	Name Of The Paragraph	Amount suggested for recovery(In Rs:)	Amount kept on objection(In Rs:)	Amount Surchargeable(In Rs:)	Amount Embezzlement(In Rs:)	Amount Othercases(In Rs:)	Remarks
1	6.1	112944.00	112944.00	112944.00	0.00	0.00	
2	8.1	271185.00	469685.00	271185.00	0.00	0.00	
3	9.1	0.00	192525.00	0.00	0.00	0.00	
4	11.8	1446.00	1446.00	1446.00	1446.00	0.00	
5	11.10	15400.00	15400.00	15400.00	15400.00	0.00	
6	14.2	52800.00	52800.00	52800.00	0.00	0.00	
7	14.3	172241.00	172241.00	172241.00	0.00	0.00	
8	14.4	0.00	2331400.00	0.00	0.00	0.00	
9	14.5	0.00	151250.00	0.00	0.00	0.00	
10	14.7	18500.00	18500.00	18500.00	0.00	0.00	
11	14.8	0.00	1887721.00	0.00	0.00	0.00	
12	14.9	0.00	2497983.00	0.00	0.00	0.00	
13	15.3	16524.00	16524.00	16524.00	0.00	0.00	
14	15.7	3654.00	3654.00	3654.00	0.00	0.00	
15	15.10	1358.00	1358.00	1358.00	0.00	0.00	
16	15.12	33439.00	33439.00	33439.00	0.00	0.00	
17	15.13	308994.00	308994.00	308994.00	0.00	0.00	
18	19.3	0.00	274105.00	0.00	0.00	0.00	
19	19.5	0.00	733555.00	0.00	0.00	0.00	
Total		1008485.00	9275524.00	1008485.00	16846.00	0.00	

Audit Certificate

Certified that the accounts of Paralakhemundi Municipality for the financial year 2016-2017 have been covered under audit and found correct subject to the comments / remarks offered in the foregoing paragraphs .

Spot Recovery

SI No	Ref Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	41/18.05.17	29/50/10.08.17	2017-08-10	80	Sri Girish Chandra Behera T.C.
2	40/18.05.17	29/20/24.07.17	2017-07-24	45	Sri Y. Gaddaya,T.C.
3	39/18.05.17	29/19/24.07.17	2017-07-24	10	Sri Y. Gaddaya,T.C.
4	38/17.05.17	29/51/10.08.17	2017-08-10	523	Sri Aliya Sabar T.C.
5	37/16.05.17	29/49/10.08.17	2017-08-10	445	Sri Girish Chandra Behera T.C.
6	33-36/13.05.17	23/42/16.06.17	2017-06-16	69078	Sri Brundaban Pani T.C.
7	42/18.05.17	29/21/26.07.17	2017-07-26	301	Sri V. Laxman Rao,T.C.
8	44/18.05.17	29/52/10.08.17	2017-08-10	228	Sri Suresh Chandra Panigrahi,T.C.
Total				70710	